

**NEW ISSUE**

**Ratings:** Fitch “AAA;” Moody’s “Aaa;” S&P “AAA”  
See “MISCELLANEOUS—Bond Ratings” herein.

*In the opinion of Ballard Spahr Andrews & Ingersoll, LLP, Bond Counsel to the State of Utah, interest on the Bonds is excludable from gross income for purposes of federal income tax, assuming continuing compliance with the requirements of the federal tax laws. Interest on the Bonds is exempt from individual and corporate federal alternative minimum tax (“AMT”) and is not includable in adjusted current earnings for purposes of corporate AMT. Bond Counsel is also of the opinion that, under currently existing law, interest on the Bonds is exempt from State of Utah individual income taxes. See “LEGAL MATTERS—Tax Exemption” herein.*



**\$104,450,000**

**State of Utah**

**General Obligation Bonds, Series 2009B**

The \$104,450,000 General Obligation Bonds, Series 2009B (the “Bonds”) are issuable by the State of Utah as fully-registered bonds and will be initially issued in book-entry form through The Depository Trust Company, New York, New York, which will act as securities depository for the Bonds.

Principal of and interest on the Bonds (interest payable January 1 and July 1 of each year, commencing January 1, 2010) are payable by the Utah State Treasurer, Salt Lake City, Utah, as Paying Agent, to the registered owners thereof. See “THE BONDS—Book-Entry System” herein.

The Bonds are **not** subject to optional redemption prior to maturity. See “THE BONDS—No Redemption Provisions” herein.

*The Bonds are general obligations of the State of Utah, for which the full faith, credit and resources of the State of Utah are pledged for the payment of principal and interest, and for which payment a tax may be levied, without limitation as to rate or amount, on all property in the State of Utah subject to taxation for State of Utah purposes. See “THE BONDS—Security For The Bonds” herein.*

**Dated:** Date of Delivery<sup>1</sup>

**Due:** July 1, as shown below

<u>Due July 1</u>	<u>CUSIP 917542</u>	<u>Principal Amount</u>	<u>Inter-est Rate</u>	<u>Yield or Price</u>	<u>Due July 1</u>	<u>CUSIP 917542</u>	<u>Principal Amount</u>	<u>Inter-est Rate</u>	<u>Yield or Price</u>
2010.....	PU 0	\$ 450,000	4.00%	0.75%	2013.....	PX 4	\$20,775,000	4.00%	1.48%
2011.....	PV 8	19,175,000	4.00	0.92	2014.....	PY 2	21,600,000	4.00	1.85
2012.....	PW 6	19,950,000	4.00	1.23	2015.....	PZ 9	22,500,000	4.00	2.13

**The Bonds were awarded pursuant to competitive bidding received by means of the *PARITY*<sup>®</sup> electronic bid submission system on Tuesday, May 5, 2009, as set forth in the OFFICIAL NOTICE OF BOND SALE, dated April 23, 2009, at a “true interest rate” of 1.70%. See “INTRODUCTION—Public Sale/Electronic Bid” herein.**

**Zions Bank Public Finance, Salt Lake City, Utah, acted as Financial Advisor.**

*This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire OFFICIAL STATEMENT to obtain information essential to the making of an informed investment decision.*

This OFFICIAL STATEMENT is dated May 5, 2009, and the information contained herein speaks only as of that date.

<sup>1</sup> The anticipated date of delivery is Tuesday, May 19, 2009.

(This Page Has Been Intentionally Left Blank.)

## Table Of Contents

	<u>Page</u>		<u>Page</u>
INTRODUCTION .....	1	Five-Year Financial Summaries.....	18
Security.....	1	Property Tax Matters .....	23
Authority And Purpose .....	2	Budgetary Procedures.....	25
No Optional Redemption.....	2	State Funds And Accounting .....	26
Registration, Denominations, Manner Of Payment .....	2	State Tax System .....	26
Transfer Or Exchange.....	2	State Revenues.....	28
Tax-Exempt Status .....	3	Capital Expenditure Authorizations.....	29
Professional Services .....	3	Investment Of Funds .....	29
Conditions Of Delivery, Anticipated Date, Manner, And Place Of Delivery .....	4	Employee Workforce and Retirement System; Postemployment Benefits .....	30
Continuing Disclosure .....	4	Risk Management And Insurance.....	30
Basic Documentation.....	4	LEGAL MATTERS .....	31
Contact Persons .....	4	Absence Of Litigation Concerning The Bonds.....	31
Public Sale/Electronic Bid.....	5	Miscellaneous Legal Matters.....	31
THE BONDS .....	5	Attorney General’s Opinion Of Effect Of Legal Proceedings On State’s Ability To Make Timely Payments On Bonds .....	31
General.....	5	Tax Exemption .....	31
Estimated Sources And Uses Of Funds .....	5	General .....	32
Authorization And Purpose Of The Bonds .....	6	MISCELLANEOUS .....	32
Security For The Bonds .....	6	Bond Ratings .....	32
No Redemption Provisions .....	7	Financial Advisor .....	33
Book-Entry System.....	7	Independent Auditor .....	33
Debt Service On The Bonds .....	7	Additional Information .....	33
STATE OF UTAH GOVERNMENTAL ORGANIZATION .....	7	APPENDIX A—BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008 .....	A-1
Constitutional Departments .....	7	APPENDIX B—ADDITIONAL DEBT AND FINANCIAL INFORMATION REGARDING THE STATE OF UTAH .....	B-1
Certain Other Administrative Bodies.....	8	APPENDIX C—DEMOGRAPHIC AND ECONOMIC INFORMATION REGARDING THE STATE OF UTAH .....	C-1
DEBT STRUCTURE OF THE STATE OF UTAH.....	9	APPENDIX D—PROPOSED FORM OF OPINION OF BOND COUNSEL .....	D-1
Legal Borrowing Authority .....	9	APPENDIX E—PROPOSED FORM OF CONTINUING DISCLOSURE UNDERTAKING .....	E-1
Outstanding General Obligation Indebtedness .....	11	APPENDIX F—BOOK-ENTRY SYSTEM .....	F-1
Debt Service Schedule Of Outstanding General Obligation Bonds By Fiscal Year.....	12		
Lease Obligations .....	13		
Revenue Bonds And Notes .....	13		
State Guaranty Of General Obligation School Bonds...	14		
State Moral Obligation Bonds .....	14		
State Building Ownership Authority .....	15		
No Defaulted Bonds .....	15		
FINANCIAL INFORMATION REGARDING THE STATE OF UTAH.....	16		
Generally .....	16		
Recent Developments .....	16		
Management’s Discussion And Analysis Of Financial Statements .....	18		

This OFFICIAL STATEMENT does not constitute an offer to sell, or the solicitation of an offer to buy, nor shall there be any sale of, the Bonds, as defined herein, by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. No dealer, broker, salesman or other person has been authorized to give any information or to make any representations other than those contained herein, and if given or made, such other information or representations must not be relied upon as having been authorized by either (a) the State of Utah (the “State”); (b) Zions Bank Public Finance, Salt Lake City, Utah (as Financial Advisor); (c) the successful bidder(s) or (d) any other entity. All information contained herein has been obtained from the State, The Depository Trust Company, New York, New York and from other sources which are believed to be reliable. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this OFFICIAL STATEMENT nor the issuance, sale, delivery or exchange of the Bonds, shall under any circumstance create any implication that there has been no change in the affairs of the State since the date hereof.

The Bonds have not been registered under the Securities Act of 1933, as amended, or any state securities laws in reliance upon exemptions contained in such act and laws. Any registration or qualification of the Bonds in accordance with applicable provisions of the securities laws of the states in which the Bonds have been registered or qualified and the exemption from registration or qualification in other states cannot be regarded as a recommendation thereof. Neither the Securities and Exchange Commission nor any state securities commission has passed upon the accuracy or adequacy of this OFFICIAL STATEMENT. Any representation to the contrary is unlawful.

The yields at which the Bonds are offered to the public may vary from the initial reoffering yields on the inside cover page of this OFFICIAL STATEMENT. In addition, the successful bidder(s) may allow concessions or discounts from the initial offering prices of the Bonds to dealers and others. In connection with the offering of the Bonds, the successful bidder(s) may engage in transactions that stabilize, maintain, or otherwise affect the price of the Bonds. Such transactions may include overallocments in connection with the purchase of Bonds, the purchase of Bonds to stabilize their market price and the purchase of Bonds to cover the successful bidder(s)’s short positions. Such transactions, if commenced, may be discontinued at any time.

*Cautionary Statements Regarding Forward–Looking Statements.* Certain statements included or incorporated by reference in this OFFICIAL STATEMENT constitute “forward–looking statements” within the meaning of the United States Private Securities Litigation Reform Act of 1995, Section 21E of the United States Securities Exchange Act of 1934, as amended, and Section 27A of the United States Securities Act of 1933, as amended. Such statements are generally identifiable by the terminology used, such as “plan,” “project,” “forecast,” “expect,” “estimate,” “budget” or other similar words.

The achievement of certain results or other expectations contained in such forward–looking statements involve known and unknown risks, uncertainties and other factors which may cause actual results, performance or achievements described to be materially different from any future results, performance or achievements expressed or implied by such forward–looking statements. The State does not plan to issue any updates or revisions to those forward–looking statements if or when its expectations, or events, conditions or circumstances on which such statements are based occur.

The CUSIP (the Committee on Uniform Securities Identification Procedures) identification numbers are provided on the cover page of this OFFICIAL STATEMENT and are being provided solely for the convenience of bondholders only, and the State does not make any representation with respect to such numbers or undertake any responsibility for their accuracy. The CUSIP numbers are subject to being changed after the issuance of the Bonds as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of the Bonds.

The information available at the web or internet sites referenced in this OFFICIAL STATEMENT has not been reviewed for accuracy and completeness. Such information has not been provided in connection with the offering of the Bonds and is not a part of this OFFICIAL STATEMENT.

# OFFICIAL STATEMENT RELATED TO

**\$104,450,000**

## State of Utah

### General Obligation Bonds, Series 2009B

#### INTRODUCTION

This OFFICIAL STATEMENT provides information in connection with the issuance and sale by the State of Utah (the “State”) of its \$104,450,000 General Obligation Bonds, Series 2009B (the “Bonds”). This introduction is only a brief description of the Bonds and the security and source of payment for the Bonds, and is qualified by more complete and detailed information contained in the entire OFFICIAL STATEMENT, including the cover page and appendices hereto, and the documents summarized or described herein. A full review should be made of the entire OFFICIAL STATEMENT. The offering of the Bonds to potential investors is made only by means of the entire OFFICIAL STATEMENT.

When used herein the terms “Fiscal Year[s] 20YY,” and “Fiscal Year[s] End[ed][ing] June 30, 20YY” shall refer to the year ended or ending on June 30 of the year indicated and beginning on July 1 of the preceding year and the terms “Calendar Year[s]” or “Calendar Year[s] End[ed][ing] December 31, 20YY” shall refer to the year beginning on January 1 and ending on December 31 of the year indicated. Capitalized terms used but not otherwise defined herein have the same meaning as given to them in the Resolutions, as hereinafter defined.

#### Security

The Bonds are general obligations of the State, for which the full faith, credit and resources of the State are pledged for the payment of principal and interest, and for which payment a tax may be levied, without limitation as to rate or amount, on all property in the State subject to State taxation. The General Obligation Bond Authorization Acts, as defined herein, provide that in each year after issuance of the Bonds, and until all outstanding Bonds are retired, there is levied a direct annual tax on all real and personal property within the State subject to State taxation, sufficient to pay: applicable bond redemption premiums, if any, interest on the Bonds as it becomes due, and principal of the Bonds as it becomes due. The General Obligation Bond Authorization Acts further provide that the direct annual tax imposed under the General Obligation Bond Authorization Acts is abated to the extent money is available from sources other than ad valorem taxes in the sinking funds created by the General Obligation Bond Authorization Acts for the payment of Bond interest, principal, and redemption premiums, if any. See “FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Property Tax Matters” below.

The State expects that moneys will be available from sources other than ad valorem taxes for deposit into the sinking funds created by the General Obligation Bond Authorization Acts in amounts sufficient to pay principal of and interest on the Bonds when due, thereby enabling the State to abate the ad valorem taxes levied for that purpose. See “THE BONDS—Security For The Bonds” below.

## **Authority And Purpose**

The Bonds are authorized pursuant to the Resolutions, as defined herein, of the State Bonding Commission (the “Commission”) and pursuant to the General Obligation Bond Authorization Acts to provide funds to pay all or a portion of the costs of the State’s capital facilities and higher education construction or reconstruction projects and to pay costs and expenses incident to the issuance of the Bonds. See “THE BONDS—Estimated Sources And Uses Of Funds” below.

## **No Optional Redemption**

The Bonds are **not** subject to optional redemption prior to maturity.

## **Registration, Denominations, Manner Of Payment**

The Bonds are issuable only as fully-registered bonds and, when issued, will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York (“DTC”). DTC will act as securities depository of the Bonds. Purchases of Bonds will be made in book-entry form, in the principal amount of \$5,000 or any whole multiple thereof not exceeding the amount of each maturity, through brokers and dealers who are, or who act through, Direct Participants. Beneficial Owners of the Bonds will not be entitled to receive physical delivery of bond certificates so long as DTC or a successor securities depository acts as the securities depository with respect to the Bonds. “Direct Participants,” “Indirect Participants” and “Beneficial Owners” are defined under “APPENDIX F—BOOK-ENTRY SYSTEM.”

Principal of and interest on the Bonds (interest payable January 1 and July 1 of each year, commencing January 1, 2010) are payable by the Utah State Treasurer (the “State Treasurer”), as Paying Agent and Bond Registrar (the “Paying Agent” and “Bond Registrar”), to the registered owners of the Bonds. So long as Cede & Co. is the sole registered owner, as nominee of DTC, it will in turn remit such principal and interest to its Direct Participants, for subsequent disbursements to the Beneficial Owners of the Bonds, as described under “APPENDIX F—BOOK-ENTRY SYSTEM.”

So long as DTC or its nominee is the sole registered owner of the Bonds, neither the State, nor any Paying Agent will have any responsibility or obligation to any Direct or Indirect Participants of DTC, or the Persons for whom they act as nominees, with respect to the payments to or the providing of notice for the Direct Participants, Indirect Participants or the Beneficial Owners of the Bonds. Under these same circumstances, references herein and in the Resolutions to the “Bondowners” or “Registered Owners” of the Bonds shall mean Cede & Co. and shall not mean the Beneficial Owners of the Bonds.

## **Transfer Or Exchange**

Any Bond may be transferred or exchanged in accordance with the provisions of the Resolutions. Bonds may be transferred upon surrender of such Bonds for cancellation and by delivery of a duly executed written instrument of transfer in a form approved by the Bond Registrar. No transfer shall be effective until entered on the registration books kept by the Bond Registrar. The Bond Registrar shall require the payment by the Bondholder requesting any transfer or exchange of any tax or other governmental charge required to be paid with respect to such transfer or exchange. The State, the Bond Registrar and the Paying Agent may treat and consider the Person in whose name each Bond is registered in the registration books kept by the Bond Registrar as the holder and absolute owner thereof for the purpose of receiving payment of, or on account of, the principal thereof and interest due thereon and for all other purposes whatsoever. No transfer or exchange of any Bonds shall be required to be made after the Record Date immediately preceding any interest payment date to and including such interest payment date. Record Date means in the case of each interest payment date, the Bond Registrar’s close of business on the 15<sup>th</sup> day of the month next preceding such interest payment date or, if such day is not a regular business day of the Bond Registrar, the next preceding day which is a regular business day of the Bond Registrar.

For so long as DTC acts as securities depository for the Bonds, DTC or its nominee will be the sole registered owner of the Bonds and beneficial owners may transfer their interests in the Bonds through book–entry transactions as described under “APPENDIX F—BOOK–ENTRY SYSTEM.”

### **Tax–Exempt Status**

In the opinion of Ballard Spahr Andrews & Ingersoll, LLP, Bond Counsel to the State, interest on the Bonds is excludable from gross income for purposes of federal income tax under existing laws as enacted and construed on the date of initial delivery of the Bonds, assuming the accuracy of the certifications of the State and continuing compliance by the State with the requirements of the Internal Revenue Code of 1986 (the “Code”). Interest on the Bonds is exempt from individual and corporate federal alternative minimum tax (“AMT”) and is not includable in adjusted current earnings for purposes of corporate AMT.

Bond Counsel is also of the opinion that, under currently existing law, interest on the Bonds is exempt from State of Utah individual income taxes.

Bond Counsel expresses no opinion regarding any other tax consequences relating to ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

See “LEGAL MATTERS—Tax Exemption” below for a more complete discussion.

### **Professional Services**

As of the date of this OFFICIAL STATEMENT, the following have served the State in the capacity indicated in connection with the issuance of the Bonds:

#### *Independent Auditor*

Utah State Auditor  
Utah State Capitol Complex  
East Office Bldg Ste E310  
(PO Box 142310)  
Salt Lake City UT 84114–2310  
801.538.1025 | f 801.538.1383  
[austonjohnson@utah.gov](mailto:austonjohnson@utah.gov)

#### *Bond Registrar and Paying Agent*

Utah State Treasurer  
Utah State Capitol Complex  
350 N State St Ste C–180  
(PO Box 142315)  
Salt Lake City UT 84114–2315  
801.538.1042 | f 801.538.1465  
[rellis@utah.gov](mailto:rellis@utah.gov)

#### *Bond Counsel*

Ballard Spahr Andrews & Ingersoll LLP  
201 S Main St Ste 800  
Salt Lake City UT 84111–2215  
801.531.3000 | f 801.531.3001  
[wadeb@ballardspahr.com](mailto:wadeb@ballardspahr.com)

#### *Disclosure Counsel*

Chapman and Cutler LLP  
201 S Main St Ste 2000  
Salt Lake City UT 84111–2266  
801.536.1401 | f 801.533.9595  
[bjjerke@chapman.com](mailto:bjjerke@chapman.com)

#### *Financial Advisor*

Zions Bank Public Finance  
Zions Bank Building  
One S Main St 18<sup>th</sup> Fl  
Salt Lake City UT 84133–1109  
801.844.7373 | f 801.844.4484  
[eric.pehrson@zionsbank.com](mailto:eric.pehrson@zionsbank.com)

## **Conditions Of Delivery, Anticipated Date, Manner, And Place Of Delivery**

The Bonds are offered, subject to prior sale, when, as, and if issued and received by the successful bidder(s), subject to the approval of legality by Ballard Spahr Andrews & Ingersoll, LLP, Bond Counsel to the State, and certain other conditions. Certain legal matters will be passed on for the State by its Attorney General and by Chapman and Cutler LLP, as Disclosure Counsel to the State. It is expected that the Bonds, in book-entry form, will be available for delivery in New York, New York for deposit with DTC, on or about Tuesday, May 19, 2009.

## **Continuing Disclosure**

The State will enter into a Continuing Disclosure Undertaking (the “Undertaking”) for the benefit of the Owners of the Bonds to send certain information annually and to provide notice of certain events to certain information repositories pursuant to the provisions of paragraph (b)(5) of Rule 15c2-12 (the “Rule”) promulgated by the Securities and Exchange Commission pursuant to the Securities Exchange Act of 1934. The information to be provided on an annual basis, the events which will be noticed on an occurrence basis and other terms of the Undertaking, including termination, amendment and remedies, are set forth in the proposed form of Undertaking in “APPENDIX E—PROPOSED FORM OF CONTINUING DISCLOSURE UNDERTAKING.”

*The State has not failed to comply in all material respects with each and every undertaking previously entered into by it pursuant to the Rule. A failure by the State to comply with the Undertaking will not constitute a default under the Resolutions and Owners of the Bonds are limited to the remedies provided in the Undertaking. See “APPENDIX E—PROPOSED FORM OF CONTINUING DISCLOSURE UNDERTAKING—Consequences of Failure of the State to Provide Information.” A failure by the State to comply with the Undertaking must be reported in accordance with the Rule and must be considered by any broker, dealer or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Any such a failure may adversely affect the marketability of the Bonds.*

## **Basic Documentation**

This OFFICIAL STATEMENT speaks only as of its date, and the information contained herein is subject to change. Brief descriptions of the State, the Bonds, and the Resolutions are included in this OFFICIAL STATEMENT. Such descriptions do not purport to be comprehensive or definitive. All references herein to the Resolutions are qualified in their entirety by reference to such documents, and references herein to the Bonds are qualified in their entirety by reference to the form thereof included in the Resolutions. The “basic documentation” which includes the Resolutions, the closing documents and other documentation, authorizing the issuance of the Bonds and establishing the rights and responsibilities of the State and other parties to the transaction, may be obtained from the “contact persons” as indicated below.

## **Contact Persons**

As of the date of this OFFICIAL STATEMENT, the chief contact person for the State concerning the Bonds is:

(The remainder of this page has been intentionally left blank.)

Richard K. Ellis, Utah State Treasurer  
and Secretary of the State Bonding Commission  
[rellis@utah.gov](mailto:rellis@utah.gov)

Utah State Treasurer's Office  
State Capitol Complex  
350 N State St Ste C-180  
(PO Box 142315)  
Salt Lake City UT 84114-2315  
801.538.1042 | f 801.538.1465  
treasurer.utah.gov

As of the date of this OFFICIAL STATEMENT, additional requests for information may be directed to Zions Bank Public Finance, Salt Lake City, Utah (the "Financial Advisor"):

Carl Empey, Vice President, [carl.empey@zionsbank.com](mailto:carl.empey@zionsbank.com)  
Brian Baker, Assistant Vice President, [brian.baker@zionsbank.com](mailto:brian.baker@zionsbank.com)  
Eric John Pehrson, Vice President, [eric.pehrson@zionsbank.com](mailto:eric.pehrson@zionsbank.com)

Zions Bank Public Finance  
Zions Bank Building  
One S Main St 18<sup>th</sup> Fl  
Salt Lake City UT 84133-1109  
801.844.7373 | f 801.844.4484  
zionsbankpf.com

### **Public Sale/Electronic Bid**

The Bonds were awarded pursuant to competitive bidding received by means of the PARITY<sup>®</sup> electronic bid submission system on Tuesday, May 5, 2009, as set forth in the OFFICIAL NOTICE OF BOND SALE, dated April 23, 2009 to Morgan Stanley & Co., Incorporated, New York, New York at a "true interest rate" of 1.70%.

## **THE BONDS**

### **General**

The Bonds will be dated the date of delivery<sup>1</sup> thereof (the "Dated Date") and will mature on July 1 of the years and in the amounts as set forth on the cover page of this OFFICIAL STATEMENT.

The Bonds shall bear interest from the Dated Date at the rates set forth on the cover page of this OFFICIAL STATEMENT. Interest on the Bonds is payable semiannually on each January 1 and July 1, commencing January 1, 2010. Interest on the Bonds shall be computed on the basis of a 360-day year of 12, 30-day months. The State Treasurer is the initial Paying Agent and Bond Registrar with respect to the Bonds.

The Bonds will be issued as fully-registered bonds, initially in book-entry form, in the denomination of \$5,000 or any whole multiple thereof, not exceeding the amount of each maturity.

### **Estimated Sources And Uses Of Funds**

The proceeds from the sale of the Bonds are estimated to be applied as set forth below:

---

<sup>1</sup> The anticipated date of delivery is Tuesday, May 19, 2009.

*Sources of Funds:*

Par amount of the Bonds .....	\$104,450,000.00
Original issue premium .....	<u>9,675,877.75</u>
Total .....	<u>\$114,125,877.75</u>

*Uses of Funds:*

Bond Proceeds Account .....	\$113,719,000.00
Costs of issuance (1) .....	351,081.72
Underwriters' discount.....	<u>55,796.03</u>
Total .....	<u>\$114,125,877.75</u>

(1) Costs of issuance include legal fees, Financial Advisor fees, rating fees, printing, other miscellaneous expenses and rounding amounts.

**Authorization And Purpose Of The Bonds**

The Bonds are authorized pursuant to resolutions adopted by the Commission, on March 25, 2009 (the "Parameters Resolution") and on May 5, 2009 (the "Sale Resolution," and collectively with the Parameters Resolution, the "Resolutions") and pursuant to the General Obligation Bond Authorization Acts described below: (i) to provide funds to the Division of Facilities Construction and Management ("DFCM"), a division of the State's Department of Administrative Services, to pay all or a portion of the cost of acquiring land and constructing, reconstructing and renovating State buildings and higher education projects (the "2009B Projects"); and (ii) to pay costs and expenses incident to the issuance of the Bonds. The Bonds are secured by the full faith, credit, and resources of the State. See "Security For The Bonds" below.

The Bonds financing the 2009B Projects are being issued pursuant to the provisions of (i) Title 63B, Chapter 1a (the "General Obligation Bond Act") of the Utah Code Annotated 1953, as amended (the "Utah Code"); (ii) Section 63B-13-101 of the Utah Code; (iii) Section 63B-15-101 of the Utah Code; (iv) H.B. 4 General Session (Utah 2009); and (v) S.B. 201, General Session (Utah 2009), (collectively, the "General Obligation Bond Authorization Acts"). Pursuant to the General Obligation Bond Authorization Acts, the Commission is authorized to issue and sell general obligation bonds of the State to provide funds to DFCM to pay all or a portion of the costs of the 2009B Projects.

**Security For The Bonds**

The Bonds are general obligations of the State, for which the full faith, credit and resources of the State are pledged for the payment of principal and interest, and for which payment a tax may be levied, without limitation as to rate or amount, on all property in the State subject to State taxation. The General Obligation Bond Act provides that each year after issuance of the Bonds and until all outstanding Bonds are retired, there is levied a direct annual tax on all real and personal property within the State subject to State taxation, sufficient to pay: applicable bond redemption premiums, if any, interest on the Bonds as it becomes due, and principal of the Bonds as it becomes due. The General Obligation Bond Act further provides that the direct annual tax imposed under the General Obligation Bond Act is abated to the extent money is available from sources, other than ad valorem taxes in the sinking fund created by the General Obligation Bond Act, for the payment of bond interest, principal, and redemption premiums, if any. See "FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Property Tax Matters" below.

The State expects that moneys will be available from sources other than ad valorem taxes for deposit into the sinking funds created by the General Obligation Bond Act in amounts sufficient to pay principal of and interest on the Bonds when due, thereby enabling the State to abate the ad valorem taxes levied for that purpose.

## No Redemption Provisions

The Bonds are **not** subject to optional redemption prior to maturity.

## Book-Entry System

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC or a "fast agent" of DTC. See "APPENDIX F—BOOK-ENTRY SYSTEM" for a more detailed discussion of the book-entry system and DTC.

In the event the book-entry system is discontinued, interest on the Bonds will be payable by check or draft of the Paying Agent, mailed to the registered owners thereof at the addresses shown on the registration books of the State kept for that purpose by the Bond Registrar. The principal of all Bonds will be payable by check or draft at the principal office of the Paying Agent.

## Debt Service On The Bonds

<u>Payment Date</u>	<u>Principal</u>	<u>Interest</u>	<u>Period Total</u>	<u>Fiscal Total</u>
January 1, 2010.....	\$ 0.00	\$ 2,576,433.33	\$ 2,576,433.33	\$ 2,576,433.33
July 1, 2010 .....	450,000.00	2,089,000.00	2,539,000.00	
January 1, 2011.....	0.00	2,080,000.00	2,080,000.00	4,619,000.00
July 1, 2011 .....	19,175,000.00	2,080,000.00	21,255,000.00	
January 1, 2012.....	0.00	1,696,500.00	1,696,500.00	22,951,500.00
July 1, 2012 .....	19,950,000.00	1,696,500.00	21,646,500.00	
January 1, 2013.....	0.00	1,297,500.00	1,297,500.00	22,944,000.00
July 1, 2013 .....	20,775,000.00	1,297,500.00	22,072,500.00	
January 1, 2014.....	0.00	882,000.00	882,000.00	22,954,500.00
July 1, 2014 .....	21,600,000.00	882,000.00	22,482,000.00	
January 1, 2015.....	0.00	450,000.00	450,000.00	22,932,000.00
July 1, 2015 .....	<u>22,500,000.00</u>	<u>450,000.00</u>	<u>22,950,000.00</u>	22,950,000.00
Totals.....	<u>\$104,450,000.00</u>	<u>\$17,477,433.33</u>	<u>\$121,927,433.33</u>	

## STATE OF UTAH GOVERNMENTAL ORGANIZATION

The following description of State government emphasizes those functions of government related to finance, administration and planning of State government, and is not intended as a detailed description of all functions of the State's government.

### Constitutional Departments

The Constitution of the State (the "State Constitution") divides the powers of government among: the legislative department, the executive department and the judicial department.

*Legislative Department.* The legislative department is composed of the Senate and the House of Representatives, which constitute the Legislature (the "Legislature"). The Legislature exercises the legislative power of the State and meets in regular session annually beginning in January. The Legislature imposes taxes to provide revenues and makes appropriations to carry out all the activities of State government.

*Executive Department.* The elected constitutional officers of the executive department are the Governor, Lieutenant Governor, State Auditor, State Treasurer, and Attorney General. The Governor is the chief executive officer of the State.

*Judicial Department.* The State Constitution vests the judicial power of the State “in a supreme court, in a trial court of general jurisdiction known as the district court, and in such other courts as the Legislature by statute may establish.” Under such authority, the Legislature has established the Court of Appeals, juvenile courts and justice courts.

### **Certain Other Administrative Bodies**

*Utah State Tax Commission.* The Utah State Tax Commission (the “State Tax Commission”) is responsible for, among other things, administering and enforcing the tax laws of the State; formulating State tax policy; assessing certain properties; and collecting various State taxes.

*Department of Administrative Services.* The Department of Administrative Services coordinates the agencies that provide administrative support to State government and is presently composed of various divisions including, but not limited to, the Division of Finance and DFCM.

*Division of Finance.* Among other things, the Division of Finance maintains financial accounts for State agencies, maintains a central accounting system, approves accounting systems of State agencies, approves proposed expenditures for the purchase of supplies and services requested by the majority of State agencies, and issues financial reports of the State.

*Division of Facilities Construction and Management.* DFCM is responsible for the design and construction of the facilities used by all State agencies and institutions. DFCM is also responsible for the leasing of all facilities for State agencies with some exceptions. DFCM also manages and maintains many State facilities and allocates space among State agencies.

*Governor’s Office of Planning and Budget.* The Governor’s Office of Planning and Budget prepares the Governor’s budget recommendations, monitors state agency expenditures, forecasts and monitors revenues and coordinates state planning activities.

*State Building Board.* The State Building Board acts as a policy-making board for DFCM. The board is responsible for preparing and maintaining a five-year building plan for the State, establishing design and construction standards for State facilities, and establishing procurement rules relating to State facilities.

*State Bonding Commission.* The Lieutenant Governor (as designee of the Governor), the State Treasurer, and a third person appointed by the Governor constitute the Commission. The Commission, following authorization by the Legislature, is responsible for the issuance of the State’s general obligation bonds.

(The remainder of this page has been intentionally left blank.)

## DEBT STRUCTURE OF THE STATE OF UTAH

### Legal Borrowing Authority

*Constitutional Debt Limit.* Article XIV, Section 1 of the State Constitution limits the total general obligation indebtedness of the State to an amount equal to 1.5% of the value of the total taxable property of the State, as shown by the last assessment for State purposes previous to incurring such debt. The application of this constitutional debt limit and the additional debt incurring capacity of the State under the Constitution are estimated to be on May 19, 2009 as follows:

Fair Market Value of Ad Valorem Taxable Property (1) .....	\$269,489,922,952
Uniform Fees in lieu of Ad Valorem Taxable Property (2) .....	<u>12,686,241,282</u>
Total Fair Market Value of Taxable Property.....	<u>\$282,176,164,234</u>
Constitutional Debt Limit (1.5%).....	\$4,232,642,464
Less: Currently outstanding General Obligation Debt (Net) (3).....	<u>(1,564,832,717)</u>
Estimated Additional Constitutional Debt Incurring Capacity of the State (4) .....	<u>\$2,667,809,747</u>

- 
- (1) Based on 2007 taxable values. See “FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Property Tax Matters—Taxable Value Compared with Fair Market Value of All Taxable Property in the State” below.
  - (2) Based on 2007 “age based” values. For purposes of calculating debt incurring capacity only, the value of all motor vehicles and state-assessed commercial vehicles (which value is determined by dividing the uniform fee revenue by 1.5%) is added to the fair market value of the taxable property in the State.
  - (3) Reflects unamortized original issue bond premium and deferred amount on refunding that was treated as principal for purposes of calculating the applicable constitutional and statutory debt limits.
  - (4) The State is further limited on its issuance of general obligation indebtedness by statute. See in this section “Statutory General Obligation Debt Limit” below.

*Statutory General Obligation Debt Limit.* Title 63J, Chapter 3, of the Utah Code (the “State Appropriations and Tax Limitation Act”), among other things, limits the maximum general obligation borrowing ability of the State. Under the State Appropriations and Tax Limitation Act, the outstanding general obligation debt of the State at any time may not exceed 45% of the maximum allowable State budget appropriations limit as provided in such Act. The State Appropriations and Tax Limitation Act also limits State government appropriations based upon a formula that reflects changes in population and inflation. See “FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Recent Developments—Spending and Debt Limitations” below.

On occasion, the Legislature has amended the State Appropriations and Tax Limitation Act in order to provide an exemption for certain general obligation highway bonds and bond anticipation notes from the limitations imposed by the State Appropriations and Tax Limitation Act. See “Authorized General Obligation Bonds and Future General Obligation Bonds Issuance” below.

Using the budget appropriations for Fiscal Year 2009, the statutory general obligation debt limit under the State Appropriations and Tax Limitation Act and additional general obligation debt incurring capacity of the State under that act are as of May 19, 2009, as follows:

Statutory General Obligation Debt Limit (1).....	\$1,206,095,670
Less: Statutorily Applicable General Obligation Debt (Net) (2) .....	<u>(484,349,938)</u>
Remaining Statutory General Obligation Debt Incurring Capacity .....	<u>\$ 721,745,732</u>

- 
- (1) 45% of Fiscal Year 2009 appropriation limit of \$2,680,212,600.
  - (2) Reflects unamortized original issue bond premium and deferred amount on refunding that was treated as principal for purposes of calculating the applicable constitutional and statutory debt limits.

*Authorized General Obligation Bonds and Future General Obligation Bonds Issuance.* As of May 19, 2009, the State has approximately \$3,282,736,400 aggregate principal amount of additional authorized and unissued general obligation bonds, the proceeds of which bonds, when issued, will be used by the Utah Department of Transportation and DFCM for various capital projects. The authorizations consist of:

- \$2,246,895,000 (all of which is exempt from statutory debt limit calculations) for highway projects and \$72,968,000 for higher education and building projects from 2009;
- \$43,750,000 for higher education projects and \$42,500,000 for development projects from 2008;
- \$802,000,000 (all of which is exempt from statutory debt limit calculations) for highway projects from 2007;
- \$73,000,000 for higher education projects from 2006;
- \$1,623,400 for capital projects from 2004.

Based on the State's highway and transportation needs, the State anticipates that it will issue a portion of its authorized and unissued general obligation bonds annually over the next five years. The State expects to issue approximately \$500 million and may issue additional bonds as it deems necessary during Calendar Year 2009.

(The remainder of this page has been intentionally left blank.)

## Outstanding General Obligation Indebtedness

The State has issued general obligation bonds for general administrative buildings, higher education buildings, highways, water and wastewater facilities, flood control facilities, technology, and refunding purposes. As of May 19, 2009, the State expects to have the following principal amounts of general obligation debt outstanding:

<u>Series (1)</u>	<u>Purpose</u>	<u>Original Principal Amount</u>	<u>Final Maturity Date</u>	<u>Current Principal Outstanding</u>
2009B (a) .....	Various purpose	\$104,450,000	July 1, 2015	\$ 104,450,000
2009A (2) .....	Highways	394,360,000	January 1, 2024	394,360,000
2007 (3) .....	Various purpose	75,000,000	July 1, 2014	66,400,000
2004B (4) .....	Various purpose	140,635,000	July 1, 2019	101,660,000
2004A (5) .....	Refunding	314,775,000	July 1, 2016	314,775,000
2003A (6) (7) .....	Various purpose	407,405,000	July 1, 2013 (9)	234,125,000
2002B (2) .....	Refunding	253,100,000	July 1, 2012	221,125,000
2002A (7) .....	Various purpose	281,200,000	July 1, 2011 (9)	18,075,000
2001B (2) (7) .....	Various purpose	348,000,000	July 1, 2009 (9)	37,650,000
1998A (8) .....	Various purpose	265,000,000	July 1, 2008	<u>0</u>
Total principal amount of outstanding general obligation debt (10) .....				<u>\$1,492,620,000</u>

- (a) For purposes of this OFFICIAL STATEMENT, the Bonds will be considered issued and outstanding.
- (1) Unless otherwise indicated, the outstanding general obligation bonds of the State are currently rated “AAA” by Fitch Inc. (“Fitch”); “Aaa” by Moody’s Investors Service, Inc. (“Moody’s”); and “AAA” by Standard & Poor’s Ratings Group, a division of The McGraw–Hill Companies, Inc. (“S&P”), as of the date of this OFFICIAL STATEMENT.
- (2) These bonds are exempt from statutory debt limit calculations.
- (3) \$60,395,000 of these bonds are exempt from statutory debt limit calculations.
- (4) \$43,850,000 of these bonds are exempt from statutory debt limit calculations.
- (5) \$125,315,000 of these bonds are exempt from statutory debt limit calculations.
- (6) \$147,200,000 of these bonds are exempt from statutory debt limit calculations.
- (7) Portions of this bond issue were refunded by the 2004A Bonds.
- (8) These bonds are included in this table because final principal payments occurred within Fiscal Year 2009. See “Debt Service Schedule Of Outstanding General Obligation Bonds Of The State By Fiscal Year” below.
- (9) Final maturity date after the refunding effected by the 2004A Bonds.
- (10) For accounting purposes, the outstanding debt as shown above must be increased by the premium associated with debt issued and reduced by deferred amounts on refundings that are reported in the long–term debt notes of the State’s financial statements. For accounting purposes, the total unamortized bond premium is \$81,988,378 and the total deferred amount is \$9,775,662 (as of May 19, 2009), together with current debt outstanding of \$1,492,620,000, results in total outstanding net direct debt of \$1,564,832,717.

(Source: Division of Finance.)

(The remainder of this page has been intentionally left blank.)

## Debt Service Schedule Of Outstanding General Obligation Bonds By Fiscal Year (1)

Fiscal Year Ending June 30	Series 2009B \$104,450,000		Series 2009A \$394,360,000		Series 2007 \$75,000,000		Series 2004B \$140,635,000	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2009.....	\$ 0	\$ 0	\$ 0	\$ 0	\$ 8,600,000	\$ 3,192,300	\$ 9,970,000	\$ 5,332,250
2010.....	0	2,576,433	0	14,102,114	8,950,000	2,841,300	11,180,000	4,803,500
2011.....	450,000	4,169,000	23,665,000	17,497,519	10,185,000	2,407,675	25,755,000	3,880,125
2012.....	19,175,000	3,776,500	23,680,000	16,608,494	15,030,000	1,777,300	30,600,000	2,471,250
2013.....	19,950,000	2,994,000	23,680,000	15,742,669	10,300,000	1,195,550	3,575,000	1,616,875
2014.....	20,775,000	2,179,500	23,680,000	14,884,494	10,720,000	775,150	3,750,000	1,433,750
2015.....	21,600,000	1,332,000	23,680,000	13,789,519	11,215,000	280,375	3,950,000	1,241,250
2016.....	22,500,000	450,000	25,265,000	12,690,394	-	-	4,125,000	1,039,375
2017.....	-	-	25,265,000	11,602,144	-	-	4,350,000	827,500
2018.....	-	-	25,265,000	10,389,394	-	-	4,550,000	605,000
2019.....	-	-	25,265,000	9,171,594	-	-	4,800,000	371,250
2020.....	-	-	25,265,000	7,979,744	-	-	5,025,000	125,625
2021.....	-	-	29,930,000	6,625,819	-	-	-	-
2022.....	-	-	29,930,000	5,129,319	-	-	-	-
2023.....	-	-	29,930,000	3,632,819	-	-	-	-
2024.....	-	-	59,860,000	2,174,019	-	-	-	-
<b>Totals.....</b>	<b>\$104,450,000</b>	<b>\$17,477,433</b>	<b>\$394,360,000</b>	<b>\$162,020,051</b>	<b>\$ 75,000,000</b>	<b>\$ 12,469,650</b>	<b>\$111,630,000</b>	<b>\$ 23,747,750</b>

Fiscal Year Ending June 30	Series 2004A \$314,775,000		Series 2003A \$407,405,000		Series 2002B \$253,100,000		Series 2002A \$281,200,000	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2009.....	\$ 0	\$14,937,350	\$ 59,300,000	\$ 12,586,625	\$ 29,455,000	\$ 12,583,663	\$ 5,525,000	\$ 1,057,688
2010.....	0	14,937,350	61,125,000	10,025,313	50,835,000	10,481,778	5,750,000	775,813
2011.....	39,310,000	14,151,150	50,025,000	7,399,375	53,670,000	7,710,706	6,000,000	482,063
2012.....	40,830,000	12,548,350	15,100,000	5,771,250	56,705,000	4,744,378	6,325,000	166,031
2013.....	11,245,000	11,450,625	52,575,000	4,079,375	59,915,000	1,610,216	0	0 (3)
2014.....	18,480,000	10,707,500	55,300,000	1,382,500	-	-	0	0 (2)
2015.....	73,595,000	8,405,625	0	0 (2)	-	-	0	0 (2)
2016.....	73,910,000	4,718,000	0	0 (2)	-	-	0	0 (2)
2017.....	57,405,000	1,435,125	0	0 (2)	-	-	-	-
2018.....	-	-	-	-	-	-	-	-
2019.....	-	-	-	-	-	-	-	-
2020.....	-	-	-	-	-	-	-	-
2021.....	-	-	-	-	-	-	-	-
2022.....	-	-	-	-	-	-	-	-
2023.....	-	-	-	-	-	-	-	-
2024.....	-	-	-	-	-	-	-	-
<b>Totals.....</b>	<b>\$314,775,000</b>	<b>\$93,291,075</b>	<b>\$293,425,000</b>	<b>\$ 41,244,438</b>	<b>\$250,580,000</b>	<b>\$ 37,130,741</b>	<b>\$ 23,600,000</b>	<b>\$ 2,481,594</b>

Fiscal Year Ending June 30	Series 2001B \$348,000,000		Series 1998A \$265,000,000		<b>Totals (1)</b>		
	Principal	Interest	Principal	Interest	Total Principal	Total Interest	Total Debt Service
2009.....	\$ 36,125,000	\$ 2,507,063	\$ 18,725,000	\$ 468,125	\$ 167,700,000	\$ 52,665,063	\$ 220,365,063
2010.....	37,650,000	847,125	0	0 (4)	175,490,000	61,390,725	236,880,725
2011.....	0	0 (2)	0	0 (4)	209,060,000	57,697,612	266,757,612
2012.....	0	0 (2)	0	0 (4)	207,445,000	47,863,553	255,308,553
2013.....	0	0 (2)	0	0 (4)	181,240,000	38,689,310	219,929,310
2014.....	0	0 (2)	-	-	132,705,000	31,362,894	164,067,894
2015.....	0	0 (2)	-	-	134,040,000	25,048,769	159,088,769
2016.....	-	-	-	-	125,800,000	18,897,769	144,697,769
2017.....	-	-	-	-	87,020,000	13,864,769	100,884,769
2018.....	-	-	-	-	29,815,000	10,994,394	40,809,394
2019.....	-	-	-	-	30,065,000	9,542,844	39,607,844
2020.....	-	-	-	-	30,290,000	8,105,369	38,395,369
2021.....	-	-	-	-	29,930,000	6,625,819	36,555,819
2022.....	-	-	-	-	29,930,000	5,129,319	35,059,319
2023.....	-	-	-	-	29,930,000	3,632,819	33,562,819
2024.....	-	-	-	-	59,860,000	2,174,019	62,034,019
<b>Totals.....</b>	<b>\$ 73,775,000</b>	<b>\$ 3,354,188</b>	<b>\$ 18,725,000</b>	<b>\$ 468,125</b>	<b>\$ 1,660,320,000</b>	<b>\$393,685,044</b>	<b>\$ 2,054,005,044</b>

- (1) This table reflects the State's debt service schedule for its outstanding general obligation bonds for the fiscal year shown. This information is based on payments (cash basis) falling due in that particular fiscal year.
- (2) Principal and interest has been refunded by the 2004A General Obligation Bonds.
- (3) There was no scheduled principal maturity in this Fiscal Year.
- (4) Principal and interest has been refunded by the 2002B General Obligation Bonds.

(Source: Financial Advisor.)

## Lease Obligations

The State leases office buildings and office and computer equipment. Although the lease terms vary, most leases are subject to annual appropriations from the Legislature to continue the lease obligations. If a legislative appropriation is reasonably assured, long-term leases are considered noncancellable for financial reporting purposes.

*Capital Leases.* Leases that in substance are purchases are reported as capital lease obligations in the government-wide financial statements and proprietary fund statements in the State's Comprehensive Annual Financial Report ("CAFR").

The present value of the minimum lease payments of the State's capital leases for primary government for Fiscal Years 2008 and 2007 totaled approximately \$18.8 million (with annual payments scheduled through Fiscal Year 2028) and approximately \$18.2 million (with annual payments scheduled through Fiscal Year 2027), respectively. The present value of the minimum lease payments of the State's capital leases for component units for Fiscal Years 2008 and 2007 totaled approximately \$70.1 million (with annual payments scheduled through Fiscal Year 2028) and approximately \$66.7 million (with annual payments scheduled through Fiscal Year 2027), respectively.

*Operating Leases.* Operating leases contain various renewal obligations as well as some purchase options. However, due to the nature of the leases, the related assets are not classified as capital leases. Any escalation clauses, sublease rentals and contingent rents are considered immaterial to the future minimum lease payments and current rental expenditures. Operating lease payments are recorded as expenditures or expenses of the related funds when paid or incurred.

Operating lease expenditures for Fiscal Years 2008 and 2007 were approximately \$30.4 million and \$27.9 million, respectively, for the primary government, and approximately \$33.5 million and \$32.4 million, respectively, for component units. The total future minimum lease payments for the State's operating leases for primary government for Fiscal Years 2008 and 2007 totaled approximately \$88.6 million (with annual payments scheduled through Fiscal Year 2059) and approximately \$81.3 million (with annual payments scheduled through Fiscal Year 2027), respectively. The total future minimum lease payments for the State's operating leases for component units for Fiscal Years 2008 and 2007 totaled approximately \$179.4 million (with annual payments scheduled through Fiscal Year 2033) and approximately \$310.5 million (with annual payments scheduled through Fiscal Year 2032), respectively.

For a detailed report and description of operating and capital leases see "APPENDIX A—BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008—Notes to the Financial Statements, Note 9. Lease Commitments."

## Revenue Bonds And Notes

Various State agencies have outstanding bonds and notes payable solely from certain specified revenues. None of these bond or note issues are general obligations of the State and, therefore, such bonds or notes are not applied against the general obligation borrowing capacity of the State.

The majority of the State's revenue bonds and notes are issued by the Utah Housing Corporation, the State Board of Regents (student loans and various capital projects), which is a component unit of the State, and the State Building Ownership Authority (the "Authority").

*Additional information.* For a detailed report and description of the various revenue bonds and notes see "APPENDIX A—BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008—Notes to the Financial Statements, Note 10. Long-Term Liabilities" and for the Authority see "APPENDIX B—ADDITIONAL

### **State Guaranty Of General Obligation School Bonds**

Under the Utah School Bond Guaranty Act (the “Guaranty Act”) which took effect on January 1, 1997, the full faith and credit, and unlimited taxing power of the State is pledged to guaranty full and timely payment of the principal of and interest on general obligation bonds (“Guarantied Bonds”) issued by eligible boards of education of State school districts (“Eligible School Boards”). The Guaranty Act is intended to reduce borrowing costs for Eligible School Boards by providing credit enhancement for Guarantied Bonds.

In the event an Eligible School Board is unable to make the scheduled debt service payments on its Guarantied Bonds, the State is required to make such payments in a timely manner. For this purpose, the State may use any of its available moneys, seek a short-term loan from the Permanent School Fund or issue its short-term general obligation notes. The Eligible School Board remains liable to the State for any such payments on Guarantied Bonds. The State may seek reimbursement for such payments (plus interest and penalties) by intercepting State financial aid intended for the Eligible School Board. The Guaranty Act also contains provisions to compel the Eligible School Board to levy a tax sufficient to reimburse the State for such payments.

The State Superintendent of Schools (the “State Superintendent”) is responsible for monitoring the financial condition of each local school board in the State and reporting, at least annually, his or her conclusions to the Governor, the Legislature and the State Treasurer. The State Superintendent must report immediately to the Governor and the State Treasurer any circumstances suggesting that a local school board will be unable to pay when due its debt service obligations (a “Report”) and recommend a course of remedial action. As of the date of this OFFICIAL STATEMENT, the State has not been requested to make payments on any Guarantied Bonds and has not received a Report from the State Superintendent.

During Fiscal Year 2009, the State will have at least \$2.5 billion principal amount outstanding of Guarantied Bonds. Currently, the Guarantied Bond program’s annual principal and interest payments are scheduled through Fiscal Year 2029. The State cannot predict the amount of bonds that may be guarantied in this year or in future years; no limitation is currently imposed by the Guaranty Act.

### **State Moral Obligation Bonds**

Bonds issued by the Utah Housing Corporation, the State Board of Regents and the Utah Communications Agency Network may be secured by a pledge pursuant to which a designated official will certify to the Governor on or before December 1 of each year the amount, if any, necessary to restore a capital reserve or debt service reserve fund to its required amount. In the case of revenue bonds issued to finance a capital project for an institution of higher education, if so pledged, the chairperson of the State Board of Regents will certify to the Governor on or before December 1 of each year any projected shortfall in the revenues necessary to make debt service payments in the forthcoming calendar year. Upon receipt of such a certification, the Governor may, but is not required to, then request from the Legislature an appropriation of the amount so certified. The Legislature is under no legal obligation to make any appropriation requested by the Governor. Bonds issued with such pledge are referred to herein as “State Moral Obligation Bonds.”

The following State Moral Obligation Bonds are outstanding:

*State Board of Regents.* The State Board of Regents has approximately \$2.16 billion of student loan revenue bonds and \$9.5 million of other revenue bonds (for office space) outstanding all of which are State Moral Obligation Bonds. In addition, the State Board of Regents has outstanding ap-

proximately \$483.1 million of revenue bonds issued to finance capital projects at the State's institutions of higher education, approximately \$397.2 million of which are State Moral Obligation Bonds.

*Utah Communications Agency Network.* The Utah Communications Agency Network has currently approximately \$6.5 million of refunding revenue bonds outstanding, all of which are State Moral Obligation Bonds. See "APPENDIX A—BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008—Notes to the Financial Statements, Note 15. Joint Venture."

### **State Building Ownership Authority**

The Authority is empowered, among other things, to issue its bonds (with the prior approval of the Legislature) to finance the acquisition and construction of facilities to be leased to State agencies and their affiliated entities from rentals paid out of budget appropriations or other available funds for the lessee agencies, which in the aggregate will be sufficient to pay the principal of and interest on the Authority's bonds and to maintain, operate and insure the facilities. The Authority is comprised of three members: the Governor or designee, the State Treasurer and the Chair of the State Building Board. The State Building Ownership Authority Act (Title 63B, Chapter 1, Part 3, Utah Code) directs DFCM to construct and maintain any facilities acquired or constructed for the Authority.

*No Defaulted Authority Bonds Or Failures By State To Renew Lease.* As of the date of this OFFICIAL STATEMENT, the Authority has never failed to pay when due the principal of and interest on its bonded indebtedness and other payment obligations related thereto. As of the date of this OFFICIAL STATEMENT, the State has never failed to renew an annually renewable lease with the Authority.

*Additional Information.* For financial information regarding outstanding lease revenue bonds, statutory debt limits, lease revenue bonds debt service payments due in each Fiscal Year, payable by the Authority, see "APPENDIX B—ADDITIONAL DEBT AND FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—State Building Ownership Authority."

### **No Defaulted Bonds**

The State has never failed to pay when due the principal of and interest on its bonded indebtedness and other payment obligations related thereto.

(The remainder of this page has been intentionally left blank.)

## FINANCIAL INFORMATION REGARDING THE STATE OF UTAH

### Generally

The following table summarizes the State’s revenues and expenditures for Fiscal Years 2008, 2007 and 2006:

#### Revenues and Expenditures for Fiscal Years 2008, 2007 and 2006

Analysis of Operations—General Fund and Major Special Revenue Funds (1)

	<u>Fiscal Year Ending</u> <u>June 30, 2008</u>		<u>Fiscal Year Ending</u> <u>June 30, 2007</u>		<u>Fiscal Year Ending</u> <u>June 30, 2006</u>	
	Amounts (in thousands)	% Change From Prior Year	Amounts (in thousands)	% Change From Prior Year	Amounts (in thousands)	% Change From Prior Year
Revenues (1):						
Individual and corporate income						
taxes (2) .....	\$2,970,980	(1)%	\$3,001,181	11%	\$2,703,989	25%
Federal revenues.....	2,570,047	4	2,469,442	(1)	2,501,030	6
Sales and use tax (2).....	2,031,239	(4)	2,109,732	10	1,915,600	13
Motor/special fuel taxes .....	357,664	(2)	366,446	6	344,902	3
Other taxes.....	325,513	4	313,149	0	311,974	15
Other.....	<u>1,049,465</u>	6	<u>990,665</u>	11	<u>896,246</u>	29
Total.....	<u>\$9,304,908</u>	1%	<u>\$9,250,615</u>	7%	<u>\$8,673,741</u>	15%
Expenditures.....	<u>\$9,259,205</u>	12%	<u>\$8,265,238</u>	8%	<u>\$7,631,700</u>	9%

- (1) Includes revenues and expenditures for the General Fund and the Major Special Revenue Funds (Education Fund, Uniform School Fund, Transportation Fund, and Transportation Investment Fund).
- (2) In the 2007 and 2006 General Sessions of the Legislature, the Legislature decreased the sales and use tax rate on unprepared foods; decreased the general sales and use tax rate and reformed the individual income tax system. See “Recent Developments” and “State Tax System” below.

(Source: Division of Finance and the 2008 CAFR.)

### Recent Developments

*Major Funds.* Most government services of the State are paid through one of its major governmental funds. In Fiscal Year 2008, the State’s major governmental funds were the General Fund, Education Fund, Uniform School Fund, Transportation Fund, and Transportation Investment Fund.

During the 2007 Legislative Session, the Legislature created the Critical Highway Needs Fund for the costs of right-of-way acquisition, maintenance, construction, reconstruction, or renovation to state and federal highways. This fund is reported as part of the total governmental activities and may become a major fund in the future.

*Spending and Debt Limitations.* The State has statutory appropriation and debt limits. Increases in appropriations are limited to combined changes in population and inflation. The definition of appropriations includes only appropriations from unrestricted General Fund sources and from non-Education Fund income tax revenues (spending for public education and transportation are exempted from the limitation). For Fiscal Year 2008, the State was approximately \$33.5 million below the statutory appropriation limit, and for Fiscal Year 2009 it is in excess of \$200 million below the limit. The statutory debt limit is 45% of the maximum allowable appropriation limit. See “DEBT STRUCTURE OF THE STATE OF UTAH—Legal Borrowing Authority” above.

*Budget Management.* The General Fund, Education Fund, and Uniform School Fund ended Fiscal Year 2008 with a balanced budget by using \$28.8 million of General Fund and \$45.6 million of Education Fund and Uniform School Fund, originally designated and budgeted to be used for Fiscal Year 2009, to cover revenue shortfalls that occurred in Fiscal Year 2008.

*Budget Reserve Accounts.* The State maintains a General Fund Budget Reserve Account in the General Fund (the “Rainy Day Fund”) and an Education Budget Reserve Account in the Education Fund (the “Education Reserve”). State law requires 25% of any surplus in the General Fund to be deposited in the Rainy Day Fund and 25% of any surplus in the Education Fund to be deposited in the Education Reserve, in each case up to the statutory limit. Unless such reserve funds are drawn upon for their respective purposes, annual mandatory surplus transfers will be limited to the lesser of 25% of the applicable surplus or the amount necessary to reach the applicable statutory limit.

As of April 1, 2009, the balance in the Rainy Day Fund was approximately \$188.9 million and the Education Reserve balance was approximately \$229.6 million.

*2008 Special Session.* In early Fiscal Year 2009, consensus revenue estimates for Fiscal Year 2009 were revised downward as the economy contracted and sales and other taxes were estimated to be less than anticipated. On September 25, 2008, Governor Huntsman called the Legislature into a special session to address the Fiscal Year 2009 budget and revenue shortfalls.

In order to conform to the revised Fiscal Year 2009 revenue estimates done in September 2008, which were \$106.9 million lower for the General Fund and \$165.5 million lower for the Education Fund than the forecast adopted during the 2008 General Session, the Legislature enacted ongoing appropriation cuts for agencies equivalent to a 4% reduction. The Departments of Health, Corrections, and Human Services received smaller cuts and Public Education was held harmless for Fiscal Year 2009.

*2009 General Session.* The consensus revenue forecast released in November 2008 showed a \$350 million gap (\$130 million General Fund and \$220 million Education Fund) between the Fiscal Year 2009 budget enacted in the September Special Legislative Session and anticipated revenues. This gap was addressed in 2009 General Session H.B. 3, Current Fiscal Year Supplemental Appropriations, which was signed by the Governor and enacted on February 9, 2009. The consensus revenue forecast was updated on February 17, 2009 and showed an additional gap of \$170 million (\$50 million General Fund and \$120 million Education Fund) for Fiscal Year 2009 and an additional shortfall of \$165 million (\$95 million General Fund and \$70 million Education Fund) in Fiscal Year 2010. Non-lapsing balances and federal funds from the American Recovery and Revitalization Act of 2009 (“ARRA”) were used to fill the budget gap in Fiscal Year 2009. In order to bring the budget into a structural balance, further ongoing appropriation cuts were made in S.B. 2, New Fiscal Year Appropriations Act, and S.B. 3, Appropriations Adjustments. Federal funds from ARRA were used to as a one-time “back fill” to mitigate these cuts in Fiscal Year 2010. The revenue shortfalls were addressed without impacting the \$100 million that was set aside for Public Education enrollment growth during the 2008 General Session or withdrawing from the Rainy Day Fund or the Education Reserve accounts.

*American Recovery and Revitalization Act of 2009.* Based on initial estimates, the State anticipates that it will receive approximately \$1.6 billion from the economic stimulus package contained in the ARRA. Major components of the State’s portion of the package include: (a) approximately \$250 additional Medicaid (Federal Medicaid Assistance Percentage increase); (b) \$479.9 million of fiscal stabilization (consisting of \$392.6 million for education and \$87.3 million general purpose); and (c) approximately \$150 million for highways and bridges.

*Tax Reform.* In the 2006 General Session, the Legislature reduced the sales tax rate levied by the State on unprepared foods from 4.75% to 2.75% effective January 1, 2007. During the 2007 General Session, the Legislature further reduced the sales tax rate levied by the State on unprepared foods from 2.75% to 1.75% and the general sales tax rate imposed on transactions was reduced from 4.75% to 4.65%, effective

January 1, 2008. In the 2008 General Session, the Legislature added 0.05% back to the general sales tax rate (4.65% to 4.70%), effective January 1, 2009, and committed the resulting revenue, approximately \$21.9 million when fully implemented, to the Critical Highway Needs Fund and the Transportation Investment Fund. The cumulative revenue impact of sales tax reform enacted over the last three legislative sessions is estimated to be a decrease in revenues of \$140 million annually when fully implemented.

For the 2008 tax year, all taxpayers are required to file a return using a single rate of 5% of federal adjusted gross income. A tax credit based on a percentage of the federal deductions and personal exemptions that phases out depending on income and filing status retains income tax progressivity. The cumulative revenue impact of adjusting to a single tax rate is estimated to be a decrease in revenues of \$190 million annually. During the 2008 General Session, several additional tax credits were approved, the most significant of which was a healthcare tax credit for taxpayers who purchase health insurance plans and are not eligible for preferential tax treatment otherwise. The ongoing revenue loss from these credits does not take effect until Fiscal Year 2010, when the estimated decrease in revenue is \$22 million. See “State Tax System” below.

*Public Education.* State funding for Public Education will decline by 5.2% for Fiscal Year 2010. One-time federal funds from ARRA were used to soften impacts of State revenue declines. This amounted to \$207 million in Public Education and another \$91.2 million in Fiscal Year 2009. The value of the “weighted pupil unit” will remain constant at \$2,577. Student enrollment growth of \$53.2 million will be accommodated within the budget to fund an anticipated 13,500 new students.

*Capital Expenditures.* In the 2009 General Session, the Legislature authorized \$147 million of bonding for new buildings for higher education and state administrative needs. An additional \$55.7 million was appropriated for maintenance and improvements to existing buildings; this amount was reduced by \$12.1 million during the 2009 General Session. New funding for transportation projects included an authorization of \$2.2 billion of additional general obligation bonds.

*Securitization of Financial Settlement with the Tobacco Industry.* The State has not issued and does not plan to issue tobacco securitization bonds.

## **Management’s Discussion And Analysis Of Financial Statements**

The State prepared a narrative discussion, overview, and analysis of the financial activities of the State for Fiscal Year 2008. For the complete discussion see “APPENDIX A—BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008—Management’s Discussion and Analysis” (after the Independent State Auditor’s Report).

## **Five-Year Financial Summaries**

The following summaries were extracted from the State’s audited financial statements for Fiscal Years 2004 through 2008. The summaries have not been audited. The financial information presented in the summaries is presented on a fund statement basis and not on a government-wide statement basis.

Five-year historical summaries have been prepared for the Combined Balance Sheet—All Governmental Fund Types Only; Statement of Revenues, Expenditures and Changes in Fund Balance—General Fund; and Statement of Revenues, Expenditures and Changes in Fund Balance—Major Special Revenue Funds.

The five-year summary of Statement of Revenues, Expenditures and Changes in Fund Balance—Major Special Revenue Funds has been included to show the State’s sources of revenue for and expenditures on public education and transportation.

For additional five-year financial summary information see “APPENDIX B—ADDITIONAL DEBT AND FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Additional Historical Financial Information Of The State.”

(The remainder of this page has been intentionally left blank.)

## State of Utah

### Combined Balance Sheet—All Governmental Fund Types Only (1)

(This summary is unaudited)

	As of June 30 (in thousands)				
	2008	2007	2006	2005	2004
<b>Assets:</b>					
Cash and cash equivalents.....	\$ 1,540,923	\$ 1,811,006	\$ 1,259,084	\$ 932,620	\$ 386,148
<b>Receivables:</b>					
Accrued taxes, net.....	833,731	1,191,060	929,421	693,516	586,076
Accounts, net.....	571,498	533,245	473,961	464,291	626,266
Notes / mortgages, net.....	10,078	12,920	30,471	13,265	9,458
Accrued interest.....	80	77	135	123	55
Investments.....	950,549	746,104	769,088	521,982	711,950
Due from other funds.....	50,038	90,336	30,214	23,700	24,277
Due from component units.....	35,802	42,177	26,784	26,179	26,395
Interfund loans receivable.....	39,005	33,905	28,111	32,533	43,963
Inventories.....	11,899	12,776	11,557	11,473	9,496
<b>Total assets.....</b>	<b><u>\$ 4,043,603</u></b>	<b><u>\$ 4,473,606</u></b>	<b><u>\$ 3,558,826</u></b>	<b><u>\$ 2,719,682</u></b>	<b><u>\$ 2,424,084</u></b>
<b>Liabilities and fund balances:</b>					
<b>Liabilities:</b>					
Accounts payable and accrued liabilities.....	\$ 768,618	\$ 721,060	\$ 598,382	\$ 589,716	\$ 536,089
Deferred revenue.....	433,196	614,529	502,036	319,938	390,140
Due to other funds.....	71,019	99,670	35,704	28,151	26,569
Due to component units.....	19	448	440	1,503	8,013
Interfund loans payable.....	-	-	-	-	2,478
<b>Total liabilities.....</b>	<b><u>1,272,852</u></b>	<b><u>1,435,707</u></b>	<b><u>1,136,562</u></b>	<b><u>939,308</u></b>	<b><u>963,289</u></b>
<b>Fund balances:</b>					
Reserved.....	1,323,820	986,326	836,056	716,255	555,158
Unreserved designated.....	1,134,438	1,628,919	1,199,334	681,751	534,040
Unreserved undesignated.....	312,493	422,654	386,874	382,368	371,597
<b>Total fund balances.....</b>	<b><u>2,770,751</u></b>	<b><u>3,037,899</u></b>	<b><u>2,422,264</u></b>	<b><u>1,780,374</u></b>	<b><u>1,460,795</u></b>
<b>Total liabilities and fund balances.....</b>	<b><u>\$ 4,043,603</u></b>	<b><u>\$ 4,473,606</u></b>	<b><u>\$ 3,558,826</u></b>	<b><u>\$ 2,719,682</u></b>	<b><u>\$ 2,424,084</u></b>

(1) Includes all governmental fund types (except the Trust Lands permanent fund).

(Source: Division of Finance. Except as otherwise noted, this summary of financial information has been taken from the State's audited financial statements for the indicated years. This summary itself has not been audited.)

## State of Utah

### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund Type—General Fund

(This summary is unaudited)

	Fiscal Year Ended June 30 (in thousands)				
	2008	2007	2006	2005	2004
Revenues:					
Taxes:					
Sales and use tax (1).....	\$ 1,710,564	\$ 1,860,703	\$ 1,820,992	\$ 1,664,352	\$ 1,521,076
Other taxes.....	283,852	274,563	271,178	234,710	200,167
Total taxes.....	<u>1,994,416</u>	<u>2,135,266</u>	<u>2,092,170</u>	<u>1,899,062</u>	<u>1,721,243</u>
Other revenues:					
Federal contracts and grants.....	1,892,116	1,818,571	1,859,583	1,776,555	1,741,580
Charges for services.....	299,819	267,479	256,025	238,181	204,874
Federal mineral lease.....	134,404	145,985	156,851	82,704	67,216
Investment income.....	75,647	94,448	47,027	16,483	6,897
Licenses, permits and fees.....	20,633	20,479	18,725	17,866	18,029
Miscellaneous and other.....	158,883	166,471	164,890	148,015	143,033
Total revenues.....	<u>4,575,918</u>	<u>4,648,699</u>	<u>4,595,271</u>	<u>4,178,866</u>	<u>3,902,872</u>
Expenditures:					
Current:					
Health and environmental quality.....	1,643,269	1,615,690	1,629,909	1,456,282	1,340,304
Higher education—colleges and universities.....	773,107	693,082	665,855	626,026	595,630
Human services and youth corrections.....	674,389	623,689	590,727	575,046	550,691
Employment and family services.....	432,032	405,902	412,855	415,892	394,304
General government.....	286,274	242,845	200,631	161,728	157,791
Corrections, adult.....	247,376	225,548	203,419	193,442	187,278
Public safety.....	191,483	170,306	177,201	161,350	146,974
Natural resources.....	171,738	166,533	136,059	120,398	119,909
Courts.....	128,148	118,326	111,541	106,128	100,975
Community and culture.....	127,225	105,051	82,627	86,335	86,085
Business, labor, and agriculture.....	87,601	81,643	79,138	74,919	62,528
Higher education—state administration.....	64,587	49,064	43,505	39,121	32,827
Total expenditures.....	<u>4,827,229</u>	<u>4,497,679</u>	<u>4,333,467</u>	<u>4,016,667</u>	<u>3,775,296</u>
Excess revenues over (under) expenditures.....	<u>(251,311)</u>	<u>151,020</u>	<u>261,804</u>	<u>162,199</u>	<u>127,576</u>
Other financing sources (uses):					
Transfers in.....	908,222	649,271	323,689	294,313	178,900
Transfers out.....	(873,826)	(589,855)	(370,336)	(288,486)	(207,519)
Capital leases acquisition.....	2,131	—	—	—	—
Sale of capital assets.....	80	—	—	—	—
Total other financing sources (uses).....	<u>36,607</u>	<u>59,416</u>	<u>(46,647)</u>	<u>5,827</u>	<u>(28,619)</u>
Net change in fund balances.....	<u>(214,704)</u>	<u>210,436</u>	<u>215,157</u>	<u>168,026</u>	<u>98,957</u>
Beginning fund balance.....	1,079,572	869,136	653,979	485,953	386,996
Ending fund balances.....	<u>\$ 864,868</u>	<u>\$ 1,079,572</u>	<u>\$ 869,136</u>	<u>\$ 653,979</u>	<u>\$ 485,953</u>

(1) The large decrease in Fiscal Year 2008 was from \$90 million of general sale and use tax collections being transferred from the General Fund into the Critical Highway Needs Fund an account within the Transportation Fund (a Major Special Revenue Fund) as directed by the 2007 Legislature.

(Source: Division of Finance. This summary of financial information has been taken from the State's audited financial statements for the indicated years. This summary itself has not been audited.)

# State of Utah

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund Type—Major Special Revenue Funds (1)

(This summary is unaudited)

	Fiscal Year Ended June 30 (in thousands)				
	2008	2007	2006	2005	2004
<b>Revenues:</b>					
<b>Taxes:</b>					
Individual income tax.....	\$ 2,560,394	\$ 2,589,252	\$ 2,324,365	\$ 1,946,593	\$ 1,706,774
Corporate tax.....	410,586	411,929	379,624	209,304	165,893
Motor and special fuels tax.....	357,664	366,446	344,902	336,417	327,838
Sales and use tax (2).....	320,675	249,029	94,608	35,284	32,833
Other taxes.....	41,661	38,586	40,796	36,554	30,391
Total taxes.....	<u>3,690,980</u>	<u>3,655,242</u>	<u>3,184,295</u>	<u>2,564,152</u>	<u>2,263,729</u>
<b>Other revenues:</b>					
Federal contracts and grants.....	677,931	650,871	641,447	586,248	550,466
Licenses, permits and fees.....	101,249	99,870	94,959	90,040	85,606
Charges for services.....	70,715	56,592	50,857	26,975	27,399
Federal aeronautics.....	68,193	44,074	37,521	34,416	25,821
Investment income.....	49,281	41,156	31,222	22,235	15,720
Miscellaneous and other.....	70,641	54,111	38,169	17,318	25,693
Total other revenues.....	<u>1,038,010</u>	<u>946,674</u>	<u>894,175</u>	<u>777,232</u>	<u>730,705</u>
Total revenues.....	<u>4,728,990</u>	<u>4,601,916</u>	<u>4,078,470</u>	<u>3,341,384</u>	<u>2,994,434</u>
<b>Expenditures:</b>					
<b>Current:</b>					
Public education.....	2,960,523	2,547,075	2,322,801	2,168,798	2,037,873
Transportation.....	1,471,453	1,220,484	975,432	831,737	810,708
Total expenditures.....	<u>4,431,976</u>	<u>3,767,559</u>	<u>3,298,233</u>	<u>3,000,535</u>	<u>2,848,581</u>
Excess revenues over (under) expenditures.....	<u>297,014</u>	<u>834,357</u>	<u>780,237</u>	<u>340,849</u>	<u>145,853</u>
<b>Other financing sources (uses):</b>					
Transfers in.....	3,072,875	2,612,415	286,496	185,731	163,880
General obligation bonds issued.....	68,995	-	-	47,050	-
Sale of capital assets.....	8,058	6,747	-	-	-
Premium on bonds issued.....	1,088	-	-	2,950	-
Transfers out.....	<u>(3,625,959)</u>	<u>(3,074,734)</u>	<u>(567,290)</u>	<u>(535,939)</u>	<u>(331,345)</u>
Total other financing sources (uses).....	<u>(474,943)</u>	<u>(455,572)</u>	<u>(280,794)</u>	<u>(300,208)</u>	<u>(167,465)</u>
Net changes in fund balances.....	<u>(177,929)</u>	<u>378,785</u>	<u>499,443</u>	<u>40,641</u>	<u>(21,612)</u>
Beginning fund balance.....	1,675,221	1,296,436	796,993	757,418	779,030
Adjustments to beginning fund balance (3).....	-	-	-	(1,066)	-
Beginning fund balance as adjusted.....	<u>1,675,221</u>	<u>1,296,436</u>	<u>796,993</u>	<u>756,352</u>	<u>779,030</u>
Ending fund balances.....	<u>\$ 1,497,292</u>	<u>\$ 1,675,221</u>	<u>\$ 1,296,436</u>	<u>\$ 796,993</u>	<u>\$ 757,418</u>

- (1) The major special revenue funds include the Education Fund, Uniform School Fund, Transportation Fund, and Transportation Investment Fund.
- (2) The large increase in Fiscal Year 2007 was from 8.3% of general sales and use tax collections (approximately \$150 million) being transferred from the General Fund into the Transportation Investment Fund (a Major Special Revenue Fund) as directed by the 2006 Legislature. Additionally in Fiscal Year 2008, there was \$90 million of general sales and use tax collections being transferred from the General Fund into the Critical Highway Needs Fund, an account within the Transportation Fund (a Major Special Revenue Fund) as directed by the 2007 Legislature.
- (3) Due primarily to changes in accounting standards.

(Source: Division of Finance. Except as otherwise noted, this summary of financial information has been taken from the State's audited financial statements for the indicated years. This summary itself has not been audited.)

## Property Tax Matters

For a description of the security for the Bonds and the procedure by which taxes are abated to the extent that moneys are available from other sources sufficient to pay principal of and interest on the Bonds, see the caption “THE BONDS—Security For The Bonds” above.

*Ad Valorem Levy.* Though authorized to do so under Part 9 of the Property Tax Act (defined below), the State does not presently levy ad valorem property taxes. However, if the State does not have sufficient moneys available to pay principal and interest on its general obligation bonds from sources other than ad valorem taxes, the State Tax Commission would be required to levy ad valorem property taxes on all taxable property in the State to cover the deficit.

*Property Tax Act.* The State Constitution and Title 59, Chapter 2, Utah Code (the “Property Tax Act”) provide that all taxable property is assessed and taxed at a uniform and equal rate on the basis of 100% of its “fair market value” as of January 1 of each year, unless otherwise provided by law. Section 3(2)(a)(iv) of Article XIII of the State Constitution provides that the Legislature may exempt from property tax up to 45% of the “fair market value” of residential property. The Legislature has enacted legislation that reduces the “fair market value” of primary residential property by 45%. No more than one acre of land per residential unit may qualify for the residential exemption.

The Property Tax Act provides that the State Tax Commission assesses certain types of property (“Centrally-Assessed Property”). All other taxable property (“Locally-Assessed Property”) is assessed by the county assessor of the county in which such Locally-Assessed Property is located. The Property Tax Act also establishes certain deadlines, procedures and requirements for, among other things, the assessing of Centrally-Assessed Property and the challenging by property owners of such assessments. Once the required information is provided to the various county treasurers, they mail all property owners a tax notice that specifies the aggregate amount of taxes to be paid for State, county, city, town, school and other purposes.

The following tables reflect the effect of the current 45% reduction from Fair Market Value for assessment of ad valorem property tax. The tables also show the Centrally-Assessed Property compared with the Locally-Assessed Property.

### Taxable Value Compared with Fair Market Value of All Taxable Property in the State

<u>Tax Year</u>	<u>Taxable Value (1)</u>	<u>% Change Over Prior Year</u>	<u>Fair Market Value</u>	<u>% Change Over Prior Year</u>
2008 (2).....	\$213,234,293,543	12.8%	\$303,781,328,556	12.7%
2007.....	189,087,689,610	22.3	269,489,922,952	23.1
2006.....	154,663,248,988	16.8	218,864,053,927	17.1
2005.....	132,372,801,410	7.4	186,836,223,701	8.0
2004.....	123,210,372,102	5.0	173,003,833,163	5.1
2003.....	117,371,436,772	2.7	164,567,249,587	3.1

(1) Taxable values were calculated by reducing the fair market value of primary residential property by 45%, representing the current partial property tax exemption for such property. Includes redevelopment valuation.

(2) Preliminary; subject to change. Source: Financial Advisor compiled from information provided by the State Tax Commission.

(Source: Property Tax Division, State Tax Commission.)

## Historical Summaries Of Taxable Values Of Property

	Calendar Year											
	2008		2007		2006		2005		2004		2003	
	Taxable Value (1)	% of Total	Taxable Value	% of Total								
<i>Set by State Tax Commission (Centrally Assessed)</i>												
Natural resources.....	\$ 7,803,288,051	3.7 %	\$ 6,858,057,725	3.6 %	\$ 6,219,779,718	4.0 %	\$ 4,898,371,950	3.7 %	\$ 4,211,778,705	3.4 %	\$ 3,002,785,404	2.6 %
Utilities.....	11,301,417,558	5.3	9,943,565,300	5.3	9,552,461,539	6.2	9,293,092,255	7.0	9,509,472,931	7.7	9,742,802,798	8.3
Total centrally assessed.....	19,104,705,609	9.0	16,801,623,025	8.9	15,772,241,257	10.2	14,191,464,205	10.7	13,721,251,636	11.1	12,745,588,202	10.9
<i>Set by County Assessor (Locally Assessed)</i>												
Real property:												
Primary residential.....	110,668,598,349	51.9	98,069,970,843	51.9	78,264,051,562	50.6	66,358,371,700	50.1	60,635,462,669	49.2	57,428,781,528	48.9
Commercial.....	43,073,327,295	20.2	38,267,427,307	20.2	32,588,392,214	21.1	28,604,861,843	21.6	25,204,539,225	20.5	25,995,762,668	22.1
Other real.....	28,714,833,415	13.5	25,974,054,552	13.7	19,383,478,151	12.5	14,895,471,950	11.3	15,622,104,219	12.7	12,900,782,786	11.0
Total real property.....	182,456,759,059	85.6	162,311,452,702	85.8	130,235,921,927	84.2	109,858,705,493	83.0	101,462,106,113	82.3	96,325,326,982	82.1
Personal property:												
Total personal property.....	11,672,828,875	5.5	9,974,613,883	5.3	8,655,085,804	5.6	8,322,631,712	6.3	8,027,014,353	6.5	8,300,521,588	7.1
Total locally assessed.....	194,129,587,934	91.0	172,286,066,585	91.1	138,891,007,731	89.8	118,181,337,205	89.3	109,489,120,466	88.9	104,625,848,570	89.1
Total taxable value.....	\$213,234,293,543	100.0 %	\$189,087,689,610	100.0 %	\$154,663,248,988	100.0 %	\$132,372,801,410	100.0 %	\$123,210,372,102	100.0 %	\$117,371,436,772	100.0 %

(1) Preliminary; subject to change. Information is rounded as necessary.

(Source: Property Tax Division, State Tax Commission.)

*Minimum Basic Tax Levy for School Districts.* The State Tax Commission determines for each school district in the State the amount to be raised by the minimum basic tax levied by the school district as its contribution toward the cost of the Basic State–Supported School Program (the “Basic Program”), as required by the Minimum School Program Act. If the levy raises an amount in excess of the total Basic Program for a school district, the excess amount is remitted by the school district to the State Board of Education to be credited to the Uniform School Fund to support the Basic Program. If the levy raises an amount less than the total Basic Program for a school district, then the difference is computed. This difference is apportioned from the Uniform School Fund to such school district as the contribution of the State to the Basic Program.

The State mandates that each school district levy a minimum basic tax rate per dollar of taxable value, which changes annually, in order to qualify for receipt of the State contribution toward the Basic Program.

*Uniform Fees.* An annual statewide uniform fee is levied on certain tangible personal property in lieu of the ad valorem tax. Subject to certain exemptions, the current uniform fee on motor vehicles that weigh 12,001 pounds or more, watercraft, recreational vehicles and all other tangible personal property required to be registered with the State is equal to 1.5% of the market value. Motor vehicles weighing 12,000 pounds or less are subject to an “age based” fee that is due each time the vehicle is registered, such fees range from \$5 to \$150. Various other fees are levied against other types of tangible personal property. The revenues collected from the various uniform fees are distributed by the county of each taxing entity in which the property is located in the same proportion in which revenue collected from ad valorem real property tax is distributed.

*Property Tax Valuation Agency Fund.* The State created the Property Tax Valuation Agency Fund (the “PTVAF”), to be funded by a multicounty assessing and collecting levy to promote the accurate valuation of property, the establishment and maintenance of uniform assessment levels within and among counties, and the efficient administration of the property tax system, including the costs of assessment, collection and distribution of property taxes. Money is disbursed from the PTVAF to each county based on statutory qualification and requirements.

The Legislature is required to authorize a multicounty assessing and collecting levy to fund the PTVAF that may not exceed (unless it provides public notice thereof) the certified revenue levy.

## **Budgetary Procedures**

*Budgetary Procedures Act.* The Budgetary Procedures Act, Title 63J, Chapter 1, Utah Code (the “Budget Act”) establishes the process through which the State budget is prepared by the Governor and prescribes all information to be included in the Governor’s budget. The total appropriations requested for expenditures authorized by the budget must not exceed the estimated revenues from taxes, fees and all other sources for the next ensuing fiscal year.

The Budget Act applies to all moneys appropriated by the Legislature. No appropriation or any surplus of any appropriation may be diverted from the department, agency, institution or division for which they were appropriated. Appropriated moneys may not be transferred from one item of appropriation to any other item of appropriation without legislative approval.

*Unexpended Balances.* Except for certain funds detailed in the Budget Act or funds that may be exempted by the annual appropriations act, the Director of the Division of Finance must, at the end of each fiscal year, close out to the proper fund or account for all remaining unexpended and unencumbered balances of appropriations made by the Legislature.

*Budgetary Controls.* The Director of the Division of Finance is required to exercise accounting control over all State departments, institutions and agencies other than the Legislature and legislative com-

mittees. The Director of the Division of Finance must require the head of each department to submit a work program (budget) for the ensuing fiscal year. The aggregate of such work programs must not exceed the total appropriations or other funds from any source whatsoever made available to each department for the fiscal year in question.

### **State Funds And Accounting**

The Division of Finance maintains its accounting records in accordance with State law and in accordance with generally accepted accounting principles (“GAAP”).

Funds are accounted for and reported in the following categories: governmental funds; proprietary funds; and fiduciary funds. Governmental funds include the General Fund, Special Revenue funds, Capital Projects funds, Debt Service funds, and Permanent funds. Proprietary funds include Enterprise and Internal Service funds. Fiduciary funds include Pension Trust funds, Investment Trust funds, Private Purpose Trust funds, and Agency funds.

Fund reporting in the financial statements for governmental funds focuses on major funds as defined by GAAP. The State reports the following major governmental funds: the General Fund, the Education Fund, the Uniform School Fund, the Transportation Fund and the Transportation Investment Fund.

The State’s nonmajor governmental funds include other special revenue funds, capital projects funds, and debt service funds. The nonmajor special revenue funds account for specific revenue sources that are legally restricted to expenditures for specific purposes. Examples include tobacco settlement moneys, environmental activities, crime victim reparations and rural development programs.

For further information on State funds and accounting, including a description of each of the major governmental funds, see “APPENDIX A—BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008—Notes to the Financial Statements—Note 1. Summary of Significant Accounting Policies.”

### **State Tax System**

The State’s tax revenues are derived primarily from sales and use taxes, individual income taxes, motor fuel taxes, business (income) taxes and also from numerous smaller sources including excise taxes on insurance premiums, beer, cigarettes and tobacco, severance taxes, investment income and numerous court and business regulation fees. These fees and taxes are regulated by the Legislature.

The State also receives revenues from unemployment compensation taxes.

The State also has authority to levy and collect ad valorem property taxes, but has not done so since 1974. See “Property Tax Matters” above.

In addition to the State’s tax system, counties, cities and towns have authority to levy and collect sales and use taxes and property taxes. School districts, some special service areas and some local districts have the authority to levy property taxes.

*Individual Income Taxes.* The State is one of 43 states that impose an individual income tax. The State recently adopted a single rate income tax system, which was fully implemented in the 2008 tax year. Expected benefits of State individual income tax reform include broadening of the tax base, lowering of the rate, reduction in revenue volatility, and increased simplicity. Under the new system, all taxpayers will file a return using a single rate of 5% of federal adjusted gross income. To retain the progressivity, a tax credit based on federal deductions and federal personal exemptions is available, but phases out depending upon the income and filing status of the individual taxpayers. The estimated cumulative revenue impact of 2006 and 2007 individual tax reform is a decrease of approximately \$105 million in Fiscal Year 2008 and

\$190 million in Fiscal Year 2009. During the 2008 General Session, several additional tax credits were approved, the most significant of which was a healthcare tax credit for taxpayers who purchase health insurance plans and are not eligible for preferential tax treatment otherwise. The ongoing revenue loss from the 2008 General Session changes does not take effect until Fiscal Year 2010, when the estimated decrease in revenue is \$22 million.

*Contingent Tax Credits.* In the 2008 General Session, the Legislature increased the maximum amount of contingent tax credit certificates that can be issued by the Utah Capital Investment Board from \$100 million to \$300 million. The certificates are to be structured such that no more than \$20 million of contingent tax credits for each \$100 million increment of contingent tax liability may be redeemable in any Fiscal Year. Under certain circumstances, the holder of a certificate is entitled to a refundable tax credit against tax liabilities imposed by Title 59, Chapter 7, Corporate Franchise and Income Taxes, or Title 59, Chapter 10, Individual Income Tax Act.

*Business Taxes.* The State imposes a tax on corporate net taxable income apportioned to the State at a rate of 5%. Currently, the minimum tax is \$100. Over the past several General Sessions the Legislature reduced business taxes in a number of ways, including expanding a corporate research and development tax credit, expanding the renewable energy tax credit, repealing an additional gross receipts tax, equalizing satellite and cable television taxes, and creating sales tax exemptions for telecommunication equipment, manufacturing parts and supplies, oil and mining equipment, and dental prostheses. The estimated combined decrease in revenues from these changes is approximately \$30 million in Fiscal Year 2008 and \$60 million in Fiscal Year 2009.

*Sales and Use Tax.* In general, State sales taxes are imposed based on retail sales or use of tangible personal property, admissions, meals, utility services, general services on tangible personal property, hotel and motel accommodations, and certain other items. Use tax also applies to goods shipped to the State for use, storage, or other consumption; goods purchased outside of the State for use, storage, or other consumption in the State; and services subject to tax but performed outside the State for use, storage, or other consumption in the State.

The State requires its largest sales taxpayers (with annual liabilities of more than \$50,000) to pay on a monthly basis. Monthly sales taxpayers and those paying via electronic funds transfer receive a 1.5% discount on state taxes. Because approximately 75% of the sales and use tax is now remitted monthly, the State's cash flow has less volatility.

Significant changes to the sales and use tax were enacted during the 2006, 2007 and 2008 General Legislative Sessions. In the 2006 General Session, the sales tax on unprepared food items was reduced from 4.75% to 2.75% effective January 1, 2007. The rate was further dropped to 1.75% beginning January 1, 2008 as a result of legislation enacted in the 2007 General Session. The general sales tax rate was also reduced from 4.75% to 4.65% in the 2007 General Session. The estimated annual cumulative revenue impact of these reforms is \$110 million in Fiscal Year 2008 and \$160 million in Fiscal Year 2009, when they will be fully implemented.

In the 2008 General Session, the Legislature added 0.05% back to the general sales tax rate (4.65% to 4.70%), effective January 1, 2009, and committed the resulting revenue, approximately \$22 million annually when fully implemented, to the Critical Highway Needs Fund and the Transportation Investment Fund. See "Recent Developments" above.

*Additional Taxes and Fees.* The State collects a number of additional significant taxes and fees, including, but not limited to: an unemployment compensation tax, which is used to finance benefits paid to unemployed workers; a worker's compensation insurance premium tax, which is used to pay workers' compensation benefits; and various highway users' taxes, which are used for highway and road related purposes. Other taxes and fees collected by the State include severance taxes, a cigarette and tobacco tax, a wine and liquor tax, an inheritance tax, an environmental surcharge, a waste tire fee, and fish and game

license fees. Other State revenue sources include license fees and other fees collected by colleges, universities and State departments.

For additional information regarding recent tax collection results and forecasts for 2009 tax collections, see “APPENDIX C—DEMOGRAPHIC AND ECONOMIC INFORMATION REGARDING THE STATE OF UTAH—Tax Collections.”

## State Revenues

The State receives revenues from three principal sources: taxes, including sales and use, individual income, business, motor and special fuel, and other miscellaneous taxes; federal grants-in-aid; and miscellaneous charges and receipts, including licenses, permits and fees, the State’s share of mineral royalties, bonuses on federal land, and other miscellaneous revenues. Revenues received in the governmental fund types (excluding the Trust Lands permanent fund) are as follows:

	Fiscal Year Ended June 30 (in thousands)									
	2008	% (1)	2007	% (1)	2006	% (1)	2005	% (1)	2004	% (1)
Taxes .....	\$5,693,425	60%	\$5,797,563	62%	\$5,281,485	60%	\$4,467,665	59%	\$3,989,188	57%
Federal contracts and grants .....	2,574,585	27	2,480,016	26	2,524,022	29	2,366,786	31	2,295,428	33
All other misc. revenues .....	<u>1,227,345</u>	<u>13</u>	<u>1,084,752</u>	<u>12</u>	<u>972,222</u>	<u>11</u>	<u>729,830</u>	<u>10</u>	<u>694,951</u>	<u>10</u>
Total all funds ....	<u>\$9,495,355</u>	<u>100%</u>	<u>\$9,362,331</u>	<u>100%</u>	<u>\$8,777,729</u>	<u>100%</u>	<u>\$7,627,281</u>	<u>100%</u>	<u>\$6,979,567</u>	<u>100%</u>

(1) Percentage of total Governmental Fund Revenue.

(Source: Division of Finance.)

*Revenue Summary.* For Fiscal Year 2008, General Fund revenues from all sources totaled approximately \$4.6 billion. Of this amount, 41% came from federal contracts and grants; 37% came from sales taxes; 9% came from federal mineral lease, investment income and miscellaneous and other revenues; 7% came from charges for services and licenses, permits and fees; and 6% came from other tax sources.

In the Education Fund for Fiscal Year 2008, revenues from all sources totaled approximately \$3 billion. Of this amount, 86% came from individual income taxes and 14% came from business taxes.

In the Uniform School Fund for Fiscal Year 2008, revenues from all sources totaled approximately \$466.2 million. Of this amount, 81% came from federal contracts and grants; 11% came from other miscellaneous revenue sources; and 8% came from investment income, charges for services and licenses, permits and fees.

In the Transportation Fund for Fiscal Year 2008, revenues from all sources totaled approximately \$1.07 billion. Of this amount, 33% came from motor and special fuel taxes; 27% came from federal contracts and grants; 27% came from other miscellaneous unrestricted taxes and fees; and 13% came from charges for services and licenses, permits, and fees.

In the Transportation Investment Fund for Fiscal Year 2008, revenues from all sources totaled \$213.5 million. Of this amount, 82% came from sales tax revenue; 11% came from motor vehicle registration fees; and 7% came from federal contracts and grants.

*Additional Information.* For information regarding historical financial summaries of the State’s All Governmental Fund Types (Revenues by Source; Expenditures by Function; Changes in all Governmen-

tal Fund types; and Fund Balances) and General Fund (Revenues, Expenditures and Fund Balances), see “APPENDIX B—ADDITIONAL DEBT AND FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Additional Historical Financial Information Of The State.”

### Capital Expenditure Authorizations

The following table presents historical data on capital expenditures in the year authorized from all sources, including bond proceeds and other available funds. Included in these figures are capital outlay expenses and authorizations for the construction of new buildings and the improvement of existing buildings. These figures also include expenditures for the construction of buildings for higher education, water development or storage projects, flood control projects, the construction or improvement of roads and related transportation projects, State and some local recreation projects and local projects in energy–impacted areas funded with community impact moneys. These figures exclude debt service.

#### Capital Expenditure Authorizations (in millions)

Fiscal Year Ended June 30				
2009	2008	2007	2006	2005
\$1,514.2 (1)	\$3,033.4 (2)	\$1,286.9	\$703.1	\$754.1

(1) Estimate.

(2) The large increase in Fiscal Year 2008 was from new bond authorization of \$1.3 billion for highway projects and buildings projects were increased by approximately \$428 million.

(Source: Governor’s Office of Planning and Budget.)

### Investment Of Funds

*Investment of Operating Funds; The State Money Management Act.* The State Money Management Act, Title 51, Chapter 7, Utah Code (the “MM Act”) governs the investment of all public funds held by public treasurers in the State.

The State is currently complying with all of the provisions of the MM Act for all State operating funds.

*The Utah Public Treasurers’ Investment Fund.* A significant portion of State funds are invested in the Utah Public Treasurers Investment Fund (“PTIF”). The PTIF is a local government investment fund established in 1981, and managed by the State Treasurer. The PTIF invests to ensure safety of principal, liquidity and a competitive rate of return. All moneys transferred to the PTIF are promptly invested in securities authorized by the MM Act. Safekeeping and audit controls for all investments owned by the PTIF must comply with the MM Act.

See “APPENDIX A—BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008—Notes To The Financial Statements—Note 3. Deposits and Investments” and “—Note 4. Investment Pool.”

*Investment of Bond Proceeds.* Proceeds of the Bonds will be held by the State and invested so as to be readily available. Bond proceeds may also be invested in the PTIF or other available investment funds authorized under the MM Act.

## **Employee Workforce and Retirement System; Postemployment Benefits**

*Employee Workforce and Retirement System.* The State is the largest employer in the State employing approximately 22,000 people. All full-time employees of the State are members of the Utah State Retirement System. For a discussion concerning the Utah State Retirement System see “APPENDIX A—BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008—Notes to the Financial Statements—Note 16. Pension Plans.”

*Postemployment Benefits.* At the option of individual state agencies, employees may participate in the State’s Other Postemployment Benefit Plan (“OPEB Plan”), a single-employer defined benefit healthcare plan. The State administers the OPEB Plan through the State Post-Retirement Benefits Trust Fund, an irrevocable trust fund, created in April 2007. Plan assets of the State Post-Retirement Benefits Trust Fund are irrevocable and legally protected from creditors and dedicated to providing postemployment health and life insurance coverage to current and eligible future state retirees in accordance with the terms of the plan. Only state employees entitled to receive retirement benefits and hired prior to January 1, 2006, are eligible to receive postemployment health and life insurance benefits from the OPEB Plan.

The Legislature currently plans to contribute amounts to the OPEB Plan sufficient to fully fund the annual required contribution (“ARC”), an actuarially determined rate in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. As of Fiscal Year 2008, the current ARC of approximately \$53.5 million is 7.2% of annual covered payroll. The State contributed \$53.5 million in both Fiscal Year 2008 and 2009 to the OPEB Plan. As of December 31, 2006, the actuarial accrued liability for benefits was \$669.617 million, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability of \$669.617 million. The State’s actuarial accrued liability is calculated biannually. The State is in the process of engaging an actuarial firm to calculate its actuarial accrued liability for other postemployment benefits as of December 31, 2008.

For additional discussion of the State’s postemployment benefits see “APPENDIX A—BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008—Notes to the Financial Statements—Note 17. Other Postemployment Benefits.”

## **Risk Management And Insurance**

The State is self-insured against certain property and liability claims. The Legislature established the Administrative Services Risk Management Fund to pay for commercial insurance or for the self-insured portion of certain property and liability risks. Revenues are generated from premiums charged to State departments and institutions of higher education and also from all local school districts.

The property self-insurance limits are currently \$1 million per claim with an annual aggregate of \$3.5 million. Generally, claims in excess of the self-insured limits are covered by insurance policies with private insurance companies. This coverage has limits of \$700 million at any single building. The State has aggregate coverage of \$400 million for earthquake and \$300 million for flood losses. Earthquake and flood losses above this limit are self-insured. See “APPENDIX A—BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008—Notes to the Financial Statements—Note 14. Litigation, Contingencies and Commitments.”

As of June 30, 2008, the Administrative Services Risk Management Fund had approximately \$41.3 million in reserve available to pay for claims incurred. In the opinion of the State’s Risk Manager, the available balance will be adequate to cover claims through Fiscal Year 2009. The Legislature has cho-

sen to fund the Administrative Services Risk Management Fund at this level, and it has been advised that any extremely large claims would need to be covered by an appropriation. See “APPENDIX A—BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008—Notes to the Financial Statements—Note 18. Risk Management And Insurance.”

## LEGAL MATTERS

### **Absence Of Litigation Concerning The Bonds**

There is no litigation pending or threatened against the Bonds questioning or in any matter relating to or affecting the validity of the Bonds.

On the date of the execution and delivery of the Bonds, certificates will be delivered by the State to the effect that to the knowledge of the State, there is no action, suit, proceeding or litigation pending or threatened against the State, which in any way materially questions or affects the validity or enforceability of the Bonds or any proceedings or transactions relating to their authorization, execution, authentication, marketing, sale or delivery or which materially adversely affects the existence or powers of the State.

A non-litigation opinion issued by the State’s Attorney General, dated the date of closing, will be provided stating, among other things, that there is not now pending, or to his knowledge threatened, any action, suit, proceeding, inquiry, or any other litigation or investigation, at law or in equity, before or by any court, public board or body, challenging the creation, organization or existence of the State, or the titles of its respective officers to their respective offices, or the ability of the State, or its respective officers to authenticate, execute or deliver the Bonds or such other documents as may be required in connection with the issuance and sale of the Bonds, or to comply therewith or perform its respective obligations thereunder, or seeking to restrain or enjoin the issuance, sale or delivery of the Bonds, or directly or indirectly contesting or affecting the proceedings or the authority by which the Bonds are issued, the legality of the purposes for which the Bonds are issued, or the validity of the Bonds or the issuance and sale thereof.

### **Miscellaneous Legal Matters**

The State, its officers, agencies, and departments, are parties to numerous routine legal proceedings, many of which normally occur in governmental operations.

See “APPENDIX A—BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008—Notes to the Financial Statements—Note 14. Litigation, Contingencies, and Commitments.”

### **Attorney General’s Opinion Of Effect Of Legal Proceedings On State’s Ability To Make Timely Payments On Bonds**

Based on discussions with representatives of the State’s executive and legislative departments, the Attorney General is of the opinion that the miscellaneous legal proceedings against the State, individually or in the aggregate, are not likely to have a material adverse impact on the State’s ability to make its payments of the principal of and interest on the Bonds as those payments come due.

### **Tax Exemption**

*Federal Income Tax.* In the opinion of Ballard Spahr Andrews & Ingersoll, LLP, Bond Counsel to the State, interest on the Bonds is excludable from gross income for purposes of federal income tax under existing laws as enacted and construed on the date of initial delivery of the Bonds, assuming the accuracy

of the certifications of the State and continuing compliance by the State with the requirements of the Code. Interest on the Bonds is exempt from individual and corporate federal alternative minimum tax (“AMT”) and is not includable in adjusted current earnings for purposes of corporate AMT.

*Original Issue Premium.* All of the Bonds (collectively, the “Premium Bonds”) are offered at a premium (“original issue premium”) over their principal amount. For federal income tax purposes, original issue premium is amortizable periodically over the term of a Premium Bond through reductions in the holders’ tax basis in the Premium Bond for determining taxable gain or loss from the sale or from redemption prior to maturity. Amortization of premium does not create a deductible expense or loss. Holders of Premium Bonds should consult their tax advisors for an explanation of the amortization rules.

*State Of Utah Income Tax.* Bond Counsel is also of the opinion that interest on the Bonds is exempt from State of Utah individual income taxes under currently existing law.

*No Further Opinion.* Bond Counsel expresses no opinion regarding any other tax consequences relating to ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

## **General**

The approving opinion of Ballard Spahr Andrews & Ingersoll, LLP, Bond Counsel to the State, concerning the validity of the Bonds, in substantially the form set out in APPENDIX D to this OFFICIAL STATEMENT, will be provided at the time of delivery of the Bonds. Copies of the opinion of Bond Counsel will be available upon request from the chief contact person for the State indicated under the heading “INTRODUCTION—Contact Persons” above.

Bond Counsel has reviewed those portions of the OFFICIAL STATEMENT captioned: “THE BONDS” (except the portions under the captions “—Estimated Sources And Uses Of Funds,” “—Security For The Bonds” (last paragraph), “—Book-Entry System,” and “—Debt Service On The Bonds”), and “LEGAL MATTERS—Tax Exemption.” Bond Counsel also prepared and has reviewed APPENDIX D to the OFFICIAL STATEMENT, which sets forth the anticipated form of Bond Counsel’s opinion on the Bonds. Bond Counsel has not assumed responsibility for the remaining material in the OFFICIAL STATEMENT and has not verified independently the information set out therein. In addition, Bond Counsel has not assumed responsibility for any agreement, representations, offering circulars, or other material of any kind not mentioned in this paragraph, relating to the offering of the Bonds for sale.

Certain legal matters will be passed upon for the State by the Office of the Attorney General of the State and Chapman and Cutler, LLP, as Disclosure Counsel to the State.

## **MISCELLANEOUS**

### **Bond Ratings**

Fitch, Moody’s and S&P have rated the Bonds “AAA,” “Aaa,” and “AAA,” respectively, as of the date of this OFFICIAL STATEMENT.

Any explanation of the significance of these outstanding ratings may only be obtained from the rating service furnishing the same. The above ratings are not recommendations to buy, sell or hold the Bonds. There is no assurance that such ratings will be maintained for any period of time or that the ratings may not be lowered or withdrawn entirely by the rating agencies if, in their judgment, circumstances so warrant. Any such downward change or withdrawal of such rating may have an adverse effect on the market price of the Bonds.

## **Financial Advisor**

The State has entered into an agreement with the Financial Advisor whereunder the Financial Advisor provides financial recommendations and guidance to the State with respect to preparation for sale of the Bonds, timing of sale, tax-exempt bond market conditions, costs of issuance and other factors relating to the sale of the Bonds. The Financial Advisor has read, participated in the drafting of and provided the information in certain provisions of this OFFICIAL STATEMENT. The Financial Advisor has not otherwise audited, authenticated or verified the information set forth in the OFFICIAL STATEMENT, or any other related information available to the State, with respect to accuracy and completeness of disclosure of such information, and no guaranty, warranty or other representation is made by the Financial Advisor respecting accuracy and completeness of the OFFICIAL STATEMENT or any other matters related to the OFFICIAL STATEMENT. Financial Advisor fees are contingent upon the sale and delivery of the Bonds.

The Financial Advisor has obtained permission from the State to submit a bid or participate in a syndicate account for the purchase of the Bonds, on its behalf, at the public sale.

## **Independent Auditor**

The financial statements of the State as of June 30, 2008, and for the fiscal year then ended, are included as APPENDIX A to this OFFICIAL STATEMENT and have been audited by the Utah State Auditor, as indicated in its report thereon. The State has neither requested nor has been obligated to obtain the consent of the State Auditor to include its report in this OFFICIAL STATEMENT and therefore the State Auditor has not performed any procedures with respect to such financial statements subsequent to the date of its report.

## **Additional Information**

The foregoing description of the Bonds does not purport to be complete and is expressly made subject to the exact provisions of the complete documents, copies of which are available for inspection at the offices of the Financial Advisor during the offering of the Bonds, and subsequently, at the office of the Paying Agent in Salt Lake City, Utah.

Any statements in this OFFICIAL STATEMENT involving matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact.

The Appendices attached hereto are an integral part of this OFFICIAL STATEMENT and should be read in conjunction with the foregoing material.

This OFFICIAL STATEMENT and its distribution and use have been duly authorized by the State.

**State of Utah**

/s/ Richard K. Ellis

Richard K. Ellis, State Treasurer  
Secretary, State Bonding Commission

(This Page Has Been Intentionally Left Blank.)

## APPENDIX A

### **BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION OF THE STATE OF UTAH FOR FISCAL YEAR 2008**

The Basic Financial Statements and Required Supplementary Information of the State for Fiscal Year 2008 are contained herein. Copies of current and prior financial reports are available on the internet and upon request from the contact person as indicated under “INTRODUCTION—Contact Persons” above.

The Government Finance Officers Association of the United States and Canada (“GFOA”) have awarded a Certificate of Achievement for Excellence in Financial Reporting to the State for its CAFR for the 23<sup>rd</sup> consecutive year, beginning with Fiscal Year 1985 through Fiscal Year 2007.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. The State has submitted its Fiscal Year 2008 CAFR to GFOA to determine its eligibility for a Certificate of Achievement. The State believes that its Fiscal Year 2008 CAFR continues to meet the Certificate of Achievement program’s requirements.

The State’s CAFR for Fiscal Year 2009 must be completed under State law by December 31, 2009.

(The remainder of this page has been intentionally left blank.)



**Auston G. Johnson, CPA**  
UTAH STATE AUDITOR

**STATE OF UTAH**  
**Office of the State Auditor**

UTAH STATE CAPITOL COMPLEX  
EAST OFFICE BUILDING, SUITE E310  
P.O. BOX 142310  
SALT LAKE CITY, UTAH 84114-2310  
(801) 538-1025  
FAX (801) 538-1383

**DEPUTY STATE AUDITOR:**  
Joe Christensen, CPA

**FINANCIAL AUDIT DIRECTORS:**  
H. Dean Eborn, CPA  
Deborah A. Empey, CPA  
Stan Godfrey, CPA  
Jon T. Johnson, CPA

**INDEPENDENT STATE AUDITOR'S REPORT**

To the Members of the Legislature  
of the State of Utah and  
The Honorable Jon M. Huntsman, Jr.  
Governor, State of Utah

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Utah as of and for the year ended June 30, 2008, which collectively comprise the State's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Utah Housing Corporation, Utah Public Employees Health Program, the University of Utah's hospital and component units, the Utah State University Research Foundation, certain other college and university foundations, the Dairy Commission, and the Utah State Retirement Systems, which represent 39 percent of the assets and 40 percent of the revenues of the aggregate discretely presented component units and 72 percent of the assets and 20 percent of the revenues/additions of the aggregate remaining fund information. Those financial statements were audited by other auditors whose reports thereon have been furnished to us; and our opinions, insofar as they relate to the amounts included for those agencies, funds, and component units, are based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion of the effectiveness of the State's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Utah as of June 30, 2008, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report, dated December 4, 2008, on our consideration of the State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The accompanying management's discussion and analysis on pages 14 through 24 and the required supplementary information on pages 114 through 123 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The introductory section, the supplementary information – combining statements and individual fund statements and schedules, and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information – combining statements and individual fund statements and schedules on pages 128 through 187 has been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of other auditors, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section on pages 1 through 10 and the statistical section on pages 191 through 229 have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

A handwritten signature in cursive script that reads "Auston G. Johnson".

Auston G. Johnson, CPA  
Utah State Auditor  
December 4, 2008

## INTRODUCTION

The following is a discussion and analysis of the State of Utah's financial performance and position, providing an overview of the State's activities for the fiscal year ended June 30, 2008. Please read it in conjunction with the transmittal letter in the Introductory Section of this report and with the State's financial statements that follow this section.

## HIGHLIGHTS

### Government-wide

- The State's total net assets increased \$729.8 million or 4.6 percent over the prior year. Net assets of governmental activities increased \$562.4 million or 4.1 percent due primarily to investments in capital assets made possible by resources carried forward from fiscal year 2007 and resources budgeted for projects in fiscal year 2008. Net assets of business-type activities also grew by \$167.4 million or 7.2 percent as a result of additional capital for loan programs provided from dedicated sales tax revenues, federal grants, and mineral lease revenues; and in part to revenues from employers' unemployment premiums exceeding benefit payments.

### Fund Level

- Overall, sales tax revenues in the governmental funds declined by 3.7 percent. Combined tax revenues were 6.6 percent lower in the General Fund and 1 percent lower in the Education Fund than the prior year. Sales tax revenue in the General Fund declined by 8.1 percent due to a weakening economy, diversion of sales tax revenues by the Legislature to fund highway projects, and general sales tax reductions of 0.1 percent as well as 1 percent on unprepared food, effective January 1, 2008. In fiscal year 2007, and early in fiscal year 2008, Utah's economic expansion was above that of the national economy. During the later part of fiscal year 2008, the slowdown in the national economy began to impact Utah causing the local economy to weaken
- The General Fund, Education Fund, and Uniform School Fund ended the fiscal year with a zero dollar surplus by using \$28.8 million of General Fund and \$45.6 million of Education Fund and Uniform School Fund originally designated and budgeted to be used for fiscal year 2009, to cover revenue shortfalls that occurred in fiscal year 2008.
- Balances in the General Fund Budget Reserve Account ("Rainy Day Fund") and the Education Budget Reserve Account are at an all time high of \$194.3 million and \$234.7 million, respectively, as a result of appropriations to these funds authorized by the Legislature.

### Long-term Debt

- The State's long-term bonded debt decreased a net \$157.7 million or 4.2 percent in part through the payment of principal balances on outstanding debt and also due to cash defeasances on several revenue bonds, despite the issuance of general obligation and revenue bonds during the fiscal year to fund capital facility, highway construction, and student loan programs.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This report includes the State's Basic Financial Statements, Required Supplementary Information, and Supplementary Information. The Basic Financial Statements include three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

### Government-wide Statements — Reporting the State as a Whole

The Statement of Net Assets and the Statement of Activities beginning on page 27 together comprise the *government-wide financial statements*. These statements provide a broad overview of the State's finances as a whole with a long-term focus and are prepared using the *full-accrual* basis of accounting, similar to private-sector companies. This means all revenues and expenses are recognized regardless of when cash is received or spent, and all assets and liabilities, including capital assets and long-term debt, are reported at the entity level.

The government-wide statements report the State's *net assets* – the difference between total assets and total liabilities – and how they have changed from the prior year. Over time, increases and decreases in net assets measure whether the State's overall financial condition is getting better or worse. In evaluating the State's overall condition, however, additional non-financial factors should be considered such as the State's economic outlook, changes in its demographics, and the condition of its capital assets and infrastructure. The government-wide statements report three activities:

*Governmental Activities* – Most of the State's basic services fall under this activity including education, transportation, public safety, courts, corrections, health, and human services. Taxes and federal grants are the major funding sources for these programs.

*Business-type Activities* – The State operates certain activities much like private-sector companies by charging fees to customers to cover all or most of the costs of providing the goods and services. Student loans, unemployment compensation, water project loan programs, and liquor sales are examples of business-type activities.

*Component Units* – A number of entities are legally separate from the State, yet the State remains financially accountable for them. Colleges and Universities, Utah Housing Corporation, and Utah State Fair Corporation are examples of component units.

### **Fund Financial Statements — Reporting the State's Most Significant Funds**

The fund financial statements beginning on page 31 provide detailed information about individual major funds, not the State as a whole. A fund is a group of related accounts that the State uses to keep track of specific resources that are segregated for a specific purpose. Some funds are required by law to exist, while others are established internally to maintain control over a particular activity. All of the State's funds are divided into three types, each of which uses a different accounting approach.

*Governmental Funds* – Most of the State's basic services are accounted for in governmental funds and are essentially the same functions reported as *governmental activities* in the government-wide statements. Governmental funds use the *modified accrual* basis of accounting, which measures the flow of current financial resources that can be converted to cash and the balances left at yearend that are available for future spending. This *short-term* view of the State's financial position helps determine whether the State has sufficient resources to cover expenditures for its basic services in the near future.

*Proprietary Funds* – Proprietary funds include enterprise funds and internal service funds and account for state activities that are operated much like private-sector companies. Like the government-wide statements, proprietary fund statements are presented using the *full-accrual* basis of accounting. Activities whose customers are mostly outside of state government (e.g., water project loans to local governments) are accounted for in *enterprise funds* and are the same functions reported as *business-type activities*. Thus, the *enterprise fund* financial statements reinforce the information reported for *business-type* activities in the government-wide statements, but provide more detail and additional information, such as cash flows. Activities whose customers are mostly other state agencies (e.g., motor pool) are accounted for in *internal service funds*. The internal service fund activities are consolidated with the governmental activities in the government-wide statements because those services predominantly benefit governmental rather than business-type activities.

*Fiduciary Funds* – Fiduciary funds account for assets that, because of trust relationships, can be used only for trust beneficiaries. The State is responsible for ensuring these assets are used for their intended purposes. Fiduciary funds use *full-accrual* accounting, but are *not* included in the government-wide statements because their assets are not available to finance the State's own programs.

### **Reconciliation between Government-wide and Fund Statements**

The financial statements include schedules on pages 34 and 38 that reconcile and explain the differences between the amounts reported for *governmental activities* on the government-wide statements (full-accrual accounting, long-term focus) with amounts reported on the *governmental* fund statements (modified accrual accounting, short-term focus). The following are some of the major differences between the two statements:

- Capital assets and long-term debt are included on the government-wide statements, but are not reported on the governmental fund statements.
- Capital outlay spending results in capital assets on the government-wide statements, but are expenditures on the governmental fund statements.
- Bond proceeds result in liabilities on the government-wide statements, but are other financing sources on the governmental fund statements.
- Certain tax revenues that are earned but not yet available are reported as revenue on the government-wide statements, but are deferred revenue on the governmental fund statements.

### **Notes to the Financial Statements**

The notes beginning on page 58 provide additional schedules and information that are essential to a complete understanding of the financial statements. The notes apply to both the government-wide financial statements and the fund financial statements.

### **Required Supplementary Information (RSI)**

Following the Basic Financial Statements are budgetary comparison schedules for major funds with legally adopted budgets and condition assessment data related to infrastructure. In addition, the RSI includes schedules on the funded status and employer

contributions for the State's defined benefit Other Postemployment Benefit Plan. RSI further supports the information in the basic financial statements.

### Supplementary Information

Supplementary Information includes combining statements for the State's nonmajor governmental, nonmajor proprietary and fiduciary funds and for nonmajor discretely presented component units. This section also includes schedules which compare budgeted expenditures to actual results at the legal level of control, which is generally the line item level of the *Appropriations Acts*.

## FINANCIAL ANALYSIS OF THE STATE AS A WHOLE

### Net Assets

The State's total net assets increased \$729.8 million or 4.6 percent in fiscal year 2008. In comparison, net assets in the prior year increased \$1.972 billion or 14.1 percent. This increase in total net assets resulted from the active management of state resources. The change in net assets is comprised of the following:

- *Invested in Capital Assets* – Total net capital assets increased \$982.5 million or 10.4 percent as the State's investment in highways and buildings exceeded depreciation and net additional debt used to finance projects.
- *Restricted Net Assets* – Total restricted net assets decreased \$325 million or 7.4 percent over the prior year. The \$425 million decrease in restricted net assets of governmental activities was caused by a \$556.3 million decrease in nonexpendable net assets for public education due to expenses and transfers out exceeding revenues and net assets budgeted and carried forward from the prior year and used to cover operating shortfalls. However, this decrease was partially offset by a \$99.9 million increase in transportation net assets due to net transfers (appropriations) for highway projects and an increase of \$30.6 million in nonexpendable net assets generated primarily from the sale of trust lands in the Permanent Trust Lands Fund. Restricted net assets in business-type activities increased \$100.1 million primarily due to unemployment compensation revenues exceeding related claims by \$50.7 million, and an increase of \$49.9 million in additional loan capital in various loan programs provided by investment income and federal grants.
- *Unrestricted Net Assets* – Total unrestricted net assets in governmental activities increased only slightly by \$5.8 million or 0.5 percent. The increase of \$66.5 million in unrestricted net assets in business-type activities is primarily due to the State providing additional capital to loan funds from mineral lease and dedicated sales tax revenues.

**State of Utah**  
**Net Assets as of June 30**  
(Expressed in Thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2008	2007	2008	2007	2008	2007
Current and Other Assets .....	\$ 5,092,823	\$ 5,450,206	\$ 4,770,529	\$ 4,564,541	\$ 9,863,352	\$ 10,014,747
Capital Assets .....	11,627,282	10,878,861	61,021	52,462	11,688,303	10,931,323
<b>Total Assets .....</b>	<b>16,720,105</b>	<b>16,329,067</b>	<b>4,831,550</b>	<b>4,617,003</b>	<b>21,551,655</b>	<b>20,946,070</b>
Current and Other Liabilities .....	869,300	841,033	57,036	45,937	926,336	886,970
Long-term Liabilities .....	1,615,550	1,815,220	2,287,956	2,251,886	3,903,506	4,067,106
<b>Total Liabilities .....</b>	<b>2,484,850</b>	<b>2,656,253</b>	<b>2,344,992</b>	<b>2,297,823</b>	<b>4,829,842</b>	<b>4,954,076</b>
Net Assets:						
Invested in Capital Assets,						
Net of Related Debt .....	10,447,357	9,465,667	13,837	13,008	10,461,194	9,478,675
Restricted .....	2,618,556	3,043,599	1,434,828	1,334,737	4,053,384	4,378,336
Unrestricted .....	1,169,342	1,163,548	1,037,893	971,435	2,207,235	2,134,983
<b>Total Net Assets .....</b>	<b>\$ 14,235,255</b>	<b>\$ 13,672,814</b>	<b>\$ 2,486,558</b>	<b>\$ 2,319,180</b>	<b>\$ 16,721,813</b>	<b>\$ 15,991,994</b>
Percent change in total net assets from prior year .....	4.1 %		7.2 %		4.6 %	

The largest component of the State's net assets, 62.6 percent, reflects investments in capital assets (e.g., land, buildings, equipment, roads, and other infrastructure) less the outstanding debt issued to finance those assets. As capital assets, these resources are not available for future spending, nor can they be readily liquidated to pay off their related liabilities. Resources needed to repay capital-related debt must be provided from other sources.

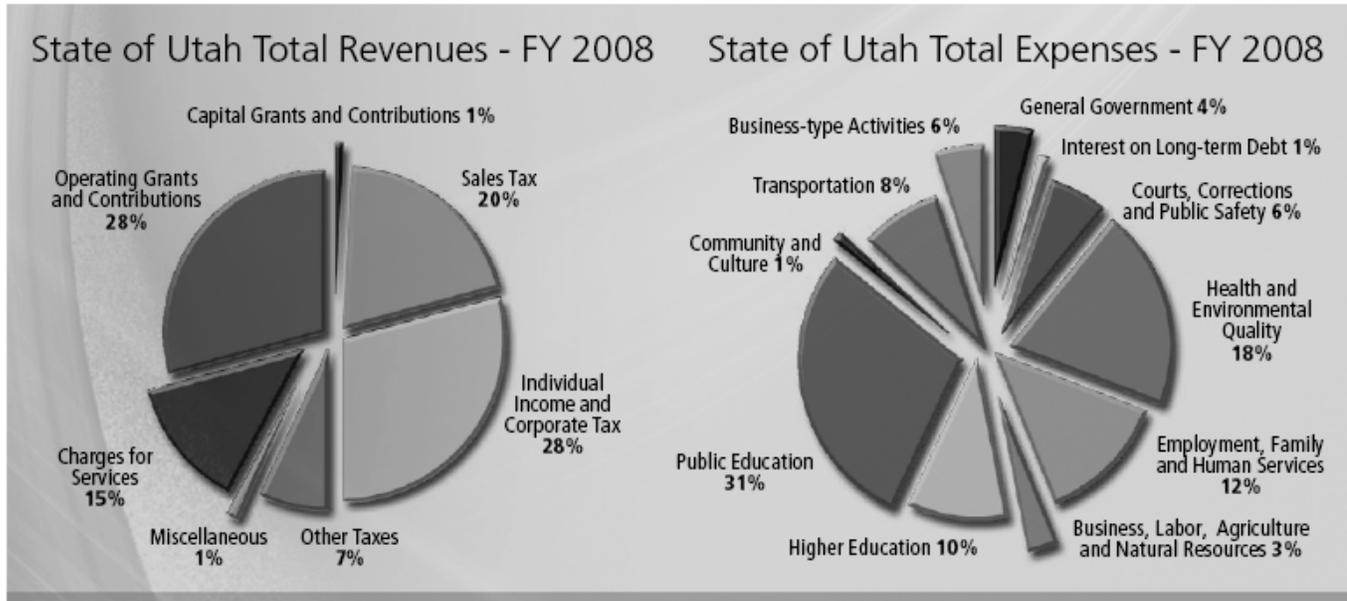
Restricted net assets comprise 24.2 percent of total net assets and are subject to constitutional, legal, or external constraints on how they can be used. Net assets that are restricted by the *Constitution of Utah* include income and corporate taxes that can be used only for public and higher education costs and motor fuel taxes that can be used only for transportation expenses.

The remaining balance of unrestricted net assets may be used to meet the State's ongoing obligations, though certain laws and internally imposed designations of resources further limit the purposes for which many of those net assets may be used.

The following schedule and charts summarize the State's total revenues, expenses, and changes in net assets for fiscal year 2008.

<b>State of Utah</b>							
<b>Changes in Net Assets</b>							
<b>for the Fiscal Year Ended June 30</b>							
<i>(Expressed in Thousands)</i>							
	<b>Governmental</b>		<b>Business-type</b>		<b>Total Primary</b>		<b>Total Percentage Change 2007 to 2008</b>
	<b>Activities</b>		<b>Activities</b>		<b>Government</b>		
	<b>2008</b>	<b>2007</b>	<b>2008</b>	<b>2007</b>	<b>2008</b>	<b>2007</b>	
<b>Revenues</b>							
General Revenues:							
Taxes .....	\$ 5,535,750	\$ 5,885,196	\$ 23,462	\$ 25,440	\$ 5,559,212	\$ 5,910,636	(5.9)%
Other General Revenues .....	132,586	179,503	—	877	132,586	180,380	(26.5)%
Program Revenues:							
Charges for Services .....	933,371	732,481	557,470	597,727	1,490,841	1,330,208	12.1 %
Operating Grants and Contributions .....	2,658,284	2,769,644	143,853	138,252	2,802,137	2,907,896	(3.6)%
Capital Grants and Contributions .....	144,867	122,939	—	—	144,867	122,939	17.8 %
<b>Total Revenues .....</b>	<b>9,404,858</b>	<b>9,689,763</b>	<b>724,785</b>	<b>762,296</b>	<b>10,129,643</b>	<b>10,452,059</b>	<b>(3.1)%</b>
<b>Expenses</b>							
General Government .....	385,331	328,779	—	—	385,331	328,779	17.2 %
Human Services and Youth Corrections .....	679,920	634,265	—	—	679,920	634,265	7.2 %
Corrections, Adult .....	255,319	237,305	—	—	255,319	237,305	7.6 %
Public Safety .....	191,910	172,912	—	—	191,910	172,912	11.0 %
Courts .....	125,587	115,811	—	—	125,587	115,811	8.4 %
Health and Environmental Quality .....	1,649,209	1,620,936	—	—	1,649,209	1,620,936	1.7 %
Higher Education .....	912,998	824,503	—	—	912,998	824,503	10.7 %
Employment and Family Services .....	423,122	393,938	—	—	423,122	393,938	7.4 %
Natural Resources .....	159,955	174,711	—	—	159,955	174,711	(8.4)%
Community and Culture .....	132,687	108,110	—	—	132,687	108,110	22.7 %
Business, Labor, and Agriculture .....	95,563	92,441	—	—	95,563	92,441	3.4 %
Public Education .....	2,959,311	2,548,391	—	—	2,959,311	2,548,391	16.1 %
Transportation .....	850,387	702,833	—	—	850,387	702,833	21.0 %
Interest on Long-term Debt .....	58,851	64,019	—	—	58,851	64,019	(8.1)%
Student Assistance Programs .....	—	—	164,411	174,220	164,411	174,220	(5.6)%
Unemployment Compensation .....	—	—	148,424	97,692	148,424	97,692	51.9 %
Water Loan Programs .....	—	—	10,477	13,042	10,477	13,042	(19.7)%
Other Business-type Activities .....	—	—	196,362	176,261	196,362	176,261	11.4 %
<b>Total Expenses .....</b>	<b>8,880,150</b>	<b>8,018,954</b>	<b>519,674</b>	<b>461,215</b>	<b>9,399,824</b>	<b>8,480,169</b>	<b>10.8 %</b>
Excess Before Transfers .....	524,708	1,670,809	205,111	301,081	729,819	1,971,890	
Transfers .....	37,733	46,778	(37,733)	(46,778)	—	—	
<b>Change in Net Assets .....</b>	<b>562,441</b>	<b>1,717,587</b>	<b>167,378</b>	<b>254,303</b>	<b>729,819</b>	<b>1,971,890</b>	
Net Assets – Beginning .....	13,672,814	11,955,227	2,319,180	2,064,877	15,991,994	14,020,104	
<b>Net Assets – Ending .....</b>	<b>\$ 14,235,255</b>	<b>\$ 13,672,814</b>	<b>\$ 2,486,558</b>	<b>\$ 2,319,180</b>	<b>\$ 16,721,813</b>	<b>\$ 15,991,994</b>	<b>4.6 %</b>

(Charts on next page.)



**Changes in Net Assets**

This year the State received 54.9 percent of its revenues from state taxes and 29.1 percent of its revenues from grants and contributions, mostly from federal sources. In the prior year, state taxes accounted for 56.5 percent and grants and contributions were 29 percent of total revenues. Charges for goods and services such as licenses, permits, liquor sales, park fees, and court fees, combined with other miscellaneous collections, comprised 16 percent of total revenues in fiscal year 2008, compared to 14.5 percent in fiscal year 2007.

**Governmental Activities**

The State’s total governmental revenues from all sources decreased \$284.9 million or 2.9 percent. Tax revenues decreased \$349.4 million or 5.9 percent. This decrease in taxes reflects weakening economic conditions and is similar to the decrease at the fund level. However, due to differences in measurement focus and timing of collections, the decrease at the government-wide level should not be used to predict future decreases at the fund statement or budget level. With the exception of natural resources, other significant changes in governmental activities’ revenues and expenses mirror the changes in the General Fund. For further discussion of these changes, see the section entitled “General Fund” on page 20. For fiscal year 2008, natural resources expenses decreased \$14.8 million compared to the prior year due to an increase in capital outlay for new buildings and the purchase of land. This increase in capital outlay is reflected as capital assets on the government-wide statements, but shown as expenditures on the governmental fund statements.

The following table shows to what extent the State’s governmental activities relied on taxes and other general revenues to cover all of their costs. For fiscal year 2008, state taxes and other general revenues covered 57.9 percent of expenses. The remaining \$3.736 billion or 42.1 percent of the total expenses were covered by charges for services and grants.

*(Table on next page.)*

**State of Utah**  
**Net Cost of Governmental Activities**  
**for the Fiscal Year Ended June 30**  
*(Expressed in Thousands)*

	Program Expenses 2008	Less Program Revenues 2008	Net Program (Expenses) / Revenues		Program Revenues as a Percentage of Program Expenses	
			2008	2007	2008	2007
General Government .....	\$ 385,331	\$ 429,116	43,785	\$ 20,072	111.4 %	106.1 %
Human Services and Youth Corrections .....	679,920	305,524	(374,396)	(347,268)	44.9 %	45.2 %
Corrections, Adult .....	255,319	6,799	(248,520)	(232,671)	2.7 %	2.0 %
Public Safety .....	191,910	116,336	(75,574)	(71,792)	60.6 %	58.5 %
Courts .....	125,587	47,135	(78,452)	(68,996)	37.5 %	40.4 %
Health and Environmental Quality .....	1,649,209	1,256,246	(392,963)	(395,089)	76.2 %	75.6 %
Higher Education .....	912,998	1,353	(911,645)	(822,143)	0.1 %	0.3 %
Employment and Family Services .....	423,122	358,395	(64,727)	(63,523)	84.7 %	83.9 %
Natural Resources .....	159,955	105,305	(54,650)	(64,099)	65.8 %	63.3 %
Community and Culture .....	132,687	43,468	(89,219)	(64,015)	32.8 %	40.8 %
Business, Labor, and Agriculture .....	95,563	78,350	(17,213)	(17,919)	82.0 %	80.6 %
Public Education .....	2,959,311	420,618	(2,538,693)	(1,982,632)	14.2 %	22.2 %
Transportation .....	850,387	567,877	(282,510)	(219,796)	66.8 %	68.7 %
Interest and Charges on Long-term Debt .....	58,851	—	(58,851)	(64,019)		
<b>Total Governmental Activities .....</b>	<b>\$ 8,880,150</b>	<b>\$ 3,736,522</b>	<b>\$ (5,143,628)</b>	<b>\$ (4,393,890)</b>	42.1 %	45.2 %

### Business-type Activities

Revenues from the State's business-type activities decreased \$37.5 million or 4.9 percent from the prior year. The decrease is primarily due to a \$62.1 million decrease in revenue from employer taxes in the unemployment compensation fund as lower claims in prior years resulted in lower employment taxes. This decrease was offset by a \$24.5 million increase in liquor sales, due to higher sales volume. Total expenses for the State's business-type activities increased \$58.5 million or 12.7 percent. The increase is largely due to a \$50.7 million increase in payments for unemployment benefits caused in large part by weakness in residential construction.

All of the State's business-type activities operate from program revenues, except for the Water Loan Programs and the Agriculture Loan Fund that by law receive dedicated sales tax revenues and the Community Impact Loan Fund that receives federal mineral lease revenues to provide additional capital for loans. Accounting standards require unemployment taxes that are collected from employers and deposited in the Unemployment Compensation Fund to be reported as charges for services rather than taxes. Therefore, taxes in the business-type activities are comprised entirely of sales taxes in the water and agriculture loan programs.

## FINANCIAL ANALYSIS OF THE STATE'S GOVERNMENTAL FUNDS

### Fund Balances

At June 30, 2008, the State's governmental funds reported combined ending fund balances of \$3.785 billion. Of this amount, \$2.338 billion or 61.8 percent is reserved for specific programs by state law, external constraints, or contractual obligations. Unspent bond proceeds, balances of restricted accounts, and agencies' nonlapsing balances are included in reserved fund balance. An additional \$1.134 billion or 30 percent of total fund balances has been designated through internally imposed limitations on uses of certain funds. Note 11 on page 99 provides more details about reserved and designated fund balances at June 30, 2008. The remaining \$312.5 million or 8.3 percent of fund balance is available for appropriation for the general purposes of the funds.

(Table on next page.)

**State of Utah**  
**Governmental Fund Balances as of June 30, 2008**  
*(Expressed in Thousands)*

	<u>General Fund</u>	<u>Education Fund</u>	<u>Uniform School Fund</u>	<u>Transportation Fund</u>	<u>Transportation Investment Fund</u>	<u>Trust Lands Fund</u>	<u>Nonmajor Funds</u>	<u>Total</u>
Reserved .....	\$ 470,800	\$ —	\$ 189,578	\$ 216,369	\$ 182,856	\$ 1,014,449	\$ 264,217	\$ 2,338,269
Unreserved Designated .....	394,068	413,998	183,218	44,602	17,016	—	81,536	1,134,438
Unreserved Undesignated .....	—	—	—	249,655	—	—	62,838	312,493
<b>Total .....</b>	<b>\$ 864,868</b>	<b>\$ 413,998</b>	<b>\$ 372,796</b>	<b>\$ 510,626</b>	<b>\$ 199,872</b>	<b>\$ 1,014,449</b>	<b>\$ 408,591</b>	<b>\$ 3,785,200</b>
Percent change from prior year ....	(19.9)%	(26.9)%	(42.8)%	56.1 %	54.0 %	3.1 %	44.3 %	(5.9)%

### General Fund

During fiscal year 2008, the General Fund's total fund balance decreased \$214.7 million or 19.9 percent. This decrease was due in large part to sales tax revenues coming in \$55.9 million less than budgeted and also because the amount of fund balance designated as carry over for the next year's appropriations was reduced as explained in the following paragraph.

The General Fund ended fiscal year 2008 with a zero dollar surplus, or unreserved undesignated fund balance, by using \$28.8 million of the \$48.8 million of General Fund budgeted revenues set aside for fiscal year 2009. This left \$20 million set aside in the budget and designated by the Legislature for fiscal year 2009 appropriations, compared to \$223.6 million set aside for the next year's appropriations as reported in the prior year. In the event of a surplus, State law requires 25 percent of any revenue surplus in the General Fund to be transferred to the General Fund Budget Reserve Account ("Rainy Day Fund"), an account within the General Fund. Although there was not a revenue surplus in the General Fund, the Legislature appropriated \$16.2 million to the General Fund Budget Reserve Account for fiscal year 2008. The balance in the General Fund Budget Reserve Account, reported as part of unreserved designated fund balance, ended fiscal year 2008 at an all-time high of \$194.3 million. Miscellaneous changes resulting from other designated and reserved sources account for the remaining change in fund balance.

Total General Fund revenues decreased \$72.8 million or 1.6 percent from the prior year. Total tax collections decreased \$140.9 million or 6.6 percent. The major decrease in tax revenues was sales tax, which decreased \$150.1 million or 8.1 percent, due in part to a weakening economy and to sales tax revenue that was diverted to fund transportation projects as discussed in the section entitled "Transportation Fund" on page 21. The Legislature also reduced the general state sales tax rate by 0.1 percent and reduced the tax on unprepared food by 1 percent, effective January 1, 2008. Federal contracts and grants increased by \$73.5 million or 4 percent and was the largest single factor in increasing non-tax revenues for the fiscal year. Charges for services increased \$32.3 million or 12.1 percent. Both increases were driven by demand for services. The increase in revenues was offset by a decrease in investment income of \$18.8 million or 19.9 percent due to lower interest rates and a decrease in miscellaneous and other revenues of \$7.6 million or 4.6 percent.

Total General Fund expenditures increased by \$329.6 million or 7.3 percent. The increase was due in part to a 3.5 percent cost-of-living adjustment (COLA) provided for state employees, an additional 1.5 percent for discretionary pay increases for employees, and a 9.8 percent increase in health benefit costs. Significant changes in expenditures also occurred in the following areas:

- *General Government* – Total expenditures in this category increased \$43.4 million. In addition to salary and benefit increases, additional funding was provided for the science and technology initiative (USTAR), various economic activities, and new criminal and juvenile justice programs.
- *Higher Education* – Total expenditures in this category were up \$95.5 million, primarily due to additional appropriations for increases in employee salary and health benefits, student financial aid, and fuel and power costs. Additional funding was also provided for the operation and maintenance of new facilities.
- *Human Services and Youth Corrections* – Total expenditures in this category increased \$50.7 million due to increased funding and demand for child and family services, people with disabilities, and substance abuse and mental health services.
- *Health and Environmental Quality* – Total expenditures in this category were up \$27.6 million, primarily due to increased Medicaid program costs resulting from caseload growth and inflationary increases for Medicaid provider rates. Higher expenditures in community and family health services also contributed to the increase.
- *Employment and Family Services* – Total expenditures in this category increased \$26.1 million primarily due to the transfer of \$14.8 million from the Department of Health to the Department of Workforce Services to consolidate Medicaid eligibility services. Higher expenditures in general assistance and child care also contributed to the increase.
- *Community and Culture* – Total expenditures in this category were up \$22.2 million due to increases for housing and

community development and new funding for arts and museums. In addition, the Pete Suzao Utah Athletic Commission was moved from the Department of Commerce to the newly created Utah Sports Authority. This change resulted in a shift of expenditures to the Community and Culture function.

### **Budgetary Highlights — General Fund**

The Legislature adopted the initial fiscal year 2008 budget during the 2007 General Session. The original revenue estimates in the General Fund budget at the start of fiscal year 2008, excluding department-specific revenue sources such as federal grants and departmental collections, and including miscellaneous transfers, were 3.1 percent higher than the final fiscal year 2007 budget. Budgeted expenditures were 15.2 percent higher than the final fiscal year 2007 budget. The expected revenue increase along with funds designated and set aside from fiscal year 2007 were used to fund this increase. The Legislature increased funding for employee salaries and benefits and addressed other program needs, particularly in higher education and health and human services. They also avoided additional general obligation debt by transferring general fund monies to other funds for roads, bridges, and buildings.

The budget was again addressed during the 2008 General Session of the Legislature (January to March 2008). General revenue estimates, primarily sales and use tax, increased \$47.8 million over the original adopted in the 2007 General Session, allowing the Legislature to designate \$48.8 million of expected excess revenue for fiscal year 2009 appropriations. However, as a result of actual revenue shortfalls identified late in fiscal 2008, the set-aside funds for fiscal year 2009 were reduced to \$20 million.

Final budgets of department-specific revenue sources increased over original budgets; and actual department-specific revenues increased over final budgets mostly due to an increase in departmental collections. Final budgets for many of the departmental-specific revenue sources and related expenditures such as federal grants, departmental collections, and miscellaneous revenues, are generally revised based on actual collections. The difference between final budgeted expenditures and actual expenditures is primarily due to nonlapsing and unspent restricted funds that will be carried forward to the next year. However, \$2.1 million of unspent budgeted dollars were lapsed back to the General Fund by agencies.

### **Education Fund**

Fund balance in the Education School Fund decreased \$152.7 million or 26.9 percent from the prior year because transfers out exceeded revenues, which reduced the beginning fund balance. Corporate taxes decreased slightly by \$1.3 million or 0.3 percent and individual income taxes decreased \$28.9 million or 1.1 percent. There are no expenditures reported in the Education Fund. However, \$3.176 billion was transferred out to fund public and higher education. Of this amount, the Uniform School Fund received \$2.319 billion, the General Fund received \$728.1 million for public and higher education, and the Nonmajor Governmental Funds received \$128.1 million for debt service and capital projects.

The Education Fund ended fiscal year 2008 with a zero dollar surplus, or unreserved undesignated fund balance, by using \$45.6 million of combined Education and Uniform School Fund budgeted revenues designated and set aside for fiscal year 2009 to cover revenue shortfalls from fiscal year 2008. In the event of a surplus, State law requires 25 percent of any revenue surplus in the Education Fund to be transferred to the Education Budget Reserve Account, an account within the Education Fund. Although there was not a revenue surplus in the Education Fund, the Legislature appropriated \$84.2 million to the fund for fiscal year 2008 to be used for any future budget shortfalls in education. The Education Budget Reserve Account ended the fiscal year with a balance of \$234.7 million.

### **Uniform School Fund**

Fund balance in the Uniform School Fund decreased \$278.9 million or 42.8 percent from the prior year because expenditures exceeded revenues and transfers in, which reduced the beginning fund balance. Revenues increased by \$14.7 million or 3.3 percent, primarily due to an increase in federal contracts and grants. Public education expenditures increased \$413.4 million or 16.2 percent as the Legislature increased funding for educator salaries and benefits, enrollment growth, and increased operating costs. The Uniform School Fund ended the year with a zero dollar surplus, or unreserved undesignated fund balance, by using budgeted revenues designated and set aside for fiscal year 2009, as noted in the preceding paragraph.

### **Transportation Fund**

Fund balance in the Transportation Fund increased \$183.6 million or 56.1 percent from the prior year. The increase was due in part to an increase in sales and use tax as a result of House Bill 314, *Transportation Fund Revisions*. The bill directed \$90 million of ongoing sales and use tax revenue into the fund for highway projects. In addition, fund balance was increased by net transfers (appropriations) into the fund for highway projects and general obligation bond proceeds, most of which were unspent at June 30, 2008. Revenues increased by \$196.3 million due in part to the additional sales tax diverted to the fund, as explained above. Other restricted sales tax revenue increased \$26.4 million or 91.3 percent due in large part to the reallocation and removal of the cap on certain sales and use tax revenue deposited in the fund. In addition, federal contracts and grants increased by \$28.7 million or 11.3

percent and aeronautics revenue increased \$24.1 million or 54.7 percent due to an increase in federal funding for airport construction. Expenditures increased by \$241.7 million or 28.2 percent as a result of increased spending on federal participating highway projects.

Authorized federal funding for highway construction remains relatively stable from year to year. However, the spending of state and federal revenue reflects the timing of highway construction projects, which is impacted by a variety of circumstances such as environmental studies or existing weather conditions. In addition, the Department of Transportation has discretion on allocating federal funds among projects, which impacts the amount of federal revenue reported in the Transportation Fund and Transportation Investment Fund.

#### **Transportation Investment Fund**

Fund balance in the Transportation Investment Fund increased by \$70.1 million or 54 percent from the prior year as a result of net transfers (appropriations) into the fund for highway construction projects. Revenues in the fund decreased \$55.4 million or 20.6 percent primarily due to declining sales and use tax collections of \$44.7 million. Federal contracts and grants revenue also decreased \$9.7 million or 40.2 percent as federal funding for Centennial Highway Projects slowed for projects nearing completion. Expenditures increased by \$9.2 million or 2.5 percent primarily in construction expenditures for the projects specific to this fund.

#### **Trust Lands Fund**

The fund balance of the permanent Trust Lands Fund increased by \$30.6 million or 3.1 percent due to revenues generated from land use and sales of trust lands. The permanent fund also generated \$27.6 million of cash investment earnings for the Uniform School Fund that is earmarked for distribution to local school districts. The principal in the fund is held in perpetuity with earnings restricted primarily to support public education.

### **FINANCIAL ANALYSIS OF THE STATE'S PROPRIETARY FUNDS**

#### **Student Assistance Programs**

The Student Assistance Programs finished the year with an increase in net assets of \$14.2 million or 4.9 percent. The increase was largely due to a reduction of interest expense on variable rate bonds and favorable net interest margins on student loans and investments. Federal reinsurance reimbursements increased \$2.4 million or 7.1 percent due to an increase in defaulted loan claims submitted by lenders. Of total net assets of \$301.9 million, \$209.8 million is restricted for use within the Student Assistance Programs by bond covenants or by federal law.

#### **Unemployment Compensation Fund**

The State's unemployment rate has increased compared to the rate one year ago as the slowdown in the national economy weighed upon Utah's economy. The upward trend in the unemployment rate resulted in a \$50.7 million or 51.9 percent increase in benefit payments from the prior year. However, for the fourth consecutive year, employer taxes and other revenues exceeded benefit payments. Assets were sufficient to handle the demand for benefits, and net assets increased \$50.2 million or 6 percent, to \$888.2 million. The entire balance of net assets in this fund is restricted for paying unemployment benefits by state and federal law.

#### **Water Loan Programs**

The net assets of the Water Loan Programs increased \$47.4 million or 7.4 percent from the prior year. Additional capital for loans was provided from \$22.9 million in dedicated sales tax revenues, \$19.4 million in federal grants, and \$1.7 million of net operating revenues in the fund. Loans receivable for the programs increased \$33.8 million or 6.1 percent over the prior year as additional funds were available for loans. Of total net assets of \$690.1 million, \$288.2 million is restricted for use within the Water Loan Programs by federal grant requirements.

### **CAPITAL ASSET AND LONG-TERM DEBT ADMINISTRATION**

#### **Capital Assets**

The State's capital assets increased a net \$757 million during the year. The change consisted of net increases in infrastructure (e.g., highways) of \$129.8 million; land and related assets of \$62.2 million; and buildings, improvements, and construction in progress of \$555.5 million. Machinery and equipment increased a net \$9.5 million during the year. Several buildings financed by the State are actually owned by the colleges and universities, which are discrete component units of the State. Therefore, while the capital assets are on the component unit's financial statements, any outstanding debt issued by the State to finance construction of those assets is reported as a liability of the State's governmental activities. This in turn reduces unrestricted net assets. As of June 30, 2008, the State had \$124.5 million of outstanding debt related to capital assets of component units.

At June 30, 2008, the State had \$181.4 million in commitments for building projects in its capital projects funds and \$811.6 million (\$169.8 million in the Transportation Investment Fund and \$641.8 million in the Transportation Fund) in commitments for highway construction and improvement projects. Funding for the commitments will come from existing resources in these funds and from future bond proceeds and appropriations.

The State has adopted an allowable alternative to reporting depreciation for roads and bridges (infrastructure assets) maintained by the Utah Department of Transportation (UDOT). Under this alternative method, referred to as the "modified approach," UDOT must maintain an asset management system and demonstrate that the infrastructure is being preserved at or above established condition levels. Infrastructure assets accounted for under the modified approach are not depreciated, and maintenance and preservation costs are expensed.

The State's established condition level for roads is to maintain 50 percent with a rating of "fair" or better and no more than 15 percent with a "very poor" rating. The most recent condition assessment, completed for calendar year 2007, indicated that 62.6 percent of the roads were in "fair" or better condition. Only 12.4 percent of the roads assessed were in "very poor" condition. These results reflect a slight decline from conditions in calendar year 2006, when 64.5 percent of the roads were assessed as "fair" or better, and 11.3 percent assessed were in "very poor" condition.

The State's established condition level for bridges is to maintain 50 percent with a rating of "good" and no more than 15 percent of bridges with a "poor" rating. The most recent condition assessment, completed in April 2008, indicated that 72 percent and 2 percent of bridges were in "good" and "poor" condition, respectively. These results are similar to the prior year.

During fiscal year 2008, the State spent \$586.4 million to maintain and preserve roads and bridges. This amount is 18.7 percent above the estimated amount of \$494 million needed to maintain these assets at established condition levels.

More information about capital assets is included in Note 8 on page 85, and more detailed information on the State's modified approach for reporting infrastructure is presented in the Required Supplementary Information on page 113.

### Long-term Debt

The *Constitution of Utah* authorizes general obligation borrowing only as approved by the Legislature. The *Constitution* also limits outstanding state general obligation debt to 1.5 percent of the fair market value of all taxable property in the State, while state law further restricts outstanding state general obligation debt to no more than 45 percent of the appropriations limit. As of June 30, 2008, the State was \$680.3 million below the statutory debt limit and \$3.035 billion below the debt limit established in the *Constitution*.

Revenue bonds of the State Building Ownership Authority are not backed by the general taxing authority of the State, but are payable from rent revenue provided through appropriations of the Legislature or other operating revenues. Revenue bonds of the Student Assistance Programs are not backed by the general taxing authority of the State, but are payable solely from specific fees or loan repayments as pledged in the bond indentures.

**State of Utah**  
**Net Outstanding Bonded Debt as of June 30**  
(Expressed in Millions)

	Governmental Activities		Business-type Activities		Total Primary Government		Total Percentage Change
	2008	2007	2008	2007	2008	2007	2007 to 2008
General Obligation Bonds .....	\$ 1,198.0	\$ 1,284.0	\$ —	\$ —	\$ 1,198.0	\$ 1,284.0	(6.7)%
Revenue Bonds:							
State Building Ownership Auth. ....	162.3	275.5	51.0	37.0	213.3	312.5	(31.7)%
Student Assistance Programs .....	—	—	2,165.2	2,137.7	2,165.2	2,137.7	1.3 %
<b>Total Bonds Payable .....</b>	<b>\$ 1,360.3</b>	<b>\$ 1,559.5</b>	<b>\$ 2,216.2</b>	<b>\$ 2,174.7</b>	<b>\$ 3,576.5</b>	<b>\$ 3,734.2</b>	(4.2)%

Total bonds payable decreased \$157.7 million in part through the payment of principal balances on outstanding debt and also due to cash defeasances of \$69.2 million on several revenue bonds of the State Building Ownership Authority that did not result in the issuance of new debt. However, the State issued \$75 million of general obligation bonds during the fiscal year. Of the general obligation bonds issued, \$69 million was for highway construction and \$6 million was for capital facility construction. In addition, the State issued a

total of \$115.1 million of revenue bonds. Of the revenue bonds issue, \$15.4 million was to provide for capital facility construction and \$99.7 million was to provide capital for purchasing student loans in the Student Assistance Programs.

The State's active management of its resources has helped the State maintain its triple-A rating on general obligation bonds from all three national rating agencies, and double-A rating on lease revenue bonds from two national rating agencies from which ratings were sought. These ratings are the best available and save millions of dollars in interest each year because the State is able to obtain very favorable interest rates on new debt. Note 10 beginning on page 89 contains more information about the State's outstanding debt.

### **ECONOMIC OUTLOOK AND NEXT YEAR'S BUDGET**

Original general revenue estimates for the General Fund and Education Fund for fiscal year 2009 were higher than original general revenue estimates for fiscal year 2008. In early fiscal year 2009, revenue estimates for fiscal year 2009 were revised downward as the economy contracted and sales and other taxes were estimated to be \$272.4 million less than anticipated. In September 2008, the 2008 Second Special Session of the Legislature was called by the Governor to address the fiscal year 2009 revenue shortfalls. During the special session, the Legislature reduced most agencies' fiscal year 2009 budgets by 3 percent, and made other budget adjustments as necessary to balance the budget. Public education was held harmless from these early budget cuts. The previous increase in ongoing money appropriated for capital projects was also reduced.

Preliminary data for fiscal year 2009 show revenues are expected to be lower than 2009 budget estimates revised during the recent special session. Total tax revenues are expected to decrease in fiscal year 2009. The average unemployment rate is expected to increase in 2008 to 3.7 percent, up from the average 2007 rate of 2.7 percent. Taxable retail sales are expected to grow only 0.5 percent in 2008 and decline (1.6) percent in 2009. Personal income is expected to grow 4.5 percent in 2008 and only 0.5 percent in 2009. Because these indicators are measured on a calendar year basis, the impact on the State budget will not be fully realized until well into fiscal year 2009. The Governor and Legislature are expected to review the fiscal year 2009 budget again during the upcoming 2009 General Session and take action as necessary to balance the budget.

### **CONTACTING THE STATE'S DIVISION OF FINANCE**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the State's finances and to demonstrate the State's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the Department of Administrative Services: Division of Finance, Financial Reporting Section at (801) 538-3082 or visit our Web site at: [www.finance.utah.gov](http://www.finance.utah.gov).

The preceding discussion and analysis focuses on the State's primary government operations. With the exception of a few nonmajor component units, the State's component units each issue separate audited financial statements that include their respective management's discussion and analysis. Component unit statements may be obtained from their respective administrative offices or from the Utah State Auditor's Office, Utah State Capitol Complex, East Office Building, Suite E310, Salt Lake City, UT 84114.

**BASIC FINANCIAL STATEMENTS**

---

This page intentionally left blank.

**State of Utah**

**Statement of Net Assets**

June 30, 2008

(Expressed in Thousands)

	<b>Primary Government</b>			<b>Component Units</b>
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	
<b>ASSETS</b>				
Cash and Cash Equivalents .....	\$ 1,609,624	\$ 1,282,899	\$ 2,892,523	\$ 853,962
Investments .....	950,549	270,222	1,220,771	1,396,296
Taxes Receivable, net .....	833,731	—	833,731	—
Accounts and Interest Receivable, net .....	600,660	140,387	741,047	455,828
Amounts Due From:				
Component Units .....	35,853	17	35,870	—
Primary Government .....	—	—	—	47
Prepaid Items .....	1,054	3,839	4,893	27,019
Inventories .....	18,718	28,610	47,328	54,042
Internal Balances .....	27,457	(27,457)	—	—
Restricted Investments .....	955,884	78,130	1,034,014	1,055,067
Deferred Charges .....	2,461	25,299	27,760	104,817
Notes/Loans/Mortgages/Pledges Receivable, net .....	13,172	2,968,583	2,981,755	1,414,461
Other Assets .....	43,660	—	43,660	14,003
Capital Assets:				
Land and Related Non-depreciable Assets .....	908,448	13,216	921,664	161,622
Infrastructure .....	7,976,676	—	7,976,676	—
Construction in Progress .....	1,557,346	1,299	1,558,645	241,839
Buildings, Equipment, and Other Depreciable Assets .....	2,016,431	70,767	2,087,198	4,351,293
Less Accumulated Depreciation .....	(831,619)	(24,261)	(855,880)	(1,993,806)
Total Capital Assets .....	<u>11,627,282</u>	<u>61,021</u>	<u>11,688,303</u>	<u>2,760,948</u>
Total Assets .....	<u>16,720,105</u>	<u>4,831,550</u>	<u>21,551,655</u>	<u>8,136,490</u>
<b>LIABILITIES</b>				
Accounts Payable and Accrued Liabilities .....	798,949	43,539	842,488	279,940
Amounts Due to:				
Component Units .....	47	—	47	—
Primary Government .....	—	—	—	35,870
Securities Lending .....	—	—	—	12,557
Unearned Revenue .....	70,304	13,334	83,638	73,154
Deposits .....	—	163	163	138,642
Long-term Liabilities (Note 10) .....				
Due Within One Year .....	273,735	12,166	285,901	259,251
Due in More Than One Year .....	1,341,815	2,275,790	3,617,605	2,323,142
Total Liabilities .....	<u>2,484,850</u>	<u>2,344,992</u>	<u>4,829,842</u>	<u>3,122,556</u>
<b>NET ASSETS</b>				
Invested in Capital Assets, Net of Related Debt .....	10,447,357	13,837	10,461,194	2,189,930
Restricted for:				
Transportation .....	407,838	—	407,838	—
Public Education – Expendable .....	1,059,208	—	1,059,208	—
Public Education – Nonexpendable .....	1,014,449	—	1,014,449	—
Higher Education – Expendable .....	—	—	—	871,516
Higher Education – Nonexpendable .....	—	—	—	530,455
Debt Service .....	2,769	—	2,769	170,652
Unemployment Compensation and Insurance Programs ..	8,002	888,220	896,222	103,750
Loan Programs .....	2,670	546,608	549,278	—
Other Purposes – Expendable .....	123,620	—	123,620	45
Unrestricted .....	1,169,342	1,037,893	2,207,235	1,147,586
Total Net Assets .....	<u>\$ 14,235,255</u>	<u>\$ 2,486,558</u>	<u>\$ 16,721,813</u>	<u>\$ 5,013,934</u>

The Notes to the Financial Statements are an integral part of this statement.

**State of Utah**

**Statement of Activities**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

Activities	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary Government:</b>				
Governmental:				
General Government .....	\$ 385,331	\$ 257,537	\$ 171,579	\$ —
Human Services and Youth Corrections .....	679,920	10,840	294,684	—
Corrections, Adult .....	255,319	5,332	1,467	—
Public Safety .....	191,910	49,247	67,089	—
Courts .....	125,587	46,517	618	—
Health and Environmental Quality .....	1,649,209	65,666	1,190,580	—
Higher Education .....	912,998	31	1,322	—
Employment and Family Services .....	423,122	7,413	350,982	—
Natural Resources .....	159,955	64,407	40,898	—
Community and Culture .....	132,687	5,278	38,190	—
Business, Labor, and Agriculture .....	95,563	68,622	9,728	—
Public Education .....	2,959,311	100,919	319,699	—
Transportation .....	850,387	251,562	171,448	144,867
Interest and Other Charges on Long-term Debt .....	58,851	—	—	—
Total Governmental Activities .....	<u>8,880,150</u>	<u>933,371</u>	<u>2,658,284</u>	<u>144,867</u>
Business-type:				
Student Assistance Programs .....	164,411	117,246	61,382	—
Unemployment Compensation .....	148,424	157,624	41,540	—
Water Loan Programs .....	10,477	12,135	24,859	—
Other Business-type Activities .....	196,362	270,465	16,072	—
Total Business-type Activities .....	<u>519,674</u>	<u>557,470</u>	<u>143,853</u>	<u>0</u>
Total Primary Government .....	<u>\$ 9,399,824</u>	<u>\$ 1,490,841</u>	<u>\$ 2,802,137</u>	<u>\$ 144,867</u>
<b>Component Units:</b>				
Utah Housing Corporation .....	\$ 94,803	\$ 107,920	\$ —	\$ —
Public Employees Health Program .....	577,121	591,424	16,214	—
University of Utah .....	2,310,805	1,716,293	396,157	55,512
Utah State University .....	464,360	134,226	222,891	28,986
Nonmajor Colleges and Universities .....	815,854	324,548	164,301	45,275
Nonmajor Component Units .....	62,582	27,375	2,550	—
Total Component Units .....	<u>\$ 4,325,525</u>	<u>\$ 2,901,786</u>	<u>\$ 802,113</u>	<u>\$ 129,773</u>
General Revenues:				
Taxes:				
Sales and Use Tax .....				
Individual Income Tax Imposed for Education .....				
Corporate Tax Imposed for Education .....				
Motor and Special Fuel Taxes Imposed for Transportation .....				
Other Taxes .....				
Total Taxes .....				
Investment Income .....				
State Funding for Colleges and Universities .....				
State Funding for Other Component Units .....				
Gain on Sale of Capital Assets .....				
Miscellaneous .....				
Permanent Endowments Contributions .....				
Transfers—Internal Activities .....				
Total General Revenues and Transfers .....				
Change in Net Assets .....				
Net Assets—Beginning .....				
Adjustments to Beginning Net Assets .....				
Net Assets—Beginning as Adjusted .....				
Net Assets—Ending .....				

The Notes to the Financial Statements are an integral part of this statement.

**Net (Expense) Revenue and  
Changes in Net Assets**

<b>Primary Government</b>			
<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	<b>Component Units</b>
\$ 43,785	\$ —	\$ 43,785	\$ —
(374,396)	—	(374,396)	—
(248,520)	—	(248,520)	—
(75,574)	—	(75,574)	—
(78,452)	—	(78,452)	—
(392,963)	—	(392,963)	—
(911,645)	—	(911,645)	—
(64,727)	—	(64,727)	—
(54,650)	—	(54,650)	—
(89,219)	—	(89,219)	—
(17,213)	—	(17,213)	—
(2,538,693)	—	(2,538,693)	—
(282,510)	—	(282,510)	—
(58,851)	—	(58,851)	—
<u>(5,143,628)</u>	<u>0</u>	<u>(5,143,628)</u>	<u>0</u>
—	14,217	14,217	—
—	50,740	50,740	—
—	26,517	26,517	—
—	90,175	90,175	—
<u>0</u>	<u>181,649</u>	<u>181,649</u>	<u>0</u>
<u>(5,143,628)</u>	<u>181,649</u>	<u>(4,961,979)</u>	<u>0</u>
—	—	—	13,117
—	—	—	30,517
—	—	—	(142,843)
—	—	—	(78,257)
—	—	—	(281,730)
—	—	—	(32,657)
<u>0</u>	<u>0</u>	<u>0</u>	<u>(491,853)</u>
2,006,926	23,462	2,030,388	—
2,435,059	—	2,435,059	—
409,794	—	409,794	—
350,426	—	350,426	—
333,545	—	333,545	—
<u>5,535,750</u>	<u>23,462</u>	<u>5,559,212</u>	<u>0</u>
63,947	—	63,947	1,459
—	—	—	810,892
—	—	—	34,735
26,980	—	26,980	—
41,659	—	41,659	—
—	—	—	32,997
37,733	(37,733)	—	—
<u>5,706,069</u>	<u>(14,271)</u>	<u>5,691,798</u>	<u>880,083</u>
<u>562,441</u>	<u>167,378</u>	<u>729,819</u>	<u>388,230</u>
13,672,814	2,319,180	15,991,994	4,644,378
—	—	—	(18,674)
<u>13,672,814</u>	<u>2,319,180</u>	<u>15,991,994</u>	<u>4,625,704</u>
<u>\$14,235,255</u>	<u>\$ 2,486,558</u>	<u>\$ 16,721,813</u>	<u>\$ 5,013,934</u>

This page intentionally left blank.

## Governmental Fund Financial Statements

---

### **General Fund**

This fund is the principal operating fund of the State. It accounts for all financial resources of the general government except those required to be accounted for in another fund.

### **Education Fund**

This fund accounts for all revenues from taxes on income that support public and higher education in the State.

### **Uniform School Fund**

This fund is maintained to account for specific revenues and expenditures that support public elementary and secondary schools and the State Office of Education.

### **Transportation Fund**

This fund is maintained to account for revenues and expenditures associated with highway construction and maintenance. Principal funding is provided from dedicated highway user taxes, fees, and federal funds.

### **Transportation Investment Fund**

This fund was created by the Legislature to account for revenues and expenditures associated with the maintenance and reconstruction of state and federal highways and designates Centennial Highway projects to be accounted for within this fund. Funding is provided from federal funds, highway general obligation bonds, registration fees, sales and use taxes, and appropriations.

### **Trust Lands**

This permanent fund accounts for land grants and the sale of lands received from the federal *Enabling Act*. The principal in the fund is perpetual with the earnings used primarily to support public education.

### **Nonmajor Funds**

Nonmajor governmental funds are presented by fund type beginning on page 128.

**State of Utah**

**Balance Sheet  
Governmental Funds**

June 30, 2008

(Expressed in Thousands)

	<b>Special Revenue</b>			
	<b>General</b>	<b>Education</b>	<b>Uniform School</b>	<b>Transportation</b>
<b>ASSETS</b>				
Cash and Cash Equivalents .....	\$ 333,679	\$ —	\$ 350,285	\$ 426,379
Investments .....	319,914	185,762	28,636	202,215
Receivables:				
Accounts, net .....	449,900	2,095	29,857	80,241
Accrued Interest .....	31	—	—	—
Accrued Taxes, net .....	232,473	534,428	—	48,249
Notes/Mortgages, net .....	1,509	—	8,216	353
Due From Other Funds .....	36,174	—	670	5,063
Due From Component Units .....	319	—	4	—
Inventories .....	—	—	—	11,899
Interfund Loans Receivable .....	38,884	—	121	—
Other Assets .....	—	—	—	—
Total Assets .....	<u>\$ 1,412,883</u>	<u>\$ 722,285</u>	<u>\$ 417,789</u>	<u>\$ 774,399</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities:				
Accounts Payable and Accrued Liabilities .....	\$ 414,458	\$ 27,760	\$ 39,243	\$ 222,031
Due To Other Funds .....	35,496	—	547	6,921
Due To Component Units .....	12	—	7	—
Deferred Revenue .....	98,049	280,527	5,196	34,821
Total Liabilities .....	<u>548,015</u>	<u>308,287</u>	<u>44,993</u>	<u>263,773</u>
Fund Balances:				
Reserved for:				
Nonlapsing Appropriations and Encumbrances .....	202,695	—	142,766	26,459
Specific Purposes by Statute .....	245,868	—	46,691	189,910
Interfund Loans Receivable .....	22,237	—	121	—
Debt Service .....	—	—	—	—
Unreserved Designated .....	394,068	413,998	183,218	44,602
Unreserved Designated, reported in nonmajor:				
Capital Projects Funds .....	—	—	—	—
Debt Service Funds .....	—	—	—	—
Unreserved Undesignated .....	—	—	—	249,655
Unreserved Undesignated, reported in nonmajor:				
Special Revenue Funds .....	—	—	—	—
Capital Projects Funds .....	—	—	—	—
Total Fund Balances .....	<u>864,868</u>	<u>413,998</u>	<u>372,796</u>	<u>510,626</u>
Total Liabilities and Fund Balances .....	<u>\$ 1,412,883</u>	<u>\$ 722,285</u>	<u>\$ 417,789</u>	<u>\$ 774,399</u>

The Notes to the Financial Statements are an integral part of this statement.

<u>Special Revenue</u>	<u>Permanent</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<u>Transportation Investment</u>	<u>Trust Lands</u>		
\$ 116,837	\$ 1,917	\$ 313,743	\$ 1,542,840
68,625	955,884	145,397	1,906,433
409	18,755	8,996	590,253
—	2,342	49	2,422
18,581	—	—	833,731
—	2,400	—	12,478
—	16,214	8,131	66,252
—	—	35,479	35,802
—	—	—	11,899
—	—	—	39,005
—	43,660	—	43,660
<u>\$ 204,452</u>	<u>\$ 1,041,172</u>	<u>\$ 511,795</u>	<u>\$ 5,084,775</u>
\$ —	\$ —	\$ 65,126	\$ 768,618
3,279	172	24,776	71,191
—	18	—	37
1,301	26,533	13,302	459,729
<u>4,580</u>	<u>26,723</u>	<u>103,204</u>	<u>1,299,575</u>
—	—	181,434	553,354
182,856	1,014,449	77,014	1,756,788
—	—	—	22,358
—	—	5,769	5,769
17,016	—	—	1,052,902
—	—	60,735	60,735
—	—	20,801	20,801
—	—	—	249,655
—	—	66,546	66,546
—	—	(3,708)	(3,708)
<u>199,872</u>	<u>1,014,449</u>	<u>408,591</u>	<u>3,785,200</u>
<u>\$ 204,452</u>	<u>\$ 1,041,172</u>	<u>\$ 511,795</u>	<u>\$ 5,084,775</u>

State of Utah

**Reconciliation of the Balance Sheet — Governmental Funds  
To the Statement of Net Assets**

June 30, 2008

(Expressed in Thousands)

Total Fund Balances for Governmental Funds ..... \$ 3,785,200

Total net assets reported for governmental activities in the Statement of Net Assets is different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds: (See Note 8)

Land and Related Non-depreciable Assets .....	\$ 908,431	
Infrastructure, Non-depreciable .....	7,976,676	
Construction-In-Progress .....	1,557,159	
Buildings, Equipment, and Other Depreciable Assets .....	1,817,962	
Accumulated depreciation .....	<u>(707,823)</u>	11,552,405

Some of the State's earned revenues will be collected after yearend, but are not available soon enough to pay for the current period's expenditures, and therefore are deferred in the funds. .... 389,751

Internal service funds are used by management to charge the costs of certain activities, such as insurance, information technology, and fleet operations to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets. .... 79,769

Bond issue costs are reported as current expenditures in the funds. However, issue costs are deferred and amortized over the life of the bonds and are included in the governmental activities in the Statement of Net Assets. .... 1,950

Long-term liabilities and related accrued interest are not due and payable in the current period and therefore are not reported in the funds: (See Note 10)

General Obligation and Revenue Bonds Payable .....	(1,322,266)	
Unamortized Premiums .....	(50,966)	
Amount Deferred on Refunding .....	13,570	
Accrued Interest Payable .....	(966)	
Pollution Remediation Obligation .....	(7,842)	
Compensated Absences .....	(186,581)	
Capital Leases .....	<u>(18,769)</u>	<u>(1,573,820)</u>

Total Net Assets of Governmental Activities ..... \$ 14,235,255

The Notes to the Financial Statements are an integral part of this statement.

This page intentionally left blank.

***State of Utah***

**Statement Of Revenues, Expenditures, And Changes In Fund Balances  
Governmental Funds**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

	<b>Special Revenue</b>			
	<b>General</b>	<b>Education</b>	<b>Uniform School</b>	<b>Transportation</b>
<b>REVENUES</b>				
Taxes:				
Sales and Use Tax .....	\$ 1,710,564	\$ —	\$ —	\$ 145,255
Individual Income Tax .....	—	2,560,394	—	—
Corporate Tax .....	—	410,586	—	—
Motor and Special Fuels Tax .....	—	—	—	357,664
Other Taxes .....	283,852	—	29,683	11,978
Total Taxes .....	<u>1,994,416</u>	<u>2,970,980</u>	<u>29,683</u>	<u>514,897</u>
Other Revenues:				
Federal Contracts and Grants .....	1,892,116	—	379,583	283,992
Charges for Services/Royalties .....	299,819	—	2,890	67,825
Licenses, Permits, and Fees .....	20,633	—	5,029	73,163
Federal Mineral Lease .....	134,404	—	—	—
Federal Aeronautics .....	—	—	—	68,193
Intergovernmental .....	—	—	—	—
Investment Income .....	75,647	7,630	27,623	13,350
Miscellaneous and Other .....	158,883	—	21,351	49,290
Total Revenues .....	<u>4,575,918</u>	<u>2,978,610</u>	<u>466,159</u>	<u>1,070,710</u>
<b>EXPENDITURES</b>				
Current:				
General Government .....	286,274	—	—	—
Human Services and Youth Corrections .....	674,389	—	—	—
Corrections, Adult .....	247,376	—	—	—
Public Safety .....	191,483	—	—	—
Courts .....	128,148	—	—	—
Health and Environmental Quality .....	1,643,269	—	—	—
Higher Education – State Administration .....	64,587	—	—	—
Higher Education – Colleges and Universities .....	773,107	—	—	—
Employment and Family Services .....	432,032	—	—	—
Natural Resources .....	171,738	—	—	—
Community and Culture .....	127,225	—	—	—
Business, Labor, and Agriculture .....	87,601	—	—	—
Public Education .....	—	—	2,960,523	—
Transportation .....	—	—	—	1,098,231
Capital Outlay .....	—	—	—	—
Debt Service:				
Principal Retirement .....	—	—	—	—
Interest and Other Charges .....	—	—	—	—
Total Expenditures .....	<u>4,827,229</u>	<u>0</u>	<u>2,960,523</u>	<u>1,098,231</u>
Excess Revenues Over (Under) Expenditures .....	<u>(251,311)</u>	<u>2,978,610</u>	<u>(2,494,364)</u>	<u>(27,521)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
General Obligation Bonds Issued .....	—	—	—	68,995
Premium on Bonds Issued .....	—	—	—	1,088
Capital Leases Acquisition .....	2,131	—	—	—
Sale of Capital Assets .....	80	—	—	8,058
Transfers In .....	908,222	44,237	2,325,571	264,234
Transfers Out .....	(873,826)	(3,175,521)	(110,135)	(131,245)
Total Other Financing Sources (Uses) .....	<u>36,607</u>	<u>(3,131,284)</u>	<u>2,215,436</u>	<u>211,130</u>
Net Change in Fund Balances .....	<u>(214,704)</u>	<u>(152,674)</u>	<u>(278,928)</u>	<u>183,609</u>
Fund Balances – Beginning .....	1,079,572	566,672	651,724	327,017
Fund Balances – Ending .....	<u>\$ 864,868</u>	<u>\$ 413,998</u>	<u>\$ 372,796</u>	<u>\$ 510,626</u>

The Notes to the Financial Statements are an integral part of this statement.

<u>Special Revenue</u>	<u>Permanent</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<u>Transportation Investment</u>	<u>Trust Lands</u>		
\$ 175,420	\$ —	\$ —	\$ 2,031,239
—	—	—	2,560,394
—	—	—	410,586
—	—	—	357,664
—	—	8,029	333,542
<u>175,420</u>	<u>0</u>	<u>8,029</u>	<u>5,693,425</u>
14,356	—	4,538	2,574,585
—	76,106	21,811	468,451
23,057	—	—	121,882
—	—	—	134,404
—	—	—	68,193
—	—	12,884	12,884
678	(77,874)	(338)	46,716
—	—	143,523	373,047
<u>213,511</u>	<u>(1,768)</u>	<u>190,447</u>	<u>9,493,587</u>
—	—	33,115	319,389
—	—	2,845	677,234
—	—	3,840	251,216
—	—	4,525	196,008
—	—	3,113	131,261
—	—	5,572	1,648,841
—	—	—	64,587
—	—	20,176	793,283
—	—	923	432,955
—	—	2,382	174,120
—	—	5,188	132,413
—	—	8,471	96,072
—	—	350	2,960,873
373,222	—	755	1,472,208
—	—	193,733	193,733
—	—	193,292	193,292
—	—	139,883	139,883
<u>373,222</u>	<u>0</u>	<u>618,163</u>	<u>9,877,368</u>
<u>(159,711)</u>	<u>(1,768)</u>	<u>(427,716)</u>	<u>(383,781)</u>
—	—	6,005	75,000
—	—	469	1,557
—	—	—	2,131
—	22,686	—	30,824
438,833	9,650	559,653	4,550,400
(209,058)	—	(12,926)	(4,512,711)
<u>229,775</u>	<u>32,336</u>	<u>553,201</u>	<u>147,201</u>
70,064	30,568	125,485	(236,580)
<u>129,808</u>	<u>983,881</u>	<u>283,106</u>	<u>4,021,780</u>
<u>\$ 199,872</u>	<u>\$ 1,014,449</u>	<u>\$ 408,591</u>	<u>\$ 3,785,200</u>

**State of Utah**

**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances —  
Governmental Funds To the Statement of Activities**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

Net Change in Fund Balances – Total Governmental Funds ..... \$ (236,580)

The change in net assets reported for governmental activities in the Statement of Net Assets is different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. The primary government also constructs buildings for component units. When the buildings are completed they are “transferred” to component units and are reported as expenses in the Statement of Activities. This is the amount by which capital outlays \$921,837 exceeded depreciation \$(51,592) and buildings “transferred” to component units \$(55,081) in the current period. (See Note 8) ..... 815,164

In the Statement of Activities, only the gain/loss on the sale of assets is reported, whereas in the governmental funds, the proceeds from the sales increase financial resources. Thus, the change in net assets differs from the change in fund balance by the assets sold. .... (68,496)

Net effect of revenues reported on the accrual basis in the Statement of Activities that do not provide current financial resources and thus are not reported as revenues in the funds until available. .... (146,497)

Internal service funds are used by management to charge the costs of certain activities, such as insurance, information technology, and fleet operations, to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities. .... 2,969

Bond proceeds and capital leases provide current financial resources to governmental funds by issuing debt which increases long-term liabilities in the Statement of Net Assets. Repayments of bond and capital lease principal are expenditures in the governmental funds, but reduce liabilities in the Statement of Net Assets: (See Note 10)

Bonds Issued .....	\$ (75,000)	
Premiums on Bonds Issued .....	(1,557)	
Capital Lease Additions .....	(2,131)	
Cash Defeasance on Bonds .....	69,241	
Payment of Bond Principal .....	193,292	
Capital Lease Payments .....	1,590	185,435

Expenditures are recognized in the governmental funds when paid or due for: items not normally paid with available financial resources; interest on long-term debt unless certain conditions are met; and bond issue costs. However, the Statement of Activities is presented on the accrual basis and expenses and liabilities are reported when incurred, regardless of when financial resources are available or expenditures are paid or due. This adjustment combines the net changes of the following balances:

Pollution Remediation Obligation Costs .....	(1,503)	
Compensated Absences Expenses .....	(951)	
Arbitrage Interest Expense .....	109	
Accrued Interest on Bonds Payable .....	484	
Amortization of Bond Premiums .....	17,119	
Amortization of Amount Deferred on Refunding .....	(4,103)	
Deferred Bond Issue Costs .....	(709)	10,446

Change in Net Assets of Governmental Activities ..... \$ 562,441

The Notes to the Financial Statements are an integral part of this statement.

## **Proprietary Fund Financial Statements**

---

### **Student Assistance Programs**

These programs are comprised of two programs administered by the State Board of Regents: the Utah Higher Education Assistance Authority Student Loan Guarantee Program and the Student Loan Purchase Program. The purpose of these programs is to guarantee the repayment of student loans made by participating lenders to eligible student borrowers and to make loans to, and purchase the loans of, qualified students attending eligible institutions of higher education. Funds are acquired from the sale of bonds, lines-of-credit, variable rate demand notes, and financing agreements with the Student Loan Marketing Association.

### **Unemployment Compensation Fund**

This fund pays claims for unemployment to eligible recipients and is funded through employer contributions and reimbursements, and federal grants.

### **Water Loan Programs**

These programs provide loans to local governments, water districts, and other entities for the purpose of upgrading water storage facilities and other related structures. Capital for this fund has been provided from the General Fund or from general obligation bonds that have been repaid from general tax revenues. Additional funds have been generated by issuing revolving fund recapitalization revenue bonds that were secured by notes receivable and repaid from the collection of these notes.

### **Nonmajor Funds**

Nonmajor enterprise funds are presented beginning on page 152.

### **Governmental Activities – Internal Service Funds**

These funds are maintained to account for the operation of state agencies that provide goods or services to other state agencies and other governmental units on a cost-reimbursement basis. These funds are presented in more detail beginning on page 162.

**State of Utah**

**Statement Of Net Assets  
Proprietary Funds**

June 30, 2008

(Expressed in Thousands)

	<b>Business-type Activities – Enterprise Funds</b>			
	<b>Student Assistance Programs</b>	<b>Unemployment Compensation Fund</b>	<b>Water Loan Programs</b>	<b>Nonmajor Enterprise Funds</b>
<b>ASSETS</b>				
Current Assets:				
Cash and Cash Equivalents .....	\$ 91,451	\$ 854,060	\$ 126,906	\$ 210,482
Investments .....	269,260	—	—	—
Receivables:				
Accounts, net .....	11,428	55,209	447	27,660
Accrued Interest .....	31,176	—	5,880	3,952
Notes/Loans/Mortgages, net .....	66,160	—	31,358	20,065
Due From Other Funds .....	—	—	353	15,282
Due From Component Units .....	—	—	—	17
Prepaid Items .....	3,812	—	—	27
Inventories .....	—	—	—	28,610
Deferred Charges .....	—	—	—	—
Total Current Assets .....	<u>473,287</u>	<u>909,269</u>	<u>164,944</u>	<u>306,095</u>
Noncurrent Assets:				
Restricted Investments .....	78,130	—	—	—
Investments .....	—	—	—	962
Prepaid Items .....	—	—	—	—
Accrued Interest Receivable .....	—	—	3,894	741
Notes/Loans/Mortgages Receivables, net .....	1,974,453	—	521,693	354,854
Deferred Charges .....	25,299	—	—	—
Capital Assets:				
Land .....	—	—	—	13,216
Infrastructure .....	—	—	—	304
Buildings and Improvements .....	12,560	—	—	42,327
Machinery and Equipment .....	1,932	—	—	13,644
Construction in Progress .....	—	—	—	1,299
Less Accumulated Depreciation .....	(2,893)	—	—	(21,368)
Total Capital Assets .....	<u>11,599</u>	<u>0</u>	<u>0</u>	<u>49,422</u>
Total Noncurrent Assets .....	<u>2,089,481</u>	<u>0</u>	<u>525,587</u>	<u>405,979</u>
Total Assets .....	<u>2,562,768</u>	<u>909,269</u>	<u>690,531</u>	<u>712,074</u>
<b>LIABILITIES</b>				
Current Liabilities:				
Accounts Payable and Accrued Liabilities .....	17,364	8,926	428	16,391
Deposits .....	—	66	—	97
Due To Other Funds .....	—	9,030	22	34,232
Due To Component Units .....	—	—	—	—
Interfund Loans Payable .....	—	—	—	—
Unearned Revenue .....	2,283	—	25	3,997
Policy Claims and Uninsured Liabilities .....	1,101	3,027	—	—
Contracts/Notes Payable .....	—	—	—	—
Revenue Bonds Payable .....	5,355	—	—	2,075
Arbitrage Liability .....	608	—	—	—
Total Current Liabilities .....	<u>26,711</u>	<u>21,049</u>	<u>475</u>	<u>56,792</u>
Noncurrent Liabilities:				
Accrued Liabilities .....	238	—	—	—
Unearned Revenue .....	7,029	—	—	—
Interfund Loans Payable .....	—	—	—	—
Policy Claims and Uninsured Liabilities .....	1,658	—	—	—
Contracts/Notes Payable .....	—	—	—	—
Revenue Bonds Payable .....	2,159,865	—	—	48,930
Arbitrage Liability .....	65,337	—	—	—
Total Noncurrent Liabilities .....	<u>2,234,127</u>	<u>0</u>	<u>0</u>	<u>48,930</u>
Total Liabilities .....	<u>2,260,838</u>	<u>21,049</u>	<u>475</u>	<u>105,722</u>
<b>NET ASSETS</b>				
Invested in Capital Assets, Net of Related Debt .....	2,074	—	—	11,763
Restricted for:				
Unemployment Compensation and Insurance Programs ...	—	888,220	—	—
Loan Programs .....	209,751	—	288,172	48,685
Unrestricted (Deficit) .....	90,105	—	401,884	545,904
Total Net Assets .....	<u>\$ 301,930</u>	<u>\$ 888,220</u>	<u>\$ 690,056</u>	<u>\$ 606,352</u>

The Notes to the Financial Statements are an integral part of this statement.

<u>Total</u>	<u>Governmental Activities – Internal Service Funds</u>
\$ 1,282,899	\$ 66,784
269,260	—
94,744	7,568
41,008	—
117,583	163
15,635	38,109
17	51
3,839	805
28,610	6,819
—	11
<u>1,853,595</u>	<u>120,310</u>
78,130	—
962	—
—	250
4,635	—
2,851,000	531
25,299	500
13,216	17
304	321
54,887	6,455
15,576	191,693
1,299	187
(24,261)	(123,796)
<u>61,021</u>	<u>74,877</u>
<u>3,021,047</u>	<u>76,158</u>
<u>4,874,642</u>	<u>196,468</u>
43,109	28,144
163	—
43,284	6,517
—	10
—	16,647
6,305	161
4,128	16,003
—	47
7,430	48
608	—
<u>105,027</u>	<u>67,577</u>
238	—
7,029	165
—	22,358
1,658	25,282
—	512
2,208,795	805
65,337	—
<u>2,283,057</u>	<u>49,122</u>
<u>2,388,084</u>	<u>116,699</u>
13,837	74,080
888,220	8,002
546,608	2,670
1,037,893	(4,983)
<u>\$ 2,486,558</u>	<u>\$ 79,769</u>

**State of Utah****Statement Of Revenues, Expenses, And Changes In Fund Net Assets  
Proprietary Funds**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

	<b>Business-type Activities – Enterprise Funds</b>			
	<b>Student Assistance Programs</b>	<b>Unemployment Compensation Fund</b>	<b>Water Loan Programs</b>	<b>Nonmajor Enterprise Funds</b>
<b>OPERATING REVENUES</b>				
Sales and Charges for Services/Premiums .....	\$ 34,299	\$ 157,624	\$ 422	\$ 259,820
Fees and Assessments .....	3,318	—	294	3,814
Interest on Notes/Mortgages .....	78,094	—	11,419	6,486
Federal Reinsurance and Allowances/Reimbursements .....	36,139	1,047	—	—
Investment Income .....	—	—	—	—
Miscellaneous .....	1,535	—	—	345
Total Operating Revenues .....	<u>153,385</u>	<u>158,671</u>	<u>12,135</u>	<u>270,465</u>
<b>OPERATING EXPENSES</b>				
Administration .....	4,411	—	—	31,829
Purchases, Materials, and Services for Resale .....	—	—	—	143,212
Grants .....	—	—	5,760	1,242
Rentals and Leases .....	—	—	—	1,992
Maintenance .....	—	—	—	2,654
Interest .....	91,820	—	—	—
Depreciation .....	595	—	—	1,737
Student Loan Servicing and Related Expenses .....	23,841	—	—	—
Payment to Lenders for Guaranteed Claims .....	38,122	—	—	—
Benefit Claims and Unemployment Compensation .....	—	148,424	—	—
Supplies and Other Miscellaneous .....	5,259	—	4,717	11,392
Total Operating Expenses .....	<u>164,048</u>	<u>148,424</u>	<u>10,477</u>	<u>194,058</u>
Operating Income (Loss) .....	<u>(10,663)</u>	<u>10,247</u>	<u>1,658</u>	<u>76,407</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Investment Income .....	25,243	40,493	5,468	7,613
Federal Grants .....	—	—	19,391	8,459
Gain (Loss) on Sale of Capital Assets .....	—	—	—	—
Tax Revenues .....	—	—	22,937	525
Interest Expense .....	—	—	—	(2,304)
Refunds Paid to Federal Government .....	—	—	—	—
Other Revenues (Expenses) .....	(363)	—	—	—
Total Nonoperating Revenues (Expenses) .....	<u>24,880</u>	<u>40,493</u>	<u>47,796</u>	<u>14,293</u>
Income (Loss) before Transfers .....	14,217	50,740	49,454	90,700
Capital Contributions .....	—	—	—	—
Transfers In .....	—	—	1,582	37,498
Transfers Out .....	—	(588)	(3,670)	(72,555)
Change in Net Assets .....	14,217	50,152	47,366	55,643
Net Assets – Beginning .....	287,713	838,068	642,690	550,709
Net Assets – Ending .....	<u>\$ 301,930</u>	<u>\$ 888,220</u>	<u>\$ 690,056</u>	<u>\$ 606,352</u>

The Notes to the Financial Statements are an integral part of this statement.

---

<b>Total</b>	<b>Governmental Activities – Internal Service Funds</b>
\$ 452,165	\$ 302,263
7,426	—
95,999	—
37,186	—
—	33
1,880	31
<u>594,656</u>	<u>302,327</u>
36,240	108,694
143,212	83,494
7,002	—
1,992	2,413
2,654	24,295
91,820	—
2,332	17,412
23,841	—
38,122	—
148,424	8,123
21,368	56,360
<u>517,007</u>	<u>300,791</u>
<u>77,649</u>	<u>1,536</u>
78,817	2,704
27,850	—
—	190
23,462	—
(2,304)	(65)
—	(381)
(363)	(179)
<u>127,462</u>	<u>2,269</u>
205,111	3,805
—	(880)
39,080	444
(76,813)	(400)
167,378	2,969
<u>2,319,180</u>	<u>76,800</u>
<u>\$ 2,486,558</u>	<u>\$ 79,769</u>

**State of Utah**

**Statement Of Cash Flows  
Proprietary Funds**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

	<b>Business-type Activities – Enterprise Funds</b>			
	<b>Student Assistance Programs</b>	<b>Unemployment Compensation Fund</b>	<b>Water Loan Programs</b>	<b>Nonmajor Enterprise Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from Customers/Loan Interest/Fees/Premiums ...	\$ 71,518	\$ 181,896	\$ 13,052	\$ 280,188
Receipts from Loan Maturities .....	229,501	—	31,817	22,177
Receipts Federal Reinsurance & Allowances/Reimburse ..	78,057	1,080	—	—
Receipts from State Customers .....	11,457	—	—	11,948
Student Loan Disbursements Received from Lenders .....	378,199	—	—	—
Student Loan Disbursements Sent to Schools/Lenders .....	(380,968)	—	—	—
Payments to Suppliers/Claims/Grants .....	(32,357)	(146,823)	(5,711)	(156,879)
Disbursements for Loans Receivable .....	(487,602)	—	(65,578)	(76,641)
Payments on Loan Guarantees .....	(37,556)	—	—	—
Payments for Employee Services and Benefits .....	(10,430)	—	—	(29,081)
Payments to State Suppliers and Grants .....	—	—	(4,902)	5,767
Payments of Sales, School Lunch, and Premium Taxes ....	—	—	—	(41,312)
Net Cash Provided (Used) by Operating Activities .....	<u>(180,181)</u>	<u>36,153</u>	<u>(31,322)</u>	<u>16,167</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Borrowings Under Interfund Loans .....	—	—	—	16,651
Repayments Under Interfund Loans .....	—	—	—	(7,603)
Receipts from Bonds, Notes, and Deposits .....	99,670	173	—	—
Payments of Bonds, Notes, Deposits, and Refunds .....	(72,145)	(297)	—	—
Interest Paid on Bonds, Notes, and Financing Costs .....	(104,264)	—	—	—
Federal Grants and Other Revenues .....	—	—	19,391	7,286
Restricted Sales Tax .....	—	—	22,937	525
Transfers In from Other Funds .....	—	—	1,582	35,589
Transfers Out to Other Funds .....	—	(588)	(3,670)	(70,928)
Net Cash Provided (Used) by Noncapital Financing Activities .....	<u>(76,739)</u>	<u>(712)</u>	<u>40,240</u>	<u>(18,480)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Borrowings Under Interfund Loans .....	—	—	—	—
Proceeds from Bond and Note Debt Issuance .....	—	—	—	14,535
Proceeds from Disposition of Capital Assets .....	—	—	—	—
Principal Paid on Debt and Contract Maturities .....	—	—	—	(1,806)
Acquisition and Construction of Capital Assets .....	(547)	—	—	(14,338)
Interest Paid on Bonds, Notes, and Capital Leases .....	—	—	—	(2,331)
Transfers In from Other Funds .....	—	—	—	1,908
Transfers Out to Other Funds .....	—	—	—	(1,628)
Net Cash Provided (Used) by Capital and Related Financing Activities .....	<u>(547)</u>	<u>0</u>	<u>0</u>	<u>(3,660)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Proceeds from the Sale and Maturity of Investments .....	743,796	—	—	(182)
Receipts of Interest and Dividends from Investments .....	25,246	40,493	5,468	7,614
Payments to Purchase Investments .....	(510,690)	—	—	—
Net Cash Provided (Used) by Investing Activities .....	<u>258,352</u>	<u>40,493</u>	<u>5,468</u>	<u>7,432</u>
Net Cash Provided (Used) – All Activities .....	885	75,934	14,386	1,459
Cash and Cash Equivalents – Beginning .....	90,566	778,126	112,520	209,023
Cash and Cash Equivalents – Ending .....	<u>\$ 91,451</u>	<u>\$ 854,060</u>	<u>\$ 126,906</u>	<u>\$ 210,482</u>

The Notes to the Financial Statements are an integral part of this statement.

<u>Total</u>	<u>Governmental Activities – Internal Service Funds</u>
\$ 546,654	\$ 48,873
283,495	156
79,137	—
23,405	247,542
378,199	—
(380,968)	—
(341,770)	(124,065)
(629,821)	—
(37,556)	—
(39,511)	(109,252)
865	(46,500)
(41,312)	—
<u>(159,183)</u>	<u>16,754</u>
16,651	—
(7,603)	(1,463)
99,843	—
(72,442)	(597)
(104,264)	(25)
26,677	30
23,462	—
37,171	—
(75,186)	(367)
<u>(55,691)</u>	<u>(2,422)</u>
—	6,563
14,535	—
—	3,500
(1,806)	(51)
(14,885)	(23,355)
(2,331)	(40)
1,908	444
(1,628)	(33)
<u>(4,207)</u>	<u>(12,972)</u>
743,614	—
78,821	2,704
(510,690)	—
<u>311,745</u>	<u>2,704</u>
92,664	4,064
1,190,235	62,720
<u>\$ 1,282,899</u>	<u>\$ 66,784</u>

Continues

**State of Utah**

**Statement Of Cash Flows  
Proprietary Funds**

**Continued**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

	<b>Business-type Activities – Enterprise Funds</b>			
	<b>Student Assistance Programs</b>	<b>Unemployment Compensation Fund</b>	<b>Water Loan Programs</b>	<b>Nonmajor Enterprise Funds</b>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>				
Operating Income (Loss) .....	\$ (10,663)	\$ 10,247	\$ 1,658	\$ 76,407
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation Expense .....	595	—	—	1,737
Interest Expense for Noncapital and Capital Financing .....	97,518	—	—	—
Miscellaneous Gains, Losses, and Other Items .....	5,059	—	—	674
Net Changes in Assets and Liabilities:				
Accounts Receivable/Due From Other Funds .....	8,308	15,363	369	(16,837)
Notes/Accrued Interest Receivables .....	(273,650)	—	(33,382)	(54,723)
Inventories .....	—	—	—	(4,148)
Prepaid Items/Deferred Charges .....	(68)	—	—	6
Accrued Liabilities/Due to Other Funds .....	(7,280)	9,663	33	12,873
Unearned Revenue/Deposits .....	—	—	—	178
Notes Payable .....	—	—	—	—
Policy Claims Liabilities .....	—	880	—	—
Net Cash Provided (Used) by Operating Activities .....	<u>\$ (180,181)</u>	<u>\$ 36,153</u>	<u>\$ (31,322)</u>	<u>\$ 16,167</u>
<b>SCHEDULE OF NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES</b>				
Increase (Decrease) in Fair Value of Investments .....	\$ —	\$ —	\$ —	\$ (83)
Contributed Capital Assets Transferred In (Out) .....	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Total Noncash Investing, Capital, and Financing Activities .....	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ (83)</u>

The Notes to the Financial Statements are an integral part of this statement.

---

<u>Total</u>	<u>Governmental Activities – Internal Service Funds</u>
\$ 77,649	\$ 1,536
2,332	17,412
97,518	—
5,733	—
7,203	(5,866)
(361,755)	156
(4,148)	(2,197)
(62)	1,767
15,289	7,498
178	(46)
0	(36)
880	(3,470)
<u>\$ (159,183)</u>	<u>\$ 16,754</u>

\$ (83)	\$ (186)
<u>0</u>	<u>(880)</u>
<u>\$ (83)</u>	<u>\$ (1,066)</u>

This page intentionally left blank.

## **Fiduciary Fund Financial Statements**

---

### **Pension and Other Employee Benefit Trust Funds**

These funds are used to account for defined benefit pension plans and defined contribution plans administered by the Utah Retirement Systems and to account for the State Post-Retirement Benefits Trust Fund, a defined benefit Other Postemployment Benefit Plan (OPEB Plan) administered by the State.

### **Investment Trust Fund**

This fund is used to account for the investments related to external participants in the Utah State Public Treasurer's Investment Fund.

### **Private Purpose Trust Funds**

These funds are used to report resources of all other trust arrangements under which principal and income benefit individuals, private organizations, or other governments.

### **Agency Funds**

Agency funds account for assets held by the State as an agent for other governmental units, other organizations, or individuals.

Individual funds are presented by fund type beginning on page 172.

**State of Utah**

**Statement Of Fiduciary Net Assets  
Fiduciary Funds**

June 30, 2008

(Expressed in Thousands)

	<b>Pension and Other Employee Benefit Trust Funds</b>	<b>Investment Trust Fund</b>	<b>Private Purpose Trust Funds</b>	<b>Agency Funds</b>
<b>ASSETS</b>				
Cash and Cash Equivalents .....	\$ 1,501,233	\$ 96,588	\$ 29,316	\$ 181,676
Receivables:				
Accounts .....	3,151	—	7,616	3,287
Contributions .....	37,616	—	—	—
Investments .....	465,451	—	—	—
Accrued Interest .....	—	40,523	—	—
Accrued Assessments .....	—	—	11,944	—
Due From Other Funds .....	611	—	557	245
Investments:				
Debt Securities .....	6,449,566	6,346,738	910,914	24,130
Equity Investments .....	10,757,916	—	1,937,395	—
Absolute Return .....	2,192,308	—	—	—
Private Equity .....	1,149,645	—	—	—
Real Estate .....	3,771,930	—	—	—
Mortgage Loans .....	6,845	—	—	—
Invested Securities Lending Collateral .....	2,000,979	—	—	—
Investment Contracts .....	41,399	—	—	—
Total Investments .....	<u>26,370,588</u>	<u>6,346,738</u>	<u>2,848,309</u>	<u>24,130</u>
Capital Assets:				
Land .....	1,780	—	260	—
Buildings and Improvements .....	11,311	—	10,698	—
Machinery and Equipment .....	3,487	—	895	—
Less Accumulated Depreciation .....	(15,763)	—	(2,306)	—
Total Capital Assets .....	<u>815</u>	<u>0</u>	<u>9,547</u>	<u>0</u>
Total Assets .....	<u>28,379,465</u>	<u>6,483,849</u>	<u>2,907,289</u>	<u>\$ 209,338</u>
<b>LIABILITIES</b>				
Accounts Payable .....	969,339	—	2,613	\$ —
Securities Lending Liability .....	2,000,979	—	—	—
Due To Other Funds .....	—	—	417	—
Due To Individuals, Organizations, and Other Governments .....	—	—	—	209,338
Unearned Revenue .....	—	—	250	—
Leave/Postemployment Benefits .....	8,872	—	—	—
Policy Claims Liabilities/Insurance Reserves .....	6,667	—	263,123	—
Real Estate Liabilities .....	1,484,999	—	—	—
Total Liabilities .....	<u>4,470,856</u>	<u>0</u>	<u>266,403</u>	<u>\$ 209,338</u>
<b>NET ASSETS</b>				
Held in trust for:				
Pension Benefits .....	20,950,656	—	—	
Other Postemployment Benefits .....	51,881	—	—	
Defined Contribution .....	2,906,072	—	—	
Pool Participants .....	—	6,483,849	—	
Individuals, Organizations, and Other Governments .....	—	—	2,640,886	
Total Net Assets .....	<u>\$ 23,908,609</u>	<u>\$ 6,483,849</u>	<u>\$ 2,640,886</u>	

Participant Account Balance Net Asset Valuation Factor ....

0.996952

The Notes to the Financial Statements are an integral part of this statement.

State of Utah**Statement Of Changes In Fiduciary Net Assets  
Fiduciary Funds**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

	<b>Pension and Other Employee Benefit Trust Funds</b>	<b>Investment Trust Fund</b>	<b>Private Purpose Trust Funds</b>
<b>ADDITIONS</b>			
Contributions:			
Member .....	\$ 303,908	\$ —	\$ 588,091
Employer .....	635,012	—	—
Court Fees and Fire Insurance Premiums .....	15,647	—	—
Total Contributions .....	<u>954,567</u>	<u>0</u>	<u>588,091</u>
Pool Participant Deposits .....	—	8,912,773	—
Investment Income:			
Net Increase (Decrease) in Fair Value of Investments .....	893,088	(18,648)	(303,112)
Interest, Dividends, and Other Investment Income .....	628,520	299,746	85,542
Less Investment Expenses .....	(67,340)	(189)	—
Net Investment Income .....	<u>1,454,268</u>	<u>280,909</u>	<u>(217,570)</u>
Transfers From Affiliated Systems .....	12,064	—	—
Other Additions:			
Escheats .....	—	—	32,707
Royalties and Rents .....	—	—	4,880
Fees, Assessments, and Revenues .....	—	—	92,023
Miscellaneous .....	—	—	7,342
Total Other .....	<u>0</u>	<u>0</u>	<u>136,952</u>
Total Additions .....	<u>2,420,899</u>	<u>9,193,682</u>	<u>507,473</u>
<b>DEDUCTIONS</b>			
Pension Benefits .....	804,097	—	—
Retiree Healthcare Benefits .....	27,311	—	—
Refunds/Plan Distributions .....	173,313	—	—
Earnings Distribution .....	—	294,660	—
Pool Participant Withdrawals .....	—	7,878,195	—
Transfers To Affiliated Systems .....	12,064	—	—
Trust Operating Expenses .....	—	—	34,147
Distributions and Benefit Payments .....	—	—	97,248
Administrative and General Expenses .....	16,692	—	13,995
Total Deductions .....	<u>1,033,477</u>	<u>8,172,855</u>	<u>145,390</u>
Change in Net Assets Held in Trust for:			
Pension Benefits .....	1,121,027	—	—
Other Postemployment Benefits .....	23,839	—	—
Defined Contributions .....	242,556	—	—
Pool Participants .....	—	1,020,827	—
Individuals, Organizations, and Other Governments .....	—	—	362,083
Net Assets – Beginning .....	22,521,187	5,463,022	2,278,803
Net Assets – Ending .....	<u>\$ 23,908,609</u>	<u>\$ 6,483,849</u>	<u>\$ 2,640,886</u>

The Notes to the Financial Statements are an integral part of this statement.

This page intentionally left blank.

## **Component Unit Financial Statements**

---

### **Utah Housing Corporation**

The Corporation was created to provide an alternative source of funding for home mortgages, particularly for lower income families. It is funded entirely through the issuance of bonds that are repaid from the interest and principal payments made on mortgages.

### **Public Employees Health Program**

This program provides employee medical and other insurance services predominantly for agencies of the State. It also provides claims processing and insurance services for local governments and other public entities within Utah.

### **University of Utah and Utah State University**

These universities are funded through state appropriations, tuition, federal grants, and private donations and grants. In addition to instruction, these universities provide research and other services. The operations of the University of Utah also include its hospital and clinics.

### **Nonmajor Component Units**

Nonmajor component units are presented beginning on page 184.

**State of Utah**

**Combining Statement Of Net Assets  
Component Units**

June 30, 2008

(Expressed in Thousands)

	<b>Utah Housing Corporation</b>	<b>Public Employees Health Program</b>	<b>University of Utah</b>	<b>Utah State University</b>
<b>ASSETS</b>				
Current Assets:				
Cash and Cash Equivalents .....	\$ 45,313	\$ 22,162	\$ 516,750	\$ 14,533
Investments .....	160,735	44,282	419,479	25,941
Receivables:				
Accounts, net .....	—	32,778	272,152	63,442
Notes/Loans/Mortgages/Pledges, net .....	22,430	—	10,268	1,352
Accrued Interest .....	6,455	1,301	6,356	—
Due From Primary Government .....	—	—	—	—
Prepaid Items .....	3,216	15,972	—	1,198
Inventories .....	—	—	35,153	4,361
Deferred Charges .....	—	—	18,891	—
Total Current Assets .....	<u>238,149</u>	<u>116,495</u>	<u>1,279,049</u>	<u>110,827</u>
Noncurrent Assets:				
Restricted Investments .....	513,601	—	403,614	70,109
Accounts Receivables, net .....	—	—	—	39,701
Investments .....	—	144,608	270,619	159,382
Notes/Loans/Mortgages/Pledges Receivables, net .....	1,256,435	—	82,689	12,339
Deferred Charges .....	12,338	—	73,266	—
Other Assets .....	7,278	—	—	—
Capital Assets (net of Accumulated Depreciation) .....	6,632	592	1,348,040	473,252
Total Noncurrent Assets .....	<u>1,796,284</u>	<u>145,200</u>	<u>2,178,228</u>	<u>754,783</u>
Total Assets .....	<u>2,034,433</u>	<u>261,695</u>	<u>3,457,277</u>	<u>865,610</u>
<b>LIABILITIES</b>				
Current Liabilities:				
Accounts Payable and Accrued Liabilities .....	51,965	18,022	138,087	40,622
Securities Lending Liability .....	—	12,557	—	—
Deposits .....	—	—	123,175	437
Due To Primary Government .....	—	—	23,582	1,516
Unearned Revenue .....	—	4,958	31,947	15,258
Current Portion of Long-term Liabilities (Note 10) .....	123,806	70,384	30,463	12,762
Total Current Liabilities .....	<u>175,771</u>	<u>105,921</u>	<u>347,254</u>	<u>70,595</u>
Noncurrent Liabilities:				
Accrued Liabilities .....	841	—	—	—
Unearned Revenue .....	—	—	—	540
Deposits .....	—	—	12,617	—
Due To Primary Government .....	—	—	—	—
Long-term Liabilities (Note 10) .....	1,627,612	51,432	410,365	120,976
Total Noncurrent Liabilities .....	<u>1,628,453</u>	<u>51,432</u>	<u>422,982</u>	<u>121,516</u>
Total Liabilities .....	<u>1,804,224</u>	<u>157,353</u>	<u>770,236</u>	<u>192,111</u>
<b>NET ASSETS</b>				
Invested in Capital Assets, Net of Related Debt .....	3,459	592	993,443	365,976
Restricted for:				
Nonexpendable:				
Higher Education .....	—	—	351,619	75,646
Expendable:				
Higher Education .....	—	—	528,493	190,859
Debt Service .....	170,652	—	—	—
Insurance Plans .....	—	103,750	—	—
Other .....	—	—	—	—
Unrestricted .....	56,098	—	813,486	41,018
Total Net Assets .....	<u>\$ 230,209</u>	<u>\$ 104,342</u>	<u>\$ 2,687,041</u>	<u>\$ 673,499</u>

The Notes to the Financial Statements are an integral part of this statement.

---

<b>Nonmajor Component Units</b>	<b>Total</b>
\$ 255,204	\$ 853,962
42,595	693,032
33,185	401,557
5,831	39,881
458	14,570
47	47
6,633	27,019
14,528	54,042
322	19,213
<u>358,803</u>	<u>2,103,323</u>
67,743	1,055,067
—	39,701
128,655	703,264
23,117	1,374,580
—	85,604
6,725	14,003
<u>932,432</u>	<u>2,760,948</u>
<u>1,158,672</u>	<u>6,033,167</u>
<u>1,517,475</u>	<u>8,136,490</u>
30,403	279,099
—	12,557
1,516	125,128
9,467	34,565
20,451	72,614
21,836	259,251
<u>83,673</u>	<u>783,214</u>
—	841
—	540
897	13,514
1,305	1,305
<u>112,757</u>	<u>2,323,142</u>
<u>114,959</u>	<u>2,339,342</u>
<u>198,632</u>	<u>3,122,556</u>
826,460	2,189,930
103,190	530,455
152,164	871,516
—	170,652
—	103,750
45	45
236,984	1,147,586
<u>\$ 1,318,843</u>	<u>\$ 5,013,934</u>

**State of Utah**

**Combining Statement Of Activities  
Component Units**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

	<b>Utah Housing Corporation</b>	<b>Public Employees Health Program</b>	<b>University of Utah</b>	<b>Utah State University</b>
Expenses .....	<u>\$ 94,803</u>	<u>\$ 577,121</u>	<u>\$ 2,310,805</u>	<u>\$ 464,360</u>
Program Revenues:				
Charges for Services:				
Tuition and Fees .....	—	—	182,834	98,447
Scholarship Allowances .....	—	—	(21,919)	(31,375)
Sales, Services, and Other Revenues (net of University of Utah patient services allowance of \$49,365) .....	107,920	591,424	1,555,378	67,154
Operating Grants and Contributions .....	—	16,214	396,157	222,891
Capital Grants and Contributions .....	—	—	55,512	28,986
Total Program Revenues .....	<u>107,920</u>	<u>607,638</u>	<u>2,167,962</u>	<u>386,103</u>
Net (Expenses) Revenues .....	<u>13,117</u>	<u>30,517</u>	<u>(142,843)</u>	<u>(78,257)</u>
General Revenues:				
State Appropriations .....	—	—	294,907	160,246
Unrestricted Investment Income .....	—	—	—	—
Permanent Endowments Contributions .....	—	—	17,492	5,861
Total General Revenues .....	<u>0</u>	<u>0</u>	<u>312,399</u>	<u>166,107</u>
Change in Net Assets .....	<u>13,117</u>	<u>30,517</u>	<u>169,556</u>	<u>87,850</u>
Net Assets – Beginning .....	217,092	73,825	2,536,159	585,649
Adjustment to Beginning Net Assets .....	—	—	(18,674)	—
Net Assets – Beginning as Adjusted .....	<u>217,092</u>	<u>73,825</u>	<u>2,517,485</u>	<u>585,649</u>
Net Assets – Ending .....	<u>\$ 230,209</u>	<u>\$ 104,342</u>	<u>\$ 2,687,041</u>	<u>\$ 673,499</u>

The Notes to the Financial Statements are an integral part of this statement.

---

<b>Nonmajor Component Units</b>	<b>Total</b>
<u>\$ 878,436</u>	<u>\$ 4,325,525</u>
272,820	554,101
(45,418)	(98,712)
124,521	2,446,397
166,851	802,113
45,275	129,773
<u>564,049</u>	<u>3,833,672</u>
<u>(314,387)</u>	<u>(491,853)</u>
390,474	845,627
1,459	1,459
9,644	32,997
<u>401,577</u>	<u>880,083</u>
<u>87,190</u>	<u>388,230</u>
1,231,653	4,644,378
—	(18,674)
<u>1,231,653</u>	<u>4,625,704</u>
<u>\$ 1,318,843</u>	<u>\$ 5,013,934</u>

**Notes to the Financial Statements**

Fiscal Year Ended June 30, 2008

**Index to the Notes to the Financial Statements**

	<b>Page</b>
1. Summary of Significant Accounting Policies .....	59
A. Reporting Entity .....	59
B. Government-wide and Fund Financial Statements .....	60
C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation ..	60
D. Fiscal Yearends.....	62
E. Assets, Liabilities, and Net Assets/Fund Balances.....	62
F. Revenues and Expenditures/Expenses .....	64
G. Interfund Transactions .....	65
2. Beginning Net Asset Adjustments and Other Changes.....	65
3. Deposits and Investments .....	65
A. Primary Government.....	66
B. Component Units.....	74
C. Securities Lending .....	76
D. Derivative Financial Instruments .....	76
4. Investment Pool.....	78
5. Receivables.....	82
6. Accounts Payable and Accrued Liabilities .....	83
7. Interfund Balances and Loans .....	84
8. Capital Assets .....	85
9. Lease Commitments .....	88
10. Long-term Liabilities .....	89
A. Changes in Long-term Liabilities .....	89
B. General Obligation Bonds .....	89
C. Revenue Bonds.....	91
D. Conduit Debt Obligations.....	96
E. Demand Bonds .....	96
F. Defeased Bonds and Bond Refunding .....	97
G. Contracts Payable .....	97
H. Notes Payable .....	97
I. Debt Service Requirements for Derivatives.....	98
11. Governmental Fund Balances and Net Assets Restricted by Enabling Legislation .....	99
A. Governmental Fund Balances – Reserved and Designated.....	99
B. Net Assets Restricted by Enabling Legislation.....	100
12. Deficit Net Assets and Fund Balance .....	100
13. Interfund Transfers .....	101
14. Litigation, Contingencies, and Commitments.....	102
A. Litigation .....	102
B. Contingencies .....	102
C. Commitments.....	103
15. Joint Venture .....	103
16. Pension Plans.....	103
A. Utah Retirement Systems.....	103
B. Teachers Insurance and Annuity Association-College Retirement Equities Fund...	109
17. Other Postemployment Benefits .....	109
18. Risk Management and Insurance .....	110
19. Subsequent Events.....	111

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the State of Utah conform in all material respects with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board. Preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

**A. Reporting Entity**

For financial reporting purposes, the State of Utah reporting entity includes the “primary government” and its “component units.” The primary government includes all funds, agencies, boards, commissions, and authorities that are considered an integral part of the State’s activities. The State’s component units are legally separate organizations for which the State’s elected officials are financially accountable.

The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization’s governing body and either: (1) the ability of the State to impose its will on that organization or; (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the State. Where the State does not appoint a voting majority of an organization’s governing body, GASB standards require inclusion in the reporting entity if an organization is fiscally dependent on the State, its resources are held for the direct benefit of the State or can be accessed by the State, or the relationship is such that it would be misleading to exclude it.

Except where noted below, the State’s component units issue their own separate audited financial statements as special-purpose governments engaged only in business-type activities. These financial statements can be obtained from their respective administrative offices or from the Utah State Auditor’s Office, P.O. Box 142310, Salt Lake City, UT 84114.

Entities such as the local school districts, charter schools, and other local authorities of various kinds that may only partially meet the criteria for inclusion in this report have not been included. (The State’s support of the public education system is reported in the Uniform School Fund, a special revenue fund.)

**Blended Component Units**

Blended component units provide services entirely or almost entirely to the primary government. GASB standards require this type of component unit to be reported as part of the primary government and blended into the appropriate funds.

Utah State Building Ownership Authority (blended with the primary government’s debt service and capital projects funds) — The Authority was created by the Legislature as a body politic and corporate for the purpose of financing, owning, leasing and operating facilities to meet the needs of state government. It is comprised of three members: the Governor or designee, the State Treasurer and the Chair of the State Building Board. Separate financial statements are not required or issued for the Authority.

**Discrete Component Units**

Discretely presented component units are reported in a separate column and/or rows in each of the government-wide statements to emphasize that they are legally separate from the State. The Governor appoints at least a majority of the governing board members of each of the State’s component units, subject in most cases to approval by the Senate. The Utah Housing Corporation is included in the reporting entity because of its ability to issue moral obligation debt of the State and low-income housing tax credits. The other component units are included in the reporting entity because under the criteria established by GASB, the State has the ability to impose its will on these organizations. The colleges and universities, the Public Employees Health Program, Comprehensive Health Insurance Pool and the Schools for the Deaf and Blind are included as component units due to the level of oversight provided by the State. The Governor-appointed board members of the remaining component units can be replaced at will.

The State’s major discrete component units are:

Utah Housing Corporation — The Corporation issues bonds to provide capital for housing and home mortgages, especially for low and moderate-income families. Operations are financed from bond proceeds and from mortgage and investment interest and fees.

Public Employees Health Program — This Program provides employee medical and other insurance services predominantly for agencies of the State. It also provides claims processing and insurance services for local governments and other public entities within Utah. The Program is administered by the Utah State Retirement Board.

University of Utah and Utah State University — These universities are funded primarily through state appropriations, tuition, federal grants, and private donations and grants. In addition to instruction, these universities provide research and other services. The operations of the University of Utah also include its hospital and clinics.

The State’s nonmajor discrete component units are:

Comprehensive Health Insurance Pool — The Pool is a nonprofit quasi-governmental entity established within the State Insurance Department. It provides access to health insurance coverage for residents of the State who are considered uninsurable.

Utah Schools for the Deaf and the Blind — These Schools provide practical education to individuals with hearing and/or vision impairments. Although not required, these Schools issue separate but unaudited financial statements.

Heber Valley Historic Railroad Authority — The Authority is an independent state agency that maintains and operates a scenic and historic railroad in and around the Heber Valley. The Authority has a separate compilation report, but separate audited financial statements are not required or issued for it.

Utah State Fair Corporation — This is a nonprofit public corporation that operates the State Fair Park and conducts the Utah State Fair and other various expositions and entertainment events. It receives state appropriations for operations and working capital. The reporting period for the State Fair Park was changed from a fiscal year to a calendar year ending December 31, 2007. The accompanying financial statements include a six month time period

for the State Fair Park from July 1, 2007 to December 31, 2007, in order to transition to the new reporting period.

Colleges and Universities — Weber State University, Southern Utah University, Salt Lake Community College, Utah Valley University, Dixie State College of Utah, College of Eastern Utah, Snow College, and the Utah College of Applied Technology. Separate audited financial statements are not required or issued for the Utah College of Applied Technology; however, its significant branch campuses each issue separate audited financial statements.

State Charter School Finance Authority — The Authority was created to provide an efficient and cost-effective method of issuing conduit debt on behalf of charter schools to acquire or construct charter school facilities. The debt is the responsibility of the charter schools, and neither the State nor any political subdivision of the State is obligated for repayment of the debt. Accordingly, this debt is not included as part of the State's reporting entity. There is no financial activity for the Authority and therefore no financial statements are required or issued.

### Fiduciary Component Units

Utah Retirement Systems (defined benefit pension plans and defined contribution plans) — Utah Retirement Systems (URS) administers pension funds for various public employee retirement systems and plans of the State and its political subdivisions. URS is an independent state agency subject to legislative and executive department budgetary examination and comment. The Utah State Retirement Board, a seven-member board, is established by statute to administer the systems and plans, and to serve as investment trustees of the funds. Six members are appointed by the Governor with the advice and consent of the Senate, while the State Treasurer serves as the seventh member. Because of the State's trustee responsibilities for these systems and plans, GAAP requires them to be reported as pension trust funds of the primary government rather than discrete component units. In accordance with GAAP, fiduciary funds and component units that are fiduciary in nature are excluded from the government-wide financial statements.

### Related Organization (Excluded from Financial Statements)

Workers' Compensation Fund — This Fund is a nonprofit quasi-public corporation created by the Legislature for a public purpose that provides workers' compensation insurance to private and public employers. The Governor appoints six of the Fund's seven board of directors, but the State's financial accountability for the Fund does not extend beyond making the appointments.

## B. Government-wide and Fund Financial Statements

### Government-wide Financial Statements

The Statement of Net Assets and Statement of Activities report information on all nonfiduciary activities of the primary government and its component units. Primary government activities are distinguished between *governmental* and *business-type* activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Net Assets presents the reporting entities' non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are restricted when constraints placed upon them are either externally imposed or are imposed by constitutional provisions or enabling legislation.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. The State does not allocate general government (indirect) expenses to other functions. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other revenues not meeting the definition of program revenues are reported as general revenues.

### Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide statements. For governmental and proprietary funds financial statements, the emphasis is on major individual governmental and enterprise funds, with each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Internal service funds are also aggregated and reported in a separate column on the proprietary funds financial statements.

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

### Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when the related liability is incurred, regardless of the timing of the cash flows. Nonexchange transactions, in which the State receives value without directly giving equal value in exchange, include taxes, grants, and donations. Tax revenue is recognized in the fiscal year in which the related sales, wages, or activity being taxed occurred. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been met.

### Governmental Fund Financial Statements

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or expected to be collected soon enough thereafter to pay liabilities of the current period. For this purpose, the State generally considers taxes and other revenues to be available if the revenues are collected within 45 days after yearend. An exception to this policy is federal grant revenues, which generally are considered to be available if collection is expected within 12 months after yearend.

Expenditures are generally recorded when the related liability is incurred, as under the accrual basis of accounting. However,

expenditures for principal and interest on long-term debt are recorded when due or when amounts have been accumulated in the debt service fund for payments of interest to be made early in the following year. Also, expenditures and related liabilities for compensated absences, postemployment benefits, and claims and judgments are recorded only to the extent they have matured (come due for payment).

**Major Governmental Funds** — The State reports the following major governmental funds:

- **General Fund.** This fund is the principal operating fund of the State. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- **Education Fund.** This special revenue fund accounts for all revenues from taxes on intangible property or from a tax on income that supports public and higher education.
- **Uniform School Fund.** This special revenue fund accounts for specific revenues and expenditures that support public elementary and secondary schools in the State.
- **Transportation Fund.** This special revenue fund accounts for revenues and expenditures associated with highway construction and maintenance.
- **Transportation Investment Fund.** This special revenue fund accounts for revenue and expenditures associated with Centennial Highway projects and other specific highway projects.
- **Trust Lands Fund.** This is a permanent fund that accounts for land grants and the sale of lands received from the federal *Enabling Act*. The principal in the fund is perpetual, with the earnings used primarily to support public education.

**Nonmajor Governmental Funds** — The State's nonmajor governmental funds include other special revenue funds, capital projects funds, and debt service funds. The nonmajor special revenue funds account for specific revenue sources that are legally restricted to expenditures for specific purposes. Examples include tobacco settlement monies, environmental activities, crime victim reparations, debt collections, and rural development programs. The capital projects funds account for the resources used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary funds. The debt service funds account for resources used for the payment of interest and principal on general long-term debt obligations.

### Proprietary Fund Financial Statements

The financial statements of the proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide financial statements described previously. Proprietary funds include both enterprise and internal service fund types. Enterprise funds report the activities for which fees are charged to external users for goods or services. Internal service funds account for goods and services provided primarily to other agencies or funds of the State, rather than to the general public.

Reporting for business-type activities and enterprise funds follow all GASB pronouncements, and all Financial Accounting Standards Boards (FASB) pronouncements issued on or before November 30, 1989, except those that conflict with a GASB pronouncement. The State has elected not to apply FASB pronouncements issued after November 30, 1989.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Revenues and expenses not meeting this definition, such as subsidies and investment earnings, are reported as nonoperating.

**Major Enterprise Funds** — The State reports the following major enterprise funds in its proprietary fund statements:

- **Student Assistance Programs.** These programs make loans to, and purchase loans of, qualified students attending eligible higher education institutions. The programs also guarantee the repayment of student loans made by participating lenders to eligible students.
- **Unemployment Compensation Fund.** This fund pays claims for unemployment to eligible recipients.
- **Water Loan Programs.** This fund provides loans to local governments, water districts, and other entities for the purpose of upgrading water storage facilities and other related structures.

**Nonmajor Enterprise Funds** — The State's nonmajor enterprise funds include loan programs for communities, low-income housing, agricultural and other purposes; Alcoholic Beverage Control (state liquor stores); Utah Correctional Industries; State Trust Lands Administration; and the Utah Dairy Commission.

**Internal Service Funds** — The State also reports the internal service fund type in the proprietary funds statements. The activities accounted for in internal service funds include technology services, fleet operations, risk management, copy and mail services, property management, transportation infrastructure, and human resource management. In the government-wide financial statements, internal service funds are included with governmental activities.

### Fiduciary Fund Financial Statements

The fiduciary funds account for assets held by the State in a trustee capacity or as an agent for other individuals or organizations. The fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The following fiduciary fund types are reported:

**Pension and Other Employee Benefit Trust Funds** — These funds account for the plan assets, liabilities, net assets, and changes in net assets of: (1) defined benefit pension plans and defined contribution plans administered by Utah Retirement Systems; and (2) the State Post-Retirement Benefits Trust Fund, a defined benefit other postemployment health care plan (OPEB Plan), administered by the State.

**Investment Trust Fund** — This fund is used to account for the investments related to external participants in the Utah State Public Treasurer's Investment Fund.

**Private Purpose Trust Funds** — These funds report resources of all other trust arrangements in which principal and income benefit individuals, private organizations or other governments. Examples include the Utah Navajo Trust, Unclaimed Property Trust, Employers' Reinsurance Trust, Petroleum Storage Tank Trust, and the Utah Educational Savings Plan Trust.

**Agency Funds** — These funds account for assets held by the State as an agent for other governmental units, other organizations, or individuals. These funds include fines, forfeitures, tax collections, and withholding taxes for employees.

### Component Unit Financial Statements

The combining component unit financial statements are presented in order to provide information on each of the major component units included in the component unit's column of the government-wide statements. The component unit financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The information is presented in order to be consistent with the government-wide statements, and is less detailed than the presentation in each component unit's separately issued financial statements. The component units follow all current GASB pronouncements, and all FASB pronouncements issued on or before November 30, 1989, except those that conflict with a GASB pronouncement. In addition, as allowed by GASB standards, the Public Employees Health Program has elected to apply all applicable FASB pronouncements issued after November 30, 1989, that do not conflict with GASB standards.

### D. Fiscal Yearends

All funds and discretely presented component units are reported using fiscal years which end on June 30, except the defined benefit pension plans and defined contribution plans (fiduciary funds), administered by Utah Retirement Systems, Utah State Fair Corporation (nonmajor component unit), and the Utah Dairy Commission (nonmajor enterprise fund), which have fiscal years ending December 31.

### E. Assets, Liabilities, and Net Assets/Fund Balances

#### Cash and Cash Equivalents and Investments

Cash equivalents are generally considered short-term, highly liquid investments with a maturity of three months or less from the purchase date. The Student Assistance Programs (enterprise fund) use a trustee for their long-term investing needs, and they consider any cash and cash equivalents held by their trustee as investments.

All cash deposited with the State Treasurer by state entities is maintained by the Treasurer in various pooled investment funds. The State Treasurer invests the deposited cash, including the cash float, in short-term securities and other investments. All interest revenue is allocated to the General Fund unless state law or trust agreements require allocations of interest to other funds. Funds authorized to receive interest earnings are segregated into separate

investment pools, and interest is allocated based on cash balances in the pool.

Investments (including cash equivalents) are under the control of the State Treasurer or other administrative bodies as determined by law. In certain instances, investments may be restricted by law or other legal instruments. Investments are presented at fair value. The fair value of investments is based on published prices and quotations from major investment brokers at current exchange rates, as available. For investments where no readily ascertainable fair value exists, management, in consultation with their investment advisors, has determined the fair values for the individual investments. Investments held as security deposits which are not held for investment purposes are carried at cost. The Utah Retirement Systems' (defined benefit pension plans and defined contribution plans) mortgages are valued on an amortized cost basis which approximates fair value, and the fair value of real estate investments has been estimated based on independent appraisals.

The State's Unemployment Compensation Fund (enterprise fund) monies are required by the Social Security Act to be invested in the U.S. Department of Treasury, Bureau of Public Debt Unemployment Trust Fund (BPDUTF), which is not registered with the SEC. The fair value of the position in the BPDUTF is the same as the value of the BPDUTF shares.

Utah Retirement Systems (defined benefit pension plans and defined contribution plans) held four types of derivative financial instruments at yearend: futures, currency forwards, options, and swaps. Futures contracts are traded on organized exchanges to minimize credit risk. Currency forwards are entered into in order to hedge the exposure to changes in foreign currency exchange rates on foreign currency dominated portfolio holdings. Utah Housing Corporation (major component unit) enters into various rate swap contracts in order to increase funding capabilities. The Corporation sells variable rate bonds and minimizes the inherent risk with the use of floating-to-fixed interest rate swap contracts. See Note 3 for additional information about derivatives.

#### Receivables

Accounts receivables in the governmental and business-type activities consist mainly of amounts due from the Federal Government, customers, and others. Receivables from the Federal Government are reasonably assured; accordingly, no allowance for uncollectible accounts has been established.

Notes/mortgages receivables in the governmental and business-type activities are primarily long-term loans for local governments and agricultural development, home mortgages, and individual student loans. The interest rates on the loans vary but are generally lower than market rates and, in some cases, are non-interest bearing. Student loans in the Student Assistance Programs (business-type activities) are fixed and variable rate federally insured loans. Student loans are insured at 95 to 100 percent of their principal balance depending on the date disbursed.

Accrued taxes include receivables for taxpayer-assessed taxes where the underlying exchange has occurred in the period ending June 30 or prior, net of applicable estimated refunds and allowances.

Note 5 provides a disaggregation of governmental and business-type receivables, including a breakout of current/noncurrent balances and established allowances.

### Inventories and Prepaid Items

Proprietary funds and component units inventories are valued at the lower of cost or market. Cost evaluation methods include first-in-first-out (FIFO), last-in-first-out (LIFO), average cost, weighted average, weighted moving average, and retail inventory method.

Governmental fund inventories are recorded as expenditures when purchased except for Transportation Fund inventories that are recorded as expenditures when consumed. Transportation Fund inventories are valued using a weighted average cost.

Prepaid items related to governmental funds are immaterial and recorded as expenditures in the governmental funds financial statements when paid.

Prepaid items for the Student Assistance Programs (enterprise fund) are primarily federal default fees charged at the time loan proceeds are disbursed and are amortized over the estimated lives of the loans using a method which approximates the interest method of amortization.

### Capital Assets

Capital assets, which include land, buildings, equipment, and infrastructure (roads, bridges, drainage systems, lighting systems, and similar items), are reported in the applicable governmental or business-type activities columns, or in the component units column on the government-wide Statement of Net Assets. Capital assets of proprietary funds and fiduciary funds are also recorded in their respective fund statements. Capital assets, with the exception of infrastructure, are defined by the State as assets, which cost \$5 thousand or more when acquired and have an estimated useful life greater than one year. Infrastructure assets are capitalized if the cost is over \$1 million. Purchased or constructed capital assets are recorded at cost or at estimated historical cost where historical cost is not available. Donated fixed assets are valued at their estimated fair value at the date of donation.

Capital assets purchased by governmental funds are recorded as expenditures in the governmental fund financial statements. Interest expense for capital asset construction related to governmental activities is not capitalized. Interest expense incurred during construction of capital facilities related to business-type activities and component units is immaterial and is not capitalized in all cases.

Buildings, equipment, and other depreciable assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Years</u>
Equipment	3–15
Aircraft and Heavy Equipment	5–30
Buildings and Improvements	30–40
Land Improvements	5–20
Infrastructure	15–80

As provided by GASB standards, the State has elected to use the “modified approach” to account for infrastructure assets (roads and bridges) maintained by the State’s Department of Transportation. This includes infrastructure acquired prior to fiscal year 1981. Under this approach, depreciation expense is not recorded and only improvements that expand the capacity or efficiency of an infrastructure asset are capitalized. Using this approach requires the

State to: (1) maintain an inventory of the assets and perform periodic condition assessments; (2) estimate each year the annual amount to maintain and preserve the assets at the condition level set by the State; and (3) document that the assets are being preserved approximately at or above the condition level set by the State. Other infrastructure, which is primarily maintained by the Department of Natural Resources, is capitalized and depreciated.

Most works of art and historical treasures are not capitalized or depreciated. These assets are held for public exhibition, education, or research rather than financial gain. These assets are also protected, unencumbered, and preserved and subject to policies requiring the proceeds from sales of collection items to be used to acquire other collection items. The State’s assets of this nature include the State Fine Art Collection, photographs, prints, paintings, historical documents and artifacts, monuments, statues, and paleontological and archaeological collections.

### Accrued Liabilities

Accrued liabilities include the liability for employee payrolls and liabilities accruing over time where demand for payment is due shortly after fiscal yearend. See Note 6 for additional information about accrued liabilities.

### Deferred Revenue — Unearned and Unavailable

In the government-wide statements, proprietary fund statements, and fiduciary fund statements, unearned revenue is recorded when cash or other assets are received prior to being earned. In the governmental fund statements, deferred revenue is recorded when revenue is either unearned or unavailable. Deferred revenues for the Student Assistance Programs (enterprise fund) are primarily guarantee fees that are recognized as income over a period of ten years using the sum-of-the-years-digits method.

### Policy Claims Liabilities

Policy claims liabilities are for insurance claims incurred prior to the reporting date and are based on actuarial estimates. Policy claims liabilities for Unemployment Insurance are for claims filed as of the reporting date. A substantial portion of policy claims liabilities is long-term in nature. Therefore, claims liabilities are reported as long-term liabilities on the Statement of Net Assets.

### Long-term Debt

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, deferred amounts on refunding, as well as issuance costs, are deferred and amortized over the life of the bonds using the bonds outstanding method or straight-line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount and deferred amount on refunding. Bond issuance costs are reported as deferred charges (assets).

In the governmental fund financial statements, bond premiums and discounts, as well as bond issuance costs, are recognized during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are

reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

The *Tax Reform Act of 1986* requires governmental entities issuing tax-exempt bonds to refund to the U.S. Treasury interest earnings on bond proceeds in excess of the yield on those bonds. Governmental entities must comply with arbitrage rebate requirements in order for their bonds to maintain tax-exempt status. Entities are required to remit arbitrage rebate payments for non-purpose interest to the federal government at least once every five years over the life of the bonds. Federal regulations also require the Student Assistance Programs (enterprise fund) to keep the yield on student loans within a designated percentage of the interest cost of the related tax-exempt borrowing. One method of reducing this yield is to make yield reduction payments to the United States Treasury. Estimated yield reduction payments may be made by the end of the tenth year and every fifth year thereafter during the life of the bonds. Some State of Utah bonds may be exempt from the rebate requirements if they meet certain statutory exceptions per the regulations.

Arbitrage liability is treated as an expense in the government-wide Statement of Net Assets and the proprietary fund financial statements when the liability is recognized. Arbitrage liability is recorded as an expenditure in the governmental funds financial statements when the liability is due. At June 30, 2008, the total estimated arbitrage rebate liability in the Student Assistance Programs (enterprise fund) was \$65.944 million, of which \$63.729 million represents yield reduction payments and \$2.215 million represents the estimated liability for non-purpose interest. Other arbitrage liabilities are immaterial.

### Compensated Absences and Postemployment Benefits

Employees' vacation leave is accrued at a rate of four hours every two weeks for the first five years of employment, and grows to a rate of seven hours every two weeks after 20 years of employment. There is no requirement to use vacation leave, but a maximum of 320 hours may be carried forward at the beginning of each calendar year. Unused vacation leave is paid to employees upon termination. Employees who have a sick leave balance in excess of 144 hours at the beginning of a calendar year are eligible to "convert" up to 40 hours of sick leave if less than that amount is used during the year. Employees may use converted sick leave in place of annual leave. Any balance in converted sick is paid to employees upon termination. This converted sick leave program ends on January 1, 2014. The total liability of the governmental activities for compensated absences is recorded in the government-wide Statement of Net Assets as part of long-term liabilities. However, in accordance with GAAP, the liability is not recorded in the governmental funds financial statements. See Note 10 for additional information about the liability.

Employees earn sick leave at a rate of four hours for each two-week period, with no limit to the amount that can be accumulated. The State does not reimburse employees for unused sick leave upon termination unless employees are eligible for retirement or the sick leave is "converted". Sick leave is expended when used.

At retirement, for participating agencies, an employee receives 25 percent of the value of all unused accumulated sick leave as a mandatory employer contribution into a 401(k) account. Each day of remaining sick leave earned prior to January 1, 2006, may be

used to participate in the State's Other Postemployment Benefit Plan (OPEB Plan) to purchase health and life insurance coverage or Medicare supplemental insurance. Any remaining sick leave earned on or after January 1, 2006, is converted to a value (based on the higher of the employee's rate of pay at retirement or the average pay rate of retirees in the previous year) and placed in a defined contribution plan – health reimbursement arrangement administered by Utah Retirement Systems. The Annual Required Contribution (ARC) needed to fund current and future liabilities of the OPEB Plan is provided by charges to agency budgets. Payments of postemployment health and life insurance benefits to retirees are made from the OPEB plan that is administered as a single-employer defined benefit healthcare plan. See Note 17 for additional information about the State's OPEB Plan administered as an irrevocable trust.

For administrative purposes, the State maintains compensated absences pools within the General Fund, Uniform School Fund, and Transportation Fund. The ongoing payments from the pools are provided by charges to agency budgets as benefits are earned. Vacation leave taken as time off is paid from current budgets when used. Payment of leave balances at termination is made from the compensated absences pools. Proprietary funds, Utah Schools for the Deaf and the Blind, and private purpose trust funds of the primary government also participate in the pools and the OPEB Plan, and have no liability for leave or postemployment benefits once their contributions have been made.

Compensatory time for overtime worked may be earned up to a maximum of 80 hours. Any overtime exceeding 80 hours is paid when earned. In accordance with GAAP, compensatory time is expended when the leave is taken in governmental funds, but is expended when earned for budgetary purposes.

Vacation earnings, sick leave earnings, and termination policies vary among component units and from the primary government's policies, but usually vacation leave is expended when earned and sick leave is expended when used.

### Net Assets/Fund Balances

The difference between assets and liabilities is "Net Assets" on the government-wide, proprietary fund, and fiduciary funds financial statements and "Fund Balance" on the governmental fund financial statements.

In the governmental fund financial statements, fund balances are classified as reserved, designated, or unreserved. Reserves represent those portions of fund balance not appropriate for expenditure or legally segregated for a specific future use. Designated fund balances represent tentative plans for future use of financial resources.

### F. Revenues and Expenditures/Expenses

When an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available, it is the State's general policy to use restricted resources first. However, the State has some programs that are funded by appropriations from both unrestricted resources and resources required by law to be deposited in a specific subfund for a specific purpose (which may include restricted resources). In those instances, it is the State's

policy to expend those resources proportionally based on the amounts appropriated from each source.

### Grants

Federal grants and assistance awards made on the basis of entitlement periods are recorded as revenues when entitlement occurs. All federal reimbursement-type grants are recorded as revenues when the related allowable expenditures are incurred and all applicable eligibility requirements are met.

Federal grants include nonmonetary transactions for food and vaccine commodities. Commodities revenue and expenditures are valued at their federally reported value. Commodity inventories at yearend are immaterial. For the fiscal year ended June 30, 2008, the State reported revenue and expenditures of \$15.591 million for commodities in the General Fund, and \$12.212 million for commodities in the Uniform School Fund (special revenue fund).

### Investment Income

Investment income includes interest, dividends and other earnings, and the change in fair value of investments. Negative investment income is reported where the decrease in the fair value of investments due to market conditions exceeded the other components of investment income.

In accordance with state law, interest and dividend income from investments in the Trust Lands permanent fund and the Tobacco Endowment Fund (nonmajor governmental fund) is assigned to and reported directly in the Uniform School Fund and the General Fund, respectively. One half of the applicable income reported in the General Fund is then transferred back into the Tobacco Endowment Fund to increase the principal in the fund as required by state law.

### Retirement and Employee Benefit Costs

Most state employees participate in a defined benefit pension plan and/or defined contribution plan administered by Utah Retirement Systems. Contributions collected for the pension plans and contribution plans and the retirement benefits paid are accounted for in the Pension and Other Employee Benefit Trust Funds. All costs for pension, health, and federal social security contributions are reported as expenditures in the appropriate function in governmental fund types or as expenses in applicable proprietary fund types. Pension and other benefit costs are recognized in the fiscal year in which the underlying payroll cost is incurred.

## G. Interfund Transactions

### Government-wide Financial Statements

**Interfund Activity** — In general, eliminations have been made to minimize the double counting of internal activity, including internal service fund type activity. However, interfund services, provided and used between different functional categories, have not been eliminated in order to avoid distorting the direct costs and program revenues of the applicable functions. Operating transfers between governmental and business-type activities are reported at the net amount.

**Interfund Balances** — Interfund receivables and payables have been eliminated from the government-wide Statement of Net Assets, except for the residual amounts due between governmental and business-type activities.

### Governmental Fund Financial Statements

**Interfund Activity** — Interfund transactions for goods sold or services rendered for a price approximating their external exchange value, and employee benefit contributions are accounted for as revenues and expenditures/expenses in the funds involved.

Transfers are used to report flows of cash (or other assets) between funds without equivalent flows of assets in return or a requirement for repayment. The State's transfers are based on legislative appropriations or other legal authority. Transfers are presented in Note 13.

## NOTE 2. BEGINNING NET ASSET ADJUSTMENTS AND OTHER CHANGES

### Beginning Net Assets Adjustments

An adjustment was made to decrease beginning net assets of the University of Utah (major component unit) by \$18.674 million for operating lease expenses that were recorded on a cash basis instead of amortizing the payments over the life of the lease.

### GASB Statement Changes

GASB Statement 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*, was implemented for the fiscal year ended June 30, 2008. As a result, a disclosure related to pledged revenues was added. Implementing this Statement did not result in any other reporting changes. The change is reflected in Note 10.

GASB Statement 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*, was early implemented for the fiscal year ended June 30, 2008. This statement requires governments to estimate the components of expected pollution remediation outlays and determine whether those outlays should be accrued as a liability. As a result of implementing this Statement, additional pollution obligations of \$2.887 million were reported in the entity-wide Statement of Net Assets, for the fiscal year ended June 30, 2008, in addition to \$4.955 million in long-term and \$1.384 million in short-term pollution liabilities previously reported. Because the pollution liabilities were previously reported, it was not necessary to restate beginning net assets. The disclosures related to pollution liabilities were added to the government-wide financial statements and reflected in Note 10.

## NOTE 3. DEPOSITS AND INVESTMENTS

Deposits and investments for the primary government and its discrete component units are governed by the Utah Money Management Act (*Utah Code*, Title 51, Chapter 7) and rules of the State of Utah Money Management Council. However, the Act also permits certain funds that have a long-term perspective to make investments of a long-term nature, such as equities and bond mutual funds. In the primary government these are the Tobacco Endowment

(special revenue fund), Employers' Reinsurance Trust (private purpose trust), and Utah Educational Savings Plan Trust (private purpose trust). Exempt from the Act in the primary government are the Trust Lands (permanent fund), Utah Retirement Systems (pension and other employee benefit trust funds) and State Post-Retirement Benefits Trust Fund (OPEB Plan). The discrete component units exempt from the Act are Utah Housing Corporation, Public Employees Health Program, and the college and universities' endowment funds.

## A. PRIMARY GOVERNMENT

### Custodial Credit Risk — Deposits

The custodial credit risk for deposits is the risk that in the event of a bank failure, the State's deposits may not be recovered. The Money Management Act requires that deposits be in a qualified depository. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the federal government and which has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

Deposits in the bank in excess of the insured amount are uninsured and uncollateralized. Deposits are not collateralized nor are they required to be by state statute. The deposits for the primary government at June 30, 2008, were \$361.393 million. Of these, \$355.929 million were exposed to custodial credit risk as uninsured and uncollateralized.

### Investments

The Money Management Act defines the types of securities authorized as appropriate investments and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities.

The Act authorizes investments in both negotiable and nonnegotiable deposits of qualified depositories and permitted depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investors Service or Standard & Poor's; bankers' acceptances; obligations of the United States Treasury including bills, notes, and bonds; obligations, other than mortgage derivative products, issued by U.S. government sponsored enterprises (U.S. Agencies) such as the Federal Home Loan Bank System, Federal Home Loan Mortgage Corporation (Freddie Mac), Federal National Mortgage Association (Fannie Mae), and Student Loan Marketing Association (Sallie Mae); bonds, notes, and other evidence of indebtedness of political subdivisions of the State; fixed rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; and shares or certificates in a money market mutual fund as defined in the Act.

Statute allows certain funds acquired by gift, devise or bequest to be invested according to Rule 2 of the Money Management Council. Rule 2 allows the State to invest these funds in any of the above investments or in any of the following, subject to satisfying certain criteria: professionally managed pooled or commingled investment funds, or mutual funds which satisfy certain criteria; common stock, convertible preferred stock or convertible bonds; and corporate bonds or debentures. Currently, the Utah Education Savings Trust is the only entity required to comply with Rule 2.

The primary government's investments at June 30, 2008, are presented below. All investments, except those of the Utah Retirement Systems (pension and other employee benefit trust funds), are presented by investment type and debt securities are presented by maturity. The Utah Retirement Systems are presented consistent with their separately issued financial statements by investment type.

*(Table on next page.)*

**Primary Government Investments**  
(except pension and other employee benefit trust funds)  
(Expressed in Thousands)

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in years)</u>			
		<u>Less Than 1</u>	<u>1-5</u>	<u>6-10</u>	<u>More Than 10</u>
<u>Debt Securities</u>					
U.S. Treasuries .....	\$ 6,965	\$ 2,451	\$ 3,263	\$ 1,251	\$ —
U.S. Agencies .....	258,625	71,312	186,458	—	855
Corporate Debt .....	9,209,851	9,208,355	1,496	—	—
Negotiable Certificates of Deposit .....	360,332	360,332	—	—	—
Money Market Mutual Fund .....	421,239	421,239	—	—	—
Commercial Paper .....	386,091	386,091	—	—	—
Bond Mutual Fund * .....	790,975	—	—	790,975	—
Repurchase Agreements .....	1,699	1,699	—	—	—
	<u>11,435,777</u>	<u>\$10,451,479</u>	<u>\$ 191,217</u>	<u>\$ 792,226</u>	<u>\$ 855</u>
<u>Other Investments</u>					
Equity Securities .....	48,900				
Equity Mutual Funds Securities:					
Domestic .....	2,210,979				
International .....	367,650				
U.S. Unemployment Trust Pool.....	847,560				
Real Estate Held for Investment Purposes...	53,106				
Real Estate Joint Ventures .....	1,894				
Component Units Investment in Primary Government's Investment Pool .....	(527,788)				
Total .....	<u>\$14,438,078</u>				

\* At June 30, 2008, the bond mutual fund had an average effective maturity of 7.5 years.

The majority of the primary government's corporate debt securities are variable-rate securities, which adjust periodically to the prevailing market interest rates. Because these securities frequently reprice, interest rate risk is substantially reduced at each periodic reset date. In the table above, variable-rate securities are presented according to the length of time until the next reset date rather than the stated maturity.

In addition, significant funds with a long-term investment perspective have the following mix of investments (percentages are of the fund's total investments). Utah Educational Savings Plan Trust (private purpose trust) – \$1.71 billion, 66.2 percent, in domestic equity mutual fund securities; \$492.118 million, 19.1 percent, in bond mutual fund; \$178.441 million, 6.9 percent, in international equity mutual fund securities; and \$200.08 million, 7.8

percent, in the Utah Public Treasurer's Investment Fund. Trust Lands (permanent fund) – \$437.308 million, 46.4 percent, in domestic equity mutual fund securities; \$264.286 million, 28 percent, in bond mutual fund; \$189.209 million, 20 percent, in international equity mutual fund securities; and \$52.322 million, 5.6 percent in real estate. State Post-Retirement Benefits Trust (OPEB plan) – \$30.304 million, 57.9 percent, in domestic equity mutual fund securities; \$20.684 million, 39.5 percent, in bond mutual fund; and \$1.332 million, 2.6 percent, in the Utah Public Treasurer's Investment Fund. Tobacco Endowment Fund (special revenue fund) – \$26.727 million, 58.4 percent, in domestic equity mutual fund securities; \$13.886 million, 30.4 percent, in bond mutual fund; and \$5.136 million, 11.2 percent, in the Utah Public Treasurer's Investment Fund.

(Table on next page.)

**Utah Retirement Systems Investments**  
(pension and other employee benefit trust funds)  
**At December 31, 2007**  
(Expressed in Thousands)

<u>Investment Type</u>	<u>Fair Value</u>
Debt Securities – Domestic .....	\$ 5,028,312
Debt Securities – International .....	517,994
Equity Securities – Domestic .....	5,949,113
Equity Securities – International .....	3,072,942
Short-term Securities Pools .....	1,513,490
Mortgage Loans:	
Real Estate Notes .....	6,845
Real Estate .....	3,771,930
Private Equity (Venture Capital) .....	1,149,645
Absolute Return .....	2,192,308
Guaranteed Investment Contracts .....	41,399
Equity Securities – Domestic (Pooled) .....	506,515
Mutual Fund – International .....	133,380
Investments Held by Broker-dealers	
Under Securities Lending Program:	
U.S. Government and Agency Securities .....	601,405
Corporate Debt Securities – Domestic .....	225,938
Debt Securities – International .....	55,233
Equity Securities – Domestic .....	869,764
Equity Securities – International .....	194,566
Total Investments .....	25,830,779
Securities Lending Collateral Pool .....	2,000,979
Total Investments .....	<u>\$ 27,831,758</u>

### Interest Rate Risk — Investments

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

The primary government's policy for managing interest rate risk is to comply with the State's Money Management Act. Section 51-7-11 of the Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. The Act further limits the remaining term to maturity on all investments in commercial paper, bankers' acceptances, fixed rate negotiable deposits, and fixed rate corporate obligations to 270-365 days or less. In addition, variable rate negotiable deposits and variable rate securities may not have a remaining term to final maturity exceeding two years. Funds that follow Rule 2 of the Money Management Council may not allow the dollar-weighted average maturity of fixed-income securities to exceed ten years.

The Utah Retirement Systems (URS) (pension and other employee benefit trust funds) manage their exposure to fair value loss arising from increasing interest rates by complying with the following policy:

- For domestic debt securities managers, an individual debt securities investment manager's portfolio shall have an effective duration between 75 and 125 percent of the effective duration of the appropriate index.
- The international debt securities investment managers shall maintain an effective duration of their portfolio between 50 and 150 percent of the appropriate index.

Duration is a measure of a debt investment's exposure to fair value changes arising from changes in interest rates. It uses the present value of cash flows, weighted for those cash flows as a percentage of the investment's full price.

The URS compares an investment's effective duration against the Lehman Brothers Aggregate Index for domestic debt securities and the Lehman Brothers Global Aggregate Index for international debt securities. The index range at December 31, 2007, was 3.31 – 5.51 for domestic debt securities and 2.66 – 7.98 for international debt securities. At December 31, 2007, no individual debt security investment manager's portfolio was outside of the policy guidelines. At December 31, 2007, the following tables show the investments by investment type, amount, and the effective weighted duration.

(Table on next page.)

**Utah Retirement Systems**  
(pension and other employee benefit trust funds)  
**Debt Securities Investments, Domestic**  
**At December 31, 2007**  
(Expressed in Thousands)

Investment	Defined Benefit Plans		Defined Contribution Plans		Total All Systems and Plans
	Fair Value	Effective Weighted Duration	Fair Value	Effective Weighted Duration	
Asset-backed Securities .....	\$ 208,774	1.23	\$ 27,734	1.86	\$ 236,508
Cash and Cash Equivalent Futures .....	30,512	NA	—	—	30,512
Commercial Mortgage-backed .....	246,915	4.04	167,453	3.18	414,368
Convertible Equity .....	2,289	11.49	—	—	2,289
Corporate Bonds .....	968,002	5.21	203,109	5.24	1,171,111
Corporate Convertible Bonds .....	172	NA	—	—	172
Fixed Income Derivatives — Futures .....	3,673	109.39	—	—	3,673
Fixed Income Derivatives — Options .....	(2,511)	NA	—	—	(2,511)
Fixed Income Futures .....	(3,673)	NA	—	—	(3,673)
Government Agencies .....	206,572	3.15	167,705	2.29	374,277
Government Bonds .....	429,386	7.68	94,723	2.53	524,109
Government Mortgage-backed Securities .....	2,040,286	3.85	250,809	2.45	2,291,095
Index Linked Government Bonds .....	95,790	8.25	—	—	95,790
Municipal/Provincial Bonds .....	1,317	12.51	—	—	1,317
Non-government Backed C.M.O.s .....	540,529	2.16	—	—	540,529
Other Fixed Income .....	1,190	1.19	32,742	NA	33,932
Other Options .....	5,581	NA	—	—	5,581
Swap Liabilities .....	(7,753)	NA	—	—	(7,753)
Swaps .....	19,976	NA	—	—	19,976
Treasury Inflation Protected Securities .....	—	NA	12,962	4.68	12,962
Treasury Notes .....	—	NA	111,391	1.89	111,391
Total Debt Securities Investments, Domestic .....	<u>\$ 4,787,027</u>	5.28	<u>\$ 1,068,628</u>	2.91	<u>\$ 5,855,655</u>

**Utah Retirement Systems**  
(pension and other employee benefit trust funds)  
**Debt Securities Investments, International**  
**At December 31, 2007**  
(Expressed in Thousands)

Investment	Defined Benefit Plans	
	Fair Value	Effective Weighted Duration
Convertible Equity .....	\$ (2,289)	11.49
Corporate Bonds .....	211,001	5.60
Corporate Convertible Bonds .....	(172)	NA
Fixed Income Derivative — Futures .....	37,882	6.33
Fixed Income Futures .....	(37,882)	NA
Government Agencies .....	1,413	3.99
Government Bonds .....	337,268	5.89
Index Linked Government Bonds .....	6,139	7.14
Municipal/Provincial Bonds .....	18,294	5.29
Non-government Backed C.M.O.s .....	1,419	0.21
Swaps .....	154	NA
Total Debt Securities Investments, International .....	<u>\$ 573,227</u>	5.77

**Credit Risk of Debt Securities**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The primary government, with the exception of the Utah Retirement Systems (URS) (pension and other employee benefit trust funds), follows the Money Management Act as previously discussed as its policy for reducing exposure to investment credit risk.

The primary government’s rated debt investments as of June 30, 2008, with the exception of URS, were rated by Standard and Poor’s and/or an equivalent nationally recognized statistical rating organization and the ratings are presented below using the Standard and Poor’s rating scale. Securities rated less than “A” met the investment criteria at the time of purchase.

**Primary Government Rated Debt Investments**  
(except pension and other employee benefit trust funds)  
(Expressed in Thousands)

<u>Debt Investments</u>	<u>Fair Value</u>	<u>Quality Ratings</u>			
		<u>AAA</u>	<u>AA</u>	<u>A</u>	<u>BBB</u>
U.S. Agencies.....	\$ 258,625	\$ 257,770	\$ —	\$ —	\$ —
Corporate Debt.....	\$ 9,209,851	\$ 437,545	\$ 2,342,247	\$ 5,774,416	\$ 655,643
Negotiable Certificates of Deposit.....	\$ 360,332	\$ —	\$ 64,844	\$ 246,580	\$ 48,908
Money Market Mutual Fund.....	\$ 421,239	\$ 85,000	\$ —	\$ —	\$ —
Commercial Paper.....	\$ 386,091	\$ —	\$ —	\$ —	\$ —
Bond Mutual Fund.....	\$ 790,975	\$ —	\$ —	\$ —	\$ —
Repurchase Agreements – Underlying:					
U.S. Treasuries.....	\$ 1,699	\$ —	\$ —	\$ —	\$ —

Continues Below

<u>Debt Investments</u>	<u>Quality Ratings</u>	
	<u>A1 *</u>	<u>Unrated</u>
U.S. Agencies.....	\$ —	\$ 855
Corporate Debt.....	\$ —	\$ —
Negotiable Certificates of Deposit.....	\$ —	\$ —
Money Market Mutual Fund.....	\$ —	\$ 336,239
Commercial Paper.....	\$ 386,091	\$ —
Bond Mutual Fund.....	\$ —	\$ 790,975
Repurchase Agreements – Underlying:		
U.S. Treasuries.....	\$ —	\$ 1,699

\* A1 is Commercial Paper rating

The URS expects its domestic debt securities investment managers to maintain diversified portfolios by sector and by issuer using the following guidelines:

- U.S. government and agency securities — no restriction.
- Total portfolio quality shall maintain a minimum overall rating of “A” (S&P) or equivalent rating.
- Securities with a quality rating of below BBB– are considered below investment grade. No more than 5 percent of an investment manager’s assets at market with a single issuer of 1 percent of the total portfolio can be below investment grade.
- Upon approval, a domestic debt securities investment manager may invest up to 10 percent of the portfolio in non-U.S. dollar denominated bonds.
- Upon approval, the international debt securities investment managers may hold up to 25 percent of the market value of their portfolios in securities rated below investment grade (S&P index BBB– or Moody’s index Baa3). The remaining assets shall have on average an investment grade rating.

The weighted quality rating average of the domestic debt securities, excluding pooled investments, at December 31, 2007, is AAA and the fair value of below grade investments is \$222.892 million or 3.81 percent of the domestic portfolio. The weighted quality rating average of the international debt securities investments, at December 31, 2007, is AA and the fair value of below grade investments is \$13.238 million or 2.31 percent of the international portfolio.

The following table presents the URS credit risk ratings as of December 31, 2007:

*(Table on next page.)*

**Utah Retirement Systems**  
(pension and other employee benefit trust funds)  
**Debt Securities Investments at Fair Value**  
**At December 31, 2007**  
(Expressed in Thousands)

Quality Rating	Defined Benefit Plans			Defined Contribution Plans	Total Systems and Plans
	Domestic	International	Total	Domestic	
AAA	\$ 1,685,952	\$ 205,724	\$ 1,891,676	\$ 301,188	\$ 2,192,864
AA+	21,928	—	21,928	4,823	26,751
AA	47,754	76,358	124,112	—	124,112
AA-	139,491	31,300	170,791	32,801	203,592
A+	78,027	36,828	114,855	10,311	125,166
A	62,724	67,045	129,769	10,126	139,895
A-	41,071	27,742	68,813	89,223	158,036
BBB+	116,526	72,272	188,798	20,798	209,596
BBB	90,127	35,397	125,524	1,956	127,480
BBB-	80,849	7,322	88,171	17,351	105,522
BB+	7,672	9,923	17,595	4,764	22,359
BB	2,803	2,490	5,293	—	5,293
BB-	2,354	—	2,354	—	2,354
B+	4,036	113	4,149	11,401	15,550
B	19,114	—	19,114	11,763	30,877
B-	10,570	(2,289)	8,281	8,098	16,379
CCC	2,265	—	2,265	—	2,265
NR	129,193	3,002	132,195	8,859	141,054
Total credit risk debt securities	<u>2,542,456</u>	<u>573,227</u>	<u>3,115,683</u>	<u>533,462</u>	<u>3,649,145</u>
U.S. Government and Agencies	2,044,032	—	2,044,032	535,166	2,579,198
Pooled investments	<u>200,539</u>	<u>—</u>	<u>200,539</u>	<u>—</u>	<u>200,539</u>
Total debt securities investments	<u>\$ 4,787,027</u>	<u>\$ 573,227</u>	<u>\$ 5,360,254</u>	<u>\$ 1,068,628</u>	<u>\$ 6,428,882</u>

**Custodial Credit Risk — Investments**

Custodial credit risk for investments is the risk that, in the event of a failure of the counter party, the State will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The primary government does not have a formal policy for custodial credit risk.

The primary government's investments at June 30, 2008, except those of the Utah Retirement Systems (URS) (pension and other employee benefit trust funds), were held by the State or in the State's name by the State's custodial banks; except \$1.699 million of repurchase agreements where the underlying securities were uninsured and held by the investment's counterparty, not in the name of the State.

At December 31, 2007, the URS investments were registered in the name of URS and held by their custodians; however, there is 6.048 million frictional cash and cash equivalents subject to custodial risk in foreign banks held in URS' name, but because it is in foreign banks it is subject to custodial risk. URS does not have an investment policy regarding custodial credit risk for frictional cash in foreign banks. URS also has \$10.669 million of investments for which exposure to custodial credit risk could not be determined.

**Concentration of Credit Risk — Investments**

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

Except for the Utah Retirement Systems (URS) (pension and other employee benefit trust funds), the primary government's policy for reducing this risk of loss is to comply with the Rules of the Money Management Council. Rule 17 of the Money Management Council limits investments in a single issuer of commercial paper and corporate obligations to between 5 and 10 percent depending upon the total dollar amount held in the portfolio. Funds that follow Rule 2 of the Money Management Council are limited to investments in equity securities and fixed income corporate securities to no more than 5 percent of all funds in any one issuer and no more than 25 percent of all funds in any one industry. No more than 5 percent of all funds may be invested in securities of a corporation that has been in continuous operation for less than three years. No more than 5 percent of the outstanding voting securities of any one corporation may be held. In addition, Rule 2 limits investment concentrations in certain types of investments. The Money Management Council limitations do not apply to securities issued by the U.S. government and its agencies.

The primary government had no debt securities investments at June 30, 2008, with more than 5 percent of the total investments in a single issuer.

The Utah Retirement Systems debt securities investments had no single issuer investments that exceed their diversified portfolio by sector and by issuer using the following guidelines:

- AAA/Aaa Debt Securities — no more than 5 percent of an investment manager's assets at market with a single issuer.
- AA-/Aa3 Debt Securities or higher — no more than 4 percent of an investment manager's assets at market with a single issuer.
- A-/A3 Debt Securities or higher — no more than 3 percent of an investment manager's assets at market with a single issuer.
- BBB-/Baa3 Debt Securities or higher — no more than 2 percent of an investment manager's assets at market with a single issuer.
- For Debt Securities — no individual holding shall constitute more than 10 percent of the market value of outstanding debt of a single issuer with the exception of the U.S. government or its agencies, or collateralized mortgage obligations.
- For Domestic Equity Securities — no individual holdings shall constitute more than 4 percent of the securities of any single issuer. Also, no more than 8 percent of an investment manager's assets shall be invested in the equity or REIT securities of any single issuer at market.
- For International Equity Securities — no more than 8 percent of an investment manager's assets shall be invested in the equity or REIT securities of any single issuer at market.

#### Foreign Currency Risk — Investments

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. The primary government, except the Utah Retirement Systems (URS) (pension and other employee benefit trust funds), does not have a formal policy to limit foreign currency risk.

The Utah Educational Savings Plan Trust (private purpose trust) has \$178.441 million and the Trust Lands (permanent fund) has \$189.209 million invested in international equity funds. As such, no currency denomination is presented.

The Utah Retirement Systems (URS) (pension and other employee benefit trust funds), expect the international securities investment managers to maintain diversified portfolios by sector and by issuer using the following guidelines:

- International investment managers invest in fixed income instruments and equity instruments of corporations headquartered outside of the United States unless specifically authorized within the investment manager's contract.
- Domestic investment managers are allowed to invest in international corporations traded in American Depository Receipts (ADR).
- Portfolios should be adequately diversified to limit foreign currency and security risk.

Risk of loss arises from changes in currency exchange rates. URS exposure to foreign currency risk is shown below.

*(Table on next page.)*

**Utah Retirement Systems**  
(pension and other employee benefit trust funds)  
**Foreign Currency Risk**  
**International Investment Securities at Fair Value**  
**At December 31, 2007**  
(Expressed in Thousands)

Currency	Defined Benefit Plans				Defined Contribution Plans	Total All Systems and Plans
	Equity	Debt	Short Term	Total	Equity	
American Depository Receipts (ADR) US dollars..	\$ 990,606	\$ 2,048	\$ —	\$ 992,654	\$ —	\$ 992,654
Argentine peso .....	—	113	12	125	—	125
Australian dollar.....	67,532	21,302	(3,961)	84,873	8,169	93,042
Bermuda – US dollar.....	299	—	—	299	—	299
Brazilian real.....	954	17,996	—	18,950	—	18,950
British pound sterling.....	386,516	85,309	(2,518)	469,307	53,428	522,735
Canadian dollar.....	108,738	17,191	(27)	125,902	1,142	127,044
Cayman Islands dollar.....	2,569	257	—	2,826	—	2,826
Chilean peso.....	—	1,389	—	1,389	—	1,389
Chinese yuan renminbi.....	7,140	—	—	7,140	—	7,140
Danish krone.....	12,862	2,932	41	15,835	3,458	19,293
Estonian kroon.....	2,054	—	—	2,054	—	2,054
Euro.....	651,327	149,861	21,203	822,391	82,467	904,858
Hong Kong dollar.....	63,588	—	(2,832)	60,756	7,367	68,123
Hungarian forint.....	—	18,615	—	18,615	—	18,615
Icelandic krona.....	—	10,291	—	10,291	—	10,291
Indian rupee.....	7,575	—	—	7,575	—	7,575
Indonesian rupiah.....	201	—	—	201	—	201
Japanese yen.....	429,128	76,941	(6,973)	499,096	55,461	554,557
Kazakhstani tenge.....	—	2,464	—	2,464	—	2,464
Korean won.....	—	588	—	588	—	588
Malaysian ringgit.....	4,541	10,524	35	15,100	—	15,100
Mexican peso.....	—	32,017	621	32,638	—	32,638
New Zealand dollar.....	698	—	82	780	205	985
Norwegian krone.....	18,101	—	106	18,207	3,139	21,346
Panamanian balboa.....	2,376	2,435	—	4,811	—	4,811
Polish zloty.....	—	16,818	—	16,818	—	16,818
Puerto Rico – US dollar.....	8,826	—	—	8,826	—	8,826
Qatari riyal.....	—	699	—	699	—	699
Russian Federation ruble.....	157	19,084	—	19,241	—	19,241
Singapore dollar.....	18,708	29,370	134	48,212	1,465	49,677
South African rand.....	1,109	707	—	1,816	—	1,816
South Korean won.....	4,635	21,023	—	25,658	—	25,658
Swedish krona.....	40,307	23,888	104	64,299	8,473	72,772
Swiss franc.....	162,880	6,093	59	169,032	18,391	187,423
Taiwanese new dollar.....	13,882	—	30	13,912	—	13,912
Thai baht.....	3,875	—	—	3,875	—	3,875
Tunisian dinar.....	—	720	—	720	—	720
United Arab Emirates dirham.....	—	2,552	—	2,552	—	2,552
Pooled International Investments.....	—	—	—	0	146,539	146,539
Total Securities Subject to Foreign Currency Risk.....	<u>\$ 3,011,184</u>	<u>\$ 573,227</u>	<u>\$ 6,116</u>	<u>\$ 3,590,527</u>	<u>\$ 389,704</u>	<u>\$ 3,980,231</u>

**B. COMPONENT UNITS****Custodial Credit Risk — Deposits**

The custodial credit risk for deposits is the risk that in the event of a bank failure, the component unit's deposits may not be recovered.

The component units follow the Money Management Act by making deposits only in qualified financial institutions in accordance with the Act. The deposits in the bank in excess of the insured amount are uninsured and uncollateralized. Deposits are not collateralized nor are they required to be by state statute. The deposits for the component units at June 30, 2008, were \$191.983 million. Of these, \$181.247 million were exposed to custodial credit risk as uninsured and uncollateralized.

**Investments**

The component units follow the applicable investing criteria described above for the primary government, with the exception of Utah Housing Corporation and Public Employees Health Program which are exempt from the Money Management Act.

College and university funds from gifts, private grants, and the corpus of funds functioning as endowments are invested according

to the requirements of the Uniform Prudent Management of Institutional Funds Act (UPMIFA) and State Board of Regents Rule 541, Management and Reporting of Institutional Investments (Rule 541) or separate endowment investment policies which have been approved by their Board of Trustees and by the Board of Regents. The UPMIFA and Rule 541 allow the Entity to invest endowment funds (including gifts, devises, or bequests of property of any kind from any source) in any investments allowed by the Money Management Act or any of the following subject to satisfying certain criteria: professionally managed pooled or commingled investment funds registered with the Securities and Exchange Commission or the Comptroller of the Currency (e.g., mutual funds); professionally managed pooled or commingled investment funds created under 501(f) of the Internal Revenue Code which satisfy the conditions for exemption from registration under Section 3(c) of the Investment Company Act of 1940; any investment made in accordance with the donor's directions in a written instrument; and any alternative investment funds that derive returns primarily from high yield and distressed debt (hedged or non-hedged), private capital (including venture capital, private equity, both domestic and international), natural resources, and private real estate assets or absolute return and long/short hedge funds.

The component units' investments at June 30, 2008, are presented below.

**Component Units Investments**

(Expressed in Thousands)

<u>Investment Type</u>	<u>Investment Maturities (in years)</u>					
	<u>Fair Value</u>	<u>Less Than 1</u>	<u>1-5</u>	<u>6-10</u>	<u>11-20</u>	<u>More Than 20</u>
<u>Debt Securities</u>						
U.S. Treasuries.....	\$ 519,545	\$ 373,704	\$ 144,191	\$ 539	\$ 1,111	\$ —
Government National Mortgage Association.....	10	—	—	—	10	—
U.S. Agencies .....	735,996	398,659	88,618	11,071	196,414	41,234
Corporate Debt .....	159,241	81,641	50,822	21,341	3,959	1,478
Commercial Paper .....	9,436	9,436	—	—	—	—
Money Market Mutual Funds .....	260,630	260,630	—	—	—	—
Negotiable Certificates of Deposit.....	2,009	1,557	452	—	—	—
Municipal/Public Bonds .....	6,519	—	1,443	3,166	1,819	91
Repurchase Agreements.....	45,818	45,818	—	—	—	—
Asset-backed Securities.....	79	—	79	—	—	—
Guaranteed Investment Contracts .....	246,255	89,391	15,854	5,724	135,286	—
Bond Mutual Funds .....	157,767	—	8,782	147,058	1,927	—
Securities Lending Cash Collateral Pool .....	12,559	12,559	—	—	—	—
Utah Public Treasurer's Investment Fund.....	527,788	527,788	—	—	—	—
	<u>2,683,652</u>	<u>\$ 1,801,183</u>	<u>\$ 310,241</u>	<u>\$ 188,899</u>	<u>\$ 340,526</u>	<u>\$ 42,803</u>
<u>Other Investments</u>						
Equity Securities:						
Domestic .....	44,736					
International.....	2,592					
Equity Mutual Funds Securities:						
Domestic .....	404,236					
Mutual Fund – U.S. Agencies .....	1					
Real Estate Held for Investment Purposes.....	1,268					
Total.....	<u>\$ 3,136,485</u>					

**Interest Rate Risk — Investments**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The component units' policy for managing interest rate risk is the same as described above for the primary government.

**Credit Risk of Debt Securities**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The component units' policy for reducing exposure to investment credit risk is the same as described above for the primary government. The component units' debt investments as of June 30, 2008, were rated by Standard and Poor's and/or an equivalent nationally recognized statistical rating organization and the ratings are presented below using the Standard and Poor's rating scale.

**Component Units Rated Debt Investments**  
(Expressed in Thousands)

<u>Debt Investments</u>	<u>Fair Value</u>	<u>Quality Ratings</u>			
		<u>AAA</u>	<u>AA</u>	<u>A</u>	<u>BBB</u>
U.S. Agencies .....	\$ 735,996	\$ 735,036	\$ 52	\$ —	\$ —
Corporate Debt .....	\$ 159,241	\$ 9,812	\$ 19,449	\$ 79,475	\$ 40,021
Commercial Paper .....	\$ 9,436	\$ —	\$ —	\$ —	\$ —
Money Market Mutual Funds.....	\$ 260,630	\$ 211,428	\$ —	\$ —	\$ —
Negotiable Certificates of Deposit .....	\$ 2,009	\$ —	\$ —	\$ 204	\$ —
Municipal/Public Bonds.....	\$ 6,519	\$ 6,519	\$ —	\$ —	\$ —
Asset-backed Securities.....	\$ 79	\$ —	\$ —	\$ 79	\$ —
Guaranteed Investment Contracts.....	\$ 246,255	\$ —	\$ —	\$ —	\$ —
Bond Mutual Funds.....	\$ 157,767	\$ 32	\$ 3,770	\$ —	\$ —
Securities Lending Cash Collateral Pool.....	\$ 12,559	\$ —	\$ —	\$ —	\$ —
Utah Public Treasurer's Investment Fund .....	\$ 527,788	\$ —	\$ —	\$ —	\$ —
Repurchase Agreements – Underlying:					
U.S. Agencies .....	\$ 7,038	\$ 1,513	\$ —	\$ —	\$ —
Money Market Mutual Funds.....	\$ 38,780	\$ —	\$ —	\$ —	\$ —

Continues Below

<u>Debt Investments</u>	<u>Quality Ratings</u>			
	<u>BB</u>	<u>B</u>	<u>A1 *</u>	<u>Unrated</u>
U.S. Agencies .....	\$ —	\$ —	\$ —	\$ 908
Corporate Debt .....	\$ 1,538	\$ 872	\$ —	\$ 8,074
Commercial Paper .....	\$ —	\$ —	\$ 9,436	\$ —
Money Market Mutual Funds.....	\$ —	\$ —	\$ —	\$ 49,202
Negotiable Certificates of Deposit .....	\$ —	\$ —	\$ —	\$ 1,805
Municipal/Public Bonds.....	\$ —	\$ —	\$ —	\$ —
Asset-backed Securities.....	\$ —	\$ —	\$ —	\$ —
Guaranteed Investment Contracts.....	\$ —	\$ —	\$ —	\$ 246,225
Bond Mutual Funds.....	\$ 31	\$ 321	\$ —	\$ 153,613
Securities Lending Cash Collateral Pool.....	\$ —	\$ —	\$ —	\$ 12,559
Utah Public Treasurer's Investment Fund .....	\$ —	\$ —	\$ —	\$ 527,788
Repurchase Agreements – Underlying:				
U.S. Agencies .....	\$ —	\$ —	\$ —	\$ 5,525
Money Market Mutual Funds.....	\$ —	\$ —	\$ —	\$ 38,780

\* A1 is Commercial Paper rating

**Custodial Credit Risk — Investments**

Custodial credit risk for investments is the risk that, in the event of a failure of the counter party, the component units will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The component units do not have a formal policy for custodial credit risk.

The various component units' investments at June 30, 2008, were held by the component unit or in the name of the component unit by the component unit's custodial bank or trustee, except the following which were uninsured, were not registered in the name of the component unit, and were held by (expressed in thousands):

Counterparty

U.S. Treasuries .....	\$ 474,906
U.S. Agencies .....	\$ 397,059
Corporate Debt.....	\$ 16
Repurchase Agreements .....	\$ 7,420
Equity Mutual Funds Securities – Domestic .....	\$ 5,439

Counterparty’s Trust Department or Agent

U.S. Treasuries .....	\$ 33,731
U.S. Agencies .....	\$ 73,018
Corporate Debt.....	\$ 73,159
Repurchase Agreements .....	\$ 37,601
Equity Securities – Domestic.....	\$ 4,295

**Concentration of Credit Risk — Investments**

Concentration of credit risk is the risk of loss attributed to the magnitude of a government’s investment in a single issuer. Except for Utah Housing Corporation and Public Employees Health Program, the component units’ policy for reducing this risk of loss is the same as described above for the primary government for non-endowment funds. For college and university endowments funds, their policy for reducing this risk of loss is to follow the Uniform Prudent Management of Institutional Funds Act (UPMIFA) and State Board of Regents Rule 541, Management and Reporting of Institutional Investments (Rule 541) or separate endowment investment policies which have been approved by their Board of Trustees and by the Board of Regents.

The Utah Housing Corporation places no limit on the amount the Corporation may invest in any one issuer. More than five percent of the Corporation’s investments are in the Federal National Mortgage Association, Trinity Guaranteed Investment Contracts, DEPFA Guaranteed Investment Contracts, and CDC Guaranteed Investment Contracts. These investments are 15.37 percent, 10.26 percent, 9.41 percent, and 7.02 percent, respectively, of the Corporation’s total investments.

Utah State University held more than five percent of total investments in securities of the Federal Home Loan Bank and the Federal National Mortgage Association. These investments represent 16.7 percent and 6.5 percent, respectively, of the University’s total investments.

Public Employees Health Program had more than five percent of its investments in U.S. Government and U.S. Government Agency securities.

**Foreign Currency Risk — Investments**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. The component units do not have a formal policy to limit foreign currency risk.

**C. Securities Lending**

The Utah Retirement Systems (pension and other employee benefit trust funds) and the Public Employees Health Program (component unit) participate in security lending programs as authorized by their Boards. Under these programs, securities are transferred to an independent broker or dealer in exchange for collateral in the form of cash, government securities, and irrevocable bank letters of credit equal to approximately 102 percent of the market value of the

domestic securities on loan and 105 percent of the market value of the international securities on loan, with a simultaneous agreement to return the collateral for the same securities in the future. For both state entities, their custodial bank is the agent for its securities lending program. Securities under loan are maintained in the financial records, and corresponding liabilities are recorded for market value of the collateral received.

At yearend, neither the Utah Retirement Systems nor Public Employees Health Program had any credit risk exposure to borrowers because the collateral exceeded the amount borrowed. The securities on loan at yearend for the entities were \$1.947 billion and \$12.216 million, respectively, and the collateral received for those securities on loan was \$2.001 billion and \$12.216 million, respectively. Under the terms of the lending agreement, both state entities are indemnified against loss should the lending agent be unable to recover borrowed securities and distributions due to borrower insolvency or failure of the lending agent to properly evaluate the creditworthiness of the borrower. In addition, they are indemnified against loss should the lending agent fail to demand adequate and appropriate collateral on a timely basis. All securities loaned can be terminated on demand by either the state entity or the borrower. Cash collateral is invested in the lending agent’s short-term investment pool. The short-term investment pool guidelines specify that a minimum of 20 percent of the invested cash collateral is to be available each business day and that the dollar weighted average maturity of holdings should not exceed 60 days. The relationship between the maturities of the short-term investment pool and each of the state entities’ loans is affected by the maturities of the securities loans made by other entities that use the agent’s pool, which the state entities cannot determine. Since the securities lending collateral is in a pool maintained by the custodial bank, the state entities do not have the ability to pledge or sell the securities, and it is not necessary to report the total income and expenses of securities lending.

**D. Derivative Financial Instruments**

**Utah Retirement Systems**

The Utah Retirement Systems (URS) (pension and other employee benefit trust funds) invests in derivative financial investments as authorized by Board policy. Derivatives are financial arrangements between two parties whose payments are based on, or “derived” from, the performance of some agreed upon benchmark. At December 31, 2007, URS had four types of derivative financial investments: futures, currency forwards, options, and swaps.

Futures represent commitments to purchase (asset) or sell (liability) securities at a future date and at a specified price. Futures contracts are traded on organized exchanges (exchange traded), thereby minimizing URS’ credit risk. The net change in the futures contracts value is settled daily in cash with the exchanges. Net gains or losses resulting from the daily settlements are included with trading account securities gains (losses) in the Statement of Changes in Net Assets. At December 31, 2007, URS investments had the following futures balances (expressed in millions):

	<b>Value Covered By Contract</b>
Long—cash and cash equivalent futures .....	\$ 400.176
Long—equity futures .....	\$ 2,015.513
Long—debt securities futures.....	\$ 310.150
Short—debt securities futures .....	\$ (268.596)

Currency forwards represent forward foreign exchange contracts that are entered into in order to hedge the exposure to changes in foreign currency exchange rate on the foreign currency dominated portfolio holdings. A forward foreign exchange contract is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. The gain or loss arising from the difference between the original contracts and the closing of such contracts is included in net realized gains or losses on foreign currency related transactions. At December 31, 2007, URS investments included the following currency forwards balances (expressed in billions):

Currency forwards ( <i>pending foreign exchange purchases</i> ) .....	\$	1.074
Currency forwards ( <i>pending foreign exchange sales</i> ) .....	\$	(1.078)

Options represent or give buyers the right, but not the obligation, to buy or sell an asset at a preset price over a specific period. The option's price is usually a small percentage of the underlying asset's value. As a writer of financial options, URS receives a premium at the outset of the agreement and bears the risk of an unfavorable change in the price of the financial instrument underlying the option. As a purchaser of financial options, URS pays a premium at the outset of the agreement and the counterparty bears the risk of an unfavorable change in the price of the financial instrument underlying the option. At December 31, 2007, URS investments had the following options balances (expressed in thousands):

**Value Covered  
By Contract**

Cash and cash equivalent purchased call options.....	\$	(503)
Cash and cash equivalent purchased put options .....	\$	(27)

Swaps represent an agreement between two or more parties to exchange sequences of cash flows over a period in the future. At the end of the year, URS had two different types of swap arrangements: interest rate swaps and credit default swaps. In the most common type of interest rate swap arrangement, one party agrees to pay fixed interest payments on designated dates to a counter party who, in turn, agrees to make return interest payments that float with some reference rate. The interest rate swaps allowed URS to effectively convert their long-term variable interest rate credit facility loans into fixed interest rate loans, thereby mitigating some of their interest rate risk. The credit default swaps protect the rental cash flows on one of URS real estate investments in case the major tenant defaults on its lease contract. Gains and losses on swaps are determined based on market values and are recorded in the Statement of Changes in Net Assets. At December 31, 2007, URS investments had the following swap market value balances:

**Utah Retirement Systems (pension and other employee benefit trust funds)**

**Interest Rate Swaps  
December 31, 2007  
(Expressed in Millions)**

	<b>Outstanding Notational Amount*</b>	<b>Interest Rate**</b>	<b>Maturity Date</b>	<b>Fair Value</b>
<u>Interest Rate Swaps</u>				
Interest Rate Swaps .....	\$ 1,292.889	4.057 – 5.464 % LIBOR	2008–2021	\$ (47.322)
<u>Credit Default Swaps</u>				
Morgan Stanley Credit Default Swaps ..	\$ 111.000		9/29/2008	\$ (0.594)

\* Base used to calculate interest

\*\* London Interbank Offered Rate (LIBOR)

**Utah Housing Corporation**

The following are disclosures for derivative financial instruments held by Utah Housing Corporation (major component unit).

**Objective** — In order to protect against the potential of rising interest rates, the Corporation has entered into 76 separate pay-fixed, receive-variable interest rate swaps and one Interest Rate Cap Agreement as of June 30, 2008. The cost of these swaps is less than what the Corporation would have paid to issue fixed rate debt. The Corporation's swaps are all similar in nature and summary information is included in this report. More detailed information

about each swap is included in the Corporation's separately issued financial statements.

**Terms, Fair Values, and Credit Risk** — The terms, including the fair values of the outstanding swaps as of June 30, 2008, are summarized below. The notional amounts of the swaps matched the principal amounts of the associated debt at the time of issuance. Except as discussed under rollover risk, the Corporation's swap agreements contain scheduled reductions to outstanding notional amounts that are expected to approximately follow scheduled or anticipated reductions in the associated bonds payable.

**Utah Housing Corporation**  
**Interest Rate Swap and Cap Agreements**  
**June 30, 2008**  
*(Expressed in Thousands)*

<u>Outstanding Notational Amount</u>	<u>Issue Dates</u>	<u>Fixed Rate Paid by the Corporation</u>	<u>Variable Rate Received from Counterparty</u>	<u>Fair Values</u>	<u>Termination Dates</u>
<b>Interest Rate Swap Agreements</b>					
\$ 565,385	2000–2006	3.939 % to 5.610 %	SIFMA* plus .27 %	\$ (40,476)	2012–2030
124,000	2007	3.730 % to 4.253 %	SIFMA* plus .11 %	(6,042)	2026–2030
37,450	2008	3.713 % to 4.000 %	SIFMA* plus .08 %	(349)	2028–2032
40,455	2000–2006	4.640 % to 7.760 %	LIBOR** plus .15 %	(5,174)	2008–2029
25,610	2008	5.301 % to 5.545 %	LIBOR** plus .01 %	(1,528)	2038
<u>\$ 792,900</u>				<u>\$ (53,569)</u>	

**Interest Rate Cap Agreements**

\$ 1,660	2005	1.02 %	Excess of SIFMA * over 5.73 %	\$ (106)	2027
----------	------	--------	----------------------------------	----------	------

\* Securities Industry and Financial Markets Association

\*\* London Interbank Offered Rate

**Swap Contract Terminations** — On July 1, 2007, the Corporation exercised early call options on six swap contracts. As a result, swap contracts with a total notional amount of \$18.35 million were terminated, resulting in a gain of \$36 thousand, which is offset against interest expense on the Statement of Revenues, Expense, and Changes in Net Assets.

**Fair Values** — The fair values of swaps are a function of market interest rates and the remaining term on the swap contracts. The fair values of the swap contracts were estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the swaps.

**Credit Risk** — The Corporation executes swap transactions with two counterparties, Lehman Brothers Financial Products, Inc. and Lehman Brothers Derivative Products, Inc. Both counterparties are rated AAA/Aaa.

**Basis Risk** — The Corporation's tax-exempt variable-rate bond coupon payments are equivalent to the BMA rate. Its taxable variable-rate bond coupon payments are equivalent to the LIBOR rate. The Corporation is therefore not exposed to basis risk except as disclosed below under Tax/Cross-over Risk.

**Tax / Cross-over Risk** — Twenty-seven of the Corporation's SIFMA based swaps are exposed to basis risk should Congress or other federal branches of government propose or pass legislation (a "Tax Event"), that causes the relationship between LIBOR and SIFMA to exceed 75 percent for a continuous period of 180 days. If both of these events occur the result would be that the swap provider would pay the Corporation 68 percent of the LIBOR rate regardless of what the SIFMA rate is. In addition, various of the Corporation's SIFMA based Cross-over Swaps are also exposed to basis risk if the LIBOR rate is 3.5 percent or greater and in some cases 4 percent or

greater. When the LIBOR rate is greater than 3.5 or 4 percent, the provider will pay the Corporation 68 percent of the LIBOR rate regardless of what the SIFMA rate is. As of June 30, 2008, no "Tax Event" or "Cross-over Event" has occurred.

**Termination Risk** — The Corporation or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the contract.

**Rollover Risk** — The Corporation is exposed to rollover risk on swaps that mature or may be terminated prior to the maturity of the associated debt. When these swaps terminate, or in the case of the termination option, the Corporation will not realize the synthetic rate offered by the swaps on the underlying debt issues. As of June 30, 2008, the Corporation's swap termination dates ranged from 0 to 24.5 years prior to the maturity dates of the associated debt.

**NOTE 4. INVESTMENT POOL**

The Utah State Treasurer's Office operates the Public Treasurer's Investment Fund (PTIF) investment pool. The PTIF is available for investment of funds administered by any Utah public treasurer. Participation is not required and no minimum balance or minimum/maximum transaction is required. State agencies and funds that are authorized to earn interest also invest in the PTIF as an internal investment pool. No separate report as an external investment pool has been issued for the PTIF.

The PTIF is not registered with the SEC as an investment company and is not rated. The PTIF is authorized and regulated by the Utah Money Management Act, (*Utah Code* Title 51, Chapter 7). The Act establishes the Money Management Council, which oversees the activities of the State Treasurer and the PTIF. The Act lists the investments that are authorized which are high-grade securities and, therefore, minimizes credit risk except in the most unusual and unforeseen circumstances.

Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments.

The PTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses, net of administration fees, of the PTIF are allocated to participants on the ratio of the participant's share to the total funds in the PTIF based on the participant's average daily balance. The PTIF allocates income and issues

statements on a monthly basis. Twice a year, at June 30 and December 31, which are the accounting periods for public entities, the investments are valued at fair value and participants are informed of the fair value valuation factor that enables them to adjust their statement balances to fair value.

The PTIF condensed financial statements, inclusive of external and internal participants along with the portfolio statistics for the fiscal year ended June 30, 2008, are as follows:

**Public Treasurer's Investment Fund**  
**Statement of Net Assets**  
**June 30, 2008**  
*(Expressed in Thousands)*

<b>Assets</b>	
Cash and Cash Equivalents .....	\$ 640,652
Investments .....	10,001,842
Interest Receivable.....	40,522
Total Assets .....	<u>\$ 10,683,016</u>
<b>Net Assets Consist of:</b>	
External Participant Account Balances .....	\$ 6,484,232
Internal Participant Account Balances:	
Primary Government.....	3,684,179
Component Units .....	527,846
Undistributed Reserves and Unrealized Gains/Losses .....	(13,241)
Net Assets .....	<u>\$ 10,683,016</u>
Participant Account Balance Net Asset Valuation Factor.....	<u>.996952</u>

**Public Treasurer's Investment Fund**  
**Statement of Changes in Net Assets**  
**For the Fiscal Year Ended June 30, 2008**  
*(Expressed in Thousands)*

<b>Additions</b>	
Pool Participant Deposits .....	<u>\$ 11,260,650</u>
Investment Income:	
Investment Earnings.....	470,822
Fair Value Increases (Decreases).....	(30,583)
Total Investment Income .....	440,239
Less Administrative Expenses.....	(255)
Net Investment Income .....	<u>439,984</u>
Total Additions .....	<u>11,700,634</u>
<b>Deductions</b>	
Pool Participant Withdrawals.....	10,606,104
Earnings Distributions .....	465,671
Total Deductions .....	<u>11,071,775</u>
Net Increase From Operations.....	<u>628,859</u>
<b>Net Assets</b>	
Beginning of Year .....	10,054,157
Net Assets – End of Year.....	<u>\$ 10,683,016</u>

**Public Treasurer's Investment Fund  
Portfolio Statistics**

**June 30, 2008**

	<b>Range of Yields</b>	<b>Weighted Average Maturity</b>
Money Market Mutual Fund .....	2.10 % – 2.58 %	1.00 days
Certificates of Deposit – Negotiable .....	2.15 % – 3.45 %	64.10 days
Certificates of Deposit – Nonnegotiable .....	2.50 % – 2.93 %	82.40 days
U.S. Agencies .....	2.26 % – 5.20 %	512.72 days
Corporate Bonds and Notes.....	2.35 % – 5.40 %	53.29 days
Commercial Paper.....	2.47 % – 4.98 %	17.47 days

**June 30, 2008**

	<b>Weighted Average Yield</b>	<b>Average Adjusted Maturity</b>
Total Investment Fund.....	3.03 %	61.27 days

**Deposits and Investments**

The following disclosure of deposits and investments is for the PTIF, which includes external and internal participants. These assets are also included in the Note 3 disclosures of deposits and investments for the primary government. To avoid duplication, some of the detailed information in Note 3 has not been repeated in this note.

The deposits in the bank in excess of the insured amount are uninsured and uncollateralized. Deposits are not collateralized nor are they required to be by state statute. The deposits for the PTIF at June 30, 2008, were \$58.021 million. Of those, \$57.221 million were exposed to custodial credit risk as uninsured and uncollateralized.

**Investments**

The PTIF follows the Money Management Act by investing only in securities authorized in the Act. See Note 3 for information on authorized investments.

The PTIF investments at June 30, 2008, are presented below.

**Custodial Credit Risk — Deposits**

The custodial credit risk for deposits is the risk that in the event of a bank failure, the PTIF's deposits may not be recovered. The PTIF follows the Money Management Act by making deposits only in qualified financial institutions in accordance with the Act.

**Public Treasurer's Investment Fund Investments**

*(Expressed in Thousands)*

<b>Investment Type</b>	<b>Fair Value</b>	<b>Investment Maturities (in years)</b>	
		<b>Less Than 1</b>	<b>1-5</b>
<u>Debt Securities</u>			
U.S. Agencies.....	\$ 255,115	\$ 70,427	\$ 184,688
Corporate Bonds and Notes.....	9,196,073	9,196,073	—
Negotiable Certificates of Deposit ....	360,331	360,331	—
Money Market Mutual Fund .....	420,000	420,000	—
Commercial Paper.....	374,631	374,631	—
	<u>\$ 10,606,150</u>	<u>\$ 10,421,462</u>	<u>\$ 184,688</u>

The majority of the PTIF's U.S. agencies and corporate debt securities are variable-rate securities, most of which reset every three months to the market interest rate. Because these securities frequently reprice to prevailing market rates, interest rate risk is substantially reduced at each periodic reset date. In the table above, variable-rate securities are presented according to the length of time until the next reset date rather than the stated maturity.

**Interest Rate Risk — Investments**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The PTIF's policy for managing interest rate risk is to comply with the State's Money Management Act. See Note 3 for information on requirements of the Act related to interest rate risk.

**Credit Risk of Debt Securities**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The PTIF follows the Money Management Act as its policy for reducing exposure to investment credit risk. The PTIF's rated debt investments as of June 30, 2008, were rated by Standard and Poor's and/or an equivalent nationally recognized statistical rating organization and the ratings are presented below using the Standard and Poor's rating scale.

**Public Treasurer's Investment Fund Rated Debt Investments**  
(Expressed in Thousands)

<u>Rated Debt Investments</u>	<u>Fair Value</u>	<u>Quality Ratings</u>			
		<u>AAA</u>	<u>AA</u>	<u>A</u>	<u>BBB</u>
U.S. Agencies .....	\$ 255,115	\$ 255,115	\$ —	\$ —	\$ —
Corporate Bonds and Notes.....	\$ 9,196,073	\$ 437,546	\$ 2,339,753	\$ 5,765,999	\$ 652,775
Negotiable Certificates of Deposit	\$ 360,331	\$ —	\$ 64,844	\$ 246,580	\$ 48,907
Money Market Mutual Fund .....	\$ 420,000	\$ 85,000	\$ —	\$ —	\$ —
Commercial Paper .....	\$ 374,631	\$ —	\$ —	\$ —	\$ —

Continues Below

<u>Rated Debt Investments</u>	<u>Quality Ratings</u>	
	<u>A1 *</u>	<u>Not Rated</u>
U.S. Agencies .....	\$ —	\$ —
Corporate Bonds and Notes.....	\$ —	\$ —
Negotiable Certificates of Deposit	\$ —	\$ —
Money Market Mutual Fund .....	\$ —	\$ 335,000
Commercial Paper .....	\$ 374,631	\$ —

\* A1 is Commercial Paper rating

**Concentration of Credit Risk — Investments**

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The PTIF's policy for reducing this risk of loss is to comply with the Rules of the Money Management Council. Rule 17 of the Money Management Council limits investments in a single issuer of commercial paper and corporate obligations to 5 percent of the total

dollar amount held in the portfolio. The Money Management Council limitations do not apply to securities issued by the U.S. government and its agencies. The PTIF had no debt securities investments at June 30, 2008, with more than 5 percent of the total investments in a single issuer.

(Notes continue on next page.)

**NOTE 5. RECEIVABLES**

Receivables as of June 30, 2008, consisted of the following (in thousands):

	<b>Accounts Receivable</b>					<b>Notes/ Mortgages</b>
	<b>Federal</b>	<b>Customer</b>	<b>Other</b>	<b>Interest</b>	<b>Taxes</b>	
<b>Governmental Activities:</b>						
General Fund .....	\$ 298,554	\$ 199,065	\$ 2,979	\$ 31	\$ 249,087	\$ 2,716
Education Fund .....	—	2,095	—	—	617,648	—
Uniform School Fund .....	29,842	15	—	—	—	8,216
Transportation Fund .....	68,392	9,467	2,711	—	50,190	353
Transportation Investment Fund .....	362	47	—	—	20,174	—
Trust Lands .....	—	—	18,755	2,342	—	2,400
Nonmajor Funds .....	—	8,996	—	49	—	—
Internal Service Funds .....	—	7,568	—	—	—	694
Adjustments:						
Fiduciary Funds .....	—	—	417	—	—	—
Total Receivables .....	<u>397,150</u>	<u>227,253</u>	<u>24,862</u>	<u>2,422</u>	<u>937,099</u>	<u>14,379</u>
Less Allowance for Uncollectibles:						
General Fund .....	—	(50,698)	—	—	(16,614)	(1,207)
Education Fund .....	—	—	—	—	(83,220)	—
Transportation Fund .....	—	—	(329)	—	(1,941)	—
Transportation Investment Fund .....	—	—	—	—	(1,593)	—
Receivables, net .....	<u>\$ 397,150</u>	<u>\$ 176,555</u>	<u>\$ 24,533</u>	<u>\$ 2,422</u>	<u>\$ 833,731</u>	<u>\$ 13,172</u>
Current Receivables .....	\$ 397,150	\$ 153,815	\$ 6,519	\$ 2,422	\$ 783,632	\$ 3,339
Noncurrent Receivables .....	—	22,740	18,014	—	50,099	9,833
Total Receivables, net .....	<u>\$ 397,150</u>	<u>\$ 176,555</u>	<u>\$ 24,533</u>	<u>\$ 2,422</u>	<u>\$ 833,731</u>	<u>\$ 13,172</u>
<b>Business-type Activities:</b>						
Student Assistance Programs .....	\$ 10,136	\$ 1,292	\$ —	\$ 31,176	\$ —	\$ 2,043,935
Unemployment Compensation .....	22	63,602	—	—	—	—
Water Loan Programs .....	—	447	—	9,774	—	553,051
Nonmajor Funds .....	1,262	26,398	—	4,693	—	374,919
Total Receivables .....	<u>11,420</u>	<u>91,739</u>	<u>0</u>	<u>45,643</u>	<u>0</u>	<u>2,971,905</u>
Less Allowance for Uncollectibles:						
Student Assistance Programs .....	—	—	—	—	—	(3,322)
Unemployment Compensation .....	—	(8,415)	—	—	—	—
Receivables, net .....	<u>\$ 11,420</u>	<u>\$ 83,324</u>	<u>\$ 0</u>	<u>\$ 45,643</u>	<u>\$ 0</u>	<u>\$ 2,968,583</u>

Accounts receivable balances are an aggregation of amounts due from the federal government, customers, and others. Receivables from customers include charges for services to local governments, fees and fines issued by the courts and corrections, employer contributions for unemployment benefits, and receivables as a result of overpayments to individuals receiving state assistance.

Receivables for fiduciary funds listed above represent amounts due

from fiduciary funds that were reclassified as external receivables on the government-wide Statement of Net Assets.

Aggregated receivables for component units at June 30, 2008, were \$1.87 billion for major component units and \$62.591 million for nonmajor component units, net of an allowance for doubtful accounts of \$137.433 million and \$5.157 million, respectively.

**NOTE 6. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES**

Accounts payable and accrued liabilities as of June 30, 2008, consisted of the following (in thousands):

	<b>Salaries/ Benefits</b>	<b>Service Providers</b>	<b>Vendors/ Other</b>	<b>Government</b>	<b>Tax Refunds</b>	<b>Interest</b>	<b>Total</b>
<b>Governmental Activities:</b>							
General Fund.....	\$ 47,999	\$ 206,346	\$ 38,930	\$ 111,050	\$ 10,133	\$ —	\$ 414,458
Education Fund .....	—	—	—	—	27,760	—	27,760
Uniform School Fund.....	2,144	2,221	15,196	19,682	—	—	39,243
Transportation Fund .....	5,174	11	138,337	77,406	1,103	—	222,031
Nonmajor Funds.....	90	—	35,672	891	—	28,473	65,126
Internal Service Funds.....	5,378	9	22,752	—	—	5	28,144
Adjustments:							
Fiduciary Funds.....	—	—	—	1,221	—	—	1,221
Other .....	—	—	—	—	—	966	966
Total Governmental Activities.....	<u>\$ 60,785</u>	<u>\$ 208,587</u>	<u>\$ 250,887</u>	<u>\$ 210,250</u>	<u>\$ 38,996</u>	<u>\$ 29,444</u>	<u>\$ 798,949</u>
<b>Business-type Activities:</b>							
Student Assistance Programs.....	\$ 1,193	\$ —	\$ 6,953	\$ 1,284	\$ —	\$ 8,172	\$ 17,602
Unemployment Compensation .....	—	8,371	—	555	—	—	8,926
Water Loan Programs.....	—	—	428	—	—	—	428
Nonmajor Funds.....	1,799	—	14,184	111	—	297	16,391
Adjustments:							
Fiduciary Funds.....	—	—	—	192	—	—	192
Total Business-type Activities .....	<u>\$ 2,992</u>	<u>\$ 8,371</u>	<u>\$ 21,565</u>	<u>\$ 2,142</u>	<u>\$ 0</u>	<u>\$ 8,469</u>	<u>\$ 43,539</u>

Accounts payable and accrued liability balances are an aggregation of amounts due to: (1) state employees for salaries/benefits; (2) service providers for childcare, job services and health services; (3) vendors and miscellaneous suppliers; (4) local and federal governments for services; (5) individuals and others as a result of tax overpayments; and (6) interest due on bonds and other obligations.

Adjustments for fiduciary funds listed above represent amounts due to fiduciary funds that were reclassified as external payables on the government-wide Statement of Net Assets. Other adjustments are due to differences in the presentation and the basis of accounting between the fund financial statements and the government-wide Statement of Net Assets.

(Notes continue on next page.)

**NOTE 7. INTERFUND BALANCES AND LOANS**

**Interfund Balances**

Interfund balances at June 30, 2008, consisted of the following (in thousands):

Due to General Fund from:	
Uniform School Fund .....	\$ 298
Transportation Fund.....	1,041
Trust Lands Fund.....	59
Nonmajor Governmental Funds.....	3,687
Unemployment Compensation Fund .....	9,030
Nonmajor Enterprise Funds .....	17,464
Internal Service Funds .....	4,549
Fiduciary Funds .....	46
<b>Total due to General Fund from other funds .....</b>	<b>\$ 36,174</b>
Due to Uniform School Fund from:	
General Fund .....	\$ 607
Transportation Fund.....	1
Nonmajor Governmental Funds.....	2
Internal Service Funds .....	60
<b>Total due to Uniform School Fund from other funds .....</b>	<b>\$ 670</b>
Due to Transportation Fund from:	
General Fund .....	\$ 108
Uniform School Fund .....	3
Transportation Investment Fund .....	3,279
Nonmajor Governmental Funds.....	4
Internal Service Funds .....	1,669
<b>Total due to Transportation Fund from other funds .....</b>	<b>\$ 5,063</b>
Due to Trust Lands Fund from	
Nonmajor Enterprise Funds .....	\$ 16,214
Due to Nonmajor Governmental Funds from:	
General Fund .....	\$ 2,434
Transportation Fund.....	42
Nonmajor Governmental Funds.....	5,069
Nonmajor Enterprise Funds .....	16
Internal Service Funds .....	209
Fiduciary Funds .....	361
<b>Total due to Nonmajor Governmental Funds from other funds .....</b>	<b>\$ 8,131</b>
Due to Water Loan Programs from:	
General Fund .....	\$ 223
Trust Lands Fund.....	47
Nonmajor Governmental Funds.....	83
<b>Total due to Water Loan Programs from other funds .....</b>	<b>\$ 353</b>

Due to Nonmajor Enterprise Funds from:	
General Fund.....	\$ 556
Transportation Fund .....	261
Trust Lands.....	66
Nonmajor Governmental Funds .....	14,371
Water Loan Programs .....	22
Internal Service Funds.....	6
<b>Total due to Nonmajor Enterprise Funds from other funds.....</b>	<b>\$ 15,282</b>
Due to Internal Service Funds from:	
General Fund.....	\$ 30,456
Uniform School Fund.....	225
Transportation Fund .....	5,498
Nonmajor Governmental Funds .....	1,550
Nonmajor Enterprise Funds.....	346
Internal Service Funds .....	24
Fiduciary Funds.....	10
<b>Total due to Internal Service Funds from other funds .....</b>	<b>\$ 38,109</b>
Due to Fiduciary Funds from:	
General Fund.....	\$ 1,112
Uniform School Fund.....	21
Transportation Fund .....	78
Nonmajor Governmental Funds .....	10
Nonmajor Enterprise Funds.....	192
<b>Total due to Fiduciary Funds from other funds.....</b>	<b>\$ 1,413</b>
<b>Total Due to/Due froms .....</b>	<b>\$ 121,409</b>

These balances resulted from the time lags between the dates that: (1) interfund goods and services are provided or reimbursable expenditures occur; (2) transactions are recorded in the accounting system; and (3) payments between funds are made.

**Interfund Loans**

Interfund loans at June 30, 2008, consisted of the following (in thousands):

Payable to General Fund from	
Internal Service Funds .....	\$ 38,884
Payable to Uniform School Fund from	
Internal Service Funds.....	121
<b>Total Interfund Loans Receivable/Payable .....</b>	<b>\$ 39,005</b>

The interfund loans receivable/payable balances consist of revolving loans with Internal Service Funds. The balance payable to the General Fund from Internal Service Funds of \$38.884 million includes \$22.237 million that is not expected to be repaid within one year.

(Notes continue on next page.)

**NOTE 8. CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2008, was as follows (in thousands):

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
<b>Governmental Activities:</b>				
Capital Assets Not being Depreciated:				
Land and Related Assets .....	\$ 849,445	\$ 71,106	\$ (12,103)	\$ 908,448
Infrastructure .....	7,858,755	174,140	(56,219)	7,976,676
Construction-In-Progress .....	1,214,211	811,017	(467,882)	1,557,346
Total Capital Assets Not being Depreciated .....	<u>9,922,411</u>	<u>1,056,263</u>	<u>(536,204)</u>	<u>10,442,470</u>
Capital Assets being Depreciated:				
Buildings and Improvements .....	1,216,669	241,630	(1,161)	1,457,138
Infrastructure .....	33,921	13,319	(25)	47,215
Machinery and Equipment .....	485,215	51,543	(24,680)	512,078
Total Capital Assets being Depreciated .....	<u>1,735,805</u>	<u>306,492</u>	<u>(25,866)</u>	<u>2,016,431</u>
Less Accumulated Depreciation for:				
Buildings and Improvements .....	(427,183)	(33,949)	197	(460,935)
Infrastructure .....	(8,805)	(1,389)	6	(10,188)
Machinery and Equipment .....	(343,367)	(33,666)	16,537	(360,496)
Total Accumulated Depreciation .....	<u>(779,355)</u>	<u>(69,004)</u>	<u>16,740</u>	<u>(831,619)</u>
Total Capital Assets being Depreciated, Net .....	<u>956,450</u>	<u>237,488</u>	<u>(9,126)</u>	<u>1,184,812</u>
Capital Assets, Net .....	<u>\$10,878,861</u>	<u>\$1,293,751</u>	<u>\$ (545,330)</u>	<u>\$11,627,282</u>
<b>Business-type Activities:</b>				
Capital Assets Not being Depreciated:				
Land and Related Assets .....	\$ 10,035	\$ 3,256	\$ (75)	\$ 13,216
Construction-In-Progress .....	990	6,823	(6,514)	1,299
Total Capital Assets Not being Depreciated .....	<u>11,025</u>	<u>10,079</u>	<u>(6,589)</u>	<u>14,515</u>
Capital Assets being Depreciated:				
Buildings and Improvements .....	48,251	6,731	(95)	54,887
Infrastructure .....	304	—	—	304
Machinery and Equipment .....	15,074	709	(207)	15,576
Total Capital Assets being Depreciated .....	<u>63,629</u>	<u>7,440</u>	<u>(302)</u>	<u>70,767</u>
Less Accumulated Depreciation for:				
Buildings and Improvements .....	(10,469)	(1,347)	56	(11,760)
Infrastructure .....	(61)	(6)	—	(67)
Machinery and Equipment .....	(11,662)	(979)	207	(12,434)
Total Accumulated Depreciation .....	<u>(22,192)</u>	<u>(2,332)</u>	<u>263</u>	<u>(24,261)</u>
Total Capital Assets being Depreciated, Net .....	<u>41,437</u>	<u>5,108</u>	<u>(39)</u>	<u>46,506</u>
Capital Assets, Net .....	<u>\$ 52,462</u>	<u>\$ 15,187</u>	<u>\$ (6,628)</u>	<u>\$ 61,021</u>

Construction-in-progress of governmental activities includes amounts for buildings the State is constructing for colleges and universities (component units) that are funded by state appropriations or state bond proceeds. As the buildings are completed, the applicable amounts are deleted from construction-in-progress of governmental activities and "transferred" to the colleges

and universities. For fiscal year 2008, \$55.081 million of buildings were completed for colleges and universities. On the government-wide statement of activities, the building "transfers" are reported as higher education expenses of governmental activities and as program revenues of component units.

Depreciation expense of governmental activities was charged to functions as follows (in thousands):

General Government.....	\$	8,421
Human Services and Youth Corrections .....		5,135
Corrections, Adult.....		5,332
Public Safety.....		4,382
Courts .....		5,521
Health and Environmental Quality .....		2,132
Employment and Family Services .....		2,174
Natural Resources.....		8,429
Community and Culture .....		442
Business, Labor, and Agriculture.....		892
Public Education.....		571
Transportation.....		8,161
Depreciation on capital assets of the State's internal service funds is charged to the various functions based on their usage of services provided.....		17,412
Total.....	\$	<u>69,004</u>

### Discretely Presented Component Units

The following table summarizes net capital assets reported by the discretely presented component units (in thousands):

	<b>Utah Housing Corporation</b>	<b>Public Employees Health Program</b>	<b>University of Utah</b>	<b>Utah State University</b>	<b>Nonmajor Component Units</b>	<b>Total</b>
Capital Assets Not being Depreciated:						
Land and Other Assets .....	\$ 1,472	\$ —	\$ 66,515	\$ 17,066	\$ 76,569	\$ 161,622
Construction-In-Progress .....	—	—	190,652	22,475	28,712	241,839
Total Capital Assets Not being Depreciated..	<u>1,472</u>	<u>0</u>	<u>257,167</u>	<u>39,541</u>	<u>105,281</u>	<u>403,461</u>
Capital Assets being Depreciated:						
Building and Improvements.....	5,064	—	1,359,854	567,648	1,143,900	3,076,466
Infrastructure .....	—	—	162,435	—	27,816	190,251
Machinery and Equipment.....	1,661	3,240	717,392	184,455	177,828	1,084,576
Total Capital Assets being Depreciated .....	<u>6,725</u>	<u>3,240</u>	<u>2,239,681</u>	<u>752,103</u>	<u>1,349,544</u>	<u>4,351,293</u>
Less Total Accumulated Depreciation .....	<u>(1,565)</u>	<u>(2,648)</u>	<u>(1,148,808)</u>	<u>(318,392)</u>	<u>(522,393)</u>	<u>(1,993,806)</u>
Total Capital Assets being Depreciated, Net.	<u>5,160</u>	<u>592</u>	<u>1,090,873</u>	<u>433,711</u>	<u>827,151</u>	<u>2,357,487</u>
Discretely Presented Component Units –						
Capital Assets, Net .....	<u>\$ 6,632</u>	<u>\$ 592</u>	<u>\$ 1,348,040</u>	<u>\$ 473,252</u>	<u>\$ 932,432</u>	<u>\$ 2,760,948</u>

(Continues on next page.)

The State had long-term construction project commitments totaling \$181.434 million at June 30, 2008. The following construction projects have remaining commitments and represent reservations of fund balance in the Capital Projects Funds (nonmajor governmental funds):

**Capital Projects Fund**  
**Construction Project Commitments**  
*(Expressed in Thousands)*

Project	Description	Remaining Construction Commitment
05225750	U of U – Hospital Expansion	\$ 39,775
06281150	St. George Courthouse	17,244
05174250	UBATC Vernal Branch Building	16,884
02156050	State Capitol Restoration	11,916
07032730	SUU – Campus Housing	11,609
07036220	DATC Barlow Technology	8,682
05027810	WSU – Humanities Building / Chilled Water Plant Design	7,193
04030750	WSU – Hurst Center	6,769
04030750	U of U Sutton Geology and Geophysics Building	5,869
07042390	Unified State Lab Facility	5,637
03215810	WSU – Student Union Renovation	3,978
02032750	U of U – Marriott Library Renovation	3,959
02243750	U of U – New Museum of Natural History	3,378
06292700	USU – USTAR Life Sciences Building	3,152
05188790	UVU – Digital Learning Center	2,901
05050640	Dixie – Health Sciences Building	2,569
07010900	UDOT – Panguitch Maintenance Station	1,583
05196750	U of U – New Humanities Building	1,435
07284100	UCI Warehouse at Draper Prison	1,338
07037550	SL County Joint DLD/DMV	1,187
05051030	SLC Downtown Wine Store	1,134
—	All Others	23,242
	<b>Total Commitments</b>	<b>\$ 181,434</b>

*(Notes continue on next page.)*

**NOTE 9. LEASE COMMITMENTS**

The State leases office buildings and office and computer equipment. Although the lease terms vary, most leases are subject to annual appropriations from the State Legislature to continue the lease obligations. If an appropriation is reasonably assured, leases are considered noncancellable for financial reporting purposes.

Leases, that in substance are purchases, are reported as capital lease obligations. In the government-wide financial statements and proprietary fund financial statements, assets and liabilities resulting from capital leases are recorded at the inception of the lease at either the lower of fair value or the present value of the future minimum lease payments. The principal portion of lease payments reduces the liability, and the interest portion is expensed.

On the governmental fund financial statements, both the principal and interest portions of capital lease payments are recorded as expenditures of the applicable governmental function.

The primary government's capital lease payments were \$1.59 million in principal and \$1.044 million in interest for fiscal year 2008. As of June 30, 2008, the historical cost of the primary government's assets acquired through capital leases was \$28.388 million of which

\$26.850 million was buildings and \$1.538 million was equipment and other depreciable assets. As of June 30, 2008, the accumulated depreciation of the primary government's assets acquired through capital leases was \$10.729 million of which \$9.995 million was buildings and \$734 thousand was equipment and other depreciable assets.

Operating leases contain various renewal options, as well as some purchase options. However, due to the nature of the leases, they do not qualify as capital leases and the related assets and liabilities are not recorded. Any escalation clauses, sublease rentals, and contingent rents were considered immaterial to the future minimum lease payments and current rental expenditures. Operating lease payments are recorded as expenditures or expenses when paid or incurred.

Operating lease expenditures for fiscal year 2008 were \$30.378 millions for the primary government and \$33.494 million for component units. For fiscal year 2007, the operating lease expenditures were \$27.913 million for the primary government and \$32.445 million for component units. Future minimum lease commitments for noncancellable operating leases and capital leases as of June 30, 2008, were as follows:

**Future Minimum Lease Commitments**  
(Expressed in Thousands)

Fiscal Year	Operating Leases			Capital Leases		
	Primary Government	Component Units	Total	Primary Government	Component Units	Total
2009 .....	\$ 22,972	\$ 27,481	\$ 50,453	\$ 2,496	\$ 17,093	\$ 19,589
2010 .....	18,322	24,351	42,673	2,401	14,634	17,035
2011 .....	14,675	21,249	35,924	2,043	12,257	14,300
2012 .....	10,632	18,048	28,680	1,722	9,755	11,477
2013 .....	7,600	15,167	22,767	1,677	7,115	8,792
2014–2018 .....	10,562	44,942	55,504	7,856	12,803	20,659
2019–2023 .....	3,422	21,910	25,332	7,238	9,172	16,410
2024–2028 .....	375	6,198	6,573	1,043	1,625	2,668
2029–2033 .....	11	60	71	—	—	—
2034–2038 .....	10	—	10	—	—	—
2039–2043 .....	10	—	10	—	—	—
2044–2048 .....	10	—	10	—	—	—
2049–2053 .....	10	—	10	—	—	—
2054–2059 .....	8	—	8	—	—	—
Total Future Minimum Lease Payments	<u>\$ 88,619</u>	<u>\$ 179,406</u>	<u>\$ 268,025</u>	26,476	84,454	110,930
Less Amounts Representing Interest .....				(7,707)	(14,379)	(22,086)
Present Value of Future Minimum Lease Payments .....	<u>\$ 18,769</u>	<u>\$ 70,075</u>	<u>\$ 88,844</u>			

**NOTE 10. LONG-TERM LIABILITIES****A. Changes in Long-term Liabilities**

Changes in long-term liabilities for the year ended June 30, 2008, are presented in the following table. As referenced below, certain long-term liabilities are discussed in other Notes to the Financial Statements.

	<b>Long-term Liabilities</b> <i>(Expressed in Thousands)</i>			<b>Ending Balance</b>	<b>Amounts Due Within One Year</b>
	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>		
<b>Governmental Activities</b>					
General Obligation Bonds .....	\$ 1,237,170	\$ 75,000	\$ (150,660)	\$ 1,161,510	\$ 167,700
State Building Ownership Authority					
Lease Revenue Bonds .....	273,538	—	(111,924)	161,614	12,960
Net Unamortized Premiums .....	66,581	1,557	(17,127)	51,011	—
Deferred Amount on Refunding .....	(17,732)	—	4,111	(13,621)	—
Capital Leases (Note 9) .....	18,228	2,131	(1,590)	18,769	1,490
Contracts Payable .....	602	—	(43)	559	47
Compensated Absences (Notes 1 and 17)* .....	185,630	66,710	(65,759)	186,581	74,523
Claims .....	44,755	8,123	(11,593)	41,285	16,003
Pollution Remediation Obligation** .....	6,339	2,887	(1,384)	7,842	1,012
Arbitrage Liability (Note 1) .....	109	—	(109)	—	—
Total Governmental Long-term Liabilities .....	<u>\$ 1,815,220</u>	<u>\$ 156,408</u>	<u>\$ (356,078)</u>	<u>\$ 1,615,550</u>	<u>\$ 273,735</u>
<b>Business-type Activities</b>					
Revenue Bonds .....	\$ 2,137,655	\$ 99,670	\$ (72,145)	\$ 2,165,180	\$ 5,355
State Building Ownership Authority					
Lease Revenue Bonds .....	36,552	15,380	(1,686)	50,246	2,075
Net Unamortized Premiums .....	879	367	(129)	1,117	—
Deferred Amount on Refunding .....	(365)	—	47	(318)	—
Claims and Uninsured Liabilities .....	4,678	149,924	(148,816)	5,786	4,128
Arbitrage Liability (Note 1) .....	72,487	—	(6,542)	65,945	608
Total Business-type Long-term Liabilities .....	<u>\$ 2,251,886</u>	<u>\$ 265,341</u>	<u>\$ (229,271)</u>	<u>\$ 2,287,956</u>	<u>\$ 12,166</u>
<b>Component Units</b>					
Revenue Bonds .....	\$ 2,115,083	\$ 390,200	\$ (266,822)	\$ 2,238,461	\$ 143,132
Net Unamortized Premiums/(Discounts) .....	1,954	14	(40)	1,928	(63)
Capital Leases/Contracts Payable (Notes 9 and 10)	72,795	22,031	(18,491)	76,335	15,733
Notes Payable .....	38,649	10,282	(3,660)	45,271	3,894
Claims .....	123,279	582,905	(581,739)	124,445	73,013
Leave/Termination Benefits (Note 1) .....	91,856	52,616	(48,519)	95,953	23,542
Total Component Unit Long-term Liabilities .....	<u>\$ 2,443,616</u>	<u>\$ 1,058,048</u>	<u>\$ (919,271)</u>	<u>\$ 2,582,393</u>	<u>\$ 259,251</u>

\* Compensated absences of governmental activities are liquidated in the General Fund, Uniform School Fund, or Transportation Fund according to the applicable employing state agency. Claims liabilities of governmental activities are liquidated in the Risk Management Internal Service Fund.

\*\* Under the federal Superfund law, the State is responsible for sharing remediation costs at sites where the Environmental Protection Agency expends superfund trust monies for cleanup. Currently there are six sites in various stages of cleanup, from initial assessment to cleanup activities. As a result of implementing GASB Statement 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*, additional pollution liabilities of \$2.887 million were reported for June 30, 2008, in addition to \$6.339 million in pollution liabilities previously reported. These liabilities were measured using the actual contract cost, where no changes in cost are expected, or a method that is materially close to the expected cash flow technique. Liability estimates are subject to change due to price increases or reductions, technology, or changes in applicable laws or regulations governing the remediation efforts. The State does not anticipate recovering reimbursements from the parties who caused the pollution.

**B. General Obligation Bonds**

The State issues general obligation bonds to provide funds for acquisition, construction, and renovation of major capital

facilities and for highway construction. In addition, general obligation bonds have been issued to refund general obligation bonds, revenue bonds, and capitalized leases. General obligation bonds are secured by the full faith and credit of the State. Debt

service requirements are provided by legislative appropriation from the State's general tax revenues. As of June 30, 2008, the State had \$201.7 million and \$1.23 billion of authorized but

unissued general obligation building and highway bond authorizations remaining, respectively. General obligation bonds payable information is presented below.

**General Obligation Bonds Payable**  
(Expressed in Thousands)

Bond Issue	Date Issued	Maturity Date	Interest Rate	Original Issue	Balance June 30, 2008
1998 A Highway/Capital Facility Issue .....	07/07/98	2001–2008	5.00 %	\$ 265,000	\$ 18,725
2001 B Highway/Capital Facility Issue .....	07/02/01	2004–2009	4.50 %	\$ 348,000	73,775
2002 A Highway/Capital Facility Issue .....	06/27/02	2003–2011	3.00 % to 5.25 %	\$ 281,200	23,600
2002 B Refunding Issue.....	07/31/02	2004–2012	3.00 % to 5.38 %	\$ 253,100	250,580
2003 A Highway/Capital Facility Issue .....	06/26/03	2005–2013	2.00 % to 5.00 %	\$ 407,405	293,425
2004 A Refunding Issue.....	03/02/04	2010–2016	4.00 % to 5.00 %	\$ 314,775	314,775
2004 B Highway/Capital Facility Issue .....	07/01/04	2005–2019	4.75 % to 5.00 %	\$ 140,635	111,630
2007 Highway/Capital Facility Issue.....	07/03/07	2008–2014	4.00 % to 5.00 %	\$ 75,000	75,000
Total General Obligation Bonds Outstanding.....					1,161,510
Plus Unamortized Bond Premium.....					49,390
Less Deferred Amount on Refunding .....					(12,728)
Total General Obligation Bonds Payable .....					\$ 1,198,172

**General Obligation Bond Issues**  
**Debt Service Requirements to Maturity**  
**For Fiscal Years Ended June 30**  
(Expressed in Thousands)

**Principal**

Fiscal Year	1998 A Highway/Capital Facility	2001 B Highway/Capital Facility	2002 A Highway/Capital Facility	2002 B Refunding Bonds	2003 A Highway/Capital Facility	2004 A Refunding Bonds	2004 B Highway/Capital Facility
2009.....	\$ 18,725	\$ 36,125	\$ 5,525	\$ 29,455	\$ 59,300	\$ —	\$ 9,970
2010.....	—	37,650	5,750	50,835	61,125	—	11,180
2011.....	—	—	6,000	53,670	50,025	39,310	25,755
2012.....	—	—	6,325	56,705	15,100	40,830	30,600
2013.....	—	—	—	59,915	52,575	11,245	3,575
2014–2018.....	—	—	—	—	55,300	223,390	20,725
2019–2023.....	—	—	—	—	—	—	9,825
Total.....	\$ 18,725	\$ 73,775	\$ 23,600	\$ 250,580	\$ 293,425	\$ 314,775	\$ 111,630

Continues Below

**Principal**

Fiscal Year	2007 Highway/Capital Facility	Total Principal Required	Total Interest Required	Total Amount Required
2009.....	\$ 8,600	\$ 167,700	\$ 48,866	\$ 216,566
2010.....	8,950	175,490	40,559	216,049
2011.....	10,185	184,945	31,503	216,448
2012.....	15,030	164,590	23,454	188,044
2013.....	10,300	137,610	16,452	154,062
2014–2018.....	21,935	321,350	24,871	346,221
2019–2023.....	—	9,825	251	10,076
Total.....	\$ 75,000	\$1,161,510	\$ 185,956	\$ 1,347,466

### C. Revenue Bonds

Revenue bonds payable consists of those issued by the Utah State Building Ownership Authority, the Utah State Board of Regents Student Loan Purchase Program, the Utah Housing Corporation, and various colleges and universities. These bonds are not considered general obligations of the State.

#### Governmental Activities

The Utah State Building Ownership Authority (SBOA) has issued bonds for the purchase and construction of facilities to be leased to state agencies and other organizations. The bonds are secured by the facilities and repayment is made from lease income appropriated by the Legislature and is not considered pledged revenue of the State. The outstanding bonds payable at June 30, 2008, are reported as a long-term liability of the governmental activities, except for \$48.485 million and \$2.52 thousand which are reported in the Alcoholic Beverage Control Fund, and the Utah Correctional Industries Fund (nonmajor enterprise funds), respectively. These portions are reported as liabilities of the business-type activities on the government-wide statement of net assets.

#### Business-type Activities

The Utah State Board of Regents Student Loan Purchase Program (Student Assistance Programs) bonds were issued to provide funds for student loans and are secured by all assets of the Board of Regents Revenue Bond Funds and by the revenues and receipts derived from such assets. The Board of Regents has also issued a revenue bond for an office facility secured by funds within the Board of Regents budget that would otherwise be expended for rent.

The Student Assistance Programs include \$491.305 million of bonds bearing interest at an adjustable rate, which is determined weekly by a remarketing agent. The Programs bonds also include adjustable rate bonds that are set by an auction procedure every 28 days in the amount of \$847.1 million and \$809.725 million of bonds that are auctioned every 35 days.

The Student Assistance Programs bonds issued under the 1988 Trust Estate are limited obligations of the Board secured by and

payable solely from the Trust Estate established by the Indenture. The bonds were issued to finance eligible student loans. The Trust Estate consists of: Student loans acquired under the indenture; all proceeds of the bonds and net revenues in the funds and accounts; and any other property pledged to the Trust Estate. The Board has pledged these assets and net revenues to repay \$598.905 million of outstanding student loan revenue bonds which are payable through 2045. The total principal and interest remaining to be paid on the bonds is discussed below. Principal and interest paid for the current year and total net revenues before interest expense were \$80.956 million and \$33.660 million, respectively.

The Student Assistance Programs bonds issued under the 1993 Trust Estate are limited obligations of the Board secured by and payable solely from the Trust Estate established by the Indenture. The bonds were issued to finance eligible student loans. The Trust Estate consists of student loans acquired under the indenture, all proceeds of the bonds and net revenues in the funds and accounts, and any other property pledged to the Trust Estate. The Board has pledged these assets and net revenues to repay \$1,556.790 million of outstanding student loan revenue bonds which are payable through 2046. The total principal and interest remaining to be paid on the bonds is discussed below. Principal and interest paid for the current year and total net revenues before interest expense were \$88.735 million and \$74.690 million, respectively.

#### Discrete Component Units

The Utah Housing Corporation revenue bonds were issued to provide sources of capital for making housing loans to persons of low or moderate income. Bonds repayments are made from the pledged mortgage payments.

The University of Utah, Utah State University and nonmajor component units issued revenue bonds for various capital purposes including student housing, special events centers, student union centers, and hospital and research facilities. The bonds are secured by pledged student building fees and other income of certain college activities.

Information on pledged revenues for discrete component units for the fiscal year ended June 30, 2008, is presented below.

*(Table on next page.)*

**Pledged Revenue — Component Units**  
(Expressed in Thousands)

	<b>Utah Housing Corporation</b>	<b>University of Utah</b>	<b>Utah State University</b>	<b>Nonmajor Component Units</b>
Type of Revenue Pledged* .....	D	A, B, C	A, B	A
Amount of Pledged Revenue .....	\$3,224,651	\$463,330	\$128,747	\$112,563
Term of Commitment .....	Thru 2050	Thru 2032	Thru 2035	Thru 2032
Percent of Revenue Pledged .....	100 %	100 %	100 %	100 %
Current Year Pledged Revenue .....	\$ 107,920	\$ 97,353	\$ 25,363	\$ 11,534
Current Year Principal and Interest Paid .....	\$ 314,871	\$ 28,196	\$ 6,623	\$ 9,945

\*Type of Revenue Pledged:

- A = Student and housing fees, auxiliary net revenues from bookstores, parking, stadium and event centers, and other campus generated charges and fees.
- B = Research net revenue generated from the recovery of allocated facilities and administrative rates to grants and contracts.
- C = Hospital and clinic net revenues from providing various health and psychiatric services to the community.
- D = Principal and interest repayments from issuing and servicing mortgage loans on single and multi-family housing.

(Continues on next page.)

**Revenue Bonds Payable — Primary Government**  
(Expressed in Thousands)

Bond Issue	Date Issued	Maturity Date	Interest Rate	Original Issue	Balance June 30, 2008
<b>Governmental Activities</b>					
<b>SBOA Lease Revenue Bonds:</b>					
Series 1992 A .....	07/15/92	1993–2011	5.30 % to 5.75 %	\$ 26,200	\$ 8,025
Series 1992 B .....	07/15/92	1994–2011	4.00 % to 6.00 %	\$ 1,380	435
Series 1993 A .....	12/01/93	1995–2013	4.50 % to 5.25 %	\$ 6,230	2,235
Series 1998 C .....	08/15/98	2000–2019	3.80 % to 5.50 %	\$ 101,557	84,760
Series 1999 A .....	08/01/99	2001–2009	5.25 %	\$ 6,960	290
Series 2001 A .....	11/21/01	2005–2021	4.00 % to 5.00 %	\$ 69,850	5,350
Series 2001 B .....	11/21/01	2002–2024	3.00 % to 5.75 %	\$ 14,240	12,215
Series 2003 .....	12/30/03	2005–2025	2.00 % to 5.00 %	\$ 20,820	17,475
Series 2004 A .....	10/26/04	2005–2027	3.00 % to 5.25 %	\$ 32,458	30,829
Total Lease Revenue Bonds Outstanding..					161,614
Plus Unamortized Bond Premium .....					1,621
Less Deferred Amount on Refunding.....					(893)
Total Lease Revenue Bonds Payable.....					<u>\$ 162,342</u>
<b>Business-type Activities</b>					
<b>Student Assistance Programs:</b>					
Series 1988 and 1993 Trust Estate Student Loan Indentures.....	1988–2007	1998–2046	Variable and 4.45 % to 6.00 %	\$2,181,050	\$ 2,155,695
Office Facility Bond Fund.....	2002, 2004	2003–2024	3.00 % to 5.13 %	\$ 11,780	9,485
Total Revenue Bonds Outstanding .....					2,165,180
Plus Unamortized Bond Premium .....					40
Total Revenue Bonds Payable.....					<u>\$ 2,165,220</u>
<b>SBOA Lease Revenue Bonds:</b>					
Series 1998 C .....	08/15/98	2000–2019	3.80 % to 5.50 %	\$ 3,543	\$ 3,190
Series 1999 A .....	08/01/99	2001–2009	5.25 %	\$ 2,495	115
Series 2001 B .....	11/21/01	2004–2023	3.25 % to 5.25 %	\$ 11,540	9,480
Series 2003 .....	12/30/03	2005–2025	2.00 % to 5.00 %	\$ 1,905	1,620
Series 2004 A .....	10/26/04	2005–2025	3.00 % to 5.25 %	\$ 13,347	12,386
Series 2006 A .....	01/10/06	2006–2027	3.50 % to 5.00 %	\$ 8,355	8,075
Series 2007 A .....	07/10/07	2009–2028	4.25 % to 5.00 %	\$ 15,380	15,380
Total Lease Revenue Bonds Outstanding..					50,246
Plus Unamortized Bond Premium .....					1,077
Less Deferred Amount on Refunding.....					(318)
Total Lease Revenue Bonds Payable.....					<u>\$ 51,005</u>
Total Lease Revenue/ Revenue Bonds Payable .....					<u>\$ 2,378,567</u>

**Revenue Bond Issues — Primary Government  
Debt Service Requirements to Maturity  
For Fiscal Years Ended June 30  
(Expressed in Thousands)**

**Principal**

Fiscal Year	Principal							
	Student Assistance Programs	1992 A Utah State Building Ownership Authority	1992 B Utah State Building Ownership Authority	1993 A Utah State Building Ownership Authority	1998 C Utah State Building Ownership Authority	1999 A Utah State Building Ownership Authority	2001 A Utah State Building Ownership Authority	2001 B Utah State Building Ownership Authority
2009.....	\$ 5,355	\$ 1,835	\$ 100	\$ 400	\$ 7,535	\$ 405	\$ —	\$ 1,005
2010.....	76,610	1,945	105	425	7,950	—	—	1,055
2011.....	510	2,060	110	445	8,410	—	—	1,090
2012.....	535	2,185	120	470	8,345	—	—	1,135
2013.....	555	—	—	495	8,805	—	—	1,175
2014–2018.....	457,340	—	—	—	44,795	—	—	6,705
2019–2023.....	3,450	—	—	—	2,110	—	5,350	8,485
2024–2028.....	135,775	—	—	—	—	—	—	1,045
2029–2033.....	89,500	—	—	—	—	—	—	—
2034–2038.....	364,500	—	—	—	—	—	—	—
2039–2043.....	493,875	—	—	—	—	—	—	—
2044–2048.....	537,175	—	—	—	—	—	—	—
Total.....	<u>\$2,165,180</u>	<u>\$ 8,025</u>	<u>\$ 435</u>	<u>\$ 2,235</u>	<u>\$ 87,950</u>	<u>\$ 405</u>	<u>\$ 5,350</u>	<u>\$ 21,695</u>

Continues Below

**Principal**

Fiscal Year	Principal						
	2003 Utah State Building Ownership Authority	2004 A Utah State Building Ownership Authority	2006 A Utah State Building Ownership Authority	2007 A Utah State Building Ownership Authority	Total Principal Required	Interest Required	Total Amount Required
2009.....	\$ 1,240	\$ 1,930	\$ 290	\$ 295	\$ 20,390	\$ 73,812	\$ 94,202
2010.....	1,275	2,405	300	520	92,590	71,932	164,522
2011.....	1,325	2,550	315	545	17,360	69,627	86,987
2012.....	1,375	2,665	325	565	17,720	68,714	86,434
2013.....	1,440	2,795	335	585	16,185	67,832	84,017
2014–2018.....	4,530	15,130	1,900	3,350	533,750	235,179	768,929
2019–2023.....	5,565	10,105	2,330	4,185	41,580	170,947	212,527
2024–2028.....	2,345	5,635	2,280	5,335	152,415	156,382	308,797
2029–2033.....	—	—	—	—	89,500	149,088	238,588
2034–2038.....	—	—	—	—	364,500	119,902	484,402
2039–2043.....	—	—	—	—	493,875	72,371	566,246
2044–2048.....	—	—	—	—	537,175	30,656	567,831
Total.....	<u>\$ 19,095</u>	<u>\$ 43,215</u>	<u>\$ 8,075</u>	<u>\$ 15,380</u>	<u>\$ 2,377,040</u>	<u>\$ 1,286,442</u>	<u>\$ 3,663,482</u>

**Revenue Bonds Payable — Component Units**  
(Expressed in Thousands)

<b>Bond Issue</b>	<b>Date Issued</b>	<b>Maturity Date</b>	<b>Interest Rate</b>	<b>Original Issue</b>	<b>Balance June 30, 2008</b>
Utah Housing Corporation Issues.....	1994–2008	2008–2050	Variable and 1.50 % to 9.00 %	\$ 2,949,293	\$ 1,750,563
University of Utah Revenue Bonds.....	1987–2007	2013–2032	Variable and 3.00 % to 6.75 %	\$ 476,320	\$ 331,076
Utah State University Revenue Bonds .....	2002–2007	2014–2035	1.90 % to 5.25 %	\$ 89,670	\$ 79,611
<b>Nonmajor Component Units</b>					
Revenue Bonds .....	1995–2007	2008–2032	2.00 % to 6.00 %	\$ 105,420	\$ 77,211
Total Revenue Bonds Outstanding .....					2,238,461
Colleges and Universities					
Plus Unamortized Bond Premium .....					1,928
Total Revenue Bonds Payable .....					<u>\$ 2,240,389</u>

**Revenue Bond Issues — Component Units**  
**Debt Service Requirements to Maturity**  
**For Fiscal Years Ended June 30**  
(Expressed in Thousands)

<b>Fiscal Year</b>	<b>Principal</b>				<b>Total Principal Required</b>	<b>Interest Required</b>	<b>Total Amount Required</b>
	<b>Utah Housing Corporation</b>	<b>University of Utah</b>	<b>Utah State University</b>	<b>Nonmajor Component Units</b>			
2009 .....	\$ 123,185	\$ 11,584	\$ 3,296	\$ 5,067	\$ 143,132	\$ 100,262	\$ 243,394
2010 .....	30,580	12,699	3,438	5,317	52,034	100,615	152,649
2011.....	32,232	15,284	3,605	5,016	56,137	98,151	154,288
2012 .....	31,963	13,938	3,767	5,914	55,582	95,488	151,070
2013 .....	32,264	14,427	3,950	4,008	54,649	93,369	148,018
2014–2018 .....	176,747	72,871	20,565	18,894	289,077	422,835	711,912
2019–2023 .....	213,190	72,656	10,765	15,980	312,591	348,751	661,342
2024–2028 .....	306,262	75,367	12,020	9,050	402,699	262,544	665,243
2029–2033 .....	389,087	42,249	12,370	7,966	451,672	155,841	607,513
2034–2038 .....	322,964	—	5,835	—	328,799	58,625	387,424
2039–2043 .....	67,789	—	—	—	67,789	13,557	81,346
2044–2048 .....	18,500	—	—	—	18,500	3,749	22,249
2049–2053 .....	5,800	—	—	—	5,800	478	6,278
Total .....	<u>\$ 1,750,563</u>	<u>\$ 331,075</u>	<u>\$ 79,611</u>	<u>\$ 77,212</u>	<u>\$ 2,238,461</u>	<u>\$ 1,754,265</u>	<u>\$ 3,992,726</u>

**D. Conduit Debt Obligations**

Of the Utah Housing Corporation (component unit) bonds outstanding, \$313.38 million were issued as multi-family purchase bonds. Of those bonds, \$311.845 million are conduit debt obligations issued on behalf of third parties. The Corporation is not obligated in any manner for repayment of the conduit debt. However, in accordance with the Corporation's accounting policies, the conduit debt is reported in the Corporation's financial statements.

In 1985, the State Board of Regents authorized the University of Utah (component unit) to issue Variable Rate Demand Industrial Development Bonds for the Salt Lake City Marriott University Park Hotel separate from the University. The bonds are payable solely from revenues of the hotel. The bonds do not constitute a debt or pledge of the faith and credit of the University of Utah or the State and, accordingly, have not been reported in the accompanying financial statements. The outstanding balance of the bonds at June 30, 2008, is \$5.6 million.

The State Charter School Finance Authority (component unit) issued conduit debt obligations on behalf of various charter schools. The debt is the responsibility of the charter schools, and neither the State nor any political subdivision of the State is obligated in any manner for repayment of the debt. Accordingly, this debt has not been reported in the accompanying financial statements. The outstanding balance at June 30, 2008, is \$39.812 million in tax-exempt and \$660 thousand in taxable conduit debt.

**E. Demand Bonds**

- The Student Loan Purchase Program had \$491.305 million of demand bonds outstanding at June 30, 2008, subject to purchase on the demand of the holder at a price equal to principal plus accrued interest, on seven days notice and delivery to the Board's remarketing agent.

In the event bonds cannot be remarketed, the Board has standby bond purchase agreements and a letter of credit agreement sufficient to pay the purchase price of bonds delivered to it. The Board pays quarterly fees to maintain the standby bond purchase agreements and letter of credit on the demand bonds.

The Program has an irrevocable direct-pay letter of credit expiring November 15, 2011, in the amount of \$37.462 million to support the Series 1993 A bonds of \$35 million. In addition, the Program has a standby bond purchase agreements of \$25.336 million expiring November 20, 2013 to support the Series 1988 C bonds of \$25 million, \$85.294 million expiring November 16, 2025 to support the Series 1995 L bonds of \$79.5 million, \$108.42 million expiring April 29, 2025 to support the Series 1996 Q and 1997 R bonds of \$101.055 million, \$158.753 million expiring February 11, 2024 to support the 2005 Series W and X bonds of \$151.08 million, and \$106.934 million expiring November 29, 2012 to support the 2007 series Y bonds of \$99.67 million.

As of June 30, 2008, the Program had drawn \$444.33 million upon the liquidity facility to support certain bonds under the 1988 Series C, 1995 Series L, 1996 Series Q, 1997 Series R, 2005 Series W, and 2005 Series X which had not been remarketed. Under the terms of the liquidity facility, the

interest on the bonds held in the liquidity facility are paid at the Bank Rate which is defined as the greater of the Federal Funds Rate plus .50% per annum, or the Prime Rate. The Bank Rate on the bonds increases by 1.25% if the bonds remain in the liquidity facility for more than 90 days. The Bank Rate for the year ended June 30, 2008 ranged between 5% and 6.25%. The bonds are redeemable in semi-annual installments from available funds, provided that all of the unpaid principal amount of Bank Bonds shall be redeemed by the seventh anniversary of the Bank Purchase Date.

As of June 30, 2008, there were insufficient clearing bids on all of the Program's bonds bearing interest at an adjustable rate, which is set by auction procedure every 28 or 35 days (ARCs). Interest on these bonds will be calculated at the maximum rate. In general, the Maximum Auction Rate means, for any taxable auction, a per annum interest rate on the ARCs which, when taken together with the interest rate on the ARCs for the one year period ending on the final day of the proposed auction period, would result in the average interest rate on the ARCs not being in excess of, the lesser of the 91 day United States Treasury Bill Rate plus 1.20% or LIBOR plus 1.50% for such one year period. For a tax exempt bond the Maximum Auction Rate means, for any auction, a per annum interest rate on the ARCs which, when taken together with the interest rate on the ARCs for the one year period ending on the final day of the proposed auction period, would result in the average interest rate on the ARCs not being in excess of, the lesser of the After Tax Equivalent Rate plus 175% or the Kenny Index for such one year period absent a change in the rating on the bonds. The Maximum Auction Rate for the year ended June 30, 2008 ranged between 0% and 16.62%

- The Utah Housing Corporation (component unit) had \$870.715 million of bonds outstanding at June 30, 2008, subject to purchase on the demand of the holder at a price equal to principal plus accrued interest, on delivery to the remarketing agent.

In the event the variable rate bonds cannot be remarketed, the Corporation has entered into various irrevocable Standby Bond Purchase Agreements (Liquidity Facility) with five different banks totaling \$960 million. These Agreements provide that these institutions will provide funds to purchase the variable rate bonds that have been tendered and not remarketed. These liquidity providers receive a fee ranging from 12.5 to 17.5 basis points of the outstanding amount of the variable rate bonds paid on a quarterly basis. The Corporation has not drawn on any of the facilities to date.

- The University of Utah (component unit) Series 1997 A bonds in the amount of \$9.42 million currently bear interest at a weekly rate in accordance with bond provisions. When a weekly rate is in effect, the bonds are subject to purchase on the demand of the holder at a price equal to principal plus accrued interest on seven days notice and delivery to the University's tender agent. If the bonds cannot be remarketed, the tender agent is required to draw on an irrevocable standby bond purchase agreement to pay the purchase price of the bonds delivered to it. The standby bond purchase agreement is with J.P. Morgan Chase Bank and is valid through July 30, 2010. No funds have been drawn against the standby bond purchase agreement. The interest requirement for the Series 1997 A Bonds is calculated using an interest rate of 1.6 percent, which is the rate in effect as of June 30, 2008.

The University's Hospital Revenue Bonds Series 2006 B in the amount of \$20.24 million currently bear interest at a daily rate in accordance with the bond provisions. When a daily rate is in effect, these bonds are also subject to purchase on the demand of the holder at a price equal to principal plus accrued interest. The University's remarketing agent is authorized to use its best efforts to sell the repurchased bonds at a price equal to this same amount plus accrued interest. If the bonds cannot be remarketed, the tender agent is required to draw on an irrevocable standby bond purchase agreement to pay the purchase price of the bonds delivered to it. This agreement is with DEPFA bank and is valid through October 25, 2013. No funds have been drawn against the standby purchase agreement. The interest requirement for the bonds is calculated using an annualized interest rate of 7 percent which is the rate effective at June 30, 2008.

#### F. Defeased Bonds and Bond Refunding

On October 15, 2007, the Utah State Building Ownership Authority cash defeased \$4.515 million of 1998 C Lease Revenue Bonds at a net cost of \$4.887 million. On December 5, 2007, the Utah State Building Ownership Authority cash defeased \$56.2 million of 2001 A Lease Revenue Bonds at a net cost of \$58.594 million, and cash defeased \$8.525 million of 2004 B Lease Revenue Bonds at a net cost of \$8.507 million. These funds were paid to an escrow agent to be placed in an irrevocable trust account to provide for the debt service payments on the defeased bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the Statement of Net Assets.

In prior years, the State defeased certain general obligation and revenue bonds by placing the proceeds of new bonds and other monies available for debt service in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the Statement of Net Assets. At June 30, 2008, the total amount outstanding of defeased general obligation bonds was \$401.81 million. At June 30, 2008, the total amount outstanding of defeased revenue bonds was \$73.7 million.

In prior years, component units defeased certain revenue bonds by placing the proceeds of new bonds and various bond reserves in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the component unit column on the Statement of Net Assets. At June 30, 2008, \$131.472 million of college and university bonds outstanding are considered defeased.

#### G. Contracts Payable

Component unit capital leases/contracts payable include \$6.26 million in life annuity contracts.

#### H. Notes Payable

The notes payable balance consists of notes issued by component units for the purchase of buildings and equipment. The notes bear various interest rates and will be repaid over the next 17 years. They are secured by the related assets. Payment information on notes payable is presented below.

**Notes Payable Debt Service Requirements to Maturity  
Component Units  
For Fiscal Years Ending June 30  
(Expressed in Thousands)**

Fiscal Year	Principal				Total Principal Required	Interest Required	Total Amount Required
	Utah Housing Corporation	University of Utah	Utah State University	Nonmajor Component Units			
2009 .....	\$ 27	\$ 902	\$ 1,777	\$ 1,188	\$ 3,894	\$ 2,318	\$ 6,212
2010 .....	30	849	1,850	1,161	3,890	2,148	6,038
2011 .....	33	850	1,829	526	3,238	1,935	5,173
2012 .....	36	803	1,785	3,919	6,543	1,752	8,295
2013 .....	40	861	1,873	487	3,261	1,422	4,683
2014-2018 .....	95	5,350	9,852	160	15,457	4,538	19,995
2019-2023 .....	—	2,637	5,220	—	7,857	981	8,838
2024-2028 .....	—	—	1,131	—	1,131	22	1,153
Total .....	<u>\$ 261</u>	<u>\$ 12,252</u>	<u>\$ 25,317</u>	<u>\$ 7,441</u>	<u>\$ 45,271</u>	<u>\$ 15,116</u>	<u>\$ 60,387</u>

## I. Debt Service Requirements for Derivatives

**Swap Payments and Associated Debt** — As explained in Note 3.D., Utah Housing Corporation (major component unit) had entered into 76 separate pay-fixed, receive-variable interest rate swaps and one Interest Rate Cap Agreement as of June 30, 2008. Using rates as of June 30, 2008, debt service requirements of the

Corporation's outstanding variable-rate debt and net swap payments are presented below. As rates vary, variable-rate bond interest payments and net swap payments/(receipts) will vary. The principal, interest and net swap interest are included in the Component Unit debt service schedule presented on page 95 for Utah Housing Corporation.

**Utah Housing Corporation**  
**Swap Payments and Associated Debt**  
**For Fiscal Years Ending June 30**  
*(Expressed in Thousands)*

<b>Fiscal Year</b>	<b>Variable Rate Bonds</b>		<b>Interest Rate Swaps, Net</b>	<b>Total</b>
	<b>Principal</b>	<b>Interest</b>	<b>Swaps, Net</b>	
2009 .....	\$ 10,880	\$ 14,262	\$ 20,762	\$ 45,904
2010 .....	1,760	14,045	22,147	37,952
2011 .....	1,965	14,010	22,085	38,060
2012 .....	1,660	13,971	22,020	37,651
2013 .....	1,860	13,938	21,961	37,759
2014–2018 .....	29,390	68,761	107,964	206,115
2019–2023 .....	95,850	63,465	98,758	258,073
2024–2028 .....	155,455	52,851	81,149	289,455
2029–2033 .....	258,390	34,936	50,843	344,169
2034–2038 .....	209,575	12,226	15,586	237,387
2039–2040 .....	22,860	462	337	23,659
Total .....	\$ 789,645	\$ 302,927	\$ 463,612	\$ 1,556,184

*(Notes continue on next page.)*

**NOTE 11. GOVERNMENTAL FUND BALANCES AND NET ASSETS RESTRICTED BY ENABLING LEGISLATION****A. Governmental Fund Balances – Reserved and Designated**

The State's reserved fund balances represent: (1) **Nonlapsing Appropriations** which include continuing appropriations or

nonlapsing funds, encumbrances for construction contracts in the capital projects funds, and limited encumbrances in the general and special revenue funds; or (2) **Restricted Purposes** which include fund balances that are legally restricted for other purposes, assets restricted by bond agreements or other external restrictions, and those portions of fund balance that are not available for appropriation or expenditure, such as loans to internal service funds. A summary of the nature and purpose of these reserves by fund type at June 30, 2008, follows:

	<b>Reserved Fund Balances</b> (Expressed in Thousands)		
	<b>Nonlapsing Appropriations</b>	<b>Restricted Purposes</b>	<b>Total Reserved</b>
<b>General Fund:</b>			
Legislature .....	\$ 5,084	\$ —	\$ 5,084
Governor.....	15,422	2,569	17,991
Elected Officials .....	63,181	1	63,182
Administrative Services.....	6,023	3,287	9,310
Tax Commission.....	14,769	12,258	27,027
Human Services.....	11,539	5,794	17,333
Corrections .....	10,142	1	10,143
Public Safety.....	32,251	12,079	44,330
Courts .....	2,044	9,321	11,365
Health .....	6,893	23,075	29,968
Environmental Quality .....	1,348	6,492	7,840
Higher Education.....	712	—	712
Employment and Family Services .....	—	22,232	22,232
Natural Resources.....	17,963	31,372	49,335
Community and Culture .....	3,675	534	4,209
Business, Labor, and Agriculture.....	10,808	14,277	25,085
Industrial Assistance Account.....	—	32,049	32,049
Loans to Internal Service Funds .....	—	22,237	22,237
Tobacco Settlement Funds.....	—	1,242	1,242
Oil Overcharge Funds.....	—	1,203	1,203
Mineral Bonus Account.....	—	33,302	33,302
Other Purposes .....	841	34,780	35,621
Total .....	<u>\$ 202,695</u>	<u>\$ 268,105</u>	<u>\$ 470,800</u>
<b>Uniform School Fund:</b>			
Minimum School Program .....	\$ 120,574	\$ —	\$ 120,574
State Office of Education.....	22,192	—	22,192
School Building Program .....	—	15,790	15,790
School Land Interest.....	—	30,901	30,901
Loans to Internal Service Funds .....	—	121	121
Total .....	<u>\$ 142,766</u>	<u>\$ 46,812</u>	<u>\$ 189,578</u>
<b>Transportation Fund:</b>			
Transportation.....	\$ 26,459	\$ 148,336	\$ 174,795
Public Safety.....	—	14,110	14,110
Corridor Preservation .....	—	21,786	21,786
Aeronautical Programs .....	—	5,678	5,678
Total .....	<u>\$ 26,459</u>	<u>\$ 189,910</u>	<u>\$ 216,369</u>
<b>Transportation Investment Fund:</b>			
Transportation Investment Fund of 2005.....	\$ —	\$ 57,369	\$ 57,369
Centennial Highway Program.....	—	125,487	125,487
Total .....	<u>\$ —</u>	<u>\$ 182,856</u>	<u>\$ 182,856</u>
<b>Trust Lands Fund:</b>			
Funds Held as Permanent Investments .....	\$ —	\$1,014,449	\$1,014,449
<b>Non-major Governmental Funds:</b>			
Capital Projects.....	\$ 181,434	\$ 901	\$ 182,335
Debt Service .....	—	5,769	5,769
Tobacco Settlement Funds.....	—	45,834	45,834
Environmental Reclamation .....	—	21,017	21,017
Other Purposes .....	—	9,262	9,262
Total .....	<u>\$ 181,434</u>	<u>\$ 82,783</u>	<u>\$ 264,217</u>

**Designated Fund Balances**  
(Expressed in Thousands)

	<u>General Fund</u>	<u>Education Fund</u>	<u>Uniform School Fund</u>	<u>Transportation Fund</u>
<b>Designated for:</b>				
Budget Reserve (Rainy Day) Account .....	\$ 194,280	\$ —	\$ —	\$ —
Education Budget Reserve Account .....	—	234,676	—	—
Disaster Recovery Account .....	34,697	—	—	—
Postemployment and Other Liabilities .....	145,106	179,322	1,024	44,602
Fiscal Year 2009 Appropriations:				
Line Item Appropriations .....	19,985	—	182,194	—
Capital Projects .....	—	—	—	—
Debt Service .....	—	—	—	—
Total .....	<u>\$ 394,068</u>	<u>\$ 413,998</u>	<u>\$ 183,218</u>	<u>\$ 44,602</u>

Continues Below

	<u>Transportation Investment Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Designated for:</b>			
Budget Reserve (Rainy Day) Account .....	\$ —	\$ —	\$ 194,280
Education Budget Reserve Account .....	—	—	234,676
Disaster Recovery Account .....	—	—	34,697
Postemployment and Other Liabilities .....	17,016	—	387,070
Fiscal Year 2009 Appropriations:			
Line Item Appropriations .....	—	—	202,179
Capital Projects .....	—	60,735	60,735
Debt Service .....	—	20,801	20,801
Total .....	<u>\$ 17,016</u>	<u>\$ 81,536</u>	<u>\$ 1,134,438</u>

**B. Net Assets Restricted by Enabling Legislation**

The State’s net assets restricted by enabling legislation represent resources which a party external to a government—such as citizens, public interest groups, or the judiciary—can compel the government to use only for the purpose specified by the legislation.

The government-wide Statement of Net Assets reports \$4.053 billion of restricted net assets, of which \$20.609 million is restricted by enabling legislation.

**NOTE 12. DEFICIT NET ASSETS AND FUND BALANCE**

Funds reporting a deficit total net assets position at June 30, 2008, are (in thousands):

Private Purpose Trust Funds:	
Employers’ Reinsurance .....	\$ (34,120)
Petroleum Storage Tank .....	\$ (25,269)

The deficit in the Employers’ Reinsurance Trust represents the unfunded portion of the actuarial estimate of claims incurred. The Employers’ Reinsurance Trust claims are funded from assessments on all workers’ compensation insurance issued to

employers within the State. The Utah Labor Commission sets the rate up to the maximum established by the Legislature to keep current revenues at a level sufficient to cover current cash disbursements. State law limits the State’s liability to the cash or assets in the Employers’ Reinsurance Trust only. State law also limits the Trust’s liability to claims resulting from industrial accidents or occupational diseases occurring on or before June 30, 1994. For claims resulting from accidents or diseases on or after July 1, 1994, the employer or its insurance carrier is liable for resulting liabilities. Unfunded future claims are payable solely from future trust revenues.

The Petroleum Storage Tank Trust covers the clean-up costs of leaks from state-approved underground petroleum storage tanks. The assets in the fund are more than adequate to pay current claims. Unfunded future claims will be funded solely by future trust revenues.

Funds/activities reporting a deficit position in the unrestricted portion of their net assets at June 30, 2008, are (in thousands):

Internal Service Funds:	
Technology Services .....	\$ (2,703)
General Services .....	\$ (615)
Fleet Operations .....	\$ (12,354)
Property Management .....	\$ (237)

The Internal Service Funds deficits are mainly due to the significant investment in capital assets required for these operations. The deficits will be covered by future charges for services. Management may also seek rate increases to help reduce these deficits.

In addition, the Capital Projects – State Building Ownership Authority Fund (nonmajor governmental fund) reported a \$3.708 million deficit unreserved undesignated fund balance as a result of outstanding encumbrances on various capital projects. Appropriations and bond proceeds available in the next fiscal year will fund these deficits.

**NOTE 13. INTERFUND TRANSFERS**

Transfers between funds occur when one fund collects revenue and transfers the assets to another fund for expenditure or when one fund provides working capital to another fund. All transfers must be legally authorized by the Legislature through statute or an *Appropriation Act*. Interfund transfers for the fiscal year ended June 30, 2008, are as follows (in thousands):

	<b>Transfers In:</b>					
	<b>Governmental Funds</b>					
	<b>General Fund</b>	<b>Education Fund</b>	<b>Uniform School Fund</b>	<b>Transportation Fund</b>	<b>Transportation Investment Fund</b>	<b>Trust Lands Fund</b>
<b>Transfers Out:</b>						
General Fund.....	\$ —	\$ —	\$ 6,250	\$ 191,803	\$ 359,000	\$ 32
Education Fund.....	728,116	—	2,319,321	—	—	—
Uniform School Fund .....	60,898	44,237	—	—	—	—
Transportation Fund.....	38,765	—	—	—	79,833	—
Transportation Investment Fund .	5,000	—	—	72,431	—	—
Nonmajor Governmental Funds ..	7,914	—	—	—	—	—
Unemployment Compensation ....	588	—	—	—	—	—
Water Loan Programs.....	3,670	—	—	—	—	—
Nonmajor Enterprise Funds .....	62,904	—	—	—	—	9,618
Internal Service Funds .....	367	—	—	—	—	—
<b>Total Transfers In .....</b>	<b>\$ 908,222</b>	<b>\$ 44,237</b>	<b>\$ 2,325,571</b>	<b>\$ 264,234</b>	<b>\$ 438,833</b>	<b>\$ 9,650</b>

Continues Below

	<b>Transfers In:</b>				
	<b>Governmental Funds</b>		<b>Enterprise Funds</b>		<b>Total Transfers Out</b>
	<b>Nonmajor Governmental Funds</b>	<b>Water Loan Programs</b>	<b>Nonmajor Enterprise Funds</b>	<b>Internal Service Funds</b>	
<b>Transfers Out:</b>					
General Fund.....	\$ 282,283	\$ 1,582	\$ 32,498	\$ 378	\$ 873,826
Education Fund.....	128,084	—	—	—	3,175,521
Uniform School Fund .....	—	—	5,000	—	110,135
Transportation Fund.....	12,647	—	—	—	131,245
Transportation Investment Fund .	131,627	—	—	—	209,058
Nonmajor Governmental Funds ..	5,012	—	—	—	12,926
Unemployment Compensation ....	—	—	—	—	588
Water Loan Programs.....	—	—	—	—	3,670
Nonmajor Enterprise Funds .....	—	—	—	33	72,555
Internal Service Funds .....	—	—	—	33	400
<b>Total Transfers In .....</b>	<b>\$ 559,653</b>	<b>\$ 1,582</b>	<b>\$ 37,498</b>	<b>\$ 444</b>	<b>\$ 4,589,924</b>

Transfers from major governmental funds to nonmajor governmental funds are primarily for capital facility construction and debt service expenditures. Transfers from the General Fund to nonmajor enterprise funds are primarily mineral lease royalties used to make loans and grants to local governments through the Community Impact Loan Fund. Transfers from nonmajor enterprise funds to the General Fund are mostly liquor profits from the Alcoholic Beverage Control Fund that are required by statute to be

deposited in the General Fund. All other transfers are made to finance various programs as authorized by the Legislature.

During fiscal year 2008, the Legislature authorized transfers of \$367 thousand from the Internal Service Funds to the General Fund to subsidize general fund revenues. In addition, the Legislature authorized payments of \$810.892 million to the Colleges and Universities. Payments to the Colleges and Universities are reported

as expenditures in both the General Fund fund statements and the Governmental Activities column of the Statement of Activities. They are also reported as revenues in the Component Units column of the Statement of Activities.

#### NOTE 14. LITIGATION, CONTINGENCIES, AND COMMITMENTS

##### A. Litigation

The State is involved in various legal actions arising in the ordinary course of business. The State is vigorously contesting all of these matters, but as of this date it is not possible to determine the outcome of these proceedings. In the opinion of the Attorney General and management, the ultimate disposition of these matters will not have a material adverse effect on the State's financial position.

- Members of the Navajo Nation allege the State of Utah has mismanaged Navajo Nation Trust Fund monies. The plaintiffs are seeking an accounting of the legitimacy of the fund's receipts and disbursements, and damages of \$142 million including interest and attorneys' fees.
- A lawsuit was filed by the Tobacco Companies against the settling states participating in a master settlement agreement in an effort to recoup tobacco settlement payments made in prior years. The plaintiffs allege that they are entitled to a non-participating manufacturer adjustment that will allow them to take a credit against these payment obligations. The dispute is currently subject to arbitration. It is impossible to determine the potential liability; however, any settlement will be a reduction in future state tobacco receipts.
- In addition to the items above, the State is contesting other legal actions totaling over \$9.6 million plus attorneys' fees and interest and other cases where the amount of potential loss is undeterminable.

##### B. Contingencies

- Financial and compliance audits (Single Audit) of federal grants, contracts, and agreements were conducted under the provisions of the Federal Office of Management and Budget's circulars. As a result of the audits, the allowability of \$34.328 million of federal expenditures is in question. These costs will be contested with the federal agency involved, and management estimates the liability to be less than the questioned amounts. In addition, program compliance audits by the federal government are conducted periodically; however, an estimate of any potential disallowances on these audits and findings on other audits on noncompliance cannot be estimated as to the potential liability. The Single Audit for the fiscal year ended June 30, 2008, is in process.
- Management's estimated liability for the Petroleum Storage Tank Trust (private purpose trust fund) is highly sensitive to change based on the short period of historical data and the uncertainties in estimating costs. Since it is not possible to determine the occurrence date of a leak in an underground storage tank, it is not possible to estimate the number or the associated costs of leaks that have not been detected.
- The Utah Department of Transportation (UDOT) plans on

seeking reimbursement from the Federal Highway Administration (FHWA) for approximately \$508 thousand for fiscal year 2009. The State received \$14.37 million in fiscal year 2008. The related costs were incurred by the State as a result of the I-15 reconstruction project and were originally paid using state funds. UDOT has not recorded an accounts receivable for these future reimbursement requests because the requests are contingent upon sufficient future federal funds and federal obligation authority becoming available and future approval by the FHWA.

- The State was totally self-insured for liability claims until February 1, 2008. After this date, the State is self-insured for liability claims up to \$1 million and beyond the excess insurance policy limit of \$10 million. The State is self-insured for individual property and casualty claims up to \$1 million and up to \$3.5 million in aggregate claims and beyond the excess insurance policy limit of \$600 million per occurrence. According to an actuarial study and other known factors, \$41.285 million exists as either incurred but unfiled or unpaid claims. This amount is reported as a liability of the Department of Administrative Services' Risk Management Fund (internal service fund).
- The Utah School Bond Guaranty Act (*Utah Code Annotated, 1953*, as amended, Sections 53A-28-101 to 402), which took effect on January 1, 1997, pledges the full faith, credit, and unlimited taxing power of the State to guaranty full and timely payment of the principal and interest on general obligation bonds issued by qualifying local school boards. The primary purpose of the Guaranty Act is to reduce borrowing costs for local school boards by providing credit enhancement for Guarantied Bonds.

In the event a school board is unable to make the scheduled debt service payments on its Guarantied Bonds, the State is required to make such payments in a timely manner. For this purpose, the State may use any available monies, may use short-term borrowing from the State Permanent School Fund (part of the permanent Trust Lands Fund), or may issue short-term general obligation notes. The local school board remains liable to the State for any such payments on Guarantied Bonds. Reimbursements to the State may be obtained by intercepting payment of state funds intended for the local school board. The State may also compel the local school board to levy a tax sufficient to reimburse the State for any guaranty payments.

The State Superintendent of Public Instruction is charged with monitoring the financial condition of local school boards and reporting, at least annually, its conclusions to the Governor, the Legislature, and the State Treasurer. The State Superintendent must report immediately any circumstances which suggest a local school board may not be able to pay its debt service obligations when due. The State does not expect that it will be required to advance monies for the payment of debt service on Guarantied Bonds for any significant period of time.

Local school boards have \$2.458 billion principal amount of Guarantied Bonds outstanding at June 30, 2008. The State cannot predict the amount of bonds that may be guarantied in future years, but no limitation is currently imposed by the Guaranty Act.

- The Attorney General of the State sued the tobacco industry for medical costs related to smoking. The State of Utah has signed on to a master settlement agreement along with 45 other states.

The major tobacco manufacturers and most of the smaller manufacturers have joined the agreement. The State received \$42.059 million from tobacco companies in fiscal year 2008 and expects to receive approximately \$43.861 million in fiscal year 2009. Annual payments will be adjusted for factors such as inflation, decreased sales volume, previously settled law suits, disputed payments, and legal fees.

### C. Commitments

- At June 30, 2008, the Industrial Assistance Program of the General Fund had grant commitments of \$3.118 million, contingent on participating companies meeting certain performance criteria.
- Utah Retirement Systems (pension trust funds) has at its yearend December 31, 2007, committed to fund certain private equity partnerships and real estate projects for an amount of \$5.592 billion. Funding of \$3.446 billion has been provided, leaving an unfunded commitment of \$2.146 billion as of December 31, 2007, which will be funded over the next five years.
- As of June 30, 2008, the Utah Housing Corporation (major component unit) has committed to purchase mortgages under the warehouse loans and the Single-Family Mortgage Purchase Program in the amount of \$45.99 million. The Corporation has a Revolving Credit Loan with a Utah industrial bank in the amount of \$5 million due October 31, 2009. At June 30, 2008, the outstanding balance was \$1.725 million. The Revolving Credit Loan bears interest at a calculated LIBOR rate advance or base rate advance. The revolving Credit Loan balance consists of two separate loans. The first loan is dated November 9, 2007 for \$1.275 million with an interest rate of 2.73 percent at June 30, 2008. The second loan is dated June 26, 2008 for \$450 thousand with an interest rate of 2.25 percent at June 30, 2008. These two loans are due during the year ended June 30, 2009.
- At June 30, 2008, the enterprise funds had loan commitments of approximately \$454.105 million and grant commitments of approximately \$42.362 million.
- At June 30, 2008, the Utah Higher Education Assistance Authority Student Loan Guarantee Program (Student Assistance Programs, major enterprise fund) had guaranteed student loans outstanding with an original principal amount of approximately \$2.32 billion. Also, at June 30, 2008, the Student Assistance Programs had commitments to purchase approximately \$280.915 million in student loans and provide approximately \$8.436 million in reductions to borrower loan balances.
- At June 30, 2008, the Utah Department of Transportation had construction and other contract commitments of \$811.588 million, of which \$169.836 million is for Transportation Investment Fund (special revenue fund) projects and \$641.752 million is for Transportation Fund (special revenue fund) projects. These commitments will be funded with bonded debt and future appropriations.

### NOTE 15. JOINT VENTURE

The Utah Communications Agency Network (UCAN) was created by the State Legislature in 1997 as an independent agency. Its

purpose is to provide public safety communications services and facilities on a regional or statewide basis.

UCAN's governing board consists of ten representatives elected by the board, and five state representatives of which four are appointed by the Governor. The State has contracted to purchase communication services from UCAN to meet the needs of law enforcement officers in the Departments of Public Safety, Corrections, Natural Resources, and other smaller state agencies.

In fiscal year 1998 the State provided startup capital of \$185 thousand. UCAN also may receive legal counsel from the Attorney General's Office at no cost. Contracts with state agencies are estimated to provide over 30 percent of UCAN's operating revenues.

UCAN had \$7.61 million of revenue bonds outstanding at June 30, 2008. UCAN's debt is not a legal obligation of the State; however, if UCAN cannot meet its debt service requirements, state law allows the Governor to request an appropriation to restore the debt service reserve fund to its required level or to meet any principal or interest payment deficiency. The Legislature is not required to make any such appropriation, but if made, UCAN must repay the State within 18 months. To date, UCAN has never requested any such funding from the State and has had sufficient resources to cover its debt service and debt service reserve requirements.

The Utah State Auditor's Office audits UCAN's financial statements. Copies of those statements can be obtained from UCAN's administrative office or from the Utah State Auditor's Office.

### NOTE 16. PENSION PLANS

Eligible employees of the State are covered by one of the following retirement plans:

#### A. Utah Retirement Systems

Utah Retirement Systems (URS) was established by Section 49 of *Utah Code Annotated, 1953*, as amended. URS administers the pension systems and plans under the direction of the URS Board, which consists of the State Treasurer and six members appointed by the Governor. URS has a separate accounting system and prepares a separately issued financial report covering all retirement systems and deferred compensation plans it administers. URS maintains records and prepares separately issued financial statements using fund accounting principles and the accrual basis of accounting under which expenses, including benefits and refunds, are recorded when the liability is incurred. Revenues, including contributions, are recorded in the accounting period in which they are earned and become measurable. URS reports on a calendar yearend. The December 31, 2007, financial report has been included in this Comprehensive Annual Financial Report as a pension trust fund for the Utah Retirement Systems (URS) within the fiduciary funds. Copies of the separately issued financial report that include financial statements and required supplemental information may be obtained by writing to Utah Retirement Systems, 560 East 200 South, Salt Lake City, Utah 84102, or by calling 1-800-365-8772.

The URS operations are comprised of the following groups of systems and plans covering substantially all employees of the State, public education, and other political subdivisions of the State:

- The Public Employees Contributory Retirement System

(Contributory System); the Public Employees Noncontributory Retirement System (Noncontributory System); and the Firefighters Retirement System (Firefighters System), which are defined-benefit multiple-employer, cost-sharing, public employee retirement systems;

- The Public Safety Retirement System (Public Safety System), which is a defined-benefit mixed agent and cost-sharing, multiple-employer retirement system;
- The Judges Retirement System (Judges System) and the Utah Governors and Legislative Retirement Plan, which are single-employer service employee retirement systems; and five

defined contribution plans comprised of the 401(k) Plan, 457 Plan, Roth and Traditional IRA Plans, and Health Reimbursement Arrangement.

Retirement benefits are specified by Section 49 of *Utah Code Annotated, 1953*, as amended. The retirement systems are defined-benefit plans in which the benefits are based on age and/or years of service and highest average salary. Various plan options within the systems may be selected by retiring members. Some of the options require actuarial reductions based on attained age, age of spouse, and similar actuarial factors. A brief summary of eligibility for and benefits of the systems is provided in the following table:

**Summary of Eligibility and Benefits**

	<b>Contributory System</b>	<b>Noncontributory System</b>	<b>Public Safety System</b>	<b>Firefighters System</b>	<b>Judges System</b>
Highest Average Salary	Highest 5 Years	Highest 3 Years		Highest 3 Years	Highest 2 Years
Years of Service	30 years any age	30 years any age		20 years any age	25 years any age
Required and/or Age	*20 years age 60	*25 years any age		10 years age 60	*20 years age 55
Eligible for Benefit	*10 years age 62 4 years age 65	*20 years age 60 *10 years age 62 4 years age 65		4 years age 65	10 years age 62 6 years age 70
Benefit Percent per Year of Service	1.25% to June 1975 2.00% July 1975 to present	2.00% per year	2.50% per year up to 20 years 2.00% per year over 20 years Benefit cannot exceed 70% of final average salary		5.00% first 10 years 2.25% second 10 years 1.00% over 20 years Benefit cannot exceed 75% of final average salary

\*With actuarial reductions

Former governors at age 65 receive \$1,180 per month per term. Legislators receive a benefit actuarially reduced at age 62 with ten or more years of service, or an unreduced benefit at age 65 with four or more years of service at the rate of \$26 per month per year of service. Both the governors' and legislators' benefits are adjusted based on the Consumer Price Index (CPI), limited to 4 percent of the base benefit per year.

Death benefits for active and retired employees are in accordance with retirement statutes. Upon termination of employment, members of the systems may leave their retirement account intact for future

benefits based on vesting qualification, or withdraw the accumulated funds in their individual member account and forfeit service credits and rights to future benefits upon which the contributions were based.

As a condition of participation in the systems, employers and/or employees are required to contribute certain percentages of salaries and wages as authorized by statute and specified by the Board. Employee contributions may be paid in part or in whole by the employer. Contributions in some systems are also augmented by fees or insurance premium taxes. Below is a summary of system participants.

**Participants  
December 31, 2007**

	<b>Non-contributory System</b>	<b>Contributory System</b>	<b>Public Safety System</b>	<b>Fire-fighters System</b>	<b>Judges System</b>	<b>Governors and Legislative Retirement Plan</b>
Number of participating:						
Employers.....	411	160	126	51	1	1
Members:						
Active.....	89,605	2,852	7,587	1,771	108	86
Terminated vested.....	28,996	1,404	1,576	112	7	87
Retirees and beneficiaries:						
Service benefits.....	29,965	5,549	3,600	985	96	220
Disability benefits.....	—	3	14	78	—	—

Employer contribution rates consist of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the members during the current year) and (2) an amount for amortization of the unfunded, or excess funded actuarial accrued liability over an open 20 year amortization period. These rates are determined using the entry age actuarial cost method with a supplemental present value and the same actuarial assumptions used to calculate the actuarial accrued liability.

The following table presents the State of Utah's actuarially determined employer contributions required and paid to URS. These amounts are equal to the annual pension costs for each of the stated years and all of these amounts were paid for each year. Accordingly, the net pension obligation (NPO) at the end of each year was zero. For the Governors and Legislative Retirement Plan, there has been no annual pension cost, required contributions, or NPO because the plan was overfunded for each of these years.

**State of Utah's Employer Contributions  
Required and Paid  
For Fiscal Years Ended June 30  
(Expressed in Thousands)**

	<u>Contributory System</u>	<u>Non- contributory System</u>	<u>Public Safety System</u>	<u>Fire- fighters System</u>	<u>Judges System</u>	<u>Total All Systems</u>
<b>Primary Government:</b>						
2008 .....	\$ 3,792	\$ 101,591	\$ 29,261	\$ 75	\$ 1,737	\$ 136,456
2007 .....	\$ 3,874	\$ 94,384	\$ 27,208	\$ 59	\$ 1,238	\$ 126,763
2006 .....	\$ 4,197	\$ 87,445	\$ 22,701	\$ 49	\$ 1,007	\$ 115,399
2005 .....	\$ 4,335	\$ 80,966	\$ 21,112	\$ 52	\$ 814	\$ 107,279
2004 .....	\$ 3,894	\$ 67,745	\$ 19,165	\$ 50	\$ 782	\$ 91,636
<b>Component Units:</b>						
<b>Colleges and Universities:</b>						
2008 .....	\$ 2,160	\$ 40,781	\$ 498	\$ —	\$ —	\$ 43,439
2007 .....	\$ 2,200	\$ 39,016	\$ 488	\$ —	\$ —	\$ 41,704
2006 .....	\$ 2,117	\$ 37,813	\$ 425	\$ —	\$ —	\$ 40,355
2005 .....	\$ 2,201	\$ 35,195	\$ 422	\$ —	\$ —	\$ 37,818
2004 .....	\$ 1,996	\$ 30,434	\$ 411	\$ —	\$ —	\$ 32,841
<b>Other:</b>						
2008 .....	\$ 76	\$ 2,938	\$ —	\$ —	\$ —	\$ 3,014
2007 .....	\$ 78	\$ 2,722	\$ —	\$ —	\$ —	\$ 2,800
2006 .....	\$ 60	\$ 2,385	\$ —	\$ —	\$ —	\$ 2,445
2005 .....	\$ 59	\$ 2,273	\$ —	\$ —	\$ —	\$ 2,332
2004 .....	\$ 52	\$ 1,913	\$ —	\$ —	\$ —	\$ 1,965
<b>Total Primary Government and Component Units:</b>						
2008 .....	\$ 6,028	\$ 145,310	\$ 29,759	\$ 75	\$ 1,737	\$ 182,909
2007 .....	\$ 6,152	\$ 136,122	\$ 27,696	\$ 59	\$ 1,238	\$ 171,267
2006 .....	\$ 6,374	\$ 127,643	\$ 23,126	\$ 49	\$ 1,007	\$ 158,199
2005 .....	\$ 6,595	\$ 118,434	\$ 21,534	\$ 52	\$ 814	\$ 147,429
2004 .....	\$ 5,942	\$ 100,092	\$ 19,576	\$ 50	\$ 782	\$ 126,442

(Continues on next page.)

The following table summarizes contribution rates in effect at December 31, 2007:

**Contribution Rates as a Percent of Covered Payroll**

System	Member	Employer	Other
Contributory.....	6.00 %	7.61 % – 9.73 %	—
Noncontributory.....	—	11.62 % – 14.22 %	—
Public Safety:			
Contributory.....	10.50 % – 13.74 %	11.22 % – 22.99 %	—
Noncontributory.....	—	22.47 % – 35.71 %	—
Firefighters:			
Division A.....	12.76 %	—	11.50 %
Division B.....	9.30 %	—	11.50 %
Judges:			
Contributory.....	2.00 %	10.38 %	15.45 %
Noncontributory.....	—	12.38 %	15.45 %
Governors and Legislative .....	—	—	—

**Defined Contribution Plans**

The 401(k), 457, Roth and Traditional IRA Plans, and Health Reimbursement Arrangement (HRA) administered by URS, in which the State participates, are defined contribution plans. These plans are available as supplemental plans to the basic retirement benefits of the retirement systems. Contributions may be made into the plans subject to plan and Internal Revenue Code limitations. Employer contributions may be made into the plans at rates determined by the employers and according to Utah Title 49. There are 357 employers participating in the 401(k) Plan and 153 employers participating in the 457 Plan. There are 138,369 plan participants in the 401(k) Plan, 16,080 participants in the 457 Plan, 1,175 participants in the Roth IRA Plan, 356 participants in the Traditional IRA Plan, and 490 in the HRA.

After termination of employment, benefits are paid out to individuals in lump sum, or as periodic benefit payments, at the option of the participant based on individual account balances and plan provisions. The defined contribution plans account balances are fully vested to the participants at the time of deposit. Investments of the plans are reported at fair value.

Employees of the State are eligible to participate in the deferred compensation 401(k), 457, Roth and Traditional IRA Plans. For the 401(k) plan, the State and participating employers are required to contribute to employees who participate in the noncontributory retirement plan. The State contributes 1.5 percent of eligible employees' salaries which amount vests immediately. The amounts contributed to the 401(k) Plan during the year ended June 30, 2008, by employees and employers are as follows: for Primary Government, \$37.814 million and \$16.575 million; for Component

Units – Colleges and Universities, \$4.507 million and \$4.649 million; for Component Units – Other, \$1.010 million and \$698 thousand; and the combined total for all is \$43.331 million and \$21.922 million, respectively. The amounts contributed to the 457, Roth and Traditional IRA Plans are \$7.477 million, \$645 thousand, and \$19 thousand, respectively.

**Pension Receivables and Investments**

Investments are presented at fair value. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Many factors are considered in arriving at that value. Corporate debt securities are valued based on yields currently available on comparable securities of issuers with similar credit ratings. Mortgages have been valued on an amortized cost basis, which approximates market or fair value. The fair value of real estate investments has been estimated based on independent appraisals. For investments where no readily ascertainable market value exists, management, in consultation with their investment advisors, have determined the fair value for the individual investments. Approximately 14 percent of the net assets held in trust for the pension benefits are invested in debt securities of the U.S. Government and its instrumentalities. Of the 14 percent, approximately 3 percent are U.S. Government debt securities and 11 percent are debt securities of the U.S. Government instrumentalities. The systems and plans have no investments of any commercial or industrial organization whose market value equals 5 percent or more of the net assets held in trust for pension benefits. The principal components of the receivables and investment categories are presented below.

(Continues on next page.)

**Pension Receivables and Investments**  
(Expressed in Thousands)

	<b>Non- contributory System</b>	<b>Contributory System</b>	<b>Public Safety System</b>	<b>Fire- fighters System</b>	<b>Judges System</b>	<b>Governors and Legislative Retirement Plan</b>
Receivables:						
Member Contributions .....	\$ —	\$ 421	\$ 336	\$ 407	\$ 1	\$ —
Employer Contributions .....	32,257	618	3,510	—	66	—
Court Fees and Fire Insurance Premium .....	—	—	—	2,871	280	—
Investments .....	327,924	22,168	41,236	15,914	2,629	239
<b>Total Receivables .....</b>	<b>\$ 360,181</b>	<b>\$ 23,207</b>	<b>\$ 45,082</b>	<b>\$ 19,192</b>	<b>\$ 2,976</b>	<b>\$ 239</b>
Investments:						
Debt Securities .....	\$ 4,286,066	\$ 289,746	\$ 538,960	\$ 208,001	\$ 34,355	\$ 3,126
Equity Investments .....	7,184,853	485,709	903,473	348,679	57,592	5,240
Absolute Return .....	1,752,972	118,504	220,431	85,071	14,051	1,279
Private Equity .....	919,257	62,144	115,595	44,611	7,368	670
Real Estate .....	3,016,041	203,890	379,257	146,367	24,175	2,200
Mortgage Loans .....	5,474	370	688	265	44	4
Invested Securities						
Lending Collateral .....	1,452,735	98,207	182,678	70,500	11,645	1,060
Investment Contracts .....	—	—	—	—	—	—
<b>Total Investments .....</b>	<b>\$ 18,617,398</b>	<b>\$ 1,258,570</b>	<b>\$ 2,341,082</b>	<b>\$ 903,494</b>	<b>\$ 149,230</b>	<b>\$ 13,579</b>

Continues Below

	<b>401(k) Plan</b>	<b>457 Plan</b>	<b>IRA Plans</b>	<b>Health Reimbursement Arrangement</b>	<b>Total December 31, 2007</b>
Receivables:					
Member Contributions .....	\$ —	\$ —	\$ —	\$ —	\$ 1,165
Employer Contributions .....	—	—	—	—	36,451
Court Fees and Fire Insurance Premium .....	—	—	—	—	3,151
Investments .....	51,712	3,627	—	2	465,451
<b>Total Receivables .....</b>	<b>\$ 51,712</b>	<b>\$ 3,627</b>	<b>\$ —</b>	<b>\$ 2</b>	<b>\$ 506,218</b>
Investments:					
Debt Securities .....	\$ 960,466	\$ 98,157	\$ 10,005	\$ —	\$ 6,428,882
Equity Investments .....	1,564,210	162,367	14,157	—	10,726,280
Absolute Return .....	—	—	—	—	2,192,308
Private Equity .....	—	—	—	—	1,149,645
Real Estate .....	—	—	—	—	3,771,930
Mortgage Loans .....	—	—	—	—	6,845
Invested Securities					
Lending Collateral .....	165,123	17,451	1,580	—	2,000,979
Investment Contracts .....	28,470	12,929	—	—	41,399
<b>Total Investments .....</b>	<b>\$ 2,718,269</b>	<b>\$ 290,904</b>	<b>\$ 25,742</b>	<b>\$ 0</b>	<b>\$ 26,318,268</b>

**Actuarial Methods and Assumptions**

The information contained in the Schedules of Funding Progress is based on the actuarial study dated January 1, 2007, and calendar year 2007 activity. The actuarial accrued liability and schedule of funding progress is presented by the retirement systems for the last ten years in their separately presented financial reports based on the report generated by the latest actuarial study, conducted by Gabriel, Roeder, Smith & Company. The actuarial value of assets is based on a smoothed expected investment income rate. Investment income in excess or shortfall of the expected 8 percent return on fair value is smoothed over a five-year period with 20 percent of a

year's excess or shortfall being recognized each year, beginning with the current year. All systems use the entry age actuarial cost method and the level percent of payroll amortization method. The remaining amortization period for all systems is open group, 20 years, open period. An inflation rate of 3 percent is used for all systems. Post-retirement cost of living adjustments are non-compounding and are based on the original benefit. The adjustments are also limited to the actual CPI increase for the year with any unusual CPI increase not met carried forward to subsequent years. Below are the Schedules of Funding Progress.

**Schedules of Funding Progress  
By Valuation Date  
(Expressed in Thousands)**

	<u>Contributory System</u>	<u>Noncontributory System</u>	<u>Public Safety System</u>	<u>Firefighters System</u>	<u>Judges System</u>	<u>Governors and Legislative Retirement Plan</u>
<b>Actuarial Value of Assets:</b>						
January 1, 2006.....	\$ 951,540	\$ 13,069,362	\$ 1,633,022	\$ 644,496	\$ 106,374	\$ 10,587
January 1, 2007.....	\$ 1,004,452	\$ 14,446,928	\$ 1,809,198	\$ 705,051	\$ 116,879	\$ 10,983
December 31, 2007.....	\$ 1,091,854	\$ 16,209,330	\$ 2,038,613	\$ 787,663	\$ 129,847	\$ 11,736
<b>Actuarial Accrued Liability (AAL):</b>						
January 1, 2006.....	\$ 1,027,309	\$ 14,018,540	\$ 1,834,452	\$ 614,359	\$ 106,962	\$ 8,974
January 1, 2007.....	\$ 1,062,967	\$ 15,084,061	\$ 1,968,982	\$ 643,765	\$ 117,127	\$ 9,212
December 31, 2007.....	\$ 1,095,547	\$ 16,084,896	\$ 2,105,380	\$ 687,939	\$ 123,992	\$ 9,179
<b>Unfunded Actuarial Accrued Liability (UAAL):</b>						
January 1, 2006.....	\$ 75,769	\$ 949,178	\$ 201,430	\$ (30,137)	\$ 558	\$ (1,613)
January 1, 2007.....	\$ 58,515	\$ 637,133	\$ 159,784	\$ (61,286)	\$ 248	\$ (1,771)
December 31, 2007.....	\$ 3,693	\$ (124,434)	\$ 66,767	\$ (99,724)	\$ (5,855)	\$ (2,557)
<b>Funding Ratios:</b>						
January 1, 2006.....	92.6 %	93.2 %	89.0 %	104.9 %	99.5 %	118.0 %
January 1, 2007.....	94.5 %	95.8 %	91.9 %	109.5 %	99.8 %	119.2 %
December 31, 2007.....	99.7 %	100.8 %	96.8 %	114.5 %	104.7 %	127.9 %
<b>Annual Covered Payroll:</b>						
January 1, 2006.....	\$ 137,730	\$ 3,165,504	\$ 298,756	\$ 84,061	\$ 11,594	\$ 887
January 1, 2007.....	\$ 133,812	\$ 3,326,392	\$ 316,662	\$ 88,682	\$ 12,195	\$ 860
December 31, 2007.....	\$ 132,899	\$ 3,582,495	\$ 339,187	\$ 95,767	\$ 13,322	\$ 947
<b>UAAL as a Percent of Covered Payroll:</b>						
January 1, 2006.....	55.0 %	30.0 %	67.4 %	(35.9)%	5.1 %	(181.8)%
January 1, 2007.....	43.7 %	19.2 %	50.5%	(69.1)%	2.0 %	(205.9)%
December 31, 2007.....	2.8 %	(3.5)%	19.7 %	(104.1)%	(43.9)%	(270.0)%

**B. Teachers Insurance and Annuity Association—College Retirement Equities Fund**

Teachers Insurance and Annuity Association—College Retirement Equities Fund (TIAA—CREF), privately administered defined-contribution retirement plans, provides individual retirement fund contracts for each eligible participating employee. Eligible employees are mainly state college/university faculty and staff. Benefits to retired employees are generally based on the value of the individual contracts and the estimated life expectancy of the employee at retirement and are fully vested from the date of employment. The total current year required contribution and the amount paid is 14.2 percent of the employee’s annual salary. The State has no further liability once annual contributions are made.

The total contribution made by the college and university (component units) to the TIAA—CREF retirement system for June 30, 2008 and 2007, were \$108.887 million and \$113.158 million, respectively.

**NOTE 17. OTHER POSTEMPLOYMENT BENEFITS**

At the option of individual state agencies, employees may participate in the State’s Other Postemployment Benefit Plan (OPEB Plan), a single-employer defined benefit healthcare plan, as set forth in Section 67–19–14(2) of the *Utah Code*. The State administers the OPEB Plan through the State Post-Retirement Benefits Trust Fund, an irrevocable trust, as set forth in Section 67–19d–201 of the *Utah Code*. The trust fund is under the direction of a board of trustees, which consists of the State Treasurer, the Director of the Division of Finance, and the Director of the Governor’s Office of Planning and Budget.

Plan assets of the State Post-Retirement Benefits Trust Fund are irrevocable and legally protected from creditors and dedicated to providing postemployment health and life insurance coverage to current and eligible future state retirees in accordance with the terms of the plan. The State Post-Retirement Benefits Trust Fund does not issue a publicly available financial report, but is included in this report of the primary government using the economic resources measurement focus and the accrual basis of accounting under which expenses, including benefits and refunds, are recorded when the liability is incurred. Employer contributions are recorded in the accounting period in which they are earned and become measurable. Investments are reported at fair value and are based on published prices and quotations from major investment brokers at current exchange rates, as available. For investments where no readily ascertainable fair value exists, management, in consultation with their investment advisors have determined the fair values for the individual investments.

Only state employees entitled to receive retirement benefits and hired prior to January 1, 2006, are eligible to receive postemployment health and life insurance benefits from the OPEB Plan. Upon retirement, an employee receives 25 percent of the value of their unused accumulated sick leave as a mandatory employer contribution into a 401(k) account. The employee may exchange one day of remaining unused accumulated sick leave earned *prior* to January 1, 2006, for one month of paid health and life insurance coverage up to age 65. Regardless of the unused sick leave balance, the State will provide postemployment health and life insurance coverage for up to five years (if the employee retired in 2006) or until the employee reaches age 65. This automatic coverage provision will decline by one year each calendar year until it is completely phased out on January 1, 2011. After age 65, the

employee may use any remaining unused accumulated sick leave, earned *prior* to January 1, 2006, to exchange for spouse health insurance to age 65, or Medicare supplemental insurance for the employee or spouse. As of December 31, 2006, the date of the latest actuarial valuation, approximately 6,819 retirees and their beneficiaries were receiving state post-retirement health and life insurance benefits, and an estimated 17,126 active state employees are eligible to receive future benefits under the OPEB Plan.

The contribution requirements of employees and the State are established and may be amended by the State Legislature. For retirees that participate in the OPEB Plan, health insurance premiums are paid 100 percent by the State for individuals that retired before July 1, 2000. Individuals retiring thereafter are required to contribute specified amounts monthly, ranging from 2 percent to 7 percent, toward the cost of health insurance premiums. For the year ended June 30, 2008, retirees contributed \$1.386 million, or approximately 4.8 percent of total premiums, through their required contributions of \$7.76 to \$80.36 per month depending on the coverage (single, double, or family) and health plan selected.

The State Legislature currently plans to contribute amounts to the trust fund sufficient to fully fund the annual required contribution (ARC), an actuarially determined rate in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The current ARC of \$53.491 million is 7.2 percent of annual covered payroll. There are no long-term contracts for contributions to the plan. The following table shows the components of the state’s annual OPEB cost for the year, amount actually contributed to the plan, and changes in the State’s net OPEB obligation for fiscal year 2008 (dollar amount in thousands):

Annual required contribution.....	\$ 53,491
Interest on net OPEB obligation.....	(41)
Adjustment to annual required contribution .....	52
	<u>53,502</u>
Annual OPEB cost (expense).....	53,502
Contributions made.....	(52,811)
	<u>691</u>
Increase in net OPEB obligation.....	691
Net OPEB obligation (asset) – Beginning of year ..	(691)
	<u>0</u>
Net OPEB obligation – End of year.....	\$ 0

The State’s annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation (asset) for fiscal year 2008 and the preceding year were as follows (dollar amount in thousands):

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
6/30/2007	\$ 50,433	101.37 %	\$ (691)
6/30/2008	\$ 53,502	98.71 %	\$ 0

As of December 31, 2006, the actuarial accrued liability (AAL) for benefits was \$669.617 million, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$669.617 million. The covered payroll (annual payroll of active employees covered by the plan) was \$748.096 million, and the ratio of the UAAL to the covered payroll was 89.51 percent. The State of Utah implemented the State Post-Retirement Benefits Trust Fund, in

April 2007, after the December 31, 2006, actuarial valuation date. At the actuarial valuation date there were no trust fund assets. As of June 30, 2008, there were \$51.881 million in net assets.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Actuarially determined amounts are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, is designed to present multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the December 31, 2006, actuarial valuation, the projected unit credit cost method was used. The actuarial assumptions included a 6 percent investment rate of return per annum (compounded annually, composed of a 3 percent inflation rate and 3 percent real rate of return), net of administrative expenses. The projected annual healthcare cost trend rate is 10 percent initially, reduced by decrements to an ultimate rate of 4.5 percent after eleven years. The UAAL is being amortized as a level dollar amount over an open basis. The remaining amortization period at December 31, 2007, was twenty-four years.

#### **NOTE 18. RISK MANAGEMENT AND INSURANCE**

It is the policy of the State of Utah to periodically assess the proper combination of commercial insurance and self-insurance to cover the risk of losses to which it may be exposed. This is accomplished by the State through the Risk Management (internal service fund) and the Public Employees Health Program (component unit). The State is a major participant in these programs. The Risk Management Fund manages the general property, auto/physical damage, and liability risk of the State. The Public Employees Health Program manages the health insurance and long-term disability programs of the State. The University of Utah, Utah State University, Southern Utah University, Salt Lake Community College, and Utah Valley University (component units) each maintain self-insurance funds to manage health care. The University of Utah also maintains a self-insurance fund to manage medical malpractice liabilities.

The State has determined that the risk funds can economically and effectively manage the State's risks internally and have set aside assets for claim settlement. The risks are covered through reserves and commercial insurance for excessive losses. The State has not

had any losses or settlements that exceeded the commercial excess insurance coverage for any of the last three years. The risk funds service all claims for risk of loss to which the State is exposed, including general liability, property and casualty, auto/physical damage, group medical and dental, disability, and some environmental claims. They also service the general risk claims for all local school districts and many charter schools within the State. All funds, agencies, public schools, and public authorities of the State may participate in the State's Risk Management and Public Employees Health Programs. The risk funds allocate the cost of providing claims servicing, claims payment, and commercial insurance by charging a "premium" to each agency, public authority, or employee, based on each organization's estimated current year liability and property values. The reserve for liability losses is determined using an independent actuarial study based on past, current, and estimated loss experiences.

Risk Management and Public Employees Health Program claims liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated and include an amount for claims that have been incurred but not reported. Because actual claims liabilities are affected by complex factors including inflation, changes in legal doctrines and insurance benefits, and unanticipated damage awards, the process used in computing claims liabilities does not necessarily result in exact amounts. Claims liabilities are recomputed periodically by actuaries to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. Inflation is included in this calculation because reliance is based on historical data that reflects past inflation and other appropriate modifiers. The Risk Management claim liabilities reserves are reported using a discount rate of 5 percent. The Public Employees Health Program long-term disability benefit reserves are reported using a discount rate of 5.5 percent. The primary government and the discrete component units of the State paid premiums to the Public Employees Health Program of \$243.267 million and \$15.166 million, respectively, for health and life insurance coverage in fiscal year 2008. In addition, the State Department of Health paid \$34.185 million in premiums to the Public Employees Health Program for the Children's Health Insurance Program.

All employers who participate in the Utah Retirement Systems are eligible to participate in the Public Employees Long-term Disability Program per Section 49-21-201 of the *Utah Code*. Employees of those state agencies who participate in the program and meet long-term disability eligibility receive benefits for the duration of their disability up to the time they are eligible for retirement or until age 65. Benefits begin after a three-month waiting period and are paid 100 percent by the program. As of June 30, 2008, there are 300 state employees receiving benefits. The program is funded by paying premiums to the Public Employees Health Program (component unit), where assets are set aside for future payments. For the fiscal year ended June 30, 2008, the primary government and the discrete component units of the State paid premiums of \$5.230 million and \$129 thousand, respectively, for the Long-Term Disability Program.

The State covers its workers' compensation risk by purchasing insurance from Workers' Compensation Fund (a related organization). The University of Utah, Utah State University, Southern Utah University, Salt Lake Community College, and Utah Valley University report claims liabilities if it is probable that a liability has been incurred as of the date of the financial statements and the amount of the loss can be reasonably estimated. The University of Utah and the University of Utah Hospital and Clinics have a "claims made" umbrella malpractice insurance policy in an amount considered adequate by their respective administrations for

catastrophic malpractice liabilities in excess of the trusts' fund balances. Amounts for the current year are included below. The following table presents the changes in claims liabilities balances

(short and long-term combined) during fiscal years ended June 30, 2007 and June 30, 2008:

**Changes in Claims Liabilities**  
(Expressed in Thousands)

	Beginning Balance	Current Year Claims and Changes in Estimates	Claims Payments	Ending Balance
<b>Risk Management:</b>				
2007 .....	\$ 46,725	\$ 9,765	\$ (11,735)	\$ 44,755
2008 .....	\$ 44,755	\$ 8,123	\$ (11,593)	\$ 41,285
<b>Public Employees Health Program:</b>				
2007 .....	\$ 123,435	\$ 537,009	\$(539,315)	\$ 121,129
2008 .....	\$ 121,129	\$ 556,909	\$(556,222)	\$ 121,816
<b>College and University Self-Insurance:</b>				
2007 .....	\$ 58,175	\$ 210,158	\$(196,602)	\$ 71,731
2008 .....	\$ 71,731	\$ 203,846	\$(200,378)	\$ 75,199

**NOTE 19. SUBSEQUENT EVENTS**

Investments are reported at fair value as of June 30, 2008. Subsequent to this date, the financial markets have experienced significant turmoil and distress. As of the date of this report, it is difficult to determine the ultimate affect market conditions may have on the investments being held.

The defined benefit pension plans and defined contribution plans (fiduciary funds) administered by Utah Retirement Systems are reported as of December 31, 2007. Subsequent to this date, the financial markets have experienced turmoil causing significant market value decreases. As of the date of this report, it is difficult to determine the long-term affect market conditions may have on these plans.

On July 31, 2008, the State sold the Human Services building for \$11 million. A portion of the sale proceeds was used to pay off debt related to the building of \$4.887 million and the remainder was used to acquire the Brigham Young University Salt Lake City Center located in downtown Salt Lake City.

Subsequent to June 30, 2008, Moody's Investor Service revised its current municipal rating on MBIA Insurance Corporation (MBIA) from "A2" to "Baa1". This downgrade affects Lease Revenue Bonds Series 2007 A issued by the Utah State Building Ownership Authority (blended component unit) and secured by bond insurance from MBIA.

Subsequent to June 30, 2008, the State Charter School Finance Authority (component unit) issued \$29.65 million in tax-exempt and \$355 thousand in taxable conduit debt on behalf of various charter schools. Proceeds of the bonds will be used for acquiring or constructing charter school facilities.

During the 2008 General Session of the Utah Legislature, House Bill 352 was passed which recognized the repeal of the Utah Navajo Trust Fund (private purpose trust fund) under *Utah Code* Section 63I-1-263(8), Legislative Oversight and Sunset Act. The bill moved responsibility to fulfill the liabilities and obligations of the repealed Utah Navajo Trust Fund to the Department of Administrative Services (a State of Utah department), and provided for a transition process until Congress designates a new recipient of Utah Navajo royalties. A new trust fund was created on July 1, 2008 to hold: 1) the monies in the repealed Navajo Trust Fund as of June 30, 2008, 2) Utah Navajo royalties received by the State on or after July 1, 2008, 3) investment earnings, and 4) monies owed to the repealed Trust Fund.

Subsequent to June 30, 2008, Utah Housing Corporation (major component unit) observed that in a press release dated September 15, 2008, Lehman Brothers Holdings Inc. stated that it had filed a petition under Chapter 11 of the U.S. Bankruptcy Code with the United States Bankruptcy Court for the Southern District of New York. This entity was at June 30, 2008 counterparties to the Corporation's interest rate swaps. Management expects that the counterparty interest will be assigned or replaced by another entity prior to the end of calendar year 2008. In the opinion of management, the bankruptcy of Lehman Brothers Holdings Inc. will not have a material effect on the financial statements of the Corporation.

On October 7, 2008, the University of Utah (major component unit) issued \$9.36 million Research Facilities Revenue Refunding Bonds. Principal on the bonds is due annually commencing April 1, 2009 through 2022. Interest is due semiannually at rates ranging from 3.25 percent to 5.00 percent. Proceeds from these bonds will be used to fully refund Series 2007 A.

On December 1, 2008, the University of Utah (major component unit) issued \$20.6 million variable rate Hospital Revenue Refunding Bonds, Series 2008. Principal on the bonds is due annually commencing August 1, 2009 and matures August 1, 2031. Interest is due semiannually at an estimated interest rate of 4.5 percent. Proceeds from these bonds will be used to fully refund Series 2006 B.

On July 22, 2008, Southern Utah University (nonmajor component unit) issued \$12.025 million Auxiliary System and Student Building Fee Revenue Bonds, Series 2008. Interest rates on the bond range from 3.50 percent to 5.25 percent and mature May 1, 2021.

Subsequent to June 30, 2008, the Student Assistance Programs (major enterprise fund) has drawn \$35.373 million on the liquidity facility to support certain bonds under the Series 1993 A, which had not been remarketed. Under the terms of the liquidity facility, interest on the bonds is paid at the Bank Rate, which is defined as the Base Rate plus .50 percent. The Base Rate is the greater of the Federal Funds Rate plus .50 percent or the Prime Rate. This rate increases by .85 percent if the bonds remain in the liquidity facility for more than 90 days. The current Bank Rate is 5 percent. The bonds are redeemable in installments pursuant to the Term Out agreement defined in the Letter of Credit Agreement.

*(Remainder of page is blank.)*

**REQUIRED SUPPLEMENTARY INFORMATION**

---

**State of Utah**

**Budgetary Comparison Schedule  
General Fund**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
<b>Revenues</b>				
General Revenues				
Sales Tax .....	\$ 1,746,302	\$ 1,795,374	\$ 1,739,384	\$ (55,990)
Licenses, Permits, and Fees:				
Insurance Fees .....	6,029	6,486	6,166	(320)
Court Fees .....	5,914	6,192	4,901	(1,291)
Other Licenses, Permits, and Fees .....	8,925	6,191	9,589	3,398
Investment Income .....	54,750	55,938	62,769	6,831
Miscellaneous Taxes and Other:				
Beer Tax .....	7,204	8,491	9,072	581
Cigarette and Tobacco Tax .....	51,696	58,364	53,769	(4,595)
Inheritance Tax .....	100	75	95	20
Insurance Premium Tax .....	71,600	76,762	77,224	462
Oil, Gas, and Mining Severance Tax .....	90,190	80,108	92,058	11,950
Taxpayer Rebates .....	(5,850)	(6,209)	(6,399)	(190)
Court Collections .....	5,069	5,004	5,124	120
Other Taxes .....	24,443	27,389	31,378	3,989
Miscellaneous Other .....	15,245	9,234	8,454	(780)
Total General Revenues .....	<u>2,081,617</u>	<u>2,129,399</u>	<u>2,093,584</u>	<u>(35,815)</u>
Department Specific Revenues				
Restricted Sales Tax .....	3,584	3,827	3,827	—
Federal Contracts and Grants .....	2,050,269	1,905,370	1,905,370	—
Departmental Collections .....	285,935	310,941	329,535	18,594
Higher Education Collections .....	366,241	390,638	390,638	—
Federal Mineral Lease .....	121,475	115,202	134,404	19,202
Investment Income .....	4,990	19,100	13,994	(5,106)
Miscellaneous .....	430,619	534,731	527,830	(6,901)
Total Department Specific Revenues .....	<u>3,263,113</u>	<u>3,279,809</u>	<u>3,305,598</u>	<u>25,789</u>
Total Revenues .....	<u>5,344,730</u>	<u>5,409,208</u>	<u>5,399,182</u>	<u>(10,026)</u>
<b>Expenditures</b>				
General Government .....	385,653	411,105	298,750	112,355
Human Services and Youth Corrections .....	706,688	700,199	687,502	12,697
Corrections, Adult .....	255,986	258,251	247,883	10,368
Public Safety .....	268,491	227,360	192,841	34,519
Courts .....	131,208	131,500	128,314	3,186
Health and Environmental Quality .....	1,993,600	2,019,151	1,995,331	23,820
Higher Education – State Administration .....	40,406	65,413	64,587	826
Higher Education – Colleges and Universities .....	1,180,609	1,174,464	1,174,430	34
Employment and Family Services .....	320,649	443,638	441,698	1,940
Natural Resources .....	187,671	207,482	181,880	25,602
Community and Culture .....	199,709	131,302	127,423	3,879
Business, Labor, and Agriculture .....	104,381	107,122	93,334	13,788
Total Expenditures .....	<u>5,775,051</u>	<u>5,876,987</u>	<u>5,633,973</u>	<u>243,014</u>
Excess Revenues Over (Under) Expenditures .....	<u>(430,321)</u>	<u>(467,779)</u>	<u>(234,791)</u>	<u>232,988</u>
<b>Other Financing Sources (Uses)</b>				
Capital Leases Acquisition .....	—	—	2,131	2,131
Sale of Capital Assets .....	—	—	80	80
Transfers In .....	932,964	911,717	911,717	—
Transfers Out .....	(854,973)	(873,826)	(873,826)	—
Total Other Financing Sources (Uses) .....	<u>77,991</u>	<u>37,891</u>	<u>40,102</u>	<u>2,211</u>
Net Change in Fund Balance .....	<u>(352,330)</u>	<u>(429,888)</u>	<u>(194,689)</u>	<u>235,199</u>
Budgetary Fund Balance – Beginning .....	880,798	880,798	880,798	—
Budgetary Fund Balance – Ending .....	<u>\$ 528,468</u>	<u>\$ 450,910</u>	<u>\$ 686,109</u>	<u>\$ 235,199</u>

The Notes to Required Supplementary Information – Budgetary Reporting are an integral part of this schedule.

State of Utah

**Budgetary Comparison Schedule  
Education Fund**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>				
General Revenues				
Individual Income Tax .....	\$ 2,544,809	\$ 2,708,899	\$ 2,611,848	\$ (97,051)
Corporate Tax .....	414,612	372,311	410,879	38,568
Total General Revenues .....	<u>2,959,421</u>	<u>3,081,210</u>	<u>3,022,727</u>	<u>(58,483)</u>
Department Specific Revenues				
Miscellaneous:				
Investment Income .....	8,151	8,788	7,631	(1,157)
Other .....	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Total Department Specific Revenues .....	<u>8,151</u>	<u>8,788</u>	<u>7,631</u>	<u>(1,157)</u>
Total Revenues .....	<u>2,967,572</u>	<u>3,089,998</u>	<u>3,030,358</u>	<u>(59,640)</u>
<b>Expenditures</b>				
Education Support .....	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Total Expenditures .....	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Excess Revenues Over (Under) Expenditures .....	<u>2,967,572</u>	<u>3,089,998</u>	<u>3,030,358</u>	<u>(59,640)</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In .....	—	44,237	44,237	—
Transfers Out .....	<u>(3,493,692)</u>	<u>(3,175,521)</u>	<u>(3,175,521)</u>	<u>—</u>
Total Other Financing Sources (Uses) .....	<u>(3,493,692)</u>	<u>(3,131,284)</u>	<u>(3,131,284)</u>	<u>0</u>
Net Change in Fund Balance .....	(526,120)	(41,286)	(100,926)	(59,640)
Budgetary Fund Balance – Beginning .....	335,602	335,602	335,602	—
Budgetary Fund Balance – Ending .....	<u>\$ (190,518)</u>	<u>\$ 294,316</u>	<u>\$ 234,676</u>	<u>\$ (59,640)</u>

The Notes to Required Supplementary Information – Budgetary Reporting are an integral part of this schedule.

**State of Utah**

**Budgetary Comparison Schedule  
Uniform School Fund**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>				
General Revenues				
Miscellaneous Other .....	\$ 13,200	\$ 12,160	\$ 25,090	\$ 12,930
Total General Revenues .....	<u>13,200</u>	<u>12,160</u>	<u>25,090</u>	<u>12,930</u>
Department Specific Revenues				
Federal Contracts and Grants .....	385,504	379,707	379,707	—
Departmental Collections .....	2,024	9,093	9,093	—
Miscellaneous:				
School Lunch Tax .....	21,601	25,640	25,640	—
Driver Education Fee .....	4,950	5,029	5,029	—
Investment Income .....	20,082	20,230	27,623	7,393
Other .....	4,764	5,553	5,564	11
Total Department Specific Revenues .....	<u>438,925</u>	<u>445,252</u>	<u>452,656</u>	<u>7,404</u>
Total Revenues .....	<u>452,125</u>	<u>457,412</u>	<u>477,746</u>	<u>20,334</u>
<b>Expenditures</b>				
Public Education .....	<u>3,098,355</u>	<u>3,120,884</u>	<u>2,971,564</u>	<u>149,320</u>
Total Expenditures .....	<u>3,098,355</u>	<u>3,120,884</u>	<u>2,971,564</u>	<u>149,320</u>
Excess Revenues Over (Under) Expenditures .....	<u>(2,646,230)</u>	<u>(2,663,472)</u>	<u>(2,493,818)</u>	<u>169,654</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In .....	2,644,272	2,325,571	2,325,571	—
Transfers Out .....	<u>(63,496)</u>	<u>(110,135)</u>	<u>(110,135)</u>	<u>—</u>
Total Other Financing Sources (Uses) .....	<u>2,580,776</u>	<u>2,215,436</u>	<u>2,215,436</u>	<u>0</u>
Net Change in Fund Balance .....	(65,454)	(448,036)	(278,382)	169,654
Budgetary Fund Balance – Beginning .....	<u>650,003</u>	<u>650,003</u>	<u>650,003</u>	<u>—</u>
Budgetary Fund Balance – Ending .....	<u>\$ 584,549</u>	<u>\$ 201,967</u>	<u>\$ 371,621</u>	<u>\$ 169,654</u>

The Notes to Required Supplementary Information – Budgetary Reporting are an integral part of this schedule.

State of Utah

**Budgetary Comparison Schedule  
Transportation Fund**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>				
General Revenues				
Motor Fuel Tax .....	\$ 242,300	\$ 265,853	\$ 250,669	\$ (15,184)
Special Fuel Tax .....	109,900	121,288	112,984	(8,304)
Licenses, Permits, and Fees:				
Motor Vehicle Registration Fees .....	34,606	34,420	35,366	946
Proportional Registration Fees .....	13,851	13,243	14,202	959
Temporary Permits .....	380	478	523	45
Special Transportation Permits .....	7,808	7,632	8,189	557
Highway Use Permits .....	9,122	6,805	7,574	769
Motor Vehicle Control Fees .....	5,377	5,188	5,295	107
Miscellaneous .....	2,048	1,847	2,208	361
Investment Income .....	6,104	7,964	7,602	(362)
Miscellaneous Other .....	2,145	2,489	1,679	(810)
Total General Revenues .....	<u>433,641</u>	<u>467,207</u>	<u>446,291</u>	<u>(20,916)</u>
Department Specific Revenues				
Restricted Sales and Aviation Fuel Taxes .....	25,318	115,318	152,393	37,075
Federal Contracts and Grants .....	176,561	283,991	283,992	1
Departmental Collections .....	40,325	58,718	67,876	9,158
Federal Aeronautics .....	45,000	45,000	68,193	23,193
Investment Income .....	1,111	1,111	5,373	4,262
Miscellaneous .....	14,050	51,784	54,223	2,439
Total Department Specific Revenues .....	<u>302,365</u>	<u>555,922</u>	<u>632,050</u>	<u>76,128</u>
Total Revenues .....	<u>736,006</u>	<u>1,023,129</u>	<u>1,078,341</u>	<u>55,212</u>
<b>Expenditures</b>				
Transportation .....	<u>998,834</u>	<u>1,241,416</u>	<u>1,100,673</u>	<u>140,743</u>
Total Expenditures .....	<u>998,834</u>	<u>1,241,416</u>	<u>1,100,673</u>	<u>140,743</u>
Excess Revenues Over (Under) Expenditures .....	<u>(262,828)</u>	<u>(218,287)</u>	<u>(22,332)</u>	<u>195,955</u>
<b>Other Financing Sources (Uses)</b>				
General Obligation Bonds Issued .....	—	—	70,083	70,083
Sale of Capital Assets .....	—	—	8,058	8,058
Transfers In .....	295,159	264,234	264,234	—
Transfers Out .....	<u>(127,398)</u>	<u>(131,245)</u>	<u>(131,245)</u>	<u>—</u>
Total Other Financing Sources (Uses) .....	<u>167,761</u>	<u>132,989</u>	<u>211,130</u>	<u>78,141</u>
Net Change in Fund Balance .....	(95,067)	(85,298)	188,798	274,096
Budgetary Fund Balance – Beginning .....	<u>277,217</u>	<u>277,217</u>	<u>277,217</u>	<u>—</u>
Budgetary Fund Balance – Ending .....	<u>\$ 182,150</u>	<u>\$ 191,919</u>	<u>\$ 466,015</u>	<u>\$ 274,096</u>

The Notes to Required Supplementary Information – Budgetary Reporting are an integral part of this schedule.

**State of Utah**

**Budgetary Comparison Schedule  
Transportation Investment Fund**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
<b>Revenues</b>				
General Revenues				
Sales Tax .....	\$ 177,400	\$ 177,200	\$ 177,321	\$ 121
Motor Vehicle Registration Fees .....	22,200	23,000	23,055	55
Total General Revenues .....	<u>199,600</u>	<u>200,200</u>	<u>200,376</u>	<u>176</u>
Department Specific Revenues				
Federal Contracts and Grants .....	34,000	14,356	14,356	—
Investment Income .....	2,000	2,000	679	(1,321)
Total Department Specific Revenues .....	<u>36,000</u>	<u>16,356</u>	<u>15,035</u>	<u>(1,321)</u>
Total Revenues .....	<u>235,600</u>	<u>216,556</u>	<u>215,411</u>	<u>(1,145)</u>
<b>Expenditures</b>				
Transportation .....	410,444	410,466	373,222	37,244
Total Expenditures .....	<u>410,444</u>	<u>410,466</u>	<u>373,222</u>	<u>37,244</u>
Excess Revenues Over (Under) Expenditures .....	<u>(174,844)</u>	<u>(193,910)</u>	<u>(157,811)</u>	<u>36,099</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In .....	438,833	438,833	438,833	—
Transfers Out .....	(237,977)	(209,058)	(209,058)	—
Total Other Financing Sources (Uses) .....	<u>200,856</u>	<u>229,775</u>	<u>229,775</u>	<u>0</u>
Net Change in Fund Balance .....	26,012	35,865	71,964	36,099
Budgetary Fund Balance – Beginning .....	110,891	110,891	110,891	—
Budgetary Fund Balance – Ending .....	<u>\$ 136,903</u>	<u>\$ 146,756</u>	<u>\$ 182,855</u>	<u>\$ 36,099</u>

The Notes to Required Supplementary Information – Budgetary Reporting are an integral part of this schedule.

**State of Utah**

**Budgetary Comparison Schedule  
Budget To GAAP Reconciliation**

For the Fiscal Year Ended June 30, 2008

(Expressed in Thousands)

	<b>General Fund</b>	<b>Education Fund</b>	<b>Uniform School Fund</b>	<b>Transportation Fund</b>	<b>Transportation Investment Fund</b>
<b>Revenues</b>					
Actual total revenues (budgetary basis) .....	\$ 5,399,182	\$ 3,030,358	\$ 477,746	\$ 1,078,341	\$ 215,411
Differences – Budget to GAAP:					
Intrafund revenues are budgetary revenues but are not revenues for financial reporting .....	(384,155)	—	(4,855)	(1,731)	—
Higher education and Utah Schools for the Deaf and the Blind collections are budgetary revenues but are not revenues for financial reporting .....	(401,323)	—	(5,782)	—	—
Change in revenue accrual for nonbudgetary Medicaid claims .....	(6,079)	—	—	—	—
Change in tax accruals designated by law for postemployment and other liabilities are revenues for financial reporting but not for budgetary reporting .....	<u>(31,707)</u>	<u>(51,748)</u>	<u>(950)</u>	<u>(5,900)</u>	<u>(1,900)</u>
Total revenues as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....	<u>\$ 4,575,918</u>	<u>\$ 2,978,610</u>	<u>\$ 466,159</u>	<u>\$ 1,070,710</u>	<u>\$ 213,511</u>
<b>Expenditures</b>					
Actual total expenditures (budgetary basis) .....	\$ 5,633,973	\$ —	\$ 2,971,564	\$ 1,100,673	\$ 373,222
Differences – Budget to GAAP:					
Intrafund expenditures for reimbursements are budgetary expenditures but are not expenditures for financial reporting .....	(384,155)	—	(4,855)	(1,731)	—
Expenditures related to higher education and Utah Schools for the Deaf and the Blind collections are budgetary expenditures but are not expenditures for financial reporting .....	(401,323)	—	(5,782)	—	—
Certain budgetary transfers and other charges are reported as a reduction of expenditures for financial reporting .....	(3,495)	—	—	—	—
Leave/postemployment charges budgeted as expenditure when earned rather than when taken or due .....	(6,715)	—	(404)	(711)	—
Change in accrual for Medicaid incurred but not reported claims excluded from the budget by statute .....	<u>(11,056)</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Total expenditures as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....	<u>\$ 4,827,229</u>	<u>\$ 0</u>	<u>\$ 2,960,523</u>	<u>\$ 1,098,231</u>	<u>\$ 373,222</u>

The Notes to Required Supplementary Information – Budgetary Reporting are an integral part of this schedule.

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY REPORTING****Budgetary Presentation**

A Budgetary Comparison Schedule is presented for each of the State's major governmental funds for which the Legislature enacts an annual budget. An annual budget is also adopted for the Debt Service Fund, a nonmajor fund. The budgets are enacted through passage of *Appropriations Acts*. Budgets for specific general revenues are not adopted through an *Appropriations Act* but are based on supporting estimates approved by the Executive Appropriations Committee of the Legislature. General revenues are those revenues available for appropriation for any program or purpose as allowed by law. Department-specific revenues are revenues dedicated by an *Appropriations Act* or restricted by other law or external grantor to a specific program or purpose.

Original budgets and related revenue estimates represent the spending authority enacted through *Appropriations Acts* as of June 30, 2008, and include nonlapsing carryforward balances from the prior fiscal year. Final budgets represent the original budget as amended by supplemental appropriations and related changes in revenue estimates, executive order reductions when applicable, and changes authorized or required by law when department-specific revenues either exceed or fall short of budgeted amounts.

Unexpended balances at yearend may: (1) lapse to unrestricted balances and be available for future appropriation; (2) lapse to restricted balances and be available for future appropriation restricted for specific purposes as defined by statute; or (3) be nonlapsing, which means balances are reported as reservations of fund balance. The nonlapsing balances are considered automatically reappropriated as authorized by statute, by an *Appropriations Act*, or by limited encumbrances.

**Budgetary Control**

In September of each year, all agencies of the government submit requests for appropriations to the Governor's Office of Planning and Budget so that a budget may be prepared. The budget is prepared by fund, function, and activity and includes information on the past year, current year estimates, and requested appropriations for the next fiscal year.

In January, the proposed budget is presented to the Legislature. The Legislature reviews the budget, makes changes, and prepares the annual *Appropriations Act*. The Legislature passes the *Appropriations Act* by a simple majority vote. The *Appropriations Act* becomes the State's authorized operating budget upon the Governor's signature. The *Constitution of Utah* requires that budgeted expenditures not exceed estimated revenues and other sources of funding, including beginning balances.

Budgetary control is maintained at the functional or organizational level, as identified by numbered line items in the *Appropriations Act*. Budgets may be modified if federal funding or revenue specifically dedicated for a line item exceeds original estimates in the *Appropriations Act*. If funding sources are not sufficient to cover the appropriation, the Governor is required to reduce the budget by the amount of the deficiency. Any other changes to the budget must be approved by the Legislature in a supplemental *Appropriations Act*.

Any department that spends more than the authorized amount must submit a report explaining the overspending to the State Board of Examiners. The Board will recommend corrective action, which may include a request to the Legislature for a supplemental appropriation to cover the deficit. If a supplemental appropriation is not approved, the department must cover the overspending with the subsequent year's budget. In the General Fund, the State Courts Administrator's budget for juror and witness fees was overexpended by \$359 thousand. This deficit is allowed by statute and will be funded with future appropriations. All other appropriated budgets of the State were within their authorized spending levels.

**Spending Limitation**

The State also has an appropriation limitation statute that limits the growth in state appropriations. The total of the amount appropriated from unrestricted General Fund sources plus the income tax revenues appropriated for higher education is limited to the growth in population and inflation. The appropriations limitation can be exceeded only if a fiscal emergency is declared and approved by more than two-thirds of both houses of the Legislature, or if approved by a vote of the people. However, the appropriations limitation statute may be amended by a majority of both houses of the Legislature. Appropriations for debt service, emergency expenditures, amounts from other than unrestricted revenue sources, transfers to the Budgetary Reserve Account (Rainy Day Fund), Education Budget Reserve Account and the Transportation Investment Fund; or capital developments meeting certain criteria are exempt from the appropriations limitation. For the fiscal year ended June 30, 2008, the State was \$33.468 million below the appropriations limitation.

**INFORMATION ABOUT THE STATE'S OTHER POSTEMPLOYMENT BENEFIT PLAN**

The State's Other Postemployment Benefit Plan (OPEB Plan) is administered through the State Post-Retirement Benefits Trust Fund as an irrevocable trust. Assets of the trust fund are dedicated to providing post-retirement health and life insurance coverage to current and eligible future state retirees. Only state employees entitled to receive retirement benefits, and hired prior to January 1, 2006, are eligible to receive post-retirement health and life insurance benefits.

The following schedules present the State of Utah's actuarially determined funding progress and required contributions for the State Post-Retirement Benefits Trust Fund (using the projected unit credit actuarial cost method):

**Schedule of Funding Progress  
By Valuation Date  
(Expressed in Thousands)**

<u>Valuation Date</u>	<u>Actuarial Value of Assets</u>	<u>Actuarial Accrued Liability (AAL)</u>	<u>Unfunded Actuarial Accrued Liability (UAAL)</u>	<u>Funded Ratio</u>	<u>Annual Covered Payroll</u>	<u>UAAL as a Percentage of Covered Payroll</u>
December 31, 2006	\$ 0	\$ 669,617	\$ 669,617	0.00 %	\$ 748,096	89.51 %

**Schedule of Employer Contributions  
(Expressed in Thousands)**

<u>Year Ended</u>	<u>Annual Required Contributions</u>	<u>Percentage Contributed</u>
June 30, 2007	\$ 50,433	101.37 %
June 30, 2008	\$ 53,491	98.71 %

### INFORMATION ABOUT INFRASTRUCTURE ASSETS REPORTED USING THE MODIFIED APPROACH

As allowed by GASB Statement No. 34, *Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments*, the State has adopted an alternative to reporting depreciation on roads and bridges (infrastructure assets) maintained by the Utah Department of Transportation (UDOT). This includes infrastructure acquired prior to fiscal year 1981. Under this alternative method, referred to as the “modified approach,” infrastructure assets are not depreciated, and maintenance and preservation costs are expensed.

In order to utilize the modified approach, the State is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform and document replicable condition assessments of the eligible infrastructure assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the eligible infrastructure assets at the condition level established and disclosed by the State.
- Document that the infrastructure assets are being preserved approximately at, or above the condition level established by the State.

#### Roads

UDOT uses the Pavement Management System to determine the condition of 5,754 centerline miles of state roads. The assessment is based on the Ride Index, which is a measure of ride quality on a 1 to 5 scale, with 5 representing new or nearly new pavements that provide a very smooth ride. The Ride Index is calculated from the International Roughness Index (IRI), with pavement type (asphalt or concrete) taken into account. The IRI is a mathematical statistic based on the longitudinal profile of the road.

Category	Range	Description
Very Good	4.35 – 5.00	New or nearly new pavements that provide a very smooth ride, and are mainly free of distress.
Good	3.55 – 4.34	Pavements that provide an adequate ride, and exhibit few, if any, visible signs of distress.
Fair	2.75 – 3.54	Surface defects in this category such as cracking, rutting, and raveling are affecting the ride.
Poor	1.85 – 2.74	These roadways have deteriorated to such an extent that they are in need of resurfacing and the ride is noticeably rough.
Very Poor	1.00 – 1.84	Pavements in this category are severely deteriorated, and the ride quality must be improved.

#### Condition Level – Roads

The State’s established condition level is to maintain 50 percent of its roads with a rating of “fair” or better and no more than 15 percent of roads with a rating of “very poor.”

The State performs complete assessments on a calendar year basis. The following table reports the result of pavements with ratings of “fair” or better (ratings of 2.75 through 5.0) or “very poor” (ratings of 1.0 through 1.84) for the last three years:

<u>Rating</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>
Fair or Better	62.6%	64.5%	69.5%
Very Poor	12.4%	11.3%	6.3%

The following table presents the State's estimated amounts needed to maintain and preserve roads at or above the established condition levels addressed above, and the amounts actually spent for each of the past five reporting periods (in thousands):

FISCAL YEAR	ESTIMATED SPENDING	ACTUAL SPENDING
2008	\$419,917	\$ 498,419
2007	\$ 321,852	\$ 390,310
2006	\$ 240,854	\$ 366,600
2005	\$ 226,345	\$ 307,858
2004	\$ 231,214	\$ 262,741

### Bridges

UDOT uses the Structures Inventory System to monitor the condition of the 1,819 state-owned bridges. A number, ranging from 1 to 100, is calculated based on condition, geometry, functional use, safety, and other factors. Three categories of condition are established in relation to the number range as follows:

Category	Range	Description
Good	80 – 100	Preventive maintenance requirements include repair leaking deck joints, apply deck overlays and seals, place concrete sealers to splash zones, paint steel surfaces, and minor beam repairs.
Fair	50 – 79	Corrective repairs include deck, beam, and substructure repairs, fixing settled approaches, and repairing collision damage.
Poor	1 – 49	Major rehabilitation and replacement includes deck, beam, or substructure replacements or replacement of the entire bridge.

### Condition Level – Bridges

The State performs complete assessments on an annual basis ending April 1 of each year. The established condition level is to maintain 50 percent of the bridges with a rating of "good" and no more than 15 percent with a rating of "poor." The following table reports the results of the bridges assessed for the past three years:

<u>Rating</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
Good	72.0%	71.0%	71.0%
Poor	2.0%	2.0%	2.0%

The following table presents the State's estimated amounts needed to maintain and preserve bridges at or above the established condition levels addressed above, and the amounts actually spent for each of the past five reporting periods (in thousands):

FISCAL YEAR	ESTIMATED SPENDING	ACTUAL SPENDING
2008	\$ 74,103	\$ 87,956
2007	\$ 56,797	\$ 68,878
2006	\$ 42,504	\$ 64,694
2005	\$ 39,943	\$ 54,328
2004	\$ 40,803	\$ 46,366

(This Page Has Been Intentionally Left Blank.)

**APPENDIX B**

**ADDITIONAL DEBT AND FINANCIAL INFORMATION  
REGARDING THE STATE OF UTAH**

**Historical Constitutional And Statutory Debt Limit Of The State By Fiscal Year**

The calculation of the historical constitutional debt limit, the general obligation debt, the additional general obligation debt incurring capacity, and the statutory debt limit for the State for each of the Fiscal Years 2004 through 2008 is as follows:

	Fiscal Year Ended June 30 (in thousands)				
	2008	2007	2006	2005	2004
Fair Market Value of Ad Valorem Taxable Property.....	\$269,489,923	\$218,864,054	\$186,836,224	\$173,003,833	\$164,567,250
Fees in lieu of Ad Valorem Tax (1).....	<u>12,686,241</u>	<u>14,148,805</u>	<u>12,146,609</u>	<u>12,616,364</u>	<u>11,973,726</u>
Fair Market Value for Debt Incurring Capacity.....	<u>\$282,176,164</u>	<u>\$233,012,859</u>	<u>\$198,982,833</u>	<u>\$185,620,197</u>	<u>\$176,540,976</u>
<b>Constitutional:</b>					
Constitutional Debt Limit Outstanding Constitutional General Obligation Debt (Net) (2).....	\$4,232,642	\$3,495,193	\$2,984,742	\$2,784,303	\$2,648,115
Additional Debt Incurring Capacity (constitutional)...	<u>\$3,034,470</u>	<u>\$2,211,170</u>	<u>\$1,547,897</u>	<u>\$1,196,499</u>	<u>\$1,059,305</u>
<b>Statutory:</b>					
Statutory General Obligation Debt Limit.....	\$1,114,933	\$1,024,512	\$944,824	\$880,463	\$835,292
Outstanding General Obligation Debt (Net) (2) (3).....	<u>(434,590)</u>	<u>(493,456)</u>	<u>(558,866)</u>	<u>(630,711)</u>	<u>(607,999)</u>
Additional General Obligation Debt Incurring Capacity (statutory).....	<u>\$ 680,343</u>	<u>\$ 531,056</u>	<u>\$385,958</u>	<u>\$249,752</u>	<u>\$227,293</u>

- (1) For purposes of calculating debt incurring capacity only, the value of all motor vehicles and state-assessed commercial vehicles (which value is determined by dividing the uniform fee revenue by 1.5%) is added to the fair market value of the taxable property in the State.
- (2) Reflects unamortized original issue bond premium and deferred amount on refunding that was treated as principal for purposes of calculating the applicable constitutional and statutory debt limits.
- (3) Certain general obligation highway indebtedness is exempt from the State Appropriations and Tax Limitation Act.

(Sources: Property Tax Division, State Tax Commission and the Division of Finance.)

## Debt Ratios Of The State

The following tables show the ratios of the principal par amounts of the State's general obligation debt (excludes any additional principal amounts attributable to unamortized original issue bond premium and deferred amount on refunding), to population, total personal income, taxable value and fair market/market value for the fiscal years shown and estimated as of May 19, 2009.

	Fiscal Year Ended June 30				
	2008	2007	2006	2005	2004
Outstanding General					
Obligation Debt (000's).....	\$1,161,510	\$1,237,170	\$1,377,390	\$1,514,510	\$1,510,160
Debt Ratios:					
Per Capita (1).....	\$421	\$458	\$527	\$595	\$612
As % of State Total Personal Income .....	1.40%	1.55%	1.82%	2.17%	2.38%
As % of Taxable Value.....	0.61%	0.80%	1.04%	1.23%	1.29%
As % of Fair Market/Market Value .....	0.43%	0.57%	0.74%	0.88%	0.92%
				Estimated	
				As of May 19, 2009	
Outstanding General Obligation Debt.....				\$1,492,620,000	
Debt Ratios:					
Per Capita (1) (2008 estimate-2,736,424).....				\$545	
As % of State Total Personal Income (2008 estimate-\$82,890,000,000) .....				1.80%	
As % of Taxable Value (2008 estimate-\$213,234,293,543).....				0.70%	
As % of Fair Market Value/Market Value (2008 estimate-\$303,781,328,556)..				0.49%	

(1) Population estimates from the Utah Population Estimates Committee.

(Source: Financial Advisor.)

The ratios of debt service expenditures to General Fund expenditures and to all governmental fund type expenditures for the last five fiscal years are shown below:

	Fiscal Year Ended June 30 (in thousands)				
	2008	2007	2006	2005	2004
General Fund					
Expenditures .....	\$4,827,229	\$4,497,679	\$4,333,467	\$4,016,667	\$3,775,296
Debt Service Expenditures (1).....	\$333,175	\$235,011	\$235,436	\$273,679	\$211,960
Ratio of Debt Service to General Fund Expenditures .....	6.90%	5.23%	5.43%	6.81%	5.61%
Total All Governmental					
Funds Expenditures.....	\$9,877,368	\$8,772,404	\$8,118,742	\$7,489,813	\$7,070,039
Ratio of Debt Service Expenditures to All Governmental Fund Expenditures .....	3.37%	2.68%	2.90%	3.65%	3.00%

(1) In Fiscal Year 2008, debt service includes the cash defeasance on the Authority's lease revenue bonds: \$8.525 million for the 2004B Bonds; \$56.2 million for the 2001A Bonds; and \$4.515 million for the 1998C Bonds. In addition, \$30.3 million was retired on the 2001C Bonds. In Fiscal Year 2005, debt service includes a final debt payment of approximately \$31.6 million (for 2002 Winter Olympic facilities).

(Sources: Division of Finance and the 2008 CAFR.)

## State Building Ownership Authority

*Legal Borrowing Debt Capacity.* The Authority may not issue any bonds or other obligations under the State Building Ownership Authority Act in an amount which would exceed the difference between the total outstanding indebtedness of the State and 1.5% of the fair market value of the taxable property of the State, plus certain add-back indebtedness provided by legislative directive. As of May 19, 2009 (the anticipated closing date of the Bonds), the legal debt limit and additional debt incurring capacity of the Authority are calculated as follows:

Fair Market Value of Ad Valorem Taxable Property (1) .....	\$269,489,922,952
Fees in lieu of Ad Valorem Taxable Property (2) .....	<u>12,686,241,282</u>
Total Fair Market Value of Taxable Property (1).....	<u>\$282,176,164,234</u>
1.5% Debt Limit Amount.....	\$4,232,642,464
Less: Currently outstanding State General Obligation Debt (Net) (3).....	(1,564,832,717)
Less: The Authority's outstanding Lease Revenue Bonds (Net) (3) .....	(224,190,490)
Plus: Statutorily exempt State General Obligation Highway Debt (Net) (3).....	<u>1,080,482,779</u>
The Authority's Estimated Additional Debt Incurring Capacity .....	<u>\$3,524,102,036</u>

- 
- (1) Based on 2007 taxable values. See "FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Property Tax Matters—Taxable Value Compared with Fair Market Value of All Taxable Property in the State" in the OFFICIAL STATEMENT.
  - (2) Based on 2007 "age based" values. For purposes of calculating debt incurring capacity only, the value of all motor vehicles and state-assessed commercial vehicles (which value is determined by dividing the uniform fee revenue by 1.5%) is added to the fair market value of the taxable property in the State.
  - (3) Reflects unamortized original issue bond premium and deferred amount on refunding that was treated as principal for purposes of calculating the applicable constitutional and statutory debt limits.

*The State's Limited Lease Obligation.* The State Building Ownership Authority Act provides generally that bonds issued by the Authority are payable only from lease payments received by the Authority for the facilities constructed or acquired thereunder, and that, if the rentals paid by a lessee State agency to the Authority are insufficient to pay the principal and interest on such bonds, the Governor may request the Legislature to appropriate additional funds to that agency for the payment of increased rentals. *The Legislature may, but is not required to, make such an appropriation. Bonds issued pursuant to authorizing legislation of this type are sometimes referred to herein as "State Lease Revenue Bonds."*

*Debt Issuance. Current Lease Revenue Bonds Outstanding.* Under the State Facilities Master Lease Program, no debt service reserve fund is created for any bonds issued under the Indenture of Trust, Assignment of State Facilities Master Lease Agreement and Security Agreement, dated as of September 1, 1994, as amended and supplemented (the "Authority Indenture") between the Authority and Wells Fargo Bank, N.A., as trustee, and the State Facilities Master Lease Agreement, dated as of September 1, 1994, as amended and supplemented, between the Authority and the State acting through DFCM. Under this program, all bonds are issued on a parity basis and are cross-collateralized by the facilities subject to the lien of the Authority Indenture and the respective Mortgage, Security Agreement and Assignment of Rent.

*Bonds issued under the State Facilities Master Lease Program are not classified as State Moral Obligation Bonds as defined in "DEBT STRUCTURE OF THE STATE OF UTAH—State Moral Obligation Bonds" above. However, such bonds are considered to be State Lease Revenue Bonds.*

As of May 19, 2009, the Authority has the following State Lease Revenue Bonds outstanding under the State Facilities Master Lease Program and other separate stand alone legal documents:

*Issued (On A Parity Basis) Under The State Facilities Master Lease Program*

Series	Purpose	Original Principal Amount	Final Maturity Date	Current Principal Outstanding
2009A (1) .....	DABC Facilities	\$ 25,505,000	May 15, 2030	\$ 25,505,000
2007A (2) .....	DABC/UCI Facilities	15,380,000	May 15, 2028	15,085,000
2006A (1) .....	DABC Facilities	8,355,000	May 15, 2027	7,785,000
2004A (1) .....	Refunding/various purpose	45,805,000	May 15, 2027	41,285,000
2003 (1) .....	Refunding/various purpose	22,725,000	May 15, 2025	17,855,000
2001B (1) .....	Various purpose	25,780,000	May 15, 2024	20,690,000
2001A (1) (3) .....	University of Utah	69,850,000	May 15, 2019 (7)	5,350,000
1999A (4) .....	Various purpose	9,455,000	May 15, 2009	0
1998C (5) (6) .....	Refunding	105,100,000	May 15, 2019	<u>80,415,000</u>
Total principal amount of outstanding State Facilities Master Lease Program Bonds.....				<u>\$213,970,000</u>

- (1) Rated “Aa1” by Moody’s and “AA+” by S&P, as of the date of this OFFICIAL STATEMENT.
- (2) Rated “Aa1” (National Public Finance Guarantee Corp. Insured (formerly MBIA Insurance Corporation of Illinois)) by Moody’s and “AA+” (National Public Finance Guarantee Corp. Insured) by S&P, as of the date of this OFFICIAL STATEMENT.
- (3) The majority of this bond issue (principal amounts maturing 2009 through 2018; 2020 and 2021) have been legally defeased from an irrevocable escrow account, which account was funded from available cash on hand.
- (4) These bonds are included in this table because the final principal and interest payments occurred within Fiscal Year 2009. See “Debt Service Schedule Of Outstanding Lease Revenue Bonds (State Building Ownership Authority) By Fiscal Year” below.
- (5) These bonds are rated “Aa1” (Financial Security Assurance Inc. Insured) by Moody’s, and “AAA” (Financial Security Assurance Inc. Insured; underlying “AA+”) by S&P, as of the date of this OFFICIAL STATEMENT.
- (6) Portions of this bond issue (principal amounts maturing 2009 through 2019, in the total aggregate amounts of \$2,925,000 and \$4,515,000, respectively) have been legally defeased by separate irrevocable escrow accounts, which accounts were funded from available cash on hand.
- (7) Final maturity date after portions of this bond were legally defeased from available cash on hand.

Other series of State Lease Revenue Bonds issued by the Authority, as listed below under the caption “Issued Under Separate Stand Alone Legal Documents,” are not issued on a parity basis with the State Lease Revenue Bonds issued under the State Facilities Master Lease Program or each other. Separate debt service reserve funds have been established and funded for each of these other series of bonds.

*Issued Under Separate Stand Alone Legal Documents*

Series	Purpose	Original Principal Amount	Final Maturity Date	Current Principal Outstanding
1993A (1) ..	Human Services Building	\$ 6,230,000	January 1, 2013	\$1,835,000
1992B (1) ..	Youth Corrections	1,380,000	August 15, 2011	335,000
1992A (1) ..	Refunding/Employ. Security	26,200,000	August 15, 2011	<u>6,190,000</u>
Total Authority’s other bonds.....				<u>\$8,360,000</u>

- (1) Rated “Aa1” by Moody’s, and “AA+” by S&P, as of the date of this OFFICIAL STATEMENT.

*Summary*

Total State Facilities Master Lease Program Bonds.....	\$213,970,000
Total Authority's other bonds .....	<u>8,360,000</u>
Total State Lease Revenue Bonds (1) .....	<u>\$222,330,000</u>

---

(1) For accounting purposes, the total unamortized bond premium is \$2,904,211 and the total deferred amount is \$1,043,721 as of May 19, 2009, together with current debt outstanding of \$222,330,000, results in total outstanding net direct debt of \$224,190,490.

*Authorized State Lease Revenue Bonds and Future Bonds Issuance.* Notwithstanding the legal debt issuing capacity of the Authority discussed in this section under “Legal Borrowing Debt Capacity” above, the Authority may only issue State Lease Revenue Bonds for facilities authorized by the Legislature. Under existing legislative authorization, the Authority has approximately \$126,714,000 of remaining bonding authority for future projects that may be undertaken solely by vote of the Authority. The remaining bonding authority consists of:

- \$23,704,000 for capital projects from a 2009 authorization;
- \$90,000,000 for a cancer hospital from a 2008 authorization;
- \$10,500,000 for capital projects from a 2000 authorization; and
- \$2,510,000 for capital projects from a 1999 authorization.

The Authority anticipates the issuance of approximately \$23,704,000 for capital projects and \$90 million for a cancer hospital of State Lease Revenue Bonds during Calendar Year 2009.

(The remainder of this page has been intentionally left blank.)

**Debt Service Schedule of Outstanding Lease Revenue Bonds (State Building Ownership Authority) By Fiscal Year (1)**

*Issued under the State Facilities Master Lease Program*

Fiscal Year Ending June 30	Series 2009A \$25,505,000		Series 2007A \$15,380,000		Series 2006A \$8,355,000		Series 2004A \$45,805,000		Series 2003 \$22,725,000	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
	2009.....	\$ 0	\$ 0	\$ 295,000	\$ 725,313	\$ 290,000	\$ 341,678	\$ 1,930,000	\$ 2,141,800	\$ 1,240,000
2010.....	0	1,350,039	520,000	712,775	300,000	330,078	2,405,000	2,079,075	1,275,000	752,668
2011.....	830,000	1,185,400	545,000	690,675	315,000	318,078	2,550,000	1,958,825	1,325,000	711,230
2012.....	875,000	1,160,500	565,000	667,513	325,000	307,053	2,665,000	1,831,325	1,375,000	663,530
2013.....	900,000	1,134,250	585,000	643,500	335,000	295,678	2,795,000	1,698,075	1,440,000	594,780
2014.....	925,000	1,107,250	610,000	618,638	350,000	282,278	2,945,000	1,558,325	835,000	537,180
2015.....	950,000	1,079,500	645,000	592,713	365,000	268,278	3,085,000	1,411,075	875,000	503,780
2016.....	975,000	1,041,500	665,000	563,688	380,000	253,678	3,245,000	1,256,825	900,000	468,780
2017.....	1,025,000	1,002,500	695,000	533,763	395,000	238,478	3,405,000	1,094,575	940,000	432,780
2018.....	1,075,000	951,250	735,000	502,488	410,000	222,678	2,450,000	924,325	980,000	394,240
2019.....	1,125,000	897,500	760,000	471,250	425,000	205,663	2,230,000	801,825	1,020,000	353,080
2020.....	1,175,000	841,250	795,000 (3)	438,000	445,000	187,600	2,345,000	690,325	1,065,000	310,240
2021.....	1,250,000	782,500	835,000 (3)	398,250	465,000	168,688	2,110,000	567,213	1,110,000	264,978
2022.....	1,300,000	720,000	880,000 (4)	356,500	485,000	145,438	1,665,000	456,438	1,160,000	216,415
2023.....	1,375,000	655,000	915,000 (4)	312,500	510,000	122,400	1,755,000	369,025	1,210,000	165,375
2024.....	1,450,000	586,250	965,000 (5)	266,750	535,000 (7)	96,900	1,845,000	276,888	1,265,000	110,925
2025.....	1,500,000	513,750	1,015,000 (5)	218,500	560,000 (7)	74,163	1,830,000 (8)	180,025	1,080,000	54,000
2026.....	1,575,000	438,750	1,065,000 (6)	167,750	580,000 (7)	50,363	1,250,000 (8)	93,100	-	-
2027.....	1,675,000	360,000	1,115,000 (6)	114,500	605,000 (7)	25,713	710,000 (8)	33,725	-	-
2028.....	1,750,000 (2)	276,250	1,175,000 (6)	58,750	-	-	-	-	-	-
2029.....	1,850,000 (2)	188,750	-	-	-	-	-	-	-	-
2030.....	1,925,000 (2)	96,250	-	-	-	-	-	-	-	-
Totals.....	\$ 25,505,000	\$ 16,368,439	\$ 15,380,000	\$ 9,053,813	\$ 8,075,000	\$ 3,934,875	\$ 43,215,000	\$ 19,422,788	\$ 19,095,000	\$ 7,323,848

Fiscal Year Ending June 30	Series 2001B \$25,780,000		Series 2001A \$69,850,000		Series 1999A \$9,455,000		Series 1998C \$105,100,000	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal (12)	Interest
	2009.....	\$ 1,005,000	\$ 1,024,203	\$ 0	\$ 267,500 (10)	\$ 405,000	\$ 21,263	\$ 7,535,000
2010.....	1,055,000	984,003	0	267,500 (10)	0	0 (11)	7,950,000	4,422,825
2011.....	1,090,000	941,803	0	267,500 (10)	0	0 (11)	8,410,000	3,985,575
2012.....	1,135,000	898,203	0	267,500 (10)	0	0 (11)	8,345,000	3,523,025
2013.....	1,175,000	852,803	0	267,500 (10)	0	0 (11)	8,805,000	3,064,050
2014.....	1,225,000	804,628	0	267,500 (10)	0	0 (11)	9,290,000	2,579,775
2015.....	1,280,000	753,178	0	267,500 (10)	0	0 (11)	8,850,000	2,068,825
2016.....	1,335,000	698,138	0	267,500 (10)	0	0 (11)	9,230,000 (13)	1,582,075
2017.....	1,400,000	631,388	0	267,500 (10)	0	0 (11)	9,130,000 (13)	1,074,425
2018.....	1,465,000	561,388	0	267,500 (10)	0	0 (11)	8,295,000 (13)	572,275
2019.....	1,550,000	488,138	5,350,000	267,500 (10)	0	0 (11)	2,110,000 (13)	116,050
2020.....	1,620,000	410,638	0	0 (10)	0	0 (11)	-	-
2021.....	1,705,000	329,638	0	0 (10)	0	0 (11)	-	-
2022.....	1,760,000 (9)	244,388	-	-	-	-	-	-
2023.....	1,850,000 (9)	151,988	-	-	-	-	-	-
2024.....	1,045,000 (9)	54,863	-	-	-	-	-	-
2025.....	-	-	-	-	-	-	-	-
2026.....	-	-	-	-	-	-	-	-
2027.....	-	-	-	-	-	-	-	-
2028.....	-	-	-	-	-	-	-	-
2029.....	-	-	-	-	-	-	-	-
2030.....	-	-	-	-	-	-	-	-
Totals.....	\$ 21,695,000	\$ 9,829,380	\$ 5,350,000	\$ 2,942,500	\$ 405,000	\$ 21,263	\$ 87,950,000	\$ 27,826,150

- (1) This table reflects the Authority's debt service schedule for its lease revenue bonds for the fiscal year shown. This information is based on payments (cash basis) falling due in that particular fiscal year.
- (2) Mandatory sinking fund payments from a \$5,525,000, 5%, term bond due May 15, 2030.
- (3) Mandatory sinking fund payments from a \$1,630,000, 5%, term bond due May 15, 2021.
- (4) Mandatory sinking fund payments from a \$1,795,000, 5%, term bond due May 15, 2023.
- (5) Mandatory sinking fund payments from a \$1,980,000, 5%, term bond due May 15, 2025.
- (6) Mandatory sinking fund payments from a \$3,355,000, 5%, term bond due May 15, 2028.
- (7) Mandatory sinking fund payments from a \$2,280,000, 4.25%, term bond due May 15, 2027.
- (8) Mandatory sinking fund payments from a \$3,790,000, 4.75%, term bond due May 15, 2027.
- (9) Mandatory sinking fund payments from a \$4,655,000, 5.25%, term bond due May 15, 2024.
- (10) The majority of this bond issue (certain principal amounts maturing 2009 through 2018; 2020 and 2021) have been legally defeased from an irrevocable escrow account, which account was funded from available cash on hand.
- (11) Principal and interest have been refunded by the 2004A Lease Revenue Bonds.
- (12) Remaining principal after portions of certain principal amounts maturing May 15, 2009 through May 15, 2019 have been legally defeased by separate irrevocable escrow accounts.
- (13) Mandatory sinking fund payments from a \$28,765,000, 5.50%, term bond due May 15, 2019.

**Debt Service Schedule of Outstanding Lease Revenue Bonds (State Building Ownership Authority) By Fiscal Year (1)–continued**

*Issued Under Stand Alone Legal Documents*

Fiscal Year Ending June 30	Series 1993A; \$6,230,000			Series 1992B; \$1,380,000			Series 1992A; \$26,200,000		
			Total Debt			Total Debt			Total Debt
	Principal	Interest	Service	Principal	Interest	Service	Principal	Interest	Service
2009.....	\$ 400,000	\$ 116,725	\$ 516,725	\$ 100,000	\$ 22,713	\$ 122,713	\$ 1,835,000	\$ 408,681	\$ 2,243,681
2010.....	425,000	96,125	521,125	105,000	16,819	121,819	1,945,000	300,006	2,245,006
2011.....	445,000 (2)	74,025	519,025	110,000	10,500	120,500	2,060,000	184,863	2,244,863
2012.....	470,000 (2)	50,663	520,663	120,000	3,600	123,600	2,185,000	62,819	2,247,819
2013.....	495,000 (2)	25,988	520,988	-	-	-	-	-	-
2014.....	-	-	-	-	-	-	-	-	-
2015.....	-	-	-	-	-	-	-	-	-
2016.....	-	-	-	-	-	-	-	-	-
2017.....	-	-	-	-	-	-	-	-	-
2018.....	-	-	-	-	-	-	-	-	-
2019.....	-	-	-	-	-	-	-	-	-
2020.....	-	-	-	-	-	-	-	-	-
2021.....	-	-	-	-	-	-	-	-	-
2022.....	-	-	-	-	-	-	-	-	-
2023.....	-	-	-	-	-	-	-	-	-
2024.....	-	-	-	-	-	-	-	-	-
2025.....	-	-	-	-	-	-	-	-	-
2026.....	-	-	-	-	-	-	-	-	-
2027.....	-	-	-	-	-	-	-	-	-
2028.....	-	-	-	-	-	-	-	-	-
2029.....	-	-	-	-	-	-	-	-	-
2030.....	-	-	-	-	-	-	-	-	-
Totals.....	<u>\$ 2,235,000</u>	<u>\$ 363,526</u>	<u>\$ 2,598,526</u>	<u>\$ 435,000</u>	<u>\$ 53,632</u>	<u>\$ 488,632</u>	<u>\$ 8,025,000</u>	<u>\$ 956,369</u>	<u>\$ 8,981,369</u>

Fiscal Year Ending June 30	Total Bonds issued under State Facilities Master Lease Program			Total Bonds issued under Stand Alone Legal Documents			Total All Lease Obligations		
	Total	Total	Total Debt	Total	Total	Total Debt	Total	Total	Total Debt
	Principal	Interest	Service	Principal	Interest	Service	Principal	Interest	Service
2009.....	\$ 12,700,000	\$10,148,873	\$ 22,848,873	\$ 2,335,000	\$ 548,119	\$ 2,883,119	\$ 15,035,000	\$ 10,696,992	\$ 25,731,992
2010.....	13,505,000	10,898,961	24,403,961	2,475,000	412,950	2,887,950	15,980,000	11,311,911	27,291,911
2011.....	15,065,000	10,059,085	25,124,085	2,615,000	269,388	2,884,388	17,680,000	10,328,473	28,008,473
2012.....	15,285,000	9,318,648	24,603,648	2,775,000	117,082	2,892,082	18,060,000	9,435,730	27,495,730
2013.....	16,035,000	8,550,635	24,585,635	495,000	25,988	520,988	16,530,000	8,576,623	25,106,623
2014.....	16,180,000	7,755,573	23,935,573	-	-	-	16,180,000	7,755,573	23,935,573
2015.....	16,050,000	6,944,848	22,994,848	-	-	-	16,050,000	6,944,848	22,994,848
2016.....	16,730,000	6,132,183	22,862,183	-	-	-	16,730,000	6,132,183	22,862,183
2017.....	16,990,000	5,275,408	22,265,408	-	-	-	16,990,000	5,275,408	22,265,408
2018.....	15,410,000	4,396,143	19,806,143	-	-	-	15,410,000	4,396,143	19,806,143
2019.....	14,570,000	3,601,005	18,171,005	-	-	-	14,570,000	3,601,005	18,171,005
2020.....	7,445,000	2,878,053	10,323,053	-	-	-	7,445,000	2,878,053	10,323,053
2021.....	7,475,000	2,511,265	9,986,265	-	-	-	7,475,000	2,511,265	9,986,265
2022.....	7,250,000	2,139,178	9,389,178	-	-	-	7,250,000	2,139,178	9,389,178
2023.....	7,615,000	1,776,288	9,391,288	-	-	-	7,615,000	1,776,288	9,391,288
2024.....	7,105,000	1,392,575	8,497,575	-	-	-	7,105,000	1,392,575	8,497,575
2025.....	5,985,000	1,040,438	7,025,438	-	-	-	5,985,000	1,040,438	7,025,438
2026.....	4,470,000	749,963	5,219,963	-	-	-	4,470,000	749,963	5,219,963
2027.....	4,105,000	533,938	4,638,938	-	-	-	4,105,000	533,938	4,638,938
2028.....	2,925,000	335,000	3,260,000	-	-	-	2,925,000	335,000	3,260,000
2029.....	1,850,000	188,750	2,038,750	-	-	-	1,850,000	188,750	2,038,750
2030.....	1,925,000	96,250	2,021,250	-	-	-	1,925,000	96,250	2,021,250
Totals.....	<u>\$226,670,000</u>	<u>\$96,723,054</u>	<u>\$323,393,054</u>	<u>\$10,695,000</u>	<u>\$1,373,527</u>	<u>\$12,068,527</u>	<u>\$237,365,000</u>	<u>\$ 98,096,581</u>	<u>\$335,461,581</u>

(1) This table reflects the Authority's debt service schedule for its lease revenue bonds for the fiscal year shown. This information is based on payments (cash basis) falling due in that particular fiscal year.  
(2) Mandatory sinking fund payments from a \$1,410,000, 5.25%, term bond due January 1, 2013.

## Additional Historical Financial Information Of The State

The following tables, which have been prepared by the State's Division of Finance, are based on audited financial information and has not been otherwise independently audited. These financial summaries are not presented in a form that can be easily recognized or extracted from the State's audited basic financial statements.

### Revenues by Source

All Governmental Fund Types (1)

	Fiscal Year Ended June 30 (in thousands)				
	2008	2007	2006	2005	2004
<b>Taxes:</b>					
Individual income tax.....	\$2,560,394	\$2,589,252	\$2,324,365	\$1,946,593	\$1,706,774
Sales and use tax.....	2,031,239	2,109,732	1,915,600	1,699,636	1,553,909
Corporate tax .....	410,586	411,929	379,624	209,304	165,893
Motor and special fuel tax.....	357,664	366,446	344,902	336,417	327,838
Other taxes .....	<u>333,542</u>	<u>320,204</u>	<u>316,994</u>	<u>275,715</u>	<u>234,774</u>
Total taxes .....	<u>5,693,425</u>	<u>5,797,563</u>	<u>5,281,485</u>	<u>4,467,665</u>	<u>3,989,188</u>
<b>Other revenues:</b>					
Federal contracts and grants....	2,574,585	2,480,016	2,524,022	2,366,786	2,295,428
Charges for services .....	392,345	347,038	329,576	273,499	242,780
Miscellaneous and other.....	373,047	261,617	239,901	231,708	208,171
Federal mineral lease.....	134,404	145,985	156,851	82,704	67,216
Investment income .....	124,590	142,357	85,580	45,017	25,943
Licenses, permits and fees.....	121,882	120,349	113,684	121,382	113,625
Federal aeronautics.....	68,193	44,074	37,521	34,416	25,821
Intergovernmental .....	<u>12,884</u>	<u>23,332</u>	<u>9,109</u>	<u>4,104</u>	<u>11,395</u>
Total other revenues.....	<u>3,801,930</u>	<u>3,564,768</u>	<u>3,496,244</u>	<u>3,159,616</u>	<u>2,990,379</u>
<b>Total revenues.....</b>	<b><u>\$9,495,355</u></b>	<b><u>\$9,362,331</u></b>	<b><u>\$8,777,729</u></b>	<b><u>\$7,627,281</u></b>	<b><u>\$6,979,567</u></b>

(1) Includes all governmental fund types, except Trust Lands.

(Sources: Division of Finance and the 2008 CAFR.)

(The remainder of this page has been intentionally left blank.)

**Expenditures by Function**

All Governmental Fund Types (1)

Function	Fiscal Year Ended June 30 (in thousands)				
	2008	2007	2006	2005	2004
Public education .....	\$2,960,873	\$2,547,421	\$2,322,871	\$2,168,896	\$2,033,259
Health and environmental quality .....	1,648,841	1,620,400	1,634,619	1,461,618	1,342,903
Transportation.....	1,472,208	1,221,371	975,565	832,285	811,088
Higher education (Colleges and Universities).....	793,283	708,063	675,267	637,087	614,922
Human services/youth corrections.....	677,234	627,598	593,392	576,871	553,136
Employment and family services.....	432,955	406,532	413,380	417,037	394,926
Debt service.....	333,175	235,011	235,436	273,679	211,960
General government .....	319,389	268,775	239,838	178,891	176,907
Corrections/adult .....	251,216	229,198	205,310	198,030	188,951
Public safety .....	196,008	172,427	179,622	163,072	150,353
Capital outlay.....	193,733	196,126	170,748	139,488	173,869
Natural resources .....	174,120	171,014	140,592	123,195	121,461
Community and culture .....	132,413	108,592	85,231	87,621	89,051
Courts .....	131,261	119,650	114,111	107,807	102,302
Business, labor and agriculture.....	96,072	91,162	89,255	85,115	72,124
Higher education (State Adm.) .....	64,587	49,064	43,505	39,121	32,827
Total expenditures					
All Governmental Fund Types.....	<u>\$9,877,368</u>	<u>\$8,772,404</u>	<u>\$8,118,742</u>	<u>\$7,489,813</u>	<u>\$7,070,039</u>

(1) Includes all governmental fund types, except Trust Lands.

(Sources: Division of Finance and the 2008 CAFR.)

**Changes in All Governmental Fund Types (1)**

	Fiscal Year Ended June 30 (dollars in millions)				
	2008	2007	2006	2005	2004
Revenues .....	\$9,496	\$9,362	\$8,778	\$7,627	\$6,980
% change over previous year .....	1.4%	6.7%	15.1%	9.3%	8.5%
Net other financing sources (2) .....	\$77	\$7	\$0	\$170	\$29
Expenditures (3).....	\$9,877	\$8,772	\$8,119	\$7,490	\$7,070
% change over previous year .....	12.6%	8.0%	8.4%	5.9%	5.5%

(1) Includes all governmental fund types, except Trust Lands.

(2) Includes sale of capital assets, bond proceeds, net of any refunding issues, plus financing provided from capital leasing.

(3) Funding for expenditures is provided from revenues, beginning balances, bond proceeds, sale of capital assets, and capital leases issued. Beginning balances are not reflected in this table.

(Sources: Division of Finance and the 2008 CAFR.)

(The remainder of this page has been intentionally left blank.)

**Fund Balances (1)**

Fund Balances—All Governmental Fund Types

Fund	June 30 (in thousands)				
	2008	2007	2006	2005	2004
General .....	\$ 864,868	\$1,079,572	\$ 869,136	\$ 653,979	\$ 485,953
Special Revenue:					
Transportation.....	510,626	327,017	209,885	206,049	226,081
Education (2) .....	413,998	566,672	—	—	—
Uniform School .....	372,796	651,724	942,389	406,494	313,886
Transportation Investment (3)....	199,872	129,808	144,162	184,450	217,451
Tobacco Endowment.....	45,834	33,221	24,671	18,109	17,759
Rural Development .....	35,431	31,109	25,012	19,922	15,094
Environmental Reclamation.....	29,442	30,168	24,135	25,921	23,762
Miscellaneous Special Rev. ....	12,446	10,401	8,343	8,074	7,603
Universal Telephone .....	8,351	6,999	7,119	5,076	3,804
Crime Victim Reparation .....	6,891	8,942	9,690	9,623	10,653
Consumer Education .....	4,139	2,774	3,245	3,324	3,564
State Capitol .....	125	196	125	51	—
Capital Projects .....	239,362	135,762	133,630	226,666	122,343
Debt Service.....	<u>26,570</u>	<u>23,534</u>	<u>20,722</u>	<u>12,636</u>	<u>12,842</u>
Total .....	<u>\$2,770,751</u>	<u>\$3,037,899</u>	<u>\$2,422,264</u>	<u>\$1,780,374</u>	<u>\$1,460,795</u>

- (1) Includes all governmental fund types, except Trust Lands and includes restricted and unrestricted fund balances.
- (2) Effective Fiscal Year 2007, the Legislature created the Education Fund. Individual income and corporate taxes are deposited into the Education Fund, then transferred as authorized to the Uniform School Fund and expended for public education. The remainder is used for higher education.
- (3) Effective Fiscal Year 2006, the Legislature created the Transportation Investment Fund and designated that projects, previously reported as part of the Centennial Highway Fund, be reported within this new fund.

(Sources: Division of Finance and the 2008 CAFR.)

(The remainder of this page has been intentionally left blank.)

**General Fund**

Revenues, Expenditures and Fund Balances

	Fiscal Year Ended June 30 (in thousands)				
	2008	2007	2006	2005	2004
<b>Revenues:</b>					
Federal contracts and grants...	\$1,892,116	\$1,818,571	\$1,859,583	\$1,776,555	\$1,741,580
Sales and use tax .....	1,710,564	1,860,703	1,820,992	1,664,352	1,521,076
Charges for services .....	299,819	267,479	256,025	238,181	204,874
Other taxes .....	283,852	274,563	271,178	234,710	200,167
Miscellaneous and other.....	158,883	166,471	164,890	148,015	143,033
Federal mineral lease .....	134,404	145,985	156,851	82,704	67,216
Investment income .....	75,647	94,448	47,027	16,483	6,897
Licenses, permits and fees .....	<u>20,633</u>	<u>20,479</u>	<u>18,725</u>	<u>17,866</u>	<u>18,029</u>
Total revenues .....	<u>\$4,575,918</u>	<u>\$4,648,699</u>	<u>\$4,595,271</u>	<u>\$4,178,866</u>	<u>\$3,902,872</u>
% change over previous year .....	(1.6)%	1.2%	10.0%	7.1%	10.3%
Expenditures .....	<u>\$4,827,229</u>	<u>\$4,497,679</u>	<u>\$4,333,467</u>	<u>\$4,016,667</u>	<u>\$3,775,296</u>
% change over previous year .....	7.3%	3.8%	7.9%	6.4%	7.3%
<b>Fund Balance: (1)</b>					
Unreserved, designated .....	\$394,068	\$ 603,165	\$483,510	\$366,992	\$255,531
Reserved.....	470,800	411,600	300,497	262,360	214,063
Unreserved, undesignated .....	—	<u>64,807</u>	<u>85,129</u>	<u>24,627</u>	<u>16,359</u>
Total fund balance .....	<u>\$864,868</u>	<u>\$1,079,572</u>	<u>\$869,136</u>	<u>\$653,979</u>	<u>\$485,953</u>

(1) The fund balance is derived from revenues, expenditures, transfers and other financing sources which are not presented in this table and the beginning fund balance from the prior fiscal year.

(Sources: Division of Finance and the 2008 CAFR.)

(The remainder of this page has been intentionally left blank.)

(This page has been intentionally left blank.)

## APPENDIX C

### DEMOGRAPHIC AND ECONOMIC INFORMATION REGARDING THE STATE OF UTAH

#### General Information

This appendix has been summarized from information which is contained in the *Economic Report to the Governor* (the “2009 ERG”) and from other reliable sources. *Additionally, the Governor’s Office of Planning and Budget (“GOPB”) has updated certain sections contained in this appendix with the latest information available.* The 2009 ERG is prepared by the Demographic and Economic Analysis Section of the GOPB. Among other functions, the GOPB is to serve as the lead agency for the U.S. Census Bureau’s State Data Center Program. Much of the economic data in 2009 ERG has been generated by members of the State Council of Economic Advisors. A complete copy of the 2009 ERG may be obtained on the internet or by contacting GOPB; 801.538.1027 | f 801.538.1547 | [dea@utah.gov](mailto:dea@utah.gov).

#### Geographic Information

On January 4, 1896, the State became the 45<sup>th</sup> state of the United States of America (the “U.S.”). Ranking 13<sup>th</sup> among the states in total area, the State contains approximately 84,900 square miles. It ranges in elevation from a low of 2,200 feet above sea level in the south, to a high of 13,500 feet above sea level in the northern mountains. The State is located in an arid region (precipitation ranks as the 2<sup>nd</sup> lowest in the nation, behind Nevada). Home to deserts, plateaus, the Great Basin and the Rocky Mountains, the State is known for its scenic beauty and the diversity of its outdoor recreation areas. As of April 2001, land ownership in the State was distributed as 63.9% federal, 10.1% State, and 26% other (American Indian reservation, municipal, state sovereign lands, and private).

#### Demographics

As of July 1, 2008, the State’s population was an estimated 2,757,779, an increase of 2.2% over 2007, according to the Utah Population Estimates Committee. This is lower than the record growth of 3.2% experienced in 2007. A total of 58,225 people were added to the State’s population, with 28.6% of this increase coming from people moving into the State. While the 13,780 deaths in 2008 ties 2007 as a record high for the State, the State added more persons due to natural increase in 2008 than in any previous year in its history as a result of a record 55,357 births.

According to the U.S. Census Bureau’s July 1, 2008 population estimates, the State’s population increased to 2,736,424. The State ranked first among states in population growth with a rate of 2.5% from 2007 to 2008. The State continues to have a distinctive demographic profile. The State’s population is younger, women tend to have more children, people on average live in larger households, and people tend to survive to older ages.

(The remainder of this page has been intentionally left blank.)

**State Population**

<u>Year</u>	<u>Population</u>	<u>% Change From Prior Period</u>
2008 Estimate (1) .....	2,736,424	22.5%
2000 Census.....	2,233,169	29.6
1990 Census.....	1,722,850	17.9
1980 Census.....	1,461,037	37.9
1970 Census.....	1,059,273	18.9
1960 Census.....	890,627	29.3
1950 Census.....	688,862	25.2
1940 Census.....	550,310	8.4

(1) U.S. Bureau of the Census, July 1, 2008.

(Source: 2009 ERG and the Utah Population Estimates Committee.)

**Components of Population Change in the State**

<u>Year</u>	<u>Births</u>	<u>Deaths</u>	<u>Natural Increase</u>	<u>Net In- Migration</u>	<u>Population Change</u>
2008 .....	55,357	13,780	41,577	16,648	58,225
2007 .....	53,953	13,780	40,173	44,252	84,425
2006 .....	52,368	13,358	39,010	28,730	67,740
2005 .....	50,431	12,919	37,512	40,647	78,159
2004 .....	50,527	13,282	37,245	18,367	55,612
2003 .....	49,518	12,798	36,720	18,568	55,288
2002 .....	48,041	12,662	35,379	17,299	52,678
2001 .....	47,688	12,437	35,251	23,848	59,099
2000 .....	46,880	11,953	34,927	18,612	53,539
1999 .....	45,434	11,636	33,798	17,584	51,382

(Source: 2009 ERG and the Utah Population Estimates Committee.)

(The remainder of this page has been intentionally left blank.)

### Significant Characteristics of the State's Population

Category	Ranking (1)	Comments
Population growth (2007 to 2008) .....	1 <sup>st</sup> (2.5% growth rate)	out of 50 states
State population (July 1, 2007).....	34 <sup>th</sup>	out of 50 states
Pre-school age (under five years old).....	1 <sup>st</sup>	9.7%
School age (five to 17) .....	1 <sup>st</sup>	21.2%
Working age (18 to 64) .....	50 <sup>th</sup>	60.3%
Retirement age (over age 65) .....	49 <sup>th</sup>	8.8%
Median age (July 1, 2007) .....	1 <sup>st</sup>	28.5 years
Dependency ratio (July 1, 2007) .....	1 <sup>st</sup>	65.9 per 100 of working age
Fertility rate (2005).....	1 <sup>st</sup>	2.5 births/woman
Death rate (2005) .....	50 <sup>th</sup>	5.4 deaths/1,000 population
Life expectancy (2000).....	3 <sup>rd</sup>	78.6 years
Urban status .....	10 <sup>th</sup>	88.3% urban
Household size (2006).....	1 <sup>st</sup>	3.08 persons

(1) Rankings are from least favorable to most favorable, highest to lowest. Rankings are based on the most current national data available for all states.

(Source: 2009 ERG.)

### Employment, Wages And Labor Force

The State's economic expansion has ended, prompted by a national credit crisis that manifested itself in the mortgage-lending industry, which has significantly slowed down the State's home-building market. The residential construction boom has rapidly turned into a construction bust.

For most of 2008, employment loss was largely confined to the residential construction industry. While construction lost a substantial 15,450 jobs in 2008, most of the State's other industrial sectors stayed vibrant, adding jobs and performing as if in a stable economic environment, including nonresidential construction activity. Then came the late season national downturn of the stock and financial markets, and the stage is now set for a more comprehensive industrial downturn in the State. This affects the 2009 employment outlook, which will likely be the State's weakest economic year since 1954.

Approximately 19,000 fewer jobs are expected for the State in calendar year 2009 than 2008. This marks the second time this decade that the State will have fewer jobs in one year than in the previous, but only the fourth time such a phenomenon will have occurred in the past 60 years. Given that economic indicators at the end of 2008 portray a very volatile economic environment, with numerous national economic forecasts being revised downward shortly after being released, downside risk significantly outweighs any upside risk in this forecast.

### Current Unemployment Rates (seasonally adjusted)

<u>Current Unemployment Rate</u>	<u>State</u>	<u>U.S.</u>
February 2009.....	5.1%	8.1%
February 2008.....	3.2	4.8

(Source: Utah Department of Workforce Services.)

**Average Annual Employment and Unemployment Rate for Utah and the U.S.**

<u>Year</u>	<u>Utah</u>		<u>Unemployment Rate</u>		<u>Utah</u>
	<u>Civilian Labor Force</u>	<u>Total Employed</u>	<u>Utah</u>	<u>U.S.</u>	<u>Unemployment Rate as % of U.S. Rate</u>
2009 (f).....	1,446,060	1,366,530	5.5%	8.2%	67.1%
2008 (e) .....	1,409,414	1,357,266	3.7	5.8	63.8
2007.....	1,372,900	1,335,800	2.7	4.6	58.7
2006.....	1,311,073	1,272,801	2.9	4.6	63.5
2005.....	1,268,075	1,214,150	4.3	5.1	83.4
2004.....	1,203,459	1,140,498	5.2	5.5	95.1
2003.....	1,188,279	1,121,088	5.7	6.0	94.2
2002.....	1,174,582	1,107,379	5.7	5.8	98.6
2001.....	1,153,387	1,103,028	4.4	4.8	91.0
2000.....	1,133,870	1,095,657	3.4	4.0	84.3
1999.....	1,120,591	1,080,441	3.6	4.2	85.3
1998.....	1,101,972	1,061,282	3.7	4.5	82.1

(f) forecast; (e) estimate.

(Source: Utah Department of Workforce Services; GOPB; 2009 ERG.)

(The remainder of this page has been intentionally left blank.)

## Employment

### Utah Labor Force, Nonagricultural Jobs, and Wages

#### Selected Years

	2009 (f)	2008 (e)	2007	2006	2005	% Change 2007–08	% Change 2006–07	% Change 2005–06	% Change 2004–05
Civilian labor force.....	1,446,060	1,409,414	1,372,900	1,311,073	1,268,075	2.6	2.7	4.7	3.4
Employed persons.....	1,366,530	1,357,266	1,335,800	1,272,801	1,214,150	0.7	1.6	4.9	4.8
Unemployed persons.....	79,530	52,148	37,100	38,272	53,925	52.5	40.6	(3.1)	(29.0)
Unemployment rate (%).....	5.5	3.7	2.7	2.9	4.3	–	–	–	–
U.S. unemployment rate (%).....	8.2	5.8	4.6	4.6	5.1	–	–	–	–
Total nonfarm jobs.....	1,234,800	1,253,900	1,251,282	1,203,629	1,148,037	(1.5)	0.2	4.0	4.8
Mining.....	13,000	12,400	11,034	10,024	8,472	4.8	12.4	10.1	18.3
Construction.....	73,400	88,000	103,450	95,162	81,685	(16.6)	(14.9)	8.7	16.5
Manufacturing.....	121,000	126,500	127,695	123,061	117,242	(4.3)	(0.9)	3.8	5.0
Trade, transportation, utilities.....	245,900	249,800	245,672	234,793	225,874	(1.6)	1.7	4.6	3.9
Information.....	32,300	31,800	32,448	32,540	32,105	1.6	(2.0)	(0.3)	1.4
Financial activity.....	69,600	73,300	74,739	71,470	67,582	(5.0)	(1.9)	4.6	5.8
Professional and business services.....	160,200	163,900	161,022	154,826	146,706	(2.3)	1.8	4.0	5.5
Education and health services.....	152,100	146,200	139,991	134,407	128,602	4.0	4.4	4.2	4.5
Leisure and hospitality.....	116,300	115,000	112,821	108,476	104,225	1.1	1.9	4.0	4.1
Other services.....	36,200	35,800	35,542	34,386	33,240	1.1	0.7	3.4	3.4
Government.....	214,800	211,200	206,868	204,484	202,304	1.7	2.1	1.2	1.1
Goods-producing.....	207,400	226,900	242,179	228,247	207,399	(8.6)	(6.3)	6.1	10.1
Service-producing.....	1,027,400	1,027,000	1,009,103	975,382	940,638	0.0	1.8	3.5	3.7
% Service-producing.....	83.2%	81.9%	80.6%	81.0%	81.9%	–	–	–	–
U.S. nonagricultural job growth.....	(1.9)%	(0.2)%	1.1%	1.8%	1.7%	–	–	–	–
Total nonagricultural wages (millions).....	\$47,125	\$47,100	\$45,709	\$41,651	\$37,696	0.1	3.0	9.7	10.5
Average annual wage.....	\$38,164	\$37,563	\$36,530	\$34,605	\$32,835	1.6	2.8	5.6	5.4
Average monthly wage.....	\$3,180	\$3,130	\$3,044	\$2,884	\$2,736	1.6	2.8	5.5	5.4
Establishments (first quarter).....	86,600	85,076	83,292	82,875	77,423	–	–	–	–

(f) forecast; (e) estimated.

(Source: Utah Department of Employment Services and 2009 ERG.)

### Largest Nonagricultural Employers (1)

Employer	Business	Employee Range
Intermountain Health Care .....	Hospitals and clinics	20,000+
State of Utah .....	State government	20,000+
Brigham Young University.....	Higher education	15,000–20,000
University of Utah (including Hospital) .....	Higher education	15,000–20,000
Wal-Mart Stores.....	Department store	15,000–20,000
Hill Air Force Base.....	Military installation	10,000–15,000
Granite School District .....	Public education	7,000–10,000
Jordan School District .....	Public education	7,000–10,000
Utah State University .....	Higher education	7,000–10,000
Alpine School District .....	Public education	5,000–7,000
Convergys.....	Telemarketing	5,000–7,000
Davis County School District .....	Public education	5,000–7,000
Internal Revenue Service.....	Federal government	5,000–7,000
Kroger Group Cooperative .....	Retail stores	5,000–7,000
Salt Lake County .....	County government	5,000–7,000
U.S. Postal Service .....	Mail distribution	5,000–7,000
Albertson's .....	Food stores	4,000–5,000
ATK Thiokol .....	Aerospace equipment manufacturing	4,000–5,000
Autoliv Asp (Morton International).....	Mfg. vehicle parts	3,000–4,000
Discover Products.....	Consumer loans	3,000–4,000
Delta Airlines Inc.....	Air transportation	3,000–4,000
Home Depot.....	Building supply store	3,000–4,000
Nebo School District .....	Public education	3,000–4,000
Salt Lake City .....	Local government	3,000–4,000
Salt Lake City School District .....	Public education	3,000–4,000
Skywest Airlines.....	Air transportation	3,000–4,000
United Parcel Service .....	Courier service	3,000–4,000
Weber County School District.....	Public education	3,000–4,000
Wells Fargo Bank N.A. ....	Banking	3,000–4,000
Zions First National Bank.....	Banking	3,000–4,000
ARUP .....	Medical laboratory	2,000–3,000
Costco Wholesale .....	Retail warehouse club	2,000–3,000
Harmons .....	Grocery stores	2,000–3,000
Icon Health and Fitness .....	Exercise equipment manufacturing	2,000–3,000
Provo City School District.....	Public education	2,000–3,000
Qwest Corporation.....	Telephone service/communications	2,000–3,000
Rocky Mountain Power .....	Electric generation/distribution	2,000–3,000
Salt Lake Community College.....	Higher education	2,000–3,000
Target Corporation .....	Discount department store	2,000–3,000
Teleperformance USA .....	Telemarketing	2,000–3,000
Utah Valley State College .....	Higher education	2,000–3,000
Washington County School District.....	Public education	2,000–3,000
Weber State University.....	Higher education	2,000–3,000

(1) As of 2007. Includes those firms with 2,000 to 3,000 and more employees. The Church of Jesus Christ of Latter-day Saints remains one of the State's largest employers; however, the Church does not disclose employment numbers.

(Source: Utah Department of Workforce Services; 2009 ERG.)

## Personal Income

The State's 2008 total personal income was estimated to be \$83.2 billion, 4.5% above the 2007 preliminary estimate of \$79.6 billion. This growth is estimated to be slightly above the U.S. personal income growth of 3.9%. The State's 2008 per capita personal income was estimated to be \$31,425, an increase of 4.4% over the 2007 estimate. The most recent available income estimates for the State from the U.S. Bureau of Economic Analysis ("BEA") are for 2007. According to the BEA, the State's 2007 per capita income of \$30,090 ranked Utah 49<sup>th</sup> in the nation.

### Total Personal Income (in millions)

<u>Year</u>	<u>Utah</u>		<u>United States</u>	
	<u>Amount</u>	<u>% Change</u>	<u>Amount</u>	<u>% Change</u>
2008 (p).....	\$82,890	4.1%	\$12,086,534	3.9%
2007 (p).....	79,618	5.3	11,634,322	6.0
2006 (r).....	75,598	8.4	10,978,053	7.1
2005 (r).....	69,747	9.7	10,252,973	5.6
2004 (r).....	63,565	7.0	9,711,363	6.1
2003.....	59,412	2.1	9,150,320	3.1
2002.....	58,172	2.8	8,872,871	1.8
2001.....	56,594	5.7	8,716,992	3.5
2000.....	53,561	8.5	8,422,074	8.0
1995.....	37,218	8.1	6,144,741	5.3
1990.....	25,818	8.1	4,861,936	6.4
1985.....	19,794	6.7	3,511,344	7.2
1980.....	12,519	13.5	2,298,255	11.9

(e) estimate; (p) preliminary; (r) revised.

(Source: U.S. Department of Commerce, BEA.)

(The remainder of this page has been intentionally left blank.)

## Components of the State's Total Personal Income

	(in millions)					% change 2007-08	% change 2006-07	% change 2005-06
	2008 (p)	2007 (r)	2006 (r)	2005 (r)	2004			
Personal income.....	\$82,890	\$79,618	\$75,598	\$69,747	\$63,565	4.1	5.3	8.4
Earnings by place of work.....	68,660	66,372	61,825	56,649	52,435	3.4	7.4	9.1
less: Contributions for government social insurance....	7,672	7,402	6,927	6,290	5,807	3.6	6.9	10.1
plus: Adjustment for residence.....	38	42	52	40	26	(9.5)	(19.2)	30.0
equals: Net earnings by place of residence.....	61,026	59,012	54,950	50,398	46,653	3.4	7.4	9.0
plus: Dividends, interest, and rent.....	11,984	11,656	12,184	11,554	9,749	2.8	(4.3)	5.5
plus: Personal current transfer receipts.....	9,880	8,949	8,464	7,795	7,163	10.4	5.7	8.6
Components of earnings.....	68,660	66,372	61,825	56,649	52,435	3.4	7.4	9.1
Wage and salary disbursements.....	50,275	48,327	44,166	40,094	37,331	4.0	9.4	10.2
Supplements to wages and salaries.....	12,002	11,536	10,843	10,143	9,258	4.0	6.4	6.9
Proprietors' income.....	6,384	6,509	6,816	6,411	5,846	(1.9)	(4.5)	6.3
Earnings by industry.....	68,660	66,372	61,825	56,649	52,435	3.4	7.4	9.1
Farm earnings.....	82	186	110	246	279	(55.9)	69.1	(55.3)
Nonfarm earnings.....	68,579	66,186	61,715	56,402	52,156	3.6	7.2	9.4
Private earnings.....	55,993	54,340	50,494	45,706	42,087	3.0	7.6	10.5
Forestry, fishing, related activities, and other....	68	71	61	54	51	(4.2)	16.4	13.0
Mining.....	1,355	1,168	1,021	782	657	16.0	14.4	30.6
Utilities.....	487	482	474	420	408	1.0	1.7	12.9
Construction.....	5,132	5,724	5,334	4,452	3,844	(10.3)	7.3	19.8
Manufacturing.....	8,332	7,980	7,433	6,744	6,484	4.4	7.4	10.2
Wholesale trade.....	3,315	3,144	2,855	2,593	2,336	5.4	10.1	10.1
Retail trade.....	5,104	5,138	4,679	4,257	4,001	(0.7)	9.8	9.9
Transportation and warehousing.....	2,749	2,897	2,569	2,491	2,340	(5.1)	12.8	3.1
Information.....	1,879	1,782	1,807	1,828	1,603	5.4	(1.4)	(1.1)
Finance and insurance.....	3,954	3,851	3,584	3,273	3,089	2.7	7.4	9.5
Real estate and rental and leasing.....	1,342	1,375	1,394	1,306	1,109	(2.4)	(1.4)	6.7
Professional and technical services.....	6,645	6,033	5,555	4,999	4,465	10.1	8.6	11.1
Management of companies and enterprises.....	1,510	1,412	1,300	1,175	1,074	6.9	8.6	10.6
Administrative and waste services.....	2,538	2,465	2,246	1,975	1,808	3.0	9.8	13.7
Educational services.....	1,051	999	947	871	786	5.2	5.5	8.7
Health care and social assistance.....	5,367	4,967	4,691	4,295	3,965	8.1	5.9	9.2
Arts, entertainment and recreation.....	588	590	548	489	462	(0.3)	7.7	12.1
Accommodations and food services.....	1,867	1,763	1,631	1,465	1,366	5.9	8.1	11.3
Other services, except public administration....	2,710	2,498	2,364	2,238	2,240	8.5	5.7	5.6
Government and government enterprises.....	12,586	11,847	11,221	10,696	10,069	6.2	5.6	4.9
Federal, civilian.....	3,239	3,138	3,001	2,828	2,653	3.2	4.6	6.1
Military.....	952	912	906	927	833	4.4	0.7	(2.3)
State and local.....	8,395	7,796	7,314	6,941	6,582	7.7	6.6	5.4

(p) preliminary; (r) revised.

(Source: BEA.)

### Per Capita Personal Income

<u>Year</u>	<u>Income Per Capita</u>		<u>Annual % Change</u>		Utah
	<u>Utah</u>	<u>U.S.</u>	<u>Utah</u>	<u>U.S.</u>	as a % of U.S.
2008 (p).....	\$30,291	\$39,751	1.5%	2.9%	76.2%
2007 (r) .....	29,831	38,615	2.0	4.9	77.3
2006 (r) .....	29,243	36,794	4.9	6.1	79.5
2005 (r) .....	27,885	34,690	7.0	4.6	80.4
2004 .....	26,053	33,157	4.4	5.2	78.6
2003 .....	24,958	31,530	0.2	2.2	79.2
2002 .....	24,919	30,838	0.9	0.8	80.8
2001 .....	24,702	30,582	3.5	2.5	80.8
2000 .....	23,866	29,847	6.6	6.8	80.0
1995 .....	18,478	23,076	–	–	80.1
1990 .....	14,913	19,477	–	–	76.6
1985 .....	12,048	14,758	–	–	81.6
1980 .....	8,501	10,114	–	–	84.1

(f) forecast; (p) preliminary; (r) revised.

(Source: BEA and GOPB.)

### Gross Domestic Product

Gross Domestic Product (“GDP”) is the value of final goods and services produced by the labor and property located in a geographic area. GDP is gross output less intermediate inputs, and as such it measures the economic activity within an area.

#### Total Gross Domestic Product (in millions of current dollars)

<u>Year</u>	<u>Utah</u>		<u>United States</u>	
	<u>Amount</u>	<u>% Change</u>	<u>Amount</u>	<u>% Change</u>
2007 (a).....	\$105,658	7.9%	\$13,743,021	4.7%
2006 (r).....	97,963	10.1	13,119,938	6.3
2005 (r).....	88,944	10.0	12,346,871	6.4
2004 (r).....	80,889	7.2	11,607,041	6.6
2003.....	75,428	3.8	10,886,172	4.7
2002.....	72,665	3.6	10,398,402	3.4
2001.....	70,109	3.8	10,058,168	3.2
2000.....	67,568	5.8	9,749,103	6.0
1999.....	63,834	6.1	9,201,138	6.0
1998.....	60,168	6.3	8,679,657	5.4
1997.....	56,590	–	8,237,994	–

(a) advanced; (r) revised.

(Source: BEA.)

## **Gross Taxable Sales**

Taxable sales are made up of three major components: retail trade, business investments and utility taxable sales, and taxable services. In 2008, total taxable sales in the State decreased by 3.4% to an estimated \$46.1 billion. This is the first decline seen since 1987.

Retail trade taxable sales were an estimated \$26.8 billion in 2008, representing 58.1% of taxable sales. This is a 1.0% increase over 2007, the slowest rate of growth since 2003. Retail trade is projected to decline 1.6% in 2009. Business investment and utility taxable sales were an estimated \$12.1 billion in 2008, representing 26.2% of taxable sales. This is a decrease of 8.2% over 2007. This sector is expected to fall another 10.2% in 2009. Taxable services were estimated at \$5.9 billion for 2008, which was 12.9% of all taxable sales. This represents a 2.8% decline in 2008. Taxable services related sales are expected to decrease by 5.6% in 2009.

(The remainder of this page has been intentionally left blank.)

## Gross Taxable Sales

(millions of dollars)

Calendar Year	Retail Sales	% Change	Business Investment Purchases	% Change	Taxable Services	% Change	All Other	% Change	Total Gross Taxable Sales	% Change
2009 (f)....	\$26,341	(1.6) %	\$10,828	(10.2) %	\$5,613	(5.6) %	\$1,402	6.5 %	\$ 44,184	(4.1) %
2008 (e)....	26,769	1.0	12,058	(8.2)	5,946	(2.8)	1,317	(31.8)	46,090	(3.4)
2007.....	26,504	6.1	13,136	4.7	6,119	7.9	1,931	19.9	47,690	6.5
2006.....	24,969	12.7	12,546	18.6	5,670	10.4	1,610	17.3	44,795	14.2
2005.....	22,155	8.9	10,579	16.0	5,135	13.3	1,372	5.1	39,241	11.1
2004.....	20,351	8.2	9,121	15.3	4,534	3.1	1,305	(9.8)	35,311	8.4
2003.....	18,808	2.5	7,909	(1.6)	4,396	(4.7)	1,447	(3.7)	32,560	0.1
2002 .....	18,356	3.4	8,039	(6.4)	4,615	(2.0)	1,502	8.8	32,512	0.3
2001 .....	17,748	2.7	8,588	2.6	4,709	(0.8)	1,381	10.5	32,426	2.5
2000.....	17,278	4.8	8,372	6.8	4,746	9.1	1,250	(5.0)	31,646	5.5

(f) forecast; (e) estimate.

(Source: Utah State Tax Commission)

## **Tax Collections**

*This “Tax Collections” section updated by GOPB in April 2009.*

Tax collections continue to be affected by recent legislation. A single rate income tax system began on January 1, 2008. An overhaul of the individual income tax withholding system resulted in a larger than expected reduction of income tax withholding in Fiscal Year 2008—the principal cause of the Fiscal Year 2008 revenue shortfall. Other statutory changes include a 0.05% rate increase to state general sales tax earmarked for road construction, re-entry to the “streamlined sales tax” compact among states, expanded business research tax credits, and more favorable tax treatment for individual purchases of health insurance.

After adjusting for inflation, Fiscal Year 2008 tax collections shrank 4.2% over Fiscal Year 2007. The weakening of General and Education Fund revenue was expected, caused principally by changes to the tax system. The decline was also due, in part, to a weakening economy. For perspective, during the recent expansion (Fiscal Year 2003—Fiscal Year 2007) average annual revenue growth adjusted for inflation reached 7.9%, nearly double the historic average annual growth rate from 1980 to 2008 of 4.0%.

The outlook for tax collections in Fiscal Years 2009 and 2010 is severe. The impacts of a deep and prolonged recession are expected to affect the State’s economy and sharply curtail state tax collections. The State is expected to collect \$676.5 million (13.0%) less in Fiscal Year 2009 than it did in Fiscal Year 2008. General Fund collections are expected to decline \$246.3 million (11.4%) and Education Fund collections are expected to decline \$430.3 million (14.1%). Revenues are expected to further fall \$164.5 million (3.6%) in Fiscal Year 2010, with General Fund collections declining \$94.1 million (4.9%) and Education Fund collections declining \$70.4 million (2.7%).

## **Construction**

The value of permit authorized construction in the State in 2008 was \$4.8 billion, the lowest value since 2003. In the 12 months prior to the delivery of the 2009 ERG, the value of permit authorized construction fell 31.4% from \$7.0 billion to \$4.8 billion. In inflation-adjusted dollars, the value of permit authorized construction was at the lowest level since 1993. This sharp decline in value was led by the severe contraction in residential construction, which fell from \$4.0 billion in 2007 to \$2.0 billion in 2008, a 50.0% decline.

In terms of units, residential construction dropped from 20,500 units in 2007 to 11,000 units in 2008, a decline of 46.4%. The single-family sector absorbed the brunt of the residential decline as the number of detached homes receiving building permits fell from 13,500 in 2007 to only 6,000 in 2008, a 55.6% drop. The 6,000 units in 2008 was the lowest number of permits authorized for single-family units since 1989. The multi-family sector (town homes, condominiums, and apartments) did not suffer like the single-family sector; nevertheless, permits for this sector were down 30.0%, from 6,300 units in 2007 to 4,400 units in 2008. In contrast, the nonresidential sector maintained a near record level of new construction activity. The value of nonresidential construction was \$2.0 billion in 2008, compared to the record high \$2.05 billion in 2007. In inflation-adjusted dollars, the all-time high for nonresidential construction was 1997 at \$2.2 billion.

(The remainder of this page has been intentionally left blank.)

**Permit–Authorized Construction**

<u>Year</u>	<u>Total Units</u>	<u>Construction Value (millions of dollars)</u>			<u>Total Valuation</u>
		<u>Residential</u>	<u>Nonresidential</u>	<u>Renovations</u>	
2008 (e) .....	11,000	\$2,000.0	\$2,000.0	\$795.0	\$4,795.0
2007 .....	20,539	3,963.0	2,051.0	979.7	6,994.4
2006 .....	26,322	4,955.5	1,588.0	865.3	7,408.8
2005 .....	28,285	4,662.6	1,217.8	707.6	6,558.0
2004 .....	24,293	3,552.6	1,089.9	476.0	5,118.5
2003 .....	22,836	3,046.4	1,017.4	497.0	4,560.8
2002 .....	19,941	2,491.9	897.0	393.0	3,782.0
2001 .....	19,675	2,352.7	970.0	562.8	3,885.4
2000 .....	18,154	2,140.1	1,123.0	583.3	3,936.0
1999 .....	20,350	2,238.0	1,195.0	537.0	3,971.0

(e) estimate.

(Source: 2009 ERG and the GOPB.)

(The remainder of this page has been intentionally left blank.)

(This Page Has Been Intentionally Left Blank.)

## APPENDIX D

### PROPOSED FORM OF OPINION OF BOND COUNSEL

Upon delivery of the Bonds, Ballard Spahr Andrews & Ingersoll, LLP, Bond Counsel to the State, proposes to issue its final approving opinion in substantially the following form:

We have acted as bond counsel for the State of Utah (the "State") in connection with the issuance by the State of its \$104,450,000 General Obligation Bonds, Series 2009B (the "Bonds") pursuant to (i) resolutions of the State Bonding Commission of the State of Utah (the "Commission") adopted on March 25, 2009 (the "Parameters Resolution") and on May 5, 2009 (the "Bond Resolution," and collectively with the Parameters Resolution, the "Resolutions"), which provide for the issuance of the Bonds; (ii) the Bond Authorization Acts (as defined in the Bond Resolution); and (iii) other applicable provisions of law. The Bonds are being issued to (a) provide funds to the State and its agencies to pay all or part of the costs of acquiring and constructing certain of the projects listed in the Bond Authorization Acts and (b) pay costs and expenses incident to the issuance of the Bonds.

Our services as bond counsel have been limited to the preparation of the legal proceedings and supporting certificates authorizing the issuance of the Bonds under the applicable laws of the State and to a review of the transcript of such proceedings and certificates. As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certificates of public officials furnished to us without undertaking to verify the same by independent investigation. Our examination has been limited to the foregoing as they exist or are in effect as of the date hereof. Our opinion is limited to the matters expressly set forth herein, and we express no opinion concerning any other matters.

Based on our examination and the foregoing, we are of the opinion as of the date hereof and under existing law, as follows:

1. The Resolutions have been duly adopted by the Commission and constitute valid and binding obligations of the State enforceable upon the State.
2. The Bonds are valid and binding general obligations of the State for the payment of which the full faith, credit and resources of the State are pledged, and for the payment of which ad valorem taxes may be levied on all property within the boundaries of the State subject to State taxation without limit as to rate or amount.
3. Interest on the Bonds is excludable from gross income for purposes of federal income tax under existing laws as enacted and construed on the date of initial delivery of the Bonds, assuming the accuracy of the certifications of the State and continuing compliance by the State with the requirements of the Internal Revenue Code of 1986. Interest on the Bonds is exempt from individual and corporate federal alternative minimum tax ("AMT") and is not includable in adjusted current earnings for purposes of corporate AMT.
4. Interest on the Bonds is exempt from State of Utah individual income taxes.

In rendering our opinion, we wish to advise you that:

- (a) The rights of the holders of the Bonds and the enforceability thereof and of the documents identified in this opinion may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their

enforcement may also be subject to the application of equitable principles and the exercise of judicial discretion in appropriate cases;

(b) We express no opinion herein as to the accuracy, adequacy or completeness of the Official Statement or any other offering material relating to the Bonds; and

(c) Except as set forth above, we express no opinion regarding any other tax consequences relating to ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

Respectfully submitted,

## APPENDIX E

### FORM OF CONTINUING DISCLOSURE UNDERTAKING FOR THE PURPOSE OF PROVIDING CONTINUING DISCLOSURE INFORMATION UNDER SECTION (b)(5) OF RULE 15c2-12

**[TO BE DATED THE CLOSING DATE]**

This Continuing Disclosure Undertaking (the “*Agreement*”) is executed and delivered by the State of Utah (the “*State*”) in connection with the issuance of \$104,450,000 General Obligation Bonds, Series 2009B (the “*2009B Bonds*”). The 2009B Bonds are being issued pursuant to a Resolution adopted by the State Bonding Commission on May 5, 2009 (the “*Resolution*”).

In consideration of the issuance of the 2009B Bonds by the State and the purchase of such 2009B Bonds by the beneficial owners thereof, the State covenants and agrees as follows:

1. PURPOSE OF THIS AGREEMENT. This Agreement is executed and delivered by the State as of the date set forth above, for the benefit of the beneficial owners of the 2009B Bonds and in order to assist the Participating Underwriters in complying with the requirements of the Rule (as defined below). The State represents that it will be the only obligated person with respect to the 2009B Bonds at the time the 2009B Bonds are delivered to the Participating Underwriters and that no other person is expected to become so committed at any time after issuance of the 2009B Bonds.

2. DEFINITIONS. The terms set forth below shall have the following meanings in this Agreement, unless the context clearly otherwise requires.

“*Annual Financial Information*” means the financial information and operating data described in *Exhibit I*.

“*Annual Financial Information Disclosure*” means the dissemination of disclosure concerning Annual Financial Information and the dissemination of the Audited Financial Statements as set forth in Section 4.

“*Audited Financial Statements*” means the audited financial statements of the State prepared pursuant to the standards and as described in *Exhibit I*.

“*Commission*” means the Securities and Exchange Commission.

“*Dissemination Agent*” means any agent designated as such in writing by the State and which has filed with the State a written acceptance of such designation, and such agent’s successors and assigns.

“*EMMA*” means the MSRB through its Electronic Municipal Market Access system for municipal securities disclosure or through any other electronic format or system prescribed by the MSRB for purposes of the Rule.

“*Exchange Act*” means the Securities Exchange Act of 1934, as amended.

“*Material Event*” means the occurrence of any of the Events with respect to the 2009B Bonds set forth in *Exhibit II* that is material, as materiality is interpreted under the Exchange Act.

“*Material Events Disclosure*” means dissemination of a notice of a Material Event as set forth in Section 5.

“*MSRB*” means the Municipal Securities Rulemaking Board.

“*Participating Underwriter*” means each broker, dealer or municipal securities dealer acting as an underwriter in the primary offering of the 2009B Bonds.

“*Rule*” means Rule 15c2-12 adopted by the Commission under the Exchange Act, as the same may be amended from time to time.

“*SID*” means the public or private repository designated by the State as the state information depository and recognized as such by the Commission for purposes of the Rule. As of the date of this Agreement there is no SID.

“*Undertaking*” means the obligations of the State pursuant to Sections 4 and 5.

3. CUSIP NUMBER/FINAL OFFICIAL STATEMENT. The CUSIP Numbers of the 2009B Bonds are as set forth below:

YEAR OF MATURITY	CUSIP NUMBER
2010	917542 PU0
2011	917542 PV8
2012	917542 PW6
2013	917542 PX4
2014	917542 PY2
2015	917542 PZ9

The Final Official Statement relating to the 2009B Bonds is dated May 5, 2009 (the “*Final Official Statement*”).

4. ANNUAL FINANCIAL INFORMATION DISCLOSURE. Subject to Section 9 of this Agreement, the State hereby covenants that it will disseminate its Annual Financial Information and its Audited Financial Statements (in the form and by the dates set forth in *Exhibit I*) to EMMA and to the SID, if any, in such manner and format and accompanied by identifying information as is prescribed by the MSRB or the Commission or the State, with respect to any SID, at the time of delivery of such information and by such time so that such entities receive the information by the dates specified.

If any part of the Annual Financial Information can no longer be generated because the operations to which it is related have been materially changed or discontinued, the State will disseminate a statement to such effect as part of its Annual Financial Information for the year in which such event first occurs.

If any amendment or waiver is made to this Agreement, the Annual Financial Information for the year in which such amendment is made (or in any notice or supplement provided to EMMA and the SID, if any) shall contain a narrative description of the reasons for such amendment or waiver and its impact on the type of information being provided.

5. MATERIAL EVENTS DISCLOSURE. Subject to Section 9 of this Agreement, the State hereby covenants that it will disseminate in a timely manner Material Events Disclosure to EMMA and to the SID, if any, in such manner and format and accompanied by identifying information as is prescribed by the MSRB or the Commission or the State, with respect to any SID, at the time of delivery of such information. Notwithstanding the foregoing, notice of optional or unscheduled redemption of any 2009B Bonds or defeasance of any 2009B Bonds need not be given under this Agreement any earlier than the notice (if any) of such redemption or defeasance is given to the Bondholders pursuant to the Indenture.

6. DUTY TO UPDATE SID. The State shall determine, in the manner it deems appropriate, the name and address of the then existing SID each time it is required to file information therewith.

7. CONSEQUENCES OF FAILURE OF THE STATE TO PROVIDE INFORMATION. The State shall give notice in a timely manner to EMMA and to the SID, if any, of any failure to provide Annual Financial Information Disclosure when the same is due hereunder.

In the event of a failure of the State to comply with any provision of this Agreement, the beneficial owner of any 2009B Bond may seek mandamus or specific performance by court order, to cause the State to comply with its obligations under this Agreement. The beneficial owners of 25% or more in principal amount of the 2009B Bonds outstanding may challenge the adequacy of the information provided under this Agreement and seek specific performance by court order to cause the State to provide the information as required by this Agreement. A default under this Agreement shall not be deemed a default under the Resolution, and the sole remedy under this Agreement in the event of any failure of the State to comply with this Agreement shall be an action to compel performance.

8. AMENDMENTS; WAIVER. Notwithstanding any other provision of this Agreement, the State may amend this Agreement, and any provision of this Agreement may be waived, if:

(a) (i) The amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the State, or type of business conducted; or

(ii) This Agreement, as amended, or the provision, as waived, would have complied with the requirements of the Rule at the time of the primary offering, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(b) The amendment or waiver does not materially impair the interests of the beneficial owners of the 2009B Bonds, as determined either by parties unaffiliated with the State (such as Bond Counsel) at the time of the amendment.

In the event that the Commission or the MSRB or other regulatory authority shall approve or require Annual Financial Information Disclosure or Material Events Disclosure to be made to a central post office, governmental agency or similar entity other than EMMA or in lieu of EMMA, the State shall, if required, make such dissemination to such central post office, governmental agency or similar entity without the necessity of amending this Agreement.

9. TERMINATION OF UNDERTAKING. The Undertaking of the State shall be terminated hereunder if the State shall no longer have any legal liability for any obligation on or relating to repayment of the 2009B Bonds under the Resolution. The State shall give notice in a timely manner if this Section is applicable to EMMA and to the SID, if any.

10. DISSEMINATION AGENT; MANNER OF DISCLOSURE PRIOR TO JULY 1, 2009. The State may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Agreement, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent.

If a SID has been designated by the State, the State shall be obligated to provide information for purposes of this Agreement to such SID only to the extent required by the laws of the State.

Pursuant to previous versions of the Rule and notwithstanding anything herein to the contrary, prior to July 1, 2009, the State shall (i) provide or cause its Dissemination Agent, if applicable, to provide Annual Financial Information Disclosure to each Nationally Recognized Municipal Securities Information Repository (“NRMSIR”) then recognized by the Commission for purposes of the Rule and to the SID, if any, and not to the MSRB and (ii) determine, in the manner it deems appropriate, the names and addresses of the then existing NRMSIRs each time it is required to file information with such entities. On and after July 1, 2009, this paragraph shall have no force or effect.

11. ADDITIONAL INFORMATION. Nothing in this Agreement shall be deemed to prevent the State from disseminating any other information, using the means of dissemination set forth in this Agreement or any other means of communication, or including any other information in any Annual Financial Information Disclosure or notice of occurrence of a Material Event, in addition to that which is required by this Agreement. If the State chooses to include any information from any document or notice of occurrence of a Material Event in addition to that which is specifically required by this Agreement, the State shall have no obligation under this Agreement to update such information or include it in any future disclosure or notice of occurrence of a Material Event.

12. BENEFICIARIES. This Agreement has been executed in order to assist the Participating Underwriters in complying with the Rule; however, this Agreement shall inure solely to the benefit of the State, the Dissemination Agent, if any, and the beneficial owners of the 2009B Bonds, and shall create no rights in any other person or entity.

13. RECORDKEEPING. The State shall maintain records of all Annual Financial Information Disclosure and Material Events Disclosure, including the content of such disclosure, the names of the entities with whom such disclosure was filed and the date of filing such disclosure.

14. ASSIGNMENT. The State shall not transfer its obligations under the Resolution unless the transferee agrees to assume all obligations of the State under this Agreement or to execute an Undertaking under the Rule.

15. GOVERNING LAW. This Agreement shall be governed by the laws of the State.

*(Signature page follows.)*

DATED as of the day and year first above written.

STATE OF UTAH

By: \_\_\_\_\_

Richard K. Ellis, State Treasurer  
Utah State Capital Complex  
350 North State Street, Suite C-180  
Salt Lake City, Utah 84114-2315

## EXHIBIT I

### ANNUAL FINANCIAL INFORMATION AND TIMING AND AUDITED FINANCIAL STATEMENTS

*“Annual Financial Information”* means financial information and operating data for the most recently ended fiscal year generally consisted with and of the type contained in the Official Statement under the headings: “DEBT STRUCTURE OF THE STATE OF UTAH” and “FINANCIAL INFORMATION REGARDING THE STATE OF UTAH.”

All or a portion of the Annual Financial Information and the Audited Financial Statements as set forth below may be included by reference to other documents which have been submitted to EMMA and to the SID, if any, or filed with the Commission. If the information included by reference is contained in a Final Official Statement, the Final Official Statement must be available on EMMA; the Final Official Statement need not be available from the SID, if any, or the Commission. The State shall clearly identify each such item of information included by reference.

Annual Financial Information exclusive of Audited Financial Statements will be provided to EMMA and to the SID, if any, not later than the January 15 following the end of the State’s fiscal year, which currently ends on June 30, beginning with the fiscal year ended June 30, 2009. Audited Financial Statements as described below should be filed at the same time as the Annual Financial Information. If Audited Financial Statements are not available when the Annual Financial Information is filed, unaudited financial statements shall be included.

Audited Financial Statements will be prepared in conformity with generally accepted accounting principals as prescribed by the Governmental Accounting Standards Board, or any successor thereto. Audited Financial Statements will be provided to EMMA and to the SID, if any, within 30 days after availability to the State.

If any change is made to the Annual Financial Information as permitted by Section 4 of the Agreement, the State will disseminate a notice of such change as required by Section 4.

## EXHIBIT II

### EVENTS WITH RESPECT TO THE 2009B BONDS FOR WHICH MATERIAL EVENTS DISCLOSURE IS REQUIRED

1. Principal and interest payment delinquencies
2. Non-payment related defaults
3. Unscheduled draws on debt service reserves reflecting financial difficulties
4. Unscheduled draws on credit enhancements reflecting financial difficulties
5. Substitution of credit or liquidity providers, or their failure to perform
6. Adverse tax opinions or events affecting the tax-exempt status of the security
7. Modifications to the rights of security holders
8. 2009B Bond calls
9. Defeasances
10. Release, substitution or sale of property securing repayment of the securities
11. Rating changes

(This Page Has Been Intentionally Left Blank.)

## APPENDIX F

### BOOK-ENTRY SYSTEM

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: "AAA." The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [dtcc.com](http://dtcc.com) and [dte.org](http://dte.org).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the bond documents. For example, Beneficial Owners of the Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to pro-

vide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Distributions, and dividend payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detailed information from the State or the Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent, or the State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the State or the Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered.

The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered to DTC.

*The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the accuracy thereof.*

(The remainder of this page has been intentionally left blank.)

(This Page Has Been Intentionally Left Blank.)