

*In the opinion of Ballard Spahr Andrews & Ingersoll, LLP, Bond Counsel to the State, based on an analysis of currently existing laws, regulations, decisions and interpretations, and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum taxes imposed on individuals and corporations, but such interest is included in earnings and profits in computing the federal alternative minimum taxes imposed on certain corporations. Bond Counsel is also of the opinion that interest on the Bonds is exempt from State of Utah individual income taxes under currently existing law. Bond Counsel expresses no opinion regarding any other tax consequences relating to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. See “LEGAL MATTERS—Tax Exemption” herein.*



# \$314,775,000

## State of Utah

### General Obligation Refunding Bonds, Series 2004A

The \$314,775,000 General Obligation Refunding Bonds, Series 2004A, (the “Bonds”) are issuable by the State of Utah as fully-registered bonds and, will be initially issued, in book-entry form through The Depository Trust Company, New York, New York, which will act as securities depository for the Bonds.

Principal of and interest on the Bonds (interest payable January 1 and July 1 of each year, commencing July 1, 2004) are payable by the Utah State Treasurer, Salt Lake City, Utah, as Paying Agent, to the registered owners thereof. See “THE BONDS—Book-Entry System” herein.

The Bonds are not subject to redemption prior to maturity.

*The Bonds are general obligations of the State of Utah, for which the full faith, credit and resources of the State of Utah are pledged for the payment of principal and interest, and for which payment a tax may be levied, without limitation as to rate or amount, on all property in the State of Utah subject to taxation for State of Utah purposes. See “THE BONDS—Security For The Bonds” herein.*

**Dated:** Date of Delivery<sup>1</sup>

**Due:** July 1, as shown below

Due July 1	CUSIP 917542	Principal Amount	Inter- est Rate	Yield or Price	Due July 1	CUSIP 917542	Principal Amount	Inter- est Rate	Yield or Price
2010.....	MC 3	\$39,310,000	4.00%	2.73%	2014.....	MG 4	\$73,595,000	5.00%	3.50%
2011.....	MD 1	40,830,000	4.00	2.96	2015.....	MH 2	73,910,000	5.00	3.62
2012.....	ME 9	11,245,000	5.00	3.15	2016.....	MJ 8	57,405,000	5.00	3.73
2013.....	MF 6	18,480,000	5.00	3.35					

*This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire OFFICIAL STATEMENT to obtain information essential to the making of an informed investment decision.*

This OFFICIAL STATEMENT is dated February 10, 2004, and the information contained herein speaks only as of that date.

**Goldman, Sachs & Co.**

**Merrill Lynch & Co.**

**UBS Financial Services Inc.**

**George K. Baum & Company**

**Wells Fargo Brokerage Services, LLC**

<sup>1</sup> The anticipated date of delivery is Tuesday, March 2, 2004.

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This OFFICIAL STATEMENT does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. No dealer, broker, salesman or other person has been authorized to give any information or to make any representations other than those contained herein, and if given or made, such other informational representations must not be relied upon as having been authorized by either the State; Zions Bank Public Finance, Salt Lake City, Utah (as Financial Advisor); Goldman, Sachs & Co., New York, New York; Merrill Lynch & Co., New York, New York; UBS Financial Services Inc., New York, New York; George K. Baum & Company, Denver, Colorado; and Wells Fargo Brokerage Services, LLC, Salt Lake City, Utah (collectively, the “Underwriters”); or any other entity. All other information contained herein has been obtained from the State, The Depository Trust Company, New York, New York and from other sources which are believed to be reliable. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this OFFICIAL STATEMENT nor the issuance, sale, delivery or exchange of the Bonds, shall under any circumstance create any implication that there has been no change in the affairs of the State since the date hereof.

The Bonds have not been registered under the Securities Act of 1933, as amended, in reliance upon exemptions contained in such act. Any registration or qualification of the Bonds in accordance with applicable provisions of the securities laws of the states in which the Bonds have been registered or qualified and the exemption from registration or qualification in other states cannot be regarded as a recommendation thereof.

*The Underwriters have reviewed the information in this OFFICIAL STATEMENT in accordance with, and as a part of, their responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.*

*In connection with the offering of the Bonds, the Underwriters may engage in transactions that stabilize, maintain, or otherwise affect the price of the Bonds. Such transactions may include overallotments in connection with the purchase of Bonds, the purchase of Bonds to stabilize their market price and the purchase of Bonds to cover the Underwriters’ short positions. Such transactions, if commenced, may be discontinued at any time.*

**Cautionary Statements Regarding Forward-Looking Statements.** Certain statements included or incorporated by reference in this OFFICIAL STATEMENT constitute “forward-looking statements” within the meaning of the United States Private Securities Litigation Reform Act of 1995, Section 21E of the United States Securities Exchange Act of 1934, as amended, and Section 27A of the United States Securities Act of 1933, as amended. Such statements are generally identifiable by the terminology used, such as “plan,” “project,” “forecast,” “expect,” “estimate,” “budget” or other similar words.

*The achievement of certain results or other expectations contained in such forward-looking statements involve known and unknown risks, uncertainties and other factors which may cause actual results, performance or achievements described to be materially different from any future resulting performance or achievements expressed or implied by such forward-looking statements. The State does not plan to issue any updates or revisions to those forward-looking statements if or when its expectations, or events, conditions or circumstances on which such statements are based occur.*

This OFFICIAL STATEMENT has been designed to conform, where applicable, to the guidelines presented in Disclosure Guidelines for State and Local Government Securities, published by the Government Finance Officers Association in 1991, as revised.

# OFFICIAL STATEMENT RELATED TO

**\$314,775,000**

## State of Utah

### General Obligation Refunding Bonds, Series 2004A

#### INTRODUCTION

This introduction is only a brief description of the Bonds and the security and source of payment for the Bonds, and is qualified by more complete and detailed information contained in the entire OFFICIAL STATEMENT, including the cover page and appendices hereto, and the documents summarized or described herein. A full review should be made of the entire OFFICIAL STATEMENT. The offering of the Bonds to potential investors is made only by means of the entire OFFICIAL STATEMENT.

See the following Appendices attached hereto and incorporated herein by reference: APPENDIX A—BASIC FINANCIAL STATEMENTS OF THE STATE OF UTAH FOR THE FISCAL YEAR ENDED JUNE 30, 2003; APPENDIX B—DEMOGRAPHIC AND ECONOMIC DATA REGARDING THE STATE OF UTAH; APPENDIX C—PROPOSED FORM OF OPINION OF BOND COUNSEL; APPENDIX D—PROPOSED FORM OF CONTINUING DISCLOSURE UNDERTAKING and APPENDIX E—BOOK-ENTRY SYSTEM.

When used herein the terms “Fiscal Year XXXX,” and “Fiscal Year End[ed][ing] June 30, XXXX” shall refer to the year ended or ending on June 30 of the year indicated and beginning on July 1 of the preceding calendar year. Capitalized terms used but not otherwise defined herein have the same meaning as given to them in the Resolutions, as hereinafter defined.

#### **The Bonds And The Issuer**

This OFFICIAL STATEMENT, including the cover page, introduction and appendices, provides information in connection with the issuance and sale by the State of Utah (the “State”) of its \$314,775,000 General Obligation Refunding Bonds, Series 2004A (the “Bonds”), initially issued in book-entry only form.

#### **Security**

The Bonds are general obligations of the State, for which the full faith, credit and resources of the State are pledged for the payment of principal and interest, and for which payment a tax may be levied, without limitation as to rate or amount, on all property in the State subject to State taxation. The Acts, as defined under the caption “THE BONDS—Authorization And Purpose Of The Bonds,” provide that in each year after issuance of the Bonds, and until all outstanding Bonds are retired, there is levied a direct annual tax on all real and personal property within the State subject to State taxation, sufficient to pay: (a) applicable bond redemption premiums, if any; (b) interest on the Bonds as it becomes due; and (c) principal of the Bonds as it becomes due. The Acts further provide that the direct annual tax imposed under the Acts is abated to the extent money is available from sources other than ad valorem taxes in the sinking funds created by the Acts for the payment of Bond interest, principal, and redemption premiums,

if any. See “FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Property Tax Matters” below.

The State expects that moneys will be available from sources other than ad valorem taxes for deposit into the sinking funds created by the Acts in amounts sufficient to pay principal of and interest on the Bonds when due, thereby enabling the State to abate the ad valorem taxes levied for that purpose. See “THE BONDS—Security For The Bonds” below.

### **Authority And Purpose**

The Bonds are authorized pursuant to resolutions (the “Resolutions,” as described under “THE BONDS—Authorization And Purpose Of The Bonds” below) of the State Bonding Commission (the “Commission”) and pursuant to the Acts to provide funds to refund a portion of the State’s outstanding general obligation bonds and to pay costs and expenses incident to the issuance of the Bonds. See “THE BONDS—Estimated Sources And Uses Of Funds” and “Plan Of Refunding” below.

### **No Redemption**

The Bonds are not subject to redemption prior to maturity.

### **Registration, Denominations, Manner Of Payment**

The Bonds are issuable only as fully-registered bonds and, when issued, will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York (“DTC”). DTC will act as securities depository of the Bonds. Purchases of Bonds will be made in book-entry form, in the principal amount of \$5,000 or any whole multiple thereof not exceeding the amount of each maturity, through brokers and dealers who are, or who act through, DTC Direct Participants. Beneficial Owners of the Bonds will not be entitled to receive physical delivery of bond certificates so long as DTC or a successor securities depository acts as the securities depository with respect to the Bonds. “Direct Participants,” “Indirect Participants” and “Beneficial Owners” are defined under “APPENDIX E—BOOK-ENTRY SYSTEM” below.

Principal of and interest on the Bonds (interest payable January 1 and July 1 of each year, commencing July 1, 2004) are payable by the Utah State Treasurer (the “State Treasurer”), as Paying Agent (the “Paying Agent”), to the registered owners of the Bonds. So long as Cede & Co. is the sole registered owner, as nominee of DTC, it will in turn remit such principal and interest to its Direct Participants, for subsequent disbursements to the Beneficial Owners of the Bonds, as described under “APPENDIX E—BOOK-ENTRY SYSTEM” below.

So long as DTC or its nominee is the sole registered owner of the Bonds, neither the State, nor the Paying Agent will have any responsibility or obligation to any Direct or Indirect Participants of DTC, or the Persons for whom they act as nominees, with respect to the payments to or the providing of notice for the Direct Participants, Indirect Participants or the Beneficial Owners of the Bonds. Under these same circumstances, references herein and in the Resolutions to the “Bondowners” or “Registered Owners” of the Bonds shall mean Cede & Co. and shall not mean the Beneficial Owners of the Bonds.

### **Transfer Or Exchange**

Any Bond may be transferred or exchanged in accordance with the provisions of the Resolutions. Bonds may be transferred upon surrender of such Bonds for cancellation and by delivery of a duly executed written instrument of transfer in a form approved by the Bond Registrar. No transfer shall be effective until entered on the registration books kept by the Bond Registrar. The Bond Registrar shall require the payment by the Bondholder requesting any transfer or exchange of any tax or other governmental charge required to be paid with respect to such transfer or exchange. The State, the Bond

Registrar and the Paying Agent may treat and consider the Person in whose name each Bond is registered in the registration books kept by the Bond Registrar as the holder and absolute owner thereof for the purpose of receiving payment of, or on account of, the principal thereof and interest due thereon and for all other purposes whatsoever. No transfer or exchange of any Bonds shall be required to be made during a period beginning on the Record Date immediately preceding any interest payment date and ending on such interest payment date. Record Date means in the case of each interest payment date, the Bond Registrar's close of business on the 15<sup>th</sup> day of the month next preceding such interest payment date or, if such day is not a regular business day of the Bond Registrar, the next preceding day which is a regular business day of the Bond Registrar.

For so long as DTC acts as securities depository for the Bonds, DTC or its nominee will be the sole registered owner of the Bonds and beneficial owners may transfer their interests in the Bonds through book-entry transactions as described under "APPENDIX E—BOOK-ENTRY SYSTEM" below.

### **Tax-Exempt Status**

In the opinion of Ballard Spahr Andrews & Ingersoll, LLP, Bond Counsel to the State, based on an analysis of currently existing laws, regulations, decisions and interpretations, and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum taxes imposed on individuals and corporations, but such interest is included in earnings and profits in computing the federal alternative minimum taxes imposed on certain corporations.

Bond Counsel is also of the opinion that interest on the Bonds is exempt from State of Utah individual income taxes under currently existing law. Bond Counsel expresses no opinion regarding any other tax consequences relating to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

See "LEGAL MATTERS—Tax Exemption" below for more complete discussion.

### **Professional Services**

As of the date of this OFFICIAL STATEMENT, the following have served the State in the capacity indicated in connection with the issuance of the Bonds:

#### *Independent Auditors*

Utah State Auditor  
State Capitol Building Rm 211  
Salt Lake City UT 84114  
801.538.1025—Fax 801.538.1383  
[austonjohnson@utah.gov](mailto:austonjohnson@utah.gov)

#### *Bond Registrar and Paying Agent*

Utah State Treasurer  
State Capitol Building Rm 215  
Salt Lake City UT 84114  
801.538.1042—Fax 801.538.1465  
[rkirk@utah.gov](mailto:rkirk@utah.gov)

#### *Bond Counsel*

Ballard Spahr Andrews & Ingersoll LLP  
201 S Main St Ste 600  
Salt Lake City UT 84111-2215  
801.531.3000—Fax 801.531.3001  
[wadeb@ballardspahr.com](mailto:wadeb@ballardspahr.com)

#### *Escrow Agent*

Zions First National Bank  
Corporate Trust Department  
10 E S Temple St  
Salt Lake City UT 84111  
801.524.4696—Fax 801.524.4838  
[dcraig@zionsbank.com](mailto:dcraig@zionsbank.com)

## Professional Services—continued

### *Disclosure Counsel*

Ray Quinney & Nebeker  
36 S State St Ste 1400  
(PO Box 45385 84145-0385)  
Salt Lake City UT 84111  
801.532.1500—Fax 801.532.7543  
[rthorup@rqn.com](mailto:rthorup@rqn.com)

### *Escrow Verification Agent*

Grant Thornton LLP  
Accountants and Management Consultants  
500 Pillsbury Center  
Minneapolis MN 55402  
612.332.0001—Fax 612.332.8361  
[stephanie.serroogy@gt.com](mailto:stephanie.serroogy@gt.com)

### *Financial Advisor*

Zions Bank Public Finance  
215 S State St, Ste 700  
Salt Lake City UT 84111-2336  
801.524.2100—Fax 801.524.2109  
[epehrson@zionsbank.com](mailto:epehrson@zionsbank.com)

## Conditions Of Delivery, Anticipated Date, Manner, And Place Of Delivery

The Bonds are offered, subject to prior sale, when, as, and if issued and received by Goldman, Sachs & Co., New York, New York; Merrill Lynch & Co., New York, New York; UBS Financial Services Inc., New York, New York; George K. Baum & Company, Denver, Colorado; and Wells Fargo Brokerage Services, LLC, Salt Lake City, Utah (collectively, the “Underwriters”), subject to the approval of legality by Ballard Spahr Andrews & Ingersoll, LLP, Bond Counsel to the State, and certain other conditions. Certain legal matters will be passed on for the State by its Attorney General and by Ray Quinney & Nebeker, Salt Lake City, Utah, as Disclosure Counsel to the State. Certain matters will be passed on for the Underwriters by their counsel, Chapman and Cutler LLP. It is expected that the Bonds, in book-entry form, will be available for delivery in New York, New York for deposit with DTC, on or about Tuesday, March 2, 2004.

## Continuing Disclosure

The State will enter into a Continuing Disclosure Undertaking (the “Undertaking”) for the benefit of the Owners of the Bonds to send certain information annually and to provide notice of certain events to certain information repositories pursuant to the requirements of paragraph (b)(5) of Rule 15c2-12 (the “Rule”) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934. The information to be provided on an annual basis, the events which will be noticed on an occurrence basis and other terms of the Undertaking, including termination, amendment and remedies, are set forth in the proposed form of undertaking in “APPENDIX D—PROPOSED FORM OF CONTINUING DISCLOSURE UNDERTAKING” below.

*The State is in compliance with each and every undertaking previously entered into by it pursuant to the Rule.* A failure by the State to comply with the Undertaking will not constitute a default under the Resolutions and Owners of the Bonds are limited to the remedies provided in the Undertaking. See “APPENDIX D—PROPOSED FORM OF CONTINUING DISCLOSURE UNDERTAKING—Consequences of Failure of the State to Provide Information” below. A failure by the State to comply with the Undertaking must be reported in accordance with the Rule and must be considered by any broker, dealer or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Consequently, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

## Basic Documentation

This OFFICIAL STATEMENT speaks only as of its date, and the information contained herein is subject to change. Brief descriptions of the State, the Bonds, and the Resolutions are included in this OFFICIAL STATEMENT. Such descriptions do not purport to be comprehensive or definitive. All references herein to the Resolutions are qualified in their entirety by reference to such documents, and references herein to the Bonds are qualified in their entirety by reference to the form thereof included in the Resolutions. The “basic documentation” which includes the Resolutions, the closing documents and other documentation, authorizing the issuance of the Bonds and establishing the rights and responsibilities of the State and other parties to the transaction, may be obtained from the “contact persons” as indicated below.

## Contact Persons

As of the date of this OFFICIAL STATEMENT, the chief contact person for the State concerning the Bonds is:

Edward T. Alter, Utah State Treasurer, and  
Secretary of the State Bonding Commission  
[alter@utah.gov](mailto:alter@utah.gov)  
State Capitol Building Rm 215  
Salt Lake City UT 84114  
801.538.1042—Fax 801.538.1465

As of the date of this OFFICIAL STATEMENT, additional requests for information may be directed to Zions Bank Public Finance, Salt Lake City, Utah (the “Financial Advisor”):

D. Kent Michie, Vice President, [kmichie@zionsbank.com](mailto:kmichie@zionsbank.com)  
Carl F. Empey, Vice President and Sales Manager, [cempey@zionsbank.com](mailto:cempey@zionsbank.com)  
Eric John Pehrson, Vice President, [epehrson@zionsbank.com](mailto:epehrson@zionsbank.com)  
Zions Bank Public Finance  
215 S State St Ste 700  
Salt Lake City UT 84111-2336  
801.524.2100—Fax 801.524.2109

## THE BONDS

### General

The Bonds will be dated the date of delivery<sup>1</sup> thereof (the “Dated Date”) and will mature on July 1 of the years and in the amounts as set forth on the cover page of this OFFICIAL STATEMENT.

The Bonds shall bear interest from the Dated Date at the rates set forth on the cover page of this OFFICIAL STATEMENT. Interest on the Bonds is payable semiannually on each January 1 and July 1, commencing July 1, 2004. Interest on the Bonds shall be computed on the basis of a 360-day year of twelve 30-day months. The State Treasurer is the initial Paying Agent and Bond Registrar with respect to the Bonds.

The Bonds will be issued as fully-registered bonds, initially in book-entry form, in the denomination of \$5,000 or any whole multiple thereof, not exceeding the amount of each maturity.

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<sup>1</sup> The anticipated date of delivery is Tuesday, March 2, 2004.

The Bonds are being issued within the constitutional and statutory debt limits imposed on the State. See “DEBT STRUCTURE OF THE STATE OF UTAH—Legal Borrowing Authority” below.

### Estimated Sources And Uses Of Funds

The proceeds from the sale of the Bonds are estimated to be applied as set forth below:

#### Sources of Funds:

Par amount of the Bonds.....	\$314,775,000.00
Original issue premium.....	<u>35,655,025.75</u>
Total .....	<u>\$350,430,025.75</u>

#### Uses of Funds:

Deposit to Escrow Fund.....	\$349,244,677.83
Costs of issuance (1).....	<u>1,185,347.92</u>
Total .....	<u>\$350,430,025.75</u>

(1) Costs of issuance include Underwriters’ discount, legal fees, financial advisor fees, rating fees, escrow fees, escrow verification fees, printing and other miscellaneous expenses.

### Authorization And Purpose Of The Bonds

The Bonds are authorized pursuant to resolutions adopted by the Commission, adopted on January 23, 2004 and on February 10, 2004 (collectively, the “Resolutions”) and pursuant to the Utah Refunding Bond Act, Title 11, Chapter 27 of the Utah Code Annotated 1953, as amended (the “Utah Code”) (the “Refunding Bond Act”) and Title 63B, Chapter 1a of the Utah Code (the “General Obligation Bond Act”) collectively with the Refunding Bond Act, the “Acts”).

The Bonds are being issued for the purpose of refunding in advance of their maturity certain outstanding general obligation bonds of the State. See “THE BONDS—Plan Of Refunding” below.

### Security For The Bonds

The Bonds are general obligations of the State, for which the full faith, credit and resources of the State are pledged for the payment of principal and interest, and for which payment a tax may be levied, without limitation as to rate or amount, on all property in the State subject to State taxation. The Acts provide that each year after issuance of the Bonds and until all outstanding Bonds are retired, there is levied a direct annual tax on all real and personal property within the State subject to State taxation, sufficient to pay: (a) applicable bond redemption premiums, if any; (b) interest on the Bonds as it becomes due; and (c) principal of the Bonds as it becomes due. The Acts further provide that the direct annual tax imposed under the Acts is abated to the extent money is available from sources, other than ad valorem taxes in the sinking funds created by the Acts, for the payment of bond interest, principal, and redemption premiums, if any. See “FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Property Tax Matters” below.

The State expects that moneys will be available from sources other than ad valorem taxes for deposit into the sinking funds created by the Acts in amounts sufficient to pay principal of and interest on the Bonds when due, thereby enabling the State to abate the ad valorem taxes levied for that purpose.

## Plan Of Refunding

The State has previously issued its:

(i) \$348,000,000 General Obligation Bonds, Series 2001B, dated June 1, 2001, currently outstanding in the aggregate principal amount of \$348,000,000 (the "2001B Bonds"), the original proceeds of which were used for: the current refunding of general obligation highway bonds; the cost of acquiring, constructing, and renovating certain highway projects; and the cost of acquiring, constructing, and renovating certain capital facilities projects in the State;

(ii) \$281,200,000 General Obligation Bonds, Series 2002A, dated June 1, 2002, currently outstanding in the aggregate principal amount of \$267,040,000 (the "2002A Bonds"), the original proceeds of which were used for: the cost of acquiring, constructing, and renovating certain highway projects; and the cost of acquiring, constructing, and renovating certain capital facilities projects in the State; and

(iii) \$407,405,000 General Obligation Bonds, Series 2003A, dated June 26, 2003, currently outstanding in the aggregate principal amount of \$407,405,000 (the "2003A Bonds"), the original proceeds of which were used for: the current refunding of general obligation highway bonds; the cost of acquiring, constructing, and renovating certain highway projects; and the cost of acquiring, constructing, and renovating certain capital facilities projects in the State.

A portion of the proceeds of the Bonds in the aggregate amount of \$349,244,677.83 shall be deposited with Zions First National Bank, Corporate Trust Department, Salt Lake City, Utah, as Escrow Agent (the "Escrow Agent"), pursuant to an Escrow Deposit Agreement dated as of the delivery date of the Bonds (the "Escrow Agreement") to establish an irrevocable trust escrow fund (the "Escrow Fund"), consisting of cash and noncallable direct full faith and credit obligations of the United States of America. Funds in the Escrow Fund shall be used to refund in advance of their stated maturity portions of the 2001B Bonds, the 2002A Bonds, and the 2003A Bonds as follows:

### 2001B Refunded Bonds

Amounts in the Escrow Fund shall be used to redeem on July 1, 2009 all of the callable portions of the 2001B Bonds maturing on and after July 1, 2010 (the "2001B Refunded Bonds"), at a redemption price of 100% of the principal amount thereof plus accrued interest thereon to the redemption date. The 2001B Refunded Bonds mature on the dates and in the amounts, and bear interest at the rates, as follows:

Scheduled Maturity (July 1)	Redemption Date (July 1)	CUSIP 917542	Principal Amount	Interest Rate	Redemption Price
2010.....	2009	JW 3	\$ 39,325,000	4.50%	100%
2011.....	2009	JX 1	41,050,000	4.50	100
2012.....	2009	JY 9	11,550,000	4.50	100
2013.....	2009	JZ 6	12,100,000	4.50	100
2014.....	2009	KA 9	<u>25,975,000</u>	4.50	100
Totals.....			<u>\$130,000,000</u>		

The cash and investments held in the Escrow Fund will bear interest and mature in amounts sufficient to pay (a) the interest falling due on the 2001B Refunded Bonds through July 1, 2009 and (b) the redemption price of the 2001B Refunded Bonds, as such becomes due and payable on July 1, 2009.

### 2002A Refunded Bonds

Amounts in the Escrow Fund shall be used to redeem on July 1, 2012 all of the callable portions of the 2002A Bonds maturing on and after July 1, 2013 (the “2002A Refunded Bonds”), at a redemption price of 100% of the principal amount thereof plus accrued interest thereon to the redemption date. The 2002A Refunded Bonds mature on the dates and in the amounts, and bear interest at the rates, as follows:

Scheduled Maturity (July 1)	Redemption Date (July 1)	CUSIP 917542	Principal Amount	Interest Rate	Redemption Price
2013.....	2012	KM 3	\$ 6,650,000	5.25%	100%
2014.....	2012	KN 1	29,350,000	5.25	100
2015.....	2012	KP 6	<u>58,200,000</u>	5.25	100
Totals.....			<u>\$94,200,000</u>		

The cash and investments held in the Escrow Fund will bear interest and mature in amounts sufficient to pay (a) the interest falling due on the 2002A Refunded Bonds through July 1, 2012 and (b) the redemption price of the 2002A Refunded Bonds, as such becomes due and payable on July 1, 2012.

### 2003A Refunded Bonds

Amounts in the Escrow Fund shall be used to redeem on July 1, 2013 all of the callable portions of the 2003A Bonds maturing on and after July 1, 2014 (the “2003A Refunded Bonds”), at a redemption price of 100% of the principal amount thereof plus accrued interest thereon to the redemption date. The 2003A Refunded Bonds mature on the dates and in the amounts, and bear interest at the rates, as follows:

Scheduled Maturity (July 1)	Redemption Date (July 1)	CUSIP 917542	Principal Amount	Interest Rate	Redemption Price
2014.....	2013	LZ 3	\$18,500,000	5.00%	100%
2015.....	2013	MA 7	16,000,000	5.00	100
2016.....	2013	MB 5	<u>57,785,000</u>	5.00	100
Totals.....			<u>\$92,285,000</u>		

The cash and investments held in the Escrow Fund will bear interest and mature in amounts sufficient to pay (a) the interest falling due on the 2003A Refunded Bonds through July 1, 2013 and (b) the redemption price of the 2003A Refunded Bonds, as such becomes due and payable on July 1, 2013.

The 2001B Refunded Bonds, the 2002A Refunded Bonds and the 2003A Refunded Bonds, are known collectively herein, as the “Refunded Bonds”.

Certain mathematical computations regarding the sufficiency of and the yield on the investments held in the Escrow Fund will be verified by Grant Thornton LLP, Minneapolis, Minnesota. See “MISCELLANEOUS—Escrow Verification” below.

### **No Redemption**

The Bonds are not subject to redemption prior to maturity.

## Book–Entry System

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully–registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully–registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC. See “APPENDIX E—BOOK–ENTRY SYSTEM” for a more detailed discussion of the book–entry system and DTC.

## Debt Service On The Bonds

<u>Payment Date</u>	<u>Principal</u>	<u>Interest</u>	<u>Period Total</u>	<u>Fiscal Total</u>
July 1, 2004 .....	\$ 0.00	\$ 4,937,624.02	\$ 4,937,624.02	
January 1, 2005.....	0.00	7,468,675.00	7,468,675.00	\$12,406,299.02
July 1, 2005 .....	0.00	7,468,675.00	7,468,675.00	
January 1, 2006.....	0.00	7,468,675.00	7,468,675.00	14,937,350.00
July 1, 2006 .....	0.00	7,468,675.00	7,468,675.00	
January 1, 2007.....	0.00	7,468,675.00	7,468,675.00	14,937,350.00
July 1, 2007 .....	0.00	7,468,675.00	7,468,675.00	
January 1, 2008.....	0.00	7,468,675.00	7,468,675.00	14,937,350.00
July 1, 2008 .....	0.00	7,468,675.00	7,468,675.00	
January 1, 2009.....	0.00	7,468,675.00	7,468,675.00	14,937,350.00
July 1, 2009 .....	0.00	7,468,675.00	7,468,675.00	
January 1, 2010.....	0.00	7,468,675.00	7,468,675.00	14,937,350.00
July 1, 2010 .....	39,310,000.00	7,468,675.00	46,778,675.00	
January 1, 2011.....	0.00	6,682,475.00	6,682,475.00	53,461,150.00
July 1, 2011 .....	40,830,000.00	6,682,475.00	47,512,475.00	
January 1, 2012.....	0.00	5,865,875.00	5,865,875.00	53,378,350.00
July 1, 2012 .....	11,245,000.00	5,865,875.00	17,110,875.00	
January 1, 2013.....	0.00	5,584,750.00	5,584,750.00	22,695,625.00
July 1, 2013 .....	18,480,000.00	5,584,750.00	24,064,750.00	
January 1, 2014.....	0.00	5,122,750.00	5,122,750.00	29,187,500.00
July 1, 2014 .....	73,595,000.00	5,122,750.00	78,717,750.00	
January 1, 2015.....	0.00	3,282,875.00	3,282,875.00	82,000,625.00
July 1, 2015 .....	73,910,000.00	3,282,875.00	77,192,875.00	
January 1, 2016.....	0.00	1,435,125.00	1,435,125.00	78,628,000.00
July 1, 2016 .....	<u>57,405,000.00</u>	<u>1,435,125.00</u>	<u>58,840,125.00</u>	58,840,125.00
Totals.....	<u>\$314,775,000.00</u>	<u>\$150,509,424.02</u>	<u>\$465,284,424.02</u>	

## STATE OF UTAH GOVERNMENTAL ORGANIZATION

The following description of State government emphasizes those functions of government that might have a direct bearing or effect on the financial condition of the State and the State’s bonded indebtedness, and is not intended as a detailed description of all functions of the State’s government.

### Governmental Departments

The Constitution of the State (the “State Constitution”) divides the powers of government into three distinct departments: the Legislative Department, the Executive Department and the Judicial Department.

## Legislative Department

The Utah State Legislature (the “Legislature”) is composed of a Senate (29 members) and a House of Representatives (75 members). The Legislature meets in regular session annually for 45 calendar days beginning the third Monday in January.

The Legislature establishes basic State policies and prescribes administrative functions through its lawmaking, investigative and fiscal powers. The Legislature imposes taxes to provide revenue and makes appropriations to carry out all the activities of State government. The Legislature also provides some financial support of certain local activities, such as roads and schools.

## Executive Department

The Executive Department consists of the offices of Governor, Lieutenant Governor, State Auditor, State Treasurer, and Attorney General, each of which is an elective office. The terms of office of each of these officials are four years each and run concurrently. Current executive department members and their respective terms in office are as follows:

<u>Office</u>	<u>Person</u>	<u>Time in Office</u>	<u>Expiration of Current Term</u>
Governor (1).....	Olene S. Walker	2 months	January 2005
Lieutenant Governor (1) .....	Gayle F. McKeachnie	2 months	January 2005
State Auditor .....	Auston G. Johnson, III, CPA	9 years	January 2005
State Treasurer .....	Edward T. Alter, CPA	24 years	January 2005
Attorney General.....	Mark L. Shurtleff	4 years	January 2005

- (1) Former Governor Michael O. Leavitt resigned on November 6, 2003 to accept an appointment to head the U.S. Environmental Protection Agency. Former Lieutenant Governor Olene S. Walker assumed the office of the Governor, and Gayle F. McKeachnie was appointed to assumed the office of Lieutenant Governor, on November 5, 2003.

## Judicial Department

The State Constitution provides that the “judicial power of the State shall be vested in a supreme court, in a trial court of general jurisdiction known as the district court, and in such other courts as the Legislature by statute may establish.” The State statutes list such other courts as the Court of Appeals, the juvenile courts, justice courts, and the small claim courts. The Supreme Court, the Court of Appeals, the district courts, and the juvenile courts are all courts of record. In addition, most departments and agencies of the State have administrative proceedings which are conducted pursuant to the Utah Administrative Procedures Act by administrative law judges or hearing officers, whose determinations are subject to appeal through the judicial system.

## Certain Commissions And Agencies

The following contains information regarding certain State commissions and administrative agencies in finance, administration and planning of State government:

### Utah State Tax Commission

The Utah State Tax Commission (the “State Tax Commission”) is a four–member commission with members appointed by the Governor with the consent of the Senate. No more than two members of the State Tax Commission may be of the same political party. The State Tax Commission has a number of

operating divisions, each of which is responsible for administering major areas of tax and collection. The State Tax Commission's powers and responsibilities include, among others, the following:

- (a) administration, supervision and enforcement of the tax laws of the State and the formulation of State tax policy through rules, guidelines and directives;
- (b) assessment and equalization of Centrally-Assessed Properties (as hereinafter defined) including mines, railroads, public utilities, pipelines and certain other properties;
- (c) administration of funding for the minimum school program and levying the State-wide minimum basic property tax rate based on appropriations set by the Legislature;
- (d) collection of various State taxes, including State sales and use tax, local option sales taxes, individual income tax, corporate franchise (income) taxes, and motor fuel and special fuel taxes;
- (e) collection and distribution of the local option sales taxes and seven additional optional sales taxes to the State's cities, towns and counties; and
- (f) administration of the State's motor vehicle registration laws.

#### **Department of Administrative Services**

The Department of Administrative Services (the "Department") coordinates the agencies that provide administrative support to State government.

Among the purposes of the Department are to provide effective, coordinated management of State administrative services, to serve the public interest by providing services in a cost-effective and efficient manner, by eliminating unnecessary duplication, to enable administrators to respond effectively to technological improvements, to emphasize the service role of State administrative service agencies in meeting the service needs of user agencies, and to protect the public interest by insuring the integrity of the fiscal accounting procedures and policies which govern the operation of agencies and institutions to assure that funds are expended properly and lawfully. The Department is presently composed of the following divisions: Finance; Facilities Construction and Management; Administrative Rules; Archives and Records; Information Technology Services; Purchasing and General Services; Risk Management; Fleet Operations; and Debt Collection.

*Division of Finance.* The Director of Finance is appointed by the Executive Director of the Department with the Governor's approval and serves at the pleasure of the Executive Director. The Director of Finance is the State's Chief Fiscal Officer and, ex-officio, the State's Accounting Officer. The statutes creating the Division of Finance give it authority and responsibility to:

- (a) maintain financial accounts for State departments including work programs, appropriations, allotments and expenditures;
- (b) maintain a central accounting system and approve accounting systems of State departments;
- (c) supervise enforcement of travel rules and regulations;
- (d) audit all claims against the State for which an appropriation has been made;
- (e) approve proposed expenditures for the purchase of supplies and services requested by State agencies except institutions of higher education; and

- (f) issue financial reports of the State and report financial information to the Governor and Legislature when requested.

*Division of Facilities Construction and Management (“DFCM”).* DFCM was created in 1981 as part of a reorganization which brought several administrative functions under the Department of Administrative Services. Prior to that time, DFCM’s functions were handled by the State Building Board. DFCM currently acts as staff to the State Building Board and assists it in carrying out its functions.

DFCM is responsible for the design and construction of the facilities used by all state agencies and institutions. DFCM contracts with private architectural, engineering, and construction firms for the design and construction of facilities. DFCM reviews plans prior to bidding and supervises the design and construction processes. DFCM also assists the State Building Board in the analysis of facility needs and the prioritization of capital projects.

DFCM is responsible for the leasing of all facilities for state agencies with some exceptions. Information regarding leases is submitted annually to the Legislature for its review and approval. Other responsibilities of DFCM include the management and maintenance of many State facilities, the allocation of space among State agencies, and the ownership of much of the State’s real property.

### **Governor’s Office of Planning and Budget**

The Governor’s Office of Planning and Budget prepares the governor’s budget recommendations, monitors state agency expenditures, forecasts and monitors revenues and coordinates state planning activities.

*Planning.* State planning coordination encompasses a broad mix of intergovernmental coordination; data development, research and analysis; and special issue resolution. The Governor’s Office of Planning and Budget directs these activities based on guidance from the Governor and the Legislature. The office’s intergovernmental coordination function includes a systematic review of all federal, state or local actions that impact the State’s physical resources, as well the coordination of State agency planning and State/local planning. Data development, research and analysis occur in the office in support of the budgeting and planning priorities. The office forecasts and monitors State revenues, prepares economic and demographic projections, analyzes the impacts of projects, and conducts research on policy issues important to the Governor.

*Budget Preparation.* Spending agencies must prepare a proposed work program and the estimated requirements to accomplish the program together with the source of funds available for its financing. Budget requests with supporting information and revenue projections are reviewed by the Governor, who transmits his own budget recommendations to the Legislature.

*Review and Adoption.* The Legislature reviews the budget requests, together with all other related information, and adopts a final budget in the amount it deems advisable for each activity in relation to all other functions of the governmental unit. It is primarily the prerogative of the Legislature to determine the major policies and programs.

*Budget Execution.* The spending agencies carry out their planned programs within the limitations prescribed by the Legislature. The Division of Finance and the Governor’s Office of Planning and Budget review all planned expenditures by spending agencies to make sure that they conform with and do not exceed the limits authorized by the Legislature. This review is intended primarily to ensure that expenditures are authorized by the law.

**State Bonding Commission**

The Lieutenant Governor (who has been appointed by the Governor to temporarily serve on the Commission in place of the Governor), the State Treasurer, and a third person appointed by the Governor but of a different political party than that of the Governor, constitute the Commission. The Commission exercises the powers and performs the duties prescribed for the Commission by statute, including the Acts which authorize the issuance of the Bonds.

Current Commission members and their respective terms in office on the Commission are as follows:

<u>Office</u>	<u>Person</u>	<u>Time in Office</u>	<u>Expiration of Term</u>
Chair (1).....	Gayle F. McKeachnie	2 months	January 1, 2005
Secretary/Member.....	Edward T. Alter, CPA	24 years	January 1, 2005
Member.....	Janis R. Kline, CPA	7 years	April 1, 2005

(1) Lieutenant Governor McKeachnie was sworn in as Lieutenant Governor on November 5, 2003 as the result of the former Lieutenant Governor, Olene S. Walker, becoming Governor. See “Executive Departments” above.

**State Building Board**

The State Building Board consists of seven voting members who are appointed by the Governor. In addition, the director of the Governor’s Office of Planning and Budget of the State is a non-voting member of the board. The board acts as a policy-making board for DFCM. The board’s current statutory responsibilities include the preparation and maintenance of a five-year building plan for submission to the Governor and the Legislature, the establishment of design and construction standards for State facilities, the establishment of procurement rules for the design and construction and leasing of State facilities, and the establishment of policies and procedures regarding the functions of DFCM.

**Department of Transportation**

The Utah Transportation Commission is a five-member citizen commission with members appointed by the Governor. The commission is charged with policy and programming oversight of the Utah Department of Transportation (“UDOT”). All expenditures for highway construction projects must be authorized by the commission after review and prioritization by UDOT. UDOT is responsible for the planning, design, construction and operation of transportation facilities within the State. The department has jurisdiction over 5,855 miles of highways, one airport and two passenger ferries. UDOT oversees approximately 100 major construction and rehabilitation projects annually.

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## DEBT STRUCTURE OF THE STATE OF UTAH

### Legal Borrowing Authority

#### Constitutional and Statutory Limitations on State General Obligation Indebtedness

*Constitutional Debt Limit.* Article XIV, Section 1 of the State Constitution limits the total general obligation indebtedness of the State to an amount equal to 1.5% of the value of the total taxable property of the State, as shown by the last assessment for State purposes previous to the incurring of such debt. As of March 2, 2004 (the anticipated closing date for the Bonds), the application of this constitutional debt limit and the additional debt incurring capacity of the State under the Constitution are shown as follows:

Fair Market Value of Ad Valorem Taxable Property (1).....	\$159,659,350,270
Uniform Fees in lieu of Ad Valorem Taxable Property (2) .....	<u>11,116,588,123</u>
Total Fair Market Value of Taxable Property (1) .....	<u>\$170,775,938,393</u>
Constitutional Debt Limit (1.5%) .....	\$2,561,639,076
Less: Currently outstanding General Obligation Debt (Net) (3).....	<u>(1,593,192,412)</u>
Estimated Additional Constitutional Debt Incurring Capacity of the State (4) .....	<u>\$ 968,446,664</u>

- 
- (1) Based on 2002 taxable values. See “FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Property Tax Matters—Taxable Value Compared with Fair Market Value of All Taxable Property in the State” below.
  - (2) Based on 2002 “aged based” values. For purposes of calculating debt incurring capacity only, the value of all motor vehicles and state-assessed commercial vehicles (which value is determined by dividing the uniform fee revenue by 1.5%) is added to the fair market value of the taxable property in the State.
  - (3) Reflects unamortized original issue bond premium and deferred amount on refunding that was treated as principal for purposes of calculating the applicable constitutional and statutory debt limits.
  - (4) The State is further limited on its issuance of general obligation indebtedness by statute. See in this section “Statutory General Obligation Debt Limit” below.

See in this section “Authorized General Obligation Bonds and Future General Obligation Bonds Issuance” below.

*Statutory General Obligation Debt Limit.* Title 63, Chapter 38c, Utah Code (the “State Appropriations and Tax Limitation Act”), among other things, limits the maximum general obligation borrowing ability of the State. Under the State Appropriations and Tax Limitation Act, the outstanding general obligation debt of the State at any time may not exceed 20% of the maximum allowable State budget appropriations limit as provided in that act, which limits State government appropriations based upon a formula that reflects the average of changes in personal income and the combined changes in population and inflation.

On occasion, the Legislature has amended the State Appropriations and Tax Limitation Act in order to provide an exemption for certain general obligation highway bonds and bond anticipation notes from the limitations imposed by the State Appropriations and Tax Limitation Act.

Using the budget appropriations for the Fiscal Year 2004, the statutory general obligation debt limit under the State Appropriations and Tax Limitation Act and additional general obligation debt incurring capacity of the State under that act are as follows (after giving effect to the issuance of the Bonds and the refunding of the Refunded Bonds):

Statutory General Obligation Debt Limit (1).....	\$856,417,260
Less: Statutorily Applicable General Obligation Debt (Net) (2) .....	<u>(610,424,763)</u>
Remaining Statutory General Obligation Debt Incurring Capacity .....	<u>\$245,992,497</u>

- (1) 20% of the Fiscal Year 2004 appropriation limit of \$4,282,086,300.  
(2) Reflects unamortized original issue bond premium and deferred amount on refunding that was treated as principal for purposes of calculating the applicable constitutional and statutory debt limits.

As additional general obligation bonds are issued and outstanding general obligation bonds are retired, the unused maximum general obligation borrowing capacity of the State under the State Appropriations and Tax Limitation Act will fluctuate. The State Appropriations and Tax Limitation Act may be amended in the future by majority vote of both houses of the Legislature.

The calculation of the historical constitutional debt limit, the general obligation debt, the additional general obligation debt incurring capacity, and the statutory debt limit for the State for each of the Fiscal Years 1999 through 2003 is as follows:

	Fiscal Year Ended June 30 (in thousands)				
	2003	2002	2001	2000	1999
Fair Market Value of Ad Valorem Taxable Property (1).....	\$159,659,350	\$153,166,346	\$142,253,454	\$132,115,079	\$135,046,912
Fees in lieu of Ad Valorem Tax (2).....	<u>11,116,588</u>	<u>10,019,394</u>	<u>10,075,896</u>	<u>10,009,634</u>	<u>—</u>
Fair Market Value for Debt Incurring Capacity.....	<u>\$170,775,938</u>	<u>\$163,185,740</u>	<u>\$152,329,350</u>	<u>\$142,124,713</u>	<u>\$135,046,912</u>
<b>Constitutional:</b>					
Constitutional Debt Limit Outstanding Constitutional General Obligation Debt (Net) (3).....	\$2,561,639	\$2,447,786	\$2,284,940	\$2,131,871	\$2,025,704
Additional Debt Incurring Capacity (constitutional)...	<u>\$ 847,884</u>	<u>\$ 949,415</u>	<u>\$1,138,940</u>	<u>\$ 919,546</u>	<u>\$ 774,179</u>
<b>Statutory:</b>					
Statutory General Obligation Debt Limit.....	\$830,137	\$835,341	\$759,702	\$734,709	\$705,972
Outstanding General Obligation Debt (Net) (3) (4) .....	<u>(693,706)</u>	<u>(494,367)</u>	<u>(238,000)</u>	<u>(304,325)</u>	<u>(343,525)</u>
Additional General Obligation Debt Incurring Capacity (statutory).....	<u>\$136,431</u>	<u>\$340,974</u>	<u>\$521,702</u>	<u>\$430,384</u>	<u>\$362,447</u>

- (1) For Fiscal Year 1999, the valuation figures include the value of property that was made subject to the uniform fees-in-lieu of ad valorem taxes for motor vehicles and other tangible personal property as of January 1, 1999. To reflect the fact that such property is now subject to these uniform fees (instead of ad valorem taxes), such property is excluded from total Fair Market Value or Market Value for the Fiscal Year 2000, and thereafter. Moreover, actual collection of ad valorem taxes is affected by legislation that may limit the percentage of fair market value which may be used as the basis for taxation.  
(2) Beginning in Fiscal Year 2000, for purposes of calculating debt incurring capacity only, the value of all motor vehicles and state-assessed commercial vehicles (which value is determined by dividing the uniform fee revenue by 1.5%) is added to the fair market value of the taxable property in the State.  
(3) Reflects unamortized original issue bond premium and deferred amount on refunding that was treated as principal for purposes of calculating the applicable constitutional and statutory debt limits.  
(4) Certain general obligation highway indebtedness is exempt from the State Appropriations and Tax Limitation Act.

(Sources: Property Tax Division, State Tax Commission (as to Taxable Value only) and the Financial Advisor.)

See “FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Property Tax Matters” below.

**Authorized General Obligation Bonds and Future General Obligation Bonds Issuance**

The State has approximately \$61 million (\$7.3 million for capital projects from a 2003 authorization, \$26.4 million for highway projects from a 2003 authorization, \$21.3 million for higher education building projects from a 2002 authorization, and \$6 million for transportation projects from a 2000 authorization) aggregate principal amount of additional authorized and unissued general obligation bonds, the proceeds of which bonds, when issued, will be used by the UDOT and DFCM for various capital projects.

The State traditionally issues bonds each year and may issue some or all of the additional \$61 million aggregate principal amount of authorized and unissued general obligation bonds.

The Legislature is currently in session in its annual 45 day Regular Session that will end in the first week of March 2004. The Legislature may be inclined to authorize additional general obligation bonds for both highways and buildings. State financial officers estimate that the State may issue new general obligation bonds of between \$180 to \$240 million for delivery in FY 2005.

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## Outstanding General Obligation Indebtedness

The State has issued general obligation bonds for general buildings, higher education buildings, highways, water and wastewater facilities, flood control facilities, technology, and refunding purposes. As of the date indicated, the State expects to have the following principal amounts of general obligation debt outstanding:

Series (1)	Purpose	Original Amount	Final Maturity Date	Outstanding as of March 2, 2004 (11)
2004A (2).....	Refunding	\$314,775,000	July 1, 2016	\$ 314,775,000
2003A (3).....	Various purpose	407,405,000	July 1, 2013 (9)	315,120,000
2002B (4).....	Refunding	253,100,000	July 1, 2012	253,100,000
2002A (5).....	Various purpose	281,200,000	July 1, 2011 (9)	172,840,000
2001B (6).....	Various purpose	348,000,000	July 1, 2009 (9)	218,000,000
2001A .....	Building	15,000,000	July 1, 2004	15,000,000
1999E.....	Building	38,000,000	July 1, 2004	38,000,000
1998A (4) (7).....	Various purpose	265,000,000	July 1, 2008 (10)	84,075,000
1997F (4) (7).....	Highway projects	205,000,000	July 1, 2007 (10)	64,300,000
1997C (8).....	Capital projects	36,355,000	July 1, 2003	0
1997D (8).....	Computer system	8,500,000	July 1, 2003	0
1997E (4) (7) .....	Highway projects	135,000,000	July 1, 2007 (10)	<u>34,950,000</u>
Sub-total Principal Amount of General Obligation Debt.....				1,510,160,000
Plus Unamortized Original Issue Bond Premium.....				111,181,420
Less Deferred Amount on Refunding.....				<u>(28,149,008)</u>
Total General Obligation Debt (Net) (12) .....				<u>\$1,593,192,412</u>

- (1) Unless otherwise indicated, the outstanding general obligation bonds of the State are currently rated “AAA” by Fitch Ratings (“Fitch”); “Aaa” by Moody’s Investors Service, Inc. (“Moody’s”); and “AAA” by Standard & Poor’s Ratings Group, a division of The McGraw–Hill Companies, Inc. (“S&P”), as of the date of this OFFICIAL STATEMENT.
- (2) As of March 2, 2004, \$125.315 million of these bonds are exempt from statutory debt limit calculations.
- (3) Portions of this bond issue were refunded by the Bonds. As of March 2, 2004, \$174.1 million of these bonds are exempt from statutory debt limit calculations.
- (4) These bonds are exempt from statutory debt limit calculations.
- (5) Portions of this bond issue were refunded by the Bonds.
- (6) Portions of this bond issue were refunded by the Bonds. As of March 2, 2004, \$204.250 million of these bonds are exempt from statutory debt limit calculations.
- (7) Portions of these bond issues were refunded by the 2002B General Obligation Bonds.
- (8) These bonds are included in this table because the final principal and interest payments occurred within Fiscal Year 2004. See “Debt Service Schedule of Outstanding General Obligation Bonds By Fiscal Year” below.
- (9) Final maturity date of the outstanding portions of this bond issue after the refunding effected by the Bonds.
- (10) Final maturity date of the outstanding portions of these bond issues after the refunding effected by the 2002B General Obligation Bonds.
- (11) This is the scheduled issuance date for the Bonds.
- (12) Reflects unamortized original issue bond premium and deferred amount on refunding.

(Source: Division of Finance.)

## Debt Service Schedule Of Outstanding General Obligation Bonds By Fiscal Year (1)

Fiscal Year Ending June 30	Series 2004A \$314,775,000		Series 2003A \$407,405,000		Series 2002B \$253,100,000		Series 2002A \$281,200,000		Series 2001B \$348,000,000	
	Principal	Interest								
2004.....	\$ 0	\$ 0	\$ 0	\$ 9,989,370	\$ 0	\$ 13,432,456	\$ 14,160,000	\$ 13,742,963	\$ 0	\$ 15,660,000
2005.....	0	12,406,299	0	14,824,525	2,035,000	13,401,931	4,850,000	8,500,188	41,425,000	8,877,938
2006.....	0	14,937,350	1,095,000	14,813,575	205,000	13,368,331	45,740,000	7,271,813	34,900,000	7,160,625
2007.....	0	14,937,350	7,775,000	14,608,250	160,000	13,362,856	48,075,000	4,926,438	33,250,000	5,627,250
2008.....	0	14,937,350	12,825,000	14,093,250	120,000	13,358,656	50,575,000	2,460,188	34,650,000	4,099,500
2009.....	0	14,937,350	59,300,000	12,586,625	29,455,000	12,583,663	5,525,000	1,057,688	36,125,000	2,507,063
2010.....	0	14,937,350	61,125,000	10,025,313	50,835,000	10,481,778	5,750,000	775,813	37,650,000	847,125
2011.....	39,310,000	14,151,150	50,025,000	7,399,375	53,670,000	7,710,706	6,000,000	482,063	0	0 (r)
2012.....	40,830,000	12,548,350	15,100,000	5,771,250	56,705,000	4,744,378	6,325,000	166,031	0	0 (r)
2013.....	11,245,000	11,450,625	52,575,000	4,079,375	59,915,000	1,610,216	0	0	0	0 (r)
2014.....	18,480,000	10,707,500	55,300,000	1,382,500	-	-	0	0 (r)	0	0 (r)
2015.....	73,595,000	8,405,625	0	0 (r)	-	-	0	0 (r)	0	0 (r)
2016.....	73,910,000	4,718,000	0	0 (r)	-	-	0	0 (r)	-	-
2017.....	57,405,000	1,435,125	0	0 (r)	-	-	-	-	-	-
<b>Totals.....</b>	<b>\$314,775,000</b>	<b>\$150,509,424</b>	<b>\$315,120,000</b>	<b>\$109,573,408</b>	<b>\$253,100,000</b>	<b>\$104,054,971</b>	<b>\$187,000,000</b>	<b>\$ 39,383,181</b>	<b>\$218,000,000</b>	<b>\$ 44,779,500</b>

Fiscal Year Ending June 30	Series 2001A \$15,000,000		Series 1999E \$38,000,000		Series 1998A \$265,000,000		Series 1997F \$205,000,000		Series 1997C \$36,355,000	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2004.....	\$ 0	\$ 600,000	\$ 0	\$ 1,710,000	\$ 38,150,000	\$ 5,157,500	\$ 14,075,000	\$ 3,888,375	\$ 36,355,000	\$ 999,763
2005.....	15,000,000	300,000	38,000,000	855,000	14,975,000	3,829,375	14,825,000	3,128,813	-	-
2006.....	-	-	-	-	15,850,000	3,058,750	15,625,000	2,291,438	-	-
2007.....	-	-	-	-	16,775,000	2,243,125	16,475,000	1,408,688	-	-
2008.....	-	-	-	-	17,750,000	1,380,000	17,375,000	477,813	-	-
2009.....	-	-	-	-	18,725,000	468,125	0	0 (r1)	-	-
2010.....	-	-	-	-	0	0 (r1)	0	0 (r1)	-	-
2011.....	-	-	-	-	0	0 (r1)	0	0 (r1)	-	-
2012.....	-	-	-	-	0	0 (r1)	0	0 (r1)	-	-
2013.....	-	-	-	-	0	0 (r1)	0	0 (r1)	-	-
2014.....	-	-	-	-	-	-	-	-	-	-
2015.....	-	-	-	-	-	-	-	-	-	-
2016.....	-	-	-	-	-	-	-	-	-	-
2017.....	-	-	-	-	-	-	-	-	-	-
<b>Totals.....</b>	<b>\$ 15,000,000</b>	<b>\$ 900,000</b>	<b>\$ 38,000,000</b>	<b>\$ 2,565,000</b>	<b>\$122,225,000</b>	<b>\$ 16,136,875</b>	<b>\$ 78,375,000</b>	<b>\$ 11,195,127</b>	<b>\$ 36,355,000</b>	<b>\$ 999,763</b>

Fiscal Year Ending June 30	Series 1997D \$8,500,000		Series 1997E \$135,000,000		<b>Totals (1)</b>		
	Principal	Interest	Principal	Interest	Total Principal	Total Interest	Total Debt Service
2004.....	\$ 3,645,000	\$ 100,238	\$ 5,425,000	\$ 2,058,500 (r2)	\$ 111,810,000	\$ 67,339,165	\$ 179,149,165
2005.....	-	-	5,175,000	1,773,469 (r3)	136,285,000	67,897,537	204,182,537
2006.....	-	-	9,350,000	1,380,500 (r4)	122,765,000	64,282,382	187,047,382
2007.....	-	-	9,925,000	850,438 (r5)	132,435,000	57,964,394	190,399,394
2008.....	-	-	10,500,000	288,750 (r6)	143,795,000	51,095,507	194,890,507
2009.....	-	-	0	0 (r1)	149,130,000	44,140,513	193,270,513
2010.....	-	-	0	0 (r1)	155,360,000	37,067,378	192,427,378
2011.....	-	-	0	0 (r1)	149,005,000	29,743,294	178,748,294
2012.....	-	-	0	0 (r1)	118,960,000	23,230,009	142,190,009
2013.....	-	-	0	0 (r1)	123,735,000	17,140,216	140,875,216
2014.....	-	-	-	-	73,780,000	12,090,000	85,870,000
2015.....	-	-	-	-	73,595,000	8,405,625	82,000,625
2016.....	-	-	-	-	73,910,000	4,718,000	78,628,000
2017.....	-	-	-	-	57,405,000	1,435,125	58,840,125
<b>Totals.....</b>	<b>\$ 3,645,000</b>	<b>\$ 100,238</b>	<b>\$ 40,375,000</b>	<b>\$ 6,351,656</b>	<b>\$1,621,970,000</b>	<b>\$486,549,144</b>	<b>\$ 2,108,519,144</b>

(1) This table reflects the State's debt service schedule for its outstanding General Obligation Bonds for the fiscal year shown. This information is based on payments (cash basis) falling due in that particular fiscal year.

(r) Principal and interest has been refunded by the Bonds.

(r1) Principal and interest has been refunded by the 2002B General Obligation Bonds.

(r2) \$3,750,000 (of the original maturity of \$9,175,000) has been refunded by the 2002B General Obligation Bonds.

(r3) \$4,500,000 (of the original maturity of \$9,675,000) has been refunded by the 2002B General Obligation Bonds.

(r4) \$850,000 (of the original maturity of \$10,200,000) has been refunded by the 2002B General Obligation Bonds.

(r5) \$850,000 (of the original maturity of \$10,775,000) has been refunded by the 2002B General Obligation Bonds.

(r6) \$850,000 (of the original maturity of \$11,350,000) has been refunded by the 2002B General Obligation Bonds.

(Source: Financial Advisor.)

The following tables show the ratios of the principal par amounts of the State's general obligation debt (excludes any additional principal amounts attributable to unamortized original issue bond premium and deferred amount on refunding), to personal income, taxable value and fair market/market value for the fiscal years shown and estimated as of March 2, 2004 (which is the proposed closing date of the Bonds).

	Fiscal Year Ended June 30				
	2003	2002	2001	2000	1999
Outstanding General					
Obligation Debt (000's) (1).....	\$1,623,680	\$1,474,400	\$1,146,000	\$1,212,325	\$1,251,525
Debt Ratios:					
Per Capita.....	\$681	\$637	\$499	\$540	\$571
As % of Total Personal Income .....	2.84%	2.64%	2.09%	2.30%	2.56%
As % of Taxable Value (2) .....	1.42%	1.34%	1.12%	1.28%	1.25%
As % of Fair Market/Market Value (2)....	1.02%	0.96%	0.81%	0.92%	0.93%

	Estimated As of March 2, 2004
Outstanding General Obligation Debt (1).....	\$1,510,160,000
Debt Ratios:	
Per Capita .....	\$633
As % of Total Personal Income.....	2.65%
As % of Taxable Value (2).....	1.28%
As % of Fair Market Value/Market Value (2).....	0.91%

- (1) Excludes any additional principal amounts attributable to unamortized original issue bond premium and deferred amount on refunding.
- (2) For Fiscal Year 1999, these figures are based on property valuations which include the value of taxable property in the State including property made subject to the uniform fees in lieu of ad valorem taxes for motor vehicles and other tangible personal property as of January 1, 1999. To reflect the fact that property subject to these uniform fees is no longer subject to ad valorem taxes, such property is excluded from the property values upon which these figures are based for the Fiscal Year 2000 and thereafter.

(Source: Division of Finance and the Financial Advisor.)

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The ratios of debt service expenditures to General Fund expenditures and to all governmental fund type expenditures for the last five fiscal years are shown below:

	Fiscal Year Ended June 30 (in thousands)				
	2003	2002	2001	2000	1999
General Fund					
Expenditures .....	\$3,519,422	\$3,412,413	\$3,088,090	\$2,902,455	\$2,794,536
Debt Service Expenditures ...	\$189,020	\$175,188	\$158,886	\$158,274	\$153,540
Ratio of Debt Service to General Fund Expenditures .....	5.37%	5.13%	5.15%	5.45%	5.49%
Total All Governmental Funds Expenditures (1) .....	\$6,702,566	\$6,597,787	\$6,233,721	\$5,979,692	\$5,900,004
Ratio of Debt Service Expenditures to All Governmental Fund Expenditures .....	2.82%	2.66%	2.55%	2.65%	2.60%

(1) Beginning in the Fiscal Year 2002, all Governmental Funds include expenditures of the State's major and nonmajor governmental funds (except the Trust Lands permanent fund). These changes were necessary because of implementing Statement 34 of the Governmental Accounting Standards Board ("GASB"). The comparability of 2003 and 2002 expenditure amounts and the related ratios to the 2001 and prior amounts are affected. See "FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Changes In Accounting Standards" below.

(Sources: Division of Finance and the Fiscal Year 2003 Comprehensive Annual Financial Report (the "2003 CAFR").)

### Lease Obligations

The State leases office buildings, other real property, and office and computer equipment. Although the lease terms vary, most leases are subject to annual appropriations from the Legislature to continue the lease obligations. If a legislative appropriation is reasonably assured, long-term leases are considered noncancellable for financial reporting purposes. Leases that in substance are purchases are reported as capital lease obligations in the government-wide financial statements and proprietary fund statements in the State's Comprehensive Annual Financial Report ("CAFR").

Operating leases (leases on assets not recorded on the Balance Sheet) contain various renewal obligations as well as some purchase options. However, due to the nature of the leases, the related assets are not classified as capital assets. Any escalation clauses, sublease rentals and contingent rents are considered immaterial to the future minimum lease payments and current rental expenditures. Operating lease payments are recorded as expenditures or expenses of the related funds when paid or incurred.

The total operating lease expenditures for Fiscal Years 2002 and 2003 were approximately \$31.2 million and \$26.5 million, respectively, for the primary government, and \$17.6 million and \$16.5 million, respectively, for component units. For a detailed report and description of operating and capital leases see "APPENDIX A—BASIC FINANCIAL STATEMENTS OF THE STATE OF UTAH FOR THE FISCAL YEAR ENDED JUNE 30, 2003—Notes to the Financial Statements, Note 9. Lease Commitments."

### Revenue Bonds And Notes

Various State agencies have outstanding bonds and notes payable solely from certain specified revenues. None of these bond or note issues are general obligations of the State and, therefore, such bonds or notes are not applied against the general obligation borrowing capacity of the State.

The majority of the State's revenue bonds and notes are issued by the Utah Housing Corporation (formerly known as the Utah Housing Finance Agency), the State Board of Regents (student loans and various capital projects), and the State of Utah, State Building Ownership Authority. Current information regarding such revenue bonds and notes is provided below.

For a detailed report and description of the various revenue bonds and notes see "APPENDIX A—BASIC FINANCIAL STATEMENTS OF THE STATE OF UTAH FOR THE FISCAL YEAR ENDED JUNE 30, 2003—Notes to the Financial Statements, Note 10. Long-Term Liabilities."

### **Covenant Regarding Legislative Appropriations; State Financing Consolidation Act; "Moral Obligation Bonds"**

The statutes under which the Utah Housing Corporation, the State Board of Regents and the Utah Communications Agency Network are organized provide that the head of each agency shall certify to the Governor on or before December 1 of each year the amount, if any, necessary to restore any capital reserve or debt service reserve fund established by the agency to its required amount. In the case of revenue bonds issued to finance a capital project for an institution of higher education, the chairman of the State Board of Regents may also certify to the Governor on or before December 1 of each year any projected shortfall in the revenues necessary to make debt service payments in the forthcoming calendar year.

In addition, the State Treasurer has issued revenue bonds under the State Financing Consolidation Act, as discussed below, and has established debt service reserve funds to secure such bonds. The State Treasurer is authorized to certify to the Governor the amount necessary to restore such reserve funds in the same manner as described above.

In each case upon receipt of such a certification, the Governor may then request from the Legislature an appropriation of the amount so certified. The Governor is not required to request an appropriation from the Legislature and the Legislature is under no obligation to make any appropriation requested by the Governor. Bonds issued under the covenant to "restore any capital reserve or debt service reserve funds" are referred to herein as "*State Moral Obligation Bonds*."

The amounts of State Moral Obligation Bonds outstanding are set forth below.

*Utah Housing Corporation.* The Utah Housing Corporation had outstanding as of July 1, 2003 (the agency updates information every six months) approximately \$1.19 billion of single family and multifamily housing revenue bonds, *approximately \$29.2 million of which are State Moral Obligation Bonds*. These revenue bonds were issued to provide funds to the Utah Housing Corporation and are secured by and payable from payments on loans payable to and assets of the Utah Housing Corporation.

*State Board of Regents.* The State Board of Regents has approximately \$1.34 billion of student loan revenue bonds outstanding, *all of which are State Moral Obligation Bonds*. The State Board of Regents has one series of revenue bonds outstanding in the amount of approximately \$7.8 million, which was issued as State Moral Obligation Bonds. In addition, the State Board of Regents has outstanding approximately \$350 million of revenue bonds issued to finance capital projects at the State's institutions of higher education, *approximately \$242 million of which are State Moral Obligation Bonds*. The student loan revenue bonds are issued to provide funds to the State's Student Loan Program and are secured by and payable from payment on student loans purchased by the State Board of Regents. In addition certain revenue bonds issued by individual colleges and universities are secured by and payable from student building fees, housing fees, grant fees, etc.

*Utah Communications Agency Network.* The Utah Communications Agency Network (an independent State agency)(“UCAN”) has approximately \$11.9 million of refunding revenue bonds outstanding, *all of which are State Moral Obligation Bonds.* These bonds are secured by and payable from revenues derived from operation of an emergency communication system. See “APPENDIX A—BASIC FINANCIAL STATEMENTS OF THE STATE OF UTAH FOR THE FISCAL YEAR ENDED JUNE 30, 2003—Notes to the Financial Statements, Note 16. Joint Venture” below.

*State Financing Consolidation Act.* Approximately \$2.6 million of revenue bonds are outstanding under the State Financing Consolidation Act, *all of which are State Moral Obligation Bonds.* These revenue bonds were issued to provide funds to the State’s Drinking Water Board and Board of Water Resources and are secured by and payable from bonds, notes and other obligations issued by certain political subdivisions of the State that are held by the State Treasurer.

The Utah Housing Corporation and the State Board of Regents also have issued, and may issue in the future, bonds that are not Moral Obligation Bonds of the State. However, these agencies may seek legislative appropriations to cover budget shortfalls, and such appropriations, if made, would be a draw on State revenues.

### **State of Utah, State Building Ownership Authority**

*Establishment and Statutory Powers.* The State of Utah, State Building Ownership Authority (the “Authority”) was created in 1979 as a body politic and corporate of the State. The Authority is empowered, among other things, to issue its bonds (with the prior approval of the Legislature) to finance the acquisition and construction of facilities to be leased to State agencies and their affiliated entities at rentals paid out of budget appropriations or other available funds for the lessee agencies, which in the aggregate will be sufficient to pay the principal of and interest on the Authority’s legally issued bonds as they become due and to maintain, operate and insure the facilities. The necessary prior approval of the Legislature for the issuance of such bonds is given by specific acts, which acts are passed upon during a General Session of the Legislature.

The Authority is also empowered, among other things, to: (i) contract with others for needed services; and (ii) cause to be executed mortgages, trust deeds, indentures, pledge agreements, assignments, security agreements, and financing statements encumbering property acquired, or constructed by the Authority.

*Organization.* The Authority is comprised of three members: the Governor or designee, the State Treasurer and the Chair of the State Building Board. The State Building Ownership Authority Act (Title 63B, Chapter 1, Part 3, Utah Code) directs DFCM to construct and maintain any facilities acquired or constructed for the Authority.

#### Legal Borrowing Debt Capacity

The Authority may not issue any bonds or other obligations under the State Building Ownership Authority Act in an amount which would exceed the difference between the total outstanding indebtedness of the State and 1.5% of the fair market value of the taxable property of the State, plus certain add-back indebtedness provided by legislative directive. As of March 2, 2004 (the anticipated closing date of the Bonds), the legal debt limit and additional debt incurring capacity of the Authority are calculated as follows:

Fair Market Value of Ad Valorem Taxable Property (1).....	\$159,659,350,270
Fees in lieu of Ad Valorem Taxable Property (2).....	<u>11,116,588,123</u>
Total Fair Market Value of Taxable Property (1).....	<u>\$170,775,938,393</u>
1.5% Debt Limit Amount .....	\$2,561,639,076
Less: Currently outstanding State General Obligation Debt (Net) (3).....	(1,593,192,412)
Less: The Authority's outstanding Lease Revenue Bonds (Net) (4) .....	(372,694,050)
Plus: Statutorily exempt State General Obligation Highway Debt (Net) (3).....	982,767,649
Plus: Statutorily exempt Authority Lease Revenue Bonds .....	<u>3,795,000</u>
The Authority's Estimated Additional Debt Incurring Capacity .....	<u>\$1,582,315,263</u>

- 
- (1) Based on 2002 taxable values. See “FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Property Tax Matters—Taxable Value Compared with Fair Market Value of All Taxable Property in the State” below.
  - (2) Based on 2002 “aged based” values. For purposes of calculating debt incurring capacity only, the value of all motor vehicles and state-assessed commercial vehicles (which value is determined by dividing the uniform fee revenue by 1.5%) is added to the fair market value of the taxable property in the State.
  - (3) Reflects unamortized original issue bond premium and deferred amount on refunding that was treated as principal for purposes of calculating the applicable constitutional and statutory debt limits.
  - (4) Reflects unamortized original issue bond premium that was treated as principal for purposes of calculating the applicable constitutional and statutory debt limits.

See “DEBT STRUCTURE OF THE STATE OF UTAH—Legal Borrowing Authority” above.

#### The State's Limited Lease Rental Obligation

The State Building Ownership Authority Act provides that, except as otherwise provided therein, bonds issued by the Authority thereunder shall be payable solely out of rentals or lease payments received by the Authority for the facilities constructed or acquired thereunder, and that, if the rentals paid by a lessee State agency to the Authority, from its own appropriated budget or other revenue sources, are insufficient to pay the principal and interest on such bonds, the Governor may request the Legislature to appropriate additional funds to that agency for the payment of increased rentals. The Legislature may, but is not required to, make such an appropriation. *Bonds issued pursuant to authorizing legislation of this type are sometimes referred to herein as “State Lease Rental Obligation Bonds.”*

#### Debt Issuance

*Current Lease Revenue Obligation Bonds Outstanding.* Under the State Facilities Master Lease Program, no debt service reserve fund is created for any bonds issued under the Indenture of Trust, Assignment of State Facilities Master Lease Agreement and Security Agreement, dated as of September 1, 1994, as amended and supplemented (the “Authority Indenture”) between the Authority and Wells Fargo Bank, N.A., as trustee, and the State Facilities Master Lease Agreement, dated as of September 1, 1994, as amended and supplemented, between the Authority and the State acting through DFCM. Under this program, all bonds are issued on a parity basis and are cross-collateralized by the facilities subject to the lien of the Authority Indenture and the respective Mortgage, Security Agreement and Assignment of Rent.

*Bonds issued under the State Facilities Master Lease Program are not classified as State Moral Obligation Bonds as defined in “DEBT STRUCTURE OF THE STATE OF UTAH—Covenant Regarding Legislative Appropriations; State Financing Consolidation Act; “Moral Obligation Bonds”” above. However, such bonds are considered to be State Lease Rental Obligation Bonds.*

The Authority has the following bonds outstanding:

*Issued (On A Parity Basis) Under The State Facilities Master Lease Program*

Series (1)	Purpose	Original Amount	Final Maturity Date	Outstanding as of March 2, 2004 (10)
2003 .....	Various purpose	\$ 22,725,000	May 15, 2025	\$ 22,725,000
2001C (2) .....	University of Utah	30,300,000	May 15, 2022	30,300,000
2001A .....	University of Utah	69,850,000	May 15, 2021	69,850,000
2001B .....	Various purpose	25,780,000	May 15, 2024	25,750,000
1999A (3) .....	Various purpose	9,455,000	May 15, 2021	8,835,000
1998C (3) .....	Refunding	105,100,000	May 15, 2019	104,910,000
1998A (3) .....	Various purpose (8)	25,710,000	May 15, 2020	16,565,000
1998B (3) (7)....	University of Utah	23,091,478	May 15, 2005	28,978,024
1997A (4) .....	DABC 1997A Facilities	4,150,000	May 15, 2018	3,510,000
1996A (5) .....	Various purpose	44,725,000	May 15, 2007 (9)	7,455,000
1996B (6) .....	University of Utah	16,875,000	May 15, 2013	12,550,000
1995A (5) .....	Various purpose	93,000,000	May 15, 2007 (9)	15,435,000
1994A (5) .....	Various purpose	30,915,000	May 15, 2005 (9)	<u>3,700,000</u>
Sub-total State Facilities Master Lease Program Bonds .....				350,563,024
Plus Unamortized Original Issue Bond Premium (11) .....				<u>3,291,026</u>
Total State Facilities Master Lease Program Bonds (Net) .....				<u>\$353,854,050</u>

- (1) Unless as otherwise indicated, the Authority’s bonds issued under the State Facilities Master Lease Program have an underlying rating of “Aa1” by Moody’s; and “AA+” by S&P, as of the date of this OFFICIAL STATEMENT. No rating was requested from any other rating agency.
- (2) The 2001C Lease Revenue Bonds bear interest at a variable interest rate. As of the date of this OFFICIAL STATEMENT, the 2001C Lease Revenue Bonds have been rated “Aaa/VMIG1” by Moody’s and “AAA/A-1+” by S&P.
- (3) These bonds are rated “Aaa” (FSA Insured) by Moody’s, and “AAA” (FSA Insured) by S&P, as of the date of this OFFICIAL STATEMENT.
- (4) The 1997A Lease Revenue Bonds are rated “Aaa” (Ambac Insured) by Moody’s and “AAA” (Ambac Insured) by S&P, as of the date of this OFFICIAL STATEMENT.
- (5) Portions of this bond have been refunded by the 1998C Lease Revenue Bonds.
- (6) The 1996B Lease Revenue Bonds are rated “Aaa” (MBIA Insured) by Moody’s and “AAA” (MBIA Insured) by S&P, as of the date of this OFFICIAL STATEMENT.
- (7) The Authority has received payments of approximately \$29.6 million, which it has caused to be invested in United States Treasury STRIPS that mature on May 15, 2005 in an amount sufficient to pay debt service due on May 15, 2005 of \$31,585,000, which amount will retire this debt.
- (8) \$3,795,000 of these bonds are exempt from the Authority’s borrowing capacity statutory limit.
- (9) Final maturity date after portions of this bond were refunded by the 1998C Lease Revenue Bonds.
- (10) This is the scheduled issuance date for the Bonds.
- (11) Reflects unamortized original issue bond premium that is treated as principal.

Other series of bonds issued by the Authority, as listed below under the caption “Issued Under Separate Stand Alone Legal Documents,” are not issued on a parity basis with the lease revenue bonds issued under the State Facilities Master Lease Program or each other. Separate debt service reserve funds have been established and funded for each of these other series of bonds.

*Issued Under Separate Stand Alone Legal Documents*

(1) Series	Purpose	Original Amount	Final Maturity Date	Outstanding as of March 2, 2004
1993A.....	Human Services Building	\$ 6,230,000	January 1, 2013	\$ 3,650,000
1993B (2) ..	State Board of Education	8,160,000	January 1, 2004	0
1992A.....	Employment Security (3)	26,200,000	August 15, 2011	14,405,000
1992B.....	Youth Corrections	1,380,000	August 15, 2011	<u>785,000</u>
Total Authority's other bonds .....				<u>\$18,840,000</u>

- (1) These outstanding lease revenue bonds of the Authority are rated "Aa1" by Moody's, and "AA+" by S&P, as of the date of this OFFICIAL STATEMENT. No rating was requested from any other rating agency.
- (2) These bonds are included in this table because the final principal and interest payments occurred within Fiscal Year 2004. See "Debt Service Schedule of Outstanding Lease Revenue Bonds (State Building Ownership Authority) By Fiscal Year" below.
- (3) Refunding issue.

*Summary*

Total State Facilities Master Lease Program Bonds (Net).....	\$353,854,050
Total Authority's other bonds outstanding .....	<u>18,840,000</u>
Total Authority's Lease Revenue Bonds (Net) .....	<u>\$372,694,050</u>

(Source: The Financial Advisor.)

*Authorized Lease Revenue Bonds and Future Bonds Issuance.* Notwithstanding the legal debt issuing capacity of the Authority discussed in this section under "Legal Borrowing Debt Capacity" above, the Authority may only issue bonds for facilities authorized by the Legislature. Under existing legislative authorization, the Authority has approximately \$13 million of remaining bonding authority, comprised of \$10.5 million for capital projects from a 2000 authorization and \$2.5 million for capital projects from a 1999 authorization, for future projects that may be undertaken solely by vote of the Authority.

**No Defaulted Authority Bonds Or Failures By State To Renew Lease**

As of the date of this OFFICIAL STATEMENT, neither the Authority nor the State has ever failed to pay when due the principal of and interest on its bonded indebtedness and other payment obligations related thereto. As of the date of this OFFICIAL STATEMENT, the State has never failed to renew an annually renewable lease with the Authority.

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## Debt Service Schedule of Outstanding Lease Revenue Bonds (State Building Ownership Authority) By Fiscal Year

### Issued under the State Facilities Master Lease Program

Fiscal Year Ending June 30	Series 2003 \$22,725,000		Series 2001C \$30,300,000		Series 2001A \$69,850,000		Series 2001B \$25,780,000		Series 1999A \$9,455,000	
	Principal	Interest	Principal (1)	Interest (2)	Principal	Interest	Principal	Interest	Principal	Interest
	2004.....	\$ 0	\$ 327,935	\$ 0	\$ 639,721 (3)	\$ 0	\$ 3,472,500	\$ 395,000	\$ 1,183,440	\$ 310,000
2005.....	115,000	874,493	2,100,000	984,750	2,000,000	3,472,500	865,000	1,170,603	330,000	458,663
2006.....	1,125,000	872,193	1,100,000	916,500	3,175,000	3,392,500	895,000	1,136,003	345,000	441,338
2007.....	1,180,000	849,693	1,300,000	880,750	3,125,000	3,233,750	935,000	1,100,203	365,000	423,225
2008.....	1,210,000	823,143	1,400,000	838,500	3,250,000	3,077,500	965,000	1,062,803	380,000	404,063
2009.....	1,240,000	789,868	1,500,000	793,000	3,375,000	2,915,000	1,005,000	1,024,203	405,000	384,113
2010.....	1,275,000	752,668	1,500,000	744,250	3,500,000	2,746,250	1,055,000	984,003	425,000	362,850
2011.....	1,325,000	711,230	1,600,000	695,500	3,650,000	2,571,250	1,090,000	941,803	450,000	340,538
2012.....	1,375,000	663,530	1,700,000	643,500	3,800,000	2,388,750	1,135,000	898,203	470,000	316,913
2013.....	1,440,000	594,780	1,800,000	588,250	3,975,000	2,198,750	1,175,000	852,803	495,000	292,238
2014.....	835,000	537,180	1,800,000	529,750	4,175,000	2,000,000	1,225,000	804,628	525,000	266,250
2015.....	875,000	503,780	1,900,000	471,250	4,400,000	1,791,250	1,280,000	753,178	550,000 (t2)	238,425
2016.....	900,000	468,780	1,900,000	409,500	4,625,000	1,571,250	1,335,000	698,138	580,000 (t2)	208,175
2017.....	940,000	432,780	2,000,000	347,750	4,850,000	1,340,000	1,400,000	631,388	615,000 (t2)	176,275
2018.....	980,000	394,240	2,100,000	282,750	5,100,000	1,097,500	1,465,000	561,388	640,000 (t2)	142,450
2019.....	1,020,000	353,080	2,100,000	214,500	5,350,000	842,500	1,550,000	488,138	680,000 (t2)	107,250
2020.....	1,065,000	310,240	2,200,000	146,250	5,600,000	575,000	1,620,000	410,638	720,000 (t2)	69,850
2021.....	1,110,000	264,978	2,300,000	74,750	5,900,000	295,000	1,705,000	329,638	550,000 (t2)	30,250
2022.....	1,160,000	216,415	-	-	-	-	1,760,000 (t1)	244,388	-	-
2023.....	1,210,000	165,375	-	-	-	-	1,850,000 (t1)	151,988	-	-
2024.....	1,265,000	110,925	-	-	-	-	1,045,000 (t1)	54,863	-	-
2025.....	1,080,000	54,000	-	-	-	-	-	-	-	-
<b>Totals.....</b>	<b>\$ 22,725,000</b>	<b>\$ 11,071,302</b>	<b>\$ 30,300,000</b>	<b>\$ 10,201,221</b>	<b>\$ 69,850,000</b>	<b>\$ 38,981,250</b>	<b>\$ 25,750,000</b>	<b>\$ 15,482,440</b>	<b>\$ 8,835,000</b>	<b>\$ 5,137,804</b>

### Issued under the State Facilities Master Lease Program

Fiscal Year Ending June 30	Series 1998C \$105,100,000		Series 1998A \$25,710,000		Series 1998B \$23,091,478		Series 1997A \$4,150,000		Series 1996A \$44,725,000	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
	2004.....	\$ 50,000	\$ 5,739,930	\$ 2,485,000	\$ 822,540	\$ 0	\$ 0	\$ 160,000	\$ 172,823	\$ 1,720,000
2005.....	55,000	5,737,930	2,615,000	698,290	28,978,024	2,606,976	170,000	165,463	1,820,000	315,425
2006.....	1,120,000	5,735,675	705,000	567,540	-	-	180,000	157,643	1,905,000	215,325
2007.....	1,170,000	5,688,635	735,000	536,520	-	-	190,000	149,363	2,010,000	110,550
2008.....	7,715,000	5,638,325	775,000	503,445	-	-	195,000	140,623	0	0 (r)
2009.....	8,130,000	5,214,000	805,000	468,570	-	-	205,000	131,458	0	0 (r)
2010.....	8,575,000	4,766,850	840,000	431,540	-	-	215,000	121,618	0	0 (r)
2011.....	9,065,000	4,295,225	885,000	392,060	-	-	230,000	111,298	0	0 (r)
2012.....	8,995,000	3,796,650	920,000	349,580	-	-	240,000	100,028	0	0 (r)
2013.....	9,490,000	3,301,925	970,000 (t4)	304,500	-	-	250,000	88,028	0	0 (r)
2014.....	10,010,000	2,779,975	1,025,000 (t4)	253,575	-	-	265,000	75,528	0	0 (r)
2015.....	9,540,000	2,229,425	1,070,000 (t4)	199,763	-	-	280,000 (t5)	62,013	0	0 (r)
2016.....	9,950,000 (t3)	1,704,725	1,130,000 (t4)	143,588	-	-	295,000 (t5)	47,663	0	0 (r1)
2017.....	9,835,000 (t3)	1,157,475	1,190,000 (t4)	84,263	-	-	310,000 (t5)	32,544	0	0 (r)
2018.....	8,940,000 (t3)	616,550	135,000 (t4)	21,788	-	-	325,000 (t5)	16,656	0	0 (r)
2019.....	2,270,000 (t3)	124,850	135,000 (t4)	14,700	-	-	-	-	0	0 (r2)
2020.....	-	-	145,000 (t4)	7,613	-	-	-	-	-	-
2021.....	-	-	-	-	-	-	-	-	-	-
2022.....	-	-	-	-	-	-	-	-	-	-
2023.....	-	-	-	-	-	-	-	-	-	-
2024.....	-	-	-	-	-	-	-	-	-	-
2025.....	-	-	-	-	-	-	-	-	-	-
<b>Totals.....</b>	<b>\$ 104,910,000</b>	<b>\$ 58,528,145</b>	<b>\$ 16,565,000</b>	<b>\$ 5,799,875</b>	<b>\$ 28,978,024</b>	<b>\$ 2,606,976</b>	<b>\$ 3,510,000</b>	<b>\$ 1,572,749</b>	<b>\$ 7,455,000</b>	<b>\$ 1,051,325</b>

(1) These principal payments are based on the Authority's current expectations for the redemption of the Series 2001C Bonds. The Authority is not required by the Indenture to provide for such payment in advance of the maturity date of the Series 2001C Bonds. The maturity date for the Series 2001C Bonds is May 15, 2022.

(2) The Series 2001C Bonds are variable rate interest bonds. Interest has been estimated at an average coupon rate of 3.25% per annum.

(3) Includes \$147,346 of actual interest paid from July 1, 2003 to December 31, 2003. From January 1, 2004 to June 30, 2004, interest has been estimated at 3.25% per annum (\$492,375).

(t1) Mandatory sinking fund payments from a \$4,655,000 5.25%, term bond due May 15, 2024.

(t2) Mandatory sinking fund payments from a \$4,335,000 5.50%, term bond due May 15, 2021.

(t3) Mandatory sinking fund payments from a \$30,995,000 5.50%, term bond due May 15, 2019.

(t4) Mandatory sinking fund payments from a \$5,800,000, 5.25%, term bond due May 15, 2020.

(t5) Mandatory sinking fund payments from a \$1,210,000, 5.125%, term bond due May 15, 2018.

(r) Principal and interest have been refunded by the Series 1998C Bonds.

(r1) Principal and interest have been refunded by the Series 1998C Bonds (\$5,140,000, 6.00%, term bond which was due May 15, 2016).

(r2) Principal and interest have been refunded by the Series 1998C Bonds (\$7,960,000, 6.00%, term bond which was due May 15, 2019).

**Debt Service Schedule of Outstanding Lease Revenue Bonds (State Building Ownership Authority) By Fiscal Year—continued**

Fiscal Year Ending June 30	<i>Issued under the State Facilities Master Lease Program</i>					
	Series 1996B \$16,875,000		Series 1995A \$93,000,000		Series 1994A \$30,915,000	
	Principal	Interest	Principal	Interest	Principal	Interest
2004.....	\$ 995,000	\$ 653,090	\$ 3,575,000	\$ 794,160	\$1,805,000	\$205,396
2005.....	1,040,000	603,340	3,760,000	610,942	1,895,000	106,120
2006.....	1,095,000	551,340	3,945,000	418,242	0	0 (r)
2007.....	1,150,000	496,590	4,155,000	216,060	0	0 (r)
2008.....	1,205,000	439,090	0	0 (r)	0	0 (r)
2009.....	1,270,000	377,635	0	0 (r)	0	0 (r)
2010.....	1,335,000	311,595	0	0 (r)	0	0 (r)
2011.....	1,410,000 (t6)	240,840	0	0 (r)	0	0 (r)
2012.....	1,485,000 (t6)	164,700	0	0 (r)	0	0 (r)
2013.....	1,565,000 (t6)	84,510	0	0 (r)	0	0 (r)
2014.....	—	—	0	0 (r)	0	0 (r)
2015.....	—	—	0	0 (r)	0	0 (r)
2016.....	—	—	0	0 (r)	0	0 (r)
2017.....	—	—	0	0 (r)	0	0 (r)
2018.....	—	—	0	0 (r3)	0	0 (r4)
2019.....	—	—	—	—	—	—
2020.....	—	—	—	—	—	—
2021.....	—	—	—	—	—	—
2022.....	—	—	—	—	—	—
2023.....	—	—	—	—	—	—
2024.....	—	—	—	—	—	—
2025.....	—	—	—	—	—	—
Totals.....	<u>\$12,550,000</u>	<u>\$3,922,730</u>	<u>\$15,435,000</u>	<u>\$2,039,404</u>	<u>\$3,700,000</u>	<u>\$311,516</u>

(t6) Mandatory sinking fund payments from a \$4,460,000, 5.40%, term bond due May 15, 2013.

(r3) Principal and interest has been refunded by the Series 1998C Bonds (\$18,555,000, 5.75%, term bond which was due May 15, 2018).

(r4) Principal and interest have been refunded by the Series 1998C Bonds (\$3,425,000, 6.25%, term bond which was due May 15, 2018).

## Debt Service Schedule of Outstanding Lease Revenue Bonds (State Building Ownership Authority) By Fiscal Year—continued

### Issued Under Stand Alone Legal Documents

Fiscal Year Ending June 30	Series 1993B; \$8,160,000			Series 1993A; \$6,230,000			Series 1992B; \$1,380,000			Series 1992A; \$26,200,000		
			Total Debt			Total Debt			Total Debt			Total Debt
	Principal	Interest	Service	Principal	Interest	Service	Principal	Interest	Service	Principal	Interest	Service
2004.....	\$ 380,000	\$ 278,126	\$ 658,126	\$ 315,000	\$ 202,405	\$ 517,405	\$ 75,000	\$ 47,714	\$ 122,714	\$ 1,380,000	\$ 863,275	\$ 2,243,275
2005.....	0	0	0 (r5)	330,000	187,443	517,443	80,000	43,373	123,373	1,460,000	784,445	2,244,445
2006.....	0	0	0 (r5)	345,000	171,355	516,355	85,000	38,669	123,669	1,545,000	699,533	2,244,533
2007.....	0	0	0 (r5)	360,000	154,105	514,105	90,000	33,638	123,638	1,640,000	608,350	2,248,350
2008.....	0	0	0 (r5)	380,000	136,105	516,105	95,000	28,319	123,319	1,735,000	511,319	2,246,319
2009.....	0	0	0 (r5)	400,000	116,725	516,725	100,000	22,713	122,713	1,835,000	408,681	2,243,681
2010.....	0	0	0 (r5)	425,000	96,125	521,125	105,000	16,819	121,819	1,945,000	300,006	2,245,006
2011.....	0	0	0 (r6)	445,000 (t7)	74,025	519,025	110,000	10,500	120,500	2,060,000	184,863	2,244,863
2012.....	0	0	0 (r6)	470,000 (t7)	50,663	520,663	120,000	3,600	123,600	2,185,000	62,819	2,247,819
2013.....	0	0	0 (r6)	495,000 (t7)	25,988	520,988	-	-	-	-	-	-
2014.....	0	0	0 (r6)	-	-	-	-	-	-	-	-	-
2015.....	-	-	-	-	-	-	-	-	-	-	-	-
2016.....	-	-	-	-	-	-	-	-	-	-	-	-
2017.....	-	-	-	-	-	-	-	-	-	-	-	-
2018.....	-	-	-	-	-	-	-	-	-	-	-	-
2019.....	-	-	-	-	-	-	-	-	-	-	-	-
2020.....	-	-	-	-	-	-	-	-	-	-	-	-
2021.....	-	-	-	-	-	-	-	-	-	-	-	-
2022.....	-	-	-	-	-	-	-	-	-	-	-	-
2023.....	-	-	-	-	-	-	-	-	-	-	-	-
2024.....	-	-	-	-	-	-	-	-	-	-	-	-
2025.....	-	-	-	-	-	-	-	-	-	-	-	-
Totals.....	<u>\$ 380,000</u>	<u>\$ 278,126</u>	<u>\$ 658,126</u>	<u>\$ 3,965,000</u>	<u>\$ 1,214,939</u>	<u>\$ 5,179,939</u>	<u>\$ 860,000</u>	<u>\$ 245,345</u>	<u>\$ 1,105,345</u>	<u>\$ 15,785,000</u>	<u>\$ 4,423,291</u>	<u>\$ 20,208,291</u>

Fiscal Year Ending June 30	Total Bonds issued under State Facilities Master Lease Program*			Total Bonds issued under Stand Alone Legal Documents			Total All Lease Obligations*		
	Total	Total	Total Debt	Total	Total	Total Debt	Total	Total	Total Debt
	Principal	Interest	Service	Principal	Interest	Service	Principal	Interest	Service
2004.....	\$ 11,495,000	\$ 14,896,498	\$ 26,391,498	\$ 2,150,000	\$ 1,391,520	\$ 3,541,520	\$ 13,645,000	\$ 16,288,018	\$ 29,933,018
2005.....	45,743,024	17,805,495	63,548,519	1,870,000	1,015,261	2,885,261	47,613,024	18,820,756	66,433,780
2006.....	15,590,000	14,404,299	29,994,299	1,975,000	909,557	2,884,557	17,565,000	15,313,856	32,878,856
2007.....	16,315,000	13,685,339	30,000,339	2,090,000	796,093	2,886,093	18,405,000	14,481,432	32,886,432
2008.....	17,095,000	12,927,492	30,022,492	2,210,000	675,743	2,885,743	19,305,000	13,603,235	32,908,235
2009.....	17,935,000	12,097,847	30,032,847	2,335,000	548,119	2,883,119	20,270,000	12,645,966	32,915,966
2010.....	18,720,000	11,221,624	29,941,624	2,475,000	412,950	2,887,950	21,195,000	11,634,574	32,829,574
2011.....	19,705,000	10,299,744	30,004,744	2,615,000	269,388	2,884,388	22,320,000	10,569,132	32,889,132
2012.....	20,120,000	9,321,854	29,441,854	2,775,000	117,082	2,892,082	22,895,000	9,438,936	32,333,936
2013.....	21,160,000	8,305,784	29,465,784	495,000	25,988	520,988	21,655,000	8,331,772	29,986,772
2014.....	19,860,000	7,246,886	27,106,886	-	-	-	19,860,000	7,246,886	27,106,886
2015.....	19,895,000	6,249,084	26,144,084	-	-	-	19,895,000	6,249,084	26,144,084
2016.....	20,715,000	5,251,819	25,966,819	-	-	-	20,715,000	5,251,819	25,966,819
2017.....	21,140,000	4,202,475	25,342,475	-	-	-	21,140,000	4,202,475	25,342,475
2018.....	19,685,000	3,133,322	22,818,322	-	-	-	19,685,000	3,133,322	22,818,322
2019.....	13,105,000	2,145,018	15,250,018	-	-	-	13,105,000	2,145,018	15,250,018
2020.....	11,350,000	1,519,591	12,869,591	-	-	-	11,350,000	1,519,591	12,869,591
2021.....	11,565,000	994,616	12,559,616	-	-	-	11,565,000	994,616	12,559,616
2022.....	2,920,000	460,803	3,380,803	-	-	-	2,920,000	460,803	3,380,803
2023.....	3,060,000	317,363	3,377,363	-	-	-	3,060,000	317,363	3,377,363
2024.....	2,310,000	165,788	2,475,788	-	-	-	2,310,000	165,788	2,475,788
2025.....	1,080,000	54,000	1,134,000	-	-	-	1,080,000	54,000	1,134,000
Totals.....	<u>\$350,563,024</u>	<u>\$156,706,737</u>	<u>\$507,269,761</u>	<u>\$20,990,000</u>	<u>\$6,161,701</u>	<u>\$27,151,701</u>	<u>\$371,553,024</u>	<u>\$162,868,438</u>	<u>\$534,421,462</u>

\* Preliminary; subject to change. The Authority has variable interest rate demand bonds outstanding.

(r5) Principal and interest were refunded by the 2003 Bonds.

(r6) Principal and interest were refunded by the 2003 Bonds (\$2,345,000, 5.25%, term bond which was due January 1, 2014).

(t7) Mandatory sinking fund payments from a \$1,410,000, 5.25%, term bond due January 1, 2013.

## **State Guaranty Of General Obligation School Bonds**

Under the Utah School Bond Guaranty Act (the “Guaranty Act”) which took effect on January 1, 1997, the full faith and credit, and unlimited taxing power of the State is pledged to guaranty full and timely payment of the principal of and interest on general obligation bonds (“Guarantied Bonds”) issued by qualifying boards of education of Utah school districts (“Qualifying School Boards”). The primary purpose of the Guaranty Act is to reduce borrowing costs for Qualifying School Boards by providing credit enhancement for Guarantied Bonds.

The State guaranty is extended by the State Treasurer to a Qualifying School District after a review of the application and a recommendation for the guaranty by the State Superintendent of Public Instruction. The State Treasurer has the authority to withhold any guaranty or to terminate the issuance of future guaranties at any time. Determinations of future ineligibility do not reverse or remove prior State guaranties.

In the event a Qualifying School Board is unable to make the scheduled debt service payments on its Guarantied Bonds, the State is required to make such payments in a timely manner. For this purpose, the State may (a) use any of its available moneys, (b) seek a short-term loan from the Permanent School Fund (although the Fund is not required to make the loan) or (c) issue its short-term general obligation notes. The Qualifying School Board remains liable to the State for any such payments on Guarantied Bonds.

The State may seek reimbursement for such payments (plus interest and penalties) by intercepting State financial aid intended for the Qualifying School Board. See “FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Property Tax Matters” below. The Guaranty Act also contains provisions to compel the Qualifying School Board to levy a tax sufficient to reimburse the State for such payments and to provide oversight to assure that the Qualifying School Board will ultimately be responsible for payment of debt service on the Guarantied Bonds.

The State Superintendent of Public Instruction is charged by the Guaranty Act with the responsibility of monitoring the financial affairs, condition, and solvency of each local school board in the State and reporting, at least annually, its conclusions to the Governor, the Legislature and the State Treasurer. The State Superintendent must report immediately to the Governor and the State Treasurer any circumstances suggesting that a local school board will be unable to pay when due its debt service obligations and recommend a course of remedial action.

As of the date of this OFFICIAL STATEMENT, the State has not been requested to make payments on any Guarantied Bonds under the provisions of the Guaranty Act. The State does not expect that it will be required to advance moneys for the payment of debt service on Guarantied Bonds in the foreseeable future. In the event the State is required to make such an advance and sufficient moneys are not available, the Guaranty Act provides that the State may issue its general obligation notes on an expedited basis in an amount sufficient to make the necessary payment plus costs of issuance. The payments of principal of and interest on such notes from taxes or other identified State revenues are secured by a pledge of the full faith, credit, and resources of the State. The Guaranty Act also provides that such notes do not constitute debt of the State for purposes of the debt limitation of the Utah Constitution.

*During Fiscal Year 2004, the State will have approximately \$1.49 billion principal amount outstanding of Guarantied Bonds.* The State cannot predict the amount of bonds that may be guarantied in this year or in future years; no limitation is currently imposed by the Guaranty Act.

## **No Defaulted Bonds**

The State has never failed to pay when due the principal of and interest on its bonded indebtedness and other payment obligations related thereto.

## FINANCIAL INFORMATION REGARDING THE STATE OF UTAH

### Current Economic Overview<sup>1</sup>

#### General

As has been the case for the national economy, the State's economy has been much weaker during the past few years than in previous years. While the State's economy is expected to increase moderately in the short-term, the long-term economic outlook is favorable for a variety of reasons, including the State's diversified economy, continued population growth and other favorable demographic characteristics. It has been the State's recent experience that it lags behind more populous centers of the country both in the commencement of recessionary periods and their conclusion.

#### Specific Economic Performance Measures

The State's population continues to grow albeit more slowly than in the late 1990's. According to the Utah Population Estimates Committee, the State's population reached 2,385,358 in 2003. This is an increase of 46,597 persons, or 2.0%, from the 2002 estimate. The State consistently ranks among the fastest growing states in the nation and was recently ranked as the eighth fastest-growing state in the nation by the U.S. Census Bureau. On average, births account for approximately 75% of the State's population growth with the balance coming from net in-migration.

During 2003, the State experienced its second consecutive year of job losses. Not since World War II has the State experienced back-to-back years of employment contraction. Non-farm employment decreased by around 1,000 jobs in 2003, a contraction rate of 0.1%, which was slightly better than the 2002 contraction rate of 0.7%. This compares with a national contraction of 0.3% for 2003. Although jobs for the year during 2003 were down, on a monthly basis, employment began to grow during the last half of 2003. With the positive turn at the end of 2003, employment growth is expected to rebound modestly in 2004, growing at a rate of 1.4%.

The State's unemployment rate dropped from 6.1% in 2002 to 5.8% in 2003. This is lower than the national unemployment rate of 6.1%. While the nation's unemployment rate has remained near 6%, the State has seen its unemployment rate drop from the highs it experienced in 2002. Furthermore, with employment growing the unemployment rate is expected to continue to fall to 5.4% in 2004.

According to the North American Industry Classification System ("NAICS"), the State's largest industry is trade, transportation, and utilities, comprising 20.1% of all employment. Other large industries include government (18.2%), professional and business services (12.3%), education and health services (10.6%), and manufacturing (10.6%).

From 2002 to 2003, the rate of job change in the State's major industries ranged from a 2.2% increase in the education and health services sectors to a 4.2% decrease in the mining sector. Expanding sectors also included government (0.8%), financial activity (0.7%), and professional and business services (0.4%). In contrast, the industries that contracted included information (-1.9%), manufacturing (-1.6%), construction (-1.1%), other services (-0.8%), leisure and hospitality (-0.7%), and trade, transportation, and utilities (-0.5%). Growth in the finance industry resulted from low interest rates, which encouraged mortgage refinancing and other interest-sensitive transactions.

The State's average annual pay for a nonagricultural job was \$30,537 during 2003, up 1.4% from 2002. In 2004 it is expected that average annual pay in the State will increase to \$31,157 per job, representing a growth rate of 2% from 2003.

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<sup>1</sup> This overview is the product of the Demographic and Economic Analysis Section of the Governor's Office of Planning and Budget.

The State's total personal income increased by 2.0% in 2003, compared with 2.2% nationally in the same year. This growth was slower than the 2002 rate of personal income growth which was 2.2% for the State and 2.5% for the nation. In 2004 the State's personal income is expected to increase by 4%, compared to 5.2% for the nation.

The State's economy is well balanced and diversified with a broad base of industries. Based on the Hachman Index,<sup>1</sup> the State's economic diversity has increased over time as the industries in which the State has previously specialized (federal government and extractive industries) have contracted, while new industries (computer hardware and software, biomedical, tourism, and particular types of manufacturing) have emerged and grown.

### Revenues and Expenditures for Fiscal Years 2003, 2002 and 2001

The following table summarizes the State's revenues and expenditures for Fiscal Years 2003, 2002 and 2001:

Analysis of Operations—General Fund and Major Special Revenue Funds (1)

	Fiscal Year Ending June 30, 2003		Fiscal Year Ending June 30, 2002		Fiscal Year Ending June 30, 2001	
	Amounts (in thousands)	% Change From Prior Year	Amounts (in thousands)	% Change From Prior Year	Amounts (in thousands)	% Change From Prior Year
Revenues (1)						
Federal revenues.....	\$2,046,399	11%	\$1,846,910	8%	\$1,708,063	8%
Individual and corporate income taxes.....	1,748,649	2	1,709,107	(10)	1,895,817	3
Sales tax.....	1,481,823	1	1,473,479	1	1,465,301	5
Motor/special fuel taxes.....	321,370	—	321,682	4	310,000	(1)
Other taxes.....	210,992	6	198,438	3	193,530	(17)
Liquor profits.....	33,063	2	32,541	8	30,253	6
Other.....	<u>546,632</u>	1	<u>541,212</u>	(3)	<u>558,601</u>	7
Total.....	<u>\$6,388,928</u>	4%	<u>\$6,123,369</u>	(1)%	<u>\$6,161,565</u>	4%
Expenditures.....	<u>\$6,255,022</u>	0%	<u>\$6,258,170</u>	6%	<u>\$5,917,805</u>	5%

(1) Includes revenues and expenditures for the General Fund and the Major Special Revenue Funds (Uniform School Fund, Transportation Fund, and Centennial Highway Fund).

(Source: Division of Finance and the 2003 CAFR.)

## Recent Developments

### Background

The State has two major funds to pay for most government operations, the General Fund and the Uniform School Fund. By law, the Uniform School Fund can only be used for public education (kindergarten through 12<sup>th</sup> grade) and higher education (State colleges, universities and technical schools).

<sup>1</sup> This index measures how closely the employment distribution of the subject region resembles that of the reference region. The value of the index is between zero and one. As the value of the index approaches one, it indicates that the subject region's employment distribution among industries is more similar to that of the reference region. If the Hachman Index value equals one, then the subject's economy is identical to the reference region. In this scenario, the subject region is the State and the reference region is the United States. The State scores a 0.98 on the Hachman Index. The assumption is that the nation's economy is diversified, thus a larger value of the Hachman Index relative to the nation means that a subject region has a more diversified economy.

The General Fund holds money for most other State functions except transportation, which has its own funds.

### **Budget Management**

The State ended Fiscal Year 2003 with a surplus of \$27.7 million. This surplus amount can be explained by certain one time actions such as \$14.3 million received from the federal government for jobs and growth relief, and \$13.4 million from budget reductions and revenue transfers to the general fund, including from specially allocated sales tax revenues. By law, \$6.7 million, or 50% of the \$13.4 million State-generated portion of the surplus was transferred to the Rainy Day Fund, \$5.2 million was designated for accrued Industrial Assistance Fund credits, and \$1.5 million was designated for debt service. The \$14.3 million in federal funds was carried forward for appropriation in Fiscal Year 2004.

*The Uniform School Fund ended Fiscal Year 2003 with a surplus of \$2.4 million. By law, 25% of this surplus amount was transferred to the Education Budget Reserve Account.*

The Fiscal Year 2004 budget was initially established by actions of the Legislature in the 2003 General Session. The estimated State revenues used by the Legislature during the 2003 General Session were \$3.54 billion. The Legislature balanced the budget by using the funds carried over from Fiscal Year 2003, eliminating certain sales tax exemptions, implementing additional program reductions, transferring moneys from restricted and tobacco settlement funds, and utilizing other miscellaneous sources. Those adjustments also made funding available for increases in Medicaid, public education and higher education, and increased benefits for State and higher education employees.

*Revenue collections to date are tracking with the estimates used by the 2003 General Session.*

### **Budget Reserve Accounts**

The State maintains a Budget Reserve Account (called the “Rainy Day Fund”) which can only be used to cover operating deficits or retroactive tax refunds. To cover budget shortfalls for Fiscal Year 2002, the Legislature appropriated approximately \$105.3 million from the Rainy Day Fund.

State law requires 25% of any General Fund surplus to be deposited in the Rainy Day Fund. The 2002 Legislature passed legislation providing for the replenishment of the Rainy Day Fund by annually transferring an additional 25% to the Rainy Day Fund (total of 50%) of any General Fund surplus until appropriations from the Rainy Day Fund have been repaid.

The 2003 Legislature passed legislation that also allows payments from the Rainy Day Fund for State settlement agreements approved by the Legislature.

The current balance in the General Fund Rainy Day Fund is approximately \$26.6 million.

During the 2003 General Session, legislation was approved that establishes the Education Budget Reserve Account (the “Education Reserve”) in addition to the Rainy Day Fund. The Education Reserve is a reserve to cover operating deficits that may occur in the public and higher education systems. The Education Reserve is to receive 25% of any surplus in the Uniform School Fund at the end of each fiscal year. The Legislature also established a ceiling on the combined balances of the Rainy Day Fund and the Education Reserve equal to 6% of the combined total of appropriations for all purposes from the General Fund and the Uniform School Fund. The current combined ceiling is approximately \$216 million.

### **Highway Programs**

In 1998, the State began a 10-year plan to construct and improve various highways throughout the State (the “Centennial Highway Program”). The current estimated cost of the planned projects through

Fiscal Year 2007 is approximately \$3.36 billion. By the end of Fiscal Year 2003, it is expected that approximately \$2.38 billion will have been spent.

The largest component of the plan was the reconstruction and expansion of the main interstate highway (“I-15”) running through the Salt Lake County metropolitan area. The I-15 project was completed in July 2001 at a cost of \$1.56 billion. The other projects within the 10-year plan are in various stages of planning and construction.

Because the construction schedule for the 10-year plan requires the expenditure of moneys faster than funds will be collected, it has been and will be necessary for the State to borrow money to finance the program. To date, various sessions of the Legislature have authorized the issuance of approximately \$1.30 billion of highway general obligation bonds, most of which have been issued.

To pay for the \$3.36 billion cost of the Centennial Highway Program, the State is using \$1.04 billion from the State’s General Fund, with the balance coming from fuel taxes, registration fees, federal funds and other sources.

The Centennial Highway Program is in addition to the regular five-year highway construction, repair and maintenance program of the Utah Department of Transportation. This five-year highway program is primarily funded from fuel taxes, registration fees, federal funds and other sources. Approximately \$100 million is spent on this five-year highway program each year.

#### **Financial Settlement with the Tobacco Industry**

The State was one of 46 states that entered into a master settlement agreement with major tobacco manufacturing companies in November 1998. Under the terms of the agreement, the State received approximately \$32.5 million during Fiscal Year 2002 and approximately \$32.3 million during Fiscal Year 2003. The State anticipates receiving settlement payments of approximately \$26 million per year until Fiscal Year 2008 when “strategic payments” begin. (Strategic payments refer to added payments to the State as a result of its participation as a plaintiff in the lawsuits against the tobacco companies.) However, the settlement payments are subject to a number of adjustments which may substantially reduce or increase the amount the State will ultimately receive and to the ability of the tobacco companies to pay such settlement payments.

In 2000, State voters approved an amendment to the State Constitution to establish a permanent State trust fund to hold a portion of the tobacco settlement payments and to provide procedures for the disposition of those payments and assets of the trust. The constitutional amendment provides, in effect, that the settlement payments are to be appropriated by the Legislature<sup>1</sup> and that the assets in the trust fund cannot be appropriated except by a three-fourths vote of both houses of the Legislature. However, income from the trust fund is to be deposited into the General Fund and is available for appropriation by the Legislature.

The 2000 Legislature allocated 50% of the tobacco settlement payments to the trust fund, with the remaining 50% of the settlement payments allocated to certain health-related programs including children’s health, cancer research and treatment, and smoking prevention and cessation. The 2003 Legislature adjusted this allocation formula as follows. For Fiscal Year 2004, 20% of the settlement payments are allocated to the trust fund and 80% of the settlement payments are allocated to the health-related programs. For Fiscal Years 2005 through 2007, the original 50%/50% allocation will apply. Beginning in Fiscal Year 2008 and thereafter, 60% of the settlement payments are allocated to the trust fund and 40% are allocated to the health-related programs.

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<sup>1</sup> In all cases, the Governor must concur with the actions of the Legislature.

The Legislature has also provided that 50% of the trust fund income is to remain in the trust fund while the remaining income may be appropriated by the Legislature for any State purpose.

During 2002 and 2003, the Legislature authorized the use of \$44.4 million of tobacco settlement trust fund assets to balance the Fiscal Year 2003 deficits.

The current balance in the trust fund is approximately \$12 million.

The State has not issued and does not plan to issue tobacco securitization bonds.

### **Federal Economic Stimulus and Tax Legislation**

It is not expected that the Economic Growth and Tax Relief Reconciliation Act of 2001 and the Jobs and Growth Tax Relief Reconciliation Act of 2003 will have a substantial impact on the State's budget during the six-year period beginning with Fiscal Year 2002 and ending with Fiscal Year 2007. While those federal acts made a variety of changes that, among other things, affected federal grants to the State and the computation of State income taxes, it is currently expected that the total net impact of both acts will be to increase State revenues only by about \$21 million spread over the entire six-year period.

## **Future Considerations**

### **Quality Growth**

The State, like other rapidly growing states, faces ongoing challenges in providing infrastructure and public services to a growing population and expanding economy. State government provides leadership by investing in infrastructure, prudently managing State resources, and participating in long-range planning efforts.

Currently, the State is a major partner in a quality growth partnership called "Envision Utah." This is a multi-year, multi-million dollar, citizen-led effort to create a publicly supported quality growth strategy. In 1999, the Legislature passed the Quality Growth Act, creating a Quality Growth Commission to manage a critical land conservation fund and make recommendations to the Legislature about growth issues. The Commission is currently preparing an updated version of its quality growth strategy, which will help frame the future decisions of policymakers. Both of these efforts are intended to preserve and enhance the quality of life in the State.

Quality growth planning efforts, the long-term economic stimulus of the 2002 Olympic Winter Games, and the ongoing diversification of the State's economy position the State favorably for the future. Other factors that bode well for the State's future are its well-educated and youthful workforce; the healthy lifestyles of its residents; a pro-business regulatory environment; low business taxes; and a solid utility, communications, education, and transportation infrastructure.

### **Demographic Factors**

The State's ratio of dependents to non-dependents is nearly the highest in the nation according to the 2000 census. For every 100 people of working age, the State has 69 people who are not of working age, consisting of 16 children under the age of five, 39 school age children, and 14 seniors age 65 and older. This compares to the national average of 11 under age five, 31 school age children, and 20 seniors, totaling 62 for every 100 people of working age.

Over the next decade, the State will add more than 145,000 new school age children and more than 365,000 people in the working age group. The growing number of school age children has the potential of placing stress on State and local education resources. However, this growing workforce will help the State's economic future.

Currently, there are 486,960 children in public education out of a total State population of approximately 2,339,000. Enrollment growth for Fiscal Year 2004 is expected to be approximately 1.5%.

### **Other Future Budgetary Considerations**

As previously mentioned, future budgetary pressure will occur from enrollment growth in public and higher education. Budgetary pressure is also expected in the Medicaid program; required increases in funding the retirement systems for State and education employees; and increasing health care costs for State and education employees, inmates, and others in State custody and care.

### **Management's Discussion And Analysis Of Financial Statements**

The State prepared a narrative discussion, overview, and analysis of the financial activities of the State for the Fiscal Year 2003. For the complete discussion see "APPENDIX A—BASIC FINANCIAL STATEMENTS OF THE STATE OF UTAH FOR THE FISCAL YEAR ENDED JUNE 30, 2003—Management's Discussion and Analysis" (after the Independent State Auditor's Report) below.

### **Five-Year Financial Summaries**

The following summaries were extracted from the State's audited financial statements for the Fiscal Years 1999 through 2003. The summaries have not been audited. The financial information presented in the summaries is presented on a fund statement basis and not on a government-wide statement basis.

Five-year historical summaries have been prepared for the Combined Balance Sheet—All Governmental Fund Types Only; Statement of Revenues, Expenditures and Changes in Fund Balance—General Fund; and Statement of Revenues, Expenditures and Changes in Fund Balance—Major Special Revenue Funds.

The five-year summary of Statement of Revenues, Expenditures and Changes in Fund Balance—Major Special Revenue Funds has been included to show the State's sources of revenue for and expenditures on public education and transportation.

*Unless otherwise noted, the financial information for the Fiscal Years' prior to Fiscal Year 2002 have not been restated to reflect the changes in accounting standards.*

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# State of Utah

## Combined Balance Sheet—All Governmental Fund Types Only

(This summary is unaudited)

	<b>Fiscal Year Ended June 30 (in thousands)</b>				
	2003 (1)	2002 (1)	2001 (2)	2000	1999
<b>Assets:</b>					
Cash and cash equivalents.....	\$ 505,731	\$ 284,444	\$ 586,836	\$ 659,836	\$ 419,820
Investments.....	648,211	785,121	313,565	292,254	412,513
<b>Receivables:</b>					
Accounts, net (3).....	598,616	485,522	523,415	335,129	348,356
Accrued taxes, net (3).....	524,670	581,065	548,537	380,909	355,872
Notes / mortgages, net (4).....	12,297	13,355	280,350	256,979	189,138
Accrued interest (4).....	111	32	1,952	1,817	1,944
Due from other funds.....	51,532	54,173	115,209	72,685	76,414
Due from component units.....	18,922	29,016	29,939	22,031	44,711
Interfund loans receivable.....	43,546	44,638	24,322	28,699	30,611
Inventories.....	7,537	8,894	8,728	9,721	10,529
<b>Total assets.....</b>	<b>\$ 2,411,173</b>	<b>\$ 2,286,260</b>	<b>\$ 2,432,853</b>	<b>\$ 2,060,060</b>	<b>\$ 1,889,908</b>
<b>Liabilities and fund balances:</b>					
<b>Liabilities:</b>					
Accounts payable and accrued liabilities.....	\$ 537,522	\$ 510,618	\$ 423,000	\$ 393,282	\$ 394,397
Due to other funds.....	40,171	65,469	98,126	58,361	63,535
Due to component units.....	4,812	-	359	75	-
Deferred revenue (3).....	320,381	279,983	392,194	114,351	45,742
Interfund loans payable.....	2,478	2,478	2,478	2,478	-
Leave/Postemployment benefits (5).....	-	-	260,268	248,149	228,758
<b>Total liabilities.....</b>	<b>905,364</b>	<b>858,548</b>	<b>1,176,425</b>	<b>816,696</b>	<b>732,432</b>
<b>Fund balances:</b>					
Reserved.....	704,592	801,664	764,662	755,004	905,733
Unreserved designated.....	466,206	385,833	393,290	328,501	272,169
Unreserved undesignated (6).....	335,011	240,215	98,476	159,859	(20,426)
<b>Total fund balances.....</b>	<b>1,505,809</b>	<b>1,427,712</b>	<b>1,256,428</b>	<b>1,243,364</b>	<b>1,157,476</b>
<b>Total liabilities and fund balances.....</b>	<b>\$ 2,411,173</b>	<b>\$ 2,286,260</b>	<b>\$ 2,432,853</b>	<b>\$ 2,060,060</b>	<b>\$ 1,889,908</b>

- (1) Beginning in Fiscal Year 2002, this summary includes balances of the State's major and nonmajor governmental funds except the Trust Lands permanent fund. These changes were necessary because of implementing GASB Statement 34. The comparability of 2003 and 2002 balances to the 2001 and prior years' balances is affected.
- (2) Prior to Fiscal Year 2002, this summary included balances from the State's Governmental fund types, which included the General Fund, Special Revenue Funds, Capital Projects Fund, and Debt Service Fund.
- (3) Increases in these accounts, beginning with the Fiscal Year 2001, are mainly due to the implementation of GASB Statement 33, *Accounting and Financial Reporting for Nonexchange Transactions*. This statement resulted in greater amounts of Accounts Receivable, Accrued Taxes, and Deferred Revenue due to changes in revenue recognition criteria. The revenues resulting from the increased receivables were deferred because they were not available for use by the government during the period indicated.
- (4) Decreases in these accounts, beginning in Fiscal Year 2002, are primarily due to the implementation of GASB Statement 34, which resulted in certain water loan funds and housing loan funds being reclassified from Governmental funds to Proprietary funds.
- (5) Beginning in Fiscal Year 2002, Leave/Postemployment benefits liability and the related expenditure is no longer reported in the governmental fund statements as a result of additional guidance in GASB Interpretation 6, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements.
- (6) The deficit in Fiscal Year 1999 was a result of contractual obligations being greater than available financial resources in the capital projects fund as allowed in statute. These contractual obligations were funded from the subsequent year's revenues and appropriations.

(Source: Division of Finance. Except as otherwise noted, this summary of financial information has been taken from the State's audited financial statements for the indicated years. This summary itself has not been audited.)

# State of Utah

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund Type — General Fund

(This summary is unaudited)

	Fiscal Year Ended June 30 (in thousands)				
	2003 (1)	2002 (1)	2001	2000	1999
Revenues:					
Taxes:					
Sales tax.....	\$ 1,447,281	\$ 1,437,339	\$ 1,441,046	\$ 1,378,949	\$ 1,324,608
Other taxes.....	187,397	172,307	194,250	216,313	128,967
Total taxes.....	1,634,678	1,609,646	1,635,296	1,595,262	1,453,575
Other revenues:					
Federal contracts and grants.....	1,524,832	1,341,072	1,214,201	1,127,858	1,094,490
Charges for services.....	182,090	192,190	181,748	164,790	159,462
Licenses, permits and fees.....	17,745	17,721	16,963	16,738	16,328
Federal mineral lease.....	46,335	29,367	49,566	34,957	28,962
Investment income.....	8,258	15,333	45,468	35,600	28,966
Miscellaneous and other.....	124,422	114,449	74,325	85,202	44,228
Total revenues.....	3,538,360	3,319,778	3,217,567	3,060,407	2,826,011
Expenditures:					
Current:					
General government and courts.....	248,629	261,238	254,001	245,940	249,337
Human services and youth corrections.....	532,270	529,403	333,327	340,466	324,758
Corrections, adult.....	176,624	182,860	183,395	175,198	154,725
Public safety.....	122,830	147,728	120,454	107,554	103,777
Health and environmental quality.....	1,171,877	1,055,856	1,097,147	985,888	926,002
Higher education—state administration.....	34,891	42,155	36,118	31,280	28,693
Higher education—colleges and universities (2).....	592,668	610,837	-	-	-
Employment and family services.....	362,931	321,154	286,304	285,517	302,665
Natural resources.....	132,388	119,383	104,859	97,586	90,794
Community and economic development.....	88,731	86,160	82,381	73,881	73,116
Business, labor, and agriculture.....	55,583	55,639	49,417	46,233	44,268
Leave/Postemployment benefits (3).....	-	-	7,083	12,828	17,204
Total expenditures.....	3,519,422	3,412,413	2,554,486	2,402,371	2,315,339
Excess revenues over (under) expenditures.....	18,938	(92,635)	663,081	658,036	510,672
Other financing sources (uses):					
Proceeds of revenue bonds/contracts.....	-	-	1,602	-	-
General obligation bonds issued.....	-	-	-	-	15,000
Premium on bonds issued.....	-	-	-	-	650
Operating transfers in.....	146,547	223,529	268,793	248,069	225,520
Operating transfers out.....	(146,514)	(330,679)	(312,737)	(265,429)	(257,836)
Operating transfers from component units.....	-	-	526	-	-
Operating transfers to component units (2).....	-	-	(537,279)	(503,641)	(483,901)
Total other financing sources (uses).....	33	(107,150)	(579,095)	(521,001)	(500,567)
Beginning fund balance.....	368,025	708,067	646,959	525,268	519,700
Adjustments to beginning fund balance (4).....	-	(140,257)	-	-	-
Beginning fund balance as adjusted.....	368,025	567,810	646,959	525,268	519,700
Residual equity transfers.....	-	-	(22,878)	(15,344)	(4,537)
Ending fund balances.....	\$ 386,996	\$ 368,025	\$ 708,067	\$ 646,959	\$ 525,268

- (1) Due to changes in accounting standards, the comparability of Fiscal Year 2003 and 2002 to the Fiscal Year 2001 and prior years' is affected.
- (2) State support of higher education—colleges and universities, starting in Fiscal Year 2002, is reported as a current expenditure under the GASB 34 reporting model. Previously, state support of higher education was shown as an operating transfer to components units for the Fiscal Years 1999 to 2001. These transfers to colleges and universities were substantially all of the operating transfers to component units.
- (3) Beginning in Fiscal Year 2002, Leave/Postemployment benefits liability and the related expenditure is no longer reported in the governmental fund statements as a result of additional guidance in GASB Interpretation 6.
- (4) Due primarily to changes in accounting standards.

(Source: Division of Finance. Except as otherwise noted, this summary of financial information has been taken from the State's audited financial statements for the indicated years. This summary itself has not been audited.)

# State of Utah

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund Type — Major Special Revenue Funds (1)

(This summary is unaudited)

	<b>Fiscal Year Ended June 30 (in thousands)</b>				
	2003	2002 (2)	2001	2000	1999
<b>Revenues:</b>					
Taxes:					
Sales tax.....	\$ 34,542	\$ 36,140	\$ 24,255	\$ 21,120	\$ 17,859
Individual income tax.....	1,587,520	1,584,546	1,712,676	1,654,949	1,463,897
Corporate tax.....	161,129	124,561	183,141	186,936	192,221
Motor and special fuels tax.....	321,370	321,682	310,000	314,164	298,390
Other taxes (3).....	23,595	26,131	(720)	17,601	21,710
Total taxes.....	<u>2,128,156</u>	<u>2,093,060</u>	<u>2,229,352</u>	<u>2,194,770</u>	<u>1,994,077</u>
Other revenues:					
Federal contracts and grants.....	521,567	505,838	493,862	447,750	448,696
Charges for services.....	22,465	23,438	35,461	32,031	29,869
Licenses, permits and fees.....	83,784	80,911	74,616	75,154	71,231
Federal aeronautics.....	18,791	31,026	33,386	26,859	18,737
Investment income.....	16,367	15,296	17,566	15,382	24,347
Miscellaneous and other.....	26,375	21,481	29,502	33,343	43,771
Total other revenues.....	<u>689,349</u>	<u>677,990</u>	<u>684,393</u>	<u>630,519</u>	<u>636,651</u>
Total revenues.....	<u>2,817,505</u>	<u>2,771,050</u>	<u>2,913,745</u>	<u>2,825,289</u>	<u>2,630,728</u>
<b>Expenditures:</b>					
Current:					
Public education.....	1,979,461	1,998,240	1,949,959	1,824,162	1,776,912
Transportation.....	756,139	847,517	877,653	892,130	975,146
Leave/Postemployment benefits (4).....	-	-	2,103	4,745	6,682
Total expenditures.....	<u>2,735,600</u>	<u>2,845,757</u>	<u>2,829,715</u>	<u>2,721,037</u>	<u>2,758,740</u>
Excess revenues over (under) expenditures.....	<u>81,905</u>	<u>(74,707)</u>	<u>84,030</u>	<u>104,252</u>	<u>(128,012)</u>
Other financing sources (uses):					
Proceeds of revenue bonds/contracts.....	-	-	1,688	-	-
General obligation bonds issued.....	140,685	277,810	-	-	68,000
Premium on bonds issued.....	20,581	11,241	-	-	7,808
Operating transfers in.....	145,625	340,705	249,665	218,390	191,454
Operating transfers out.....	(228,262)	(369,293)	(460,906)	(345,198)	(320,417)
Operating transfers to component units.....	-	-	-	(13)	-
Total other financing sources (uses).....	<u>78,629</u>	<u>260,463</u>	<u>(209,553)</u>	<u>(126,821)</u>	<u>(53,155)</u>
Excess of revenues over (under) expenditures and other uses.....	<u>160,534</u>	<u>185,756</u>	<u>(125,523)</u>	<u>(22,569)</u>	<u>(181,167)</u>
Beginning fund balance.....	618,496	377,980	503,503	526,240	707,407
Adjustments to beginning fund balance (5).....	-	54,760	-	-	-
Beginning fund balance as adjusted.....	618,496	432,740	503,503	526,240	707,407
Residual equity transfers.....	-	-	-	(168)	-
Ending fund balances.....	<u>\$ 779,030</u>	<u>\$ 618,496</u>	<u>\$ 377,980</u>	<u>\$ 503,503</u>	<u>\$ 526,240</u>

- (1) The major special revenue funds include the Uniform School Fund, Transportation Fund, and Centennial Highway Fund.
- (2) Due to changes in accounting standards, the comparability of the Fiscal Year 2003 and 2002 statements to Fiscal Year 2001 and prior years' statements is affected.
- (3) The negative revenue in Fiscal Year 2001 was a result of changes in the balance of receivables related to other taxes, that is, the accrued receivable balance related to other taxes at the end of Fiscal Year 2001 declined compared to the previous fiscal year and furthermore, the decline in the accrued receivable was greater than realized revenue.
- (4) Beginning in Fiscal Year 2002, Leave/Postemployment benefits liability and the related expenditure is no longer reported in the governmental fund statements as a result of additional guidance in GASB Interpretation 6.
- (5) Due primarily to changes in accounting standards.

(Source: Division of Finance. Except as otherwise noted, this summary of financial information has been taken from the State's audited financial statements for the indicated years. This summary itself has not been audited.)

## Property Tax Matters

For a description of the security for the Bonds and the procedure by which taxes are abated to the extent that moneys are available from other sources sufficient to pay principal of and interest on the Bonds, see the caption “THE BONDS—Security For The Bonds” above.

### Ad Valorem Tax Levy

Though authorized to do so under Section 59–2–901 of the Utah Code, the State does not presently levy ad valorem property taxes. However, if the State does not have sufficient moneys available to pay principal and interest on its general obligation bonds from sources other than ad valorem taxes, the State Tax Commission would be required to levy ad valorem property taxes on all taxable property in the State to cover the deficit.

### Property Tax Act

The State Constitution and the Property Tax Act, Chapter 2, Title 59, Utah Code (the “Property Tax Act”), provide that all taxable property is required to be assessed and taxed at a uniform and equal rate on the basis of 100% of its “fair market value” as of January 1 of each year, unless otherwise provided by law. Section 3 (2) (iv) of Article XIII of the State Constitution provides that the Legislature by the statute exempt from property tax up to 45% of the fair market value of residential property, as defined by statute. The Legislature enacted legislation, effective January 1, 1995, providing that the “fair market value” of primary residential property will be reduced by 45%. No more than one acre of land per residential unit may qualify for the residential exemption.

The following tables reflect the effect of the current 45% reduction from Fair Market Value for assessment of ad valorem property tax. The tables also show the Centrally–Assessed Property (as defined below) compared with the Locally–Assessed Property (as defined below).

Taxable Value Compared with Fair Market Value of All Taxable Property in the State

<u>Tax Year</u>	<u>Taxable Value (1)</u>	<u>% Change Over Prior Year</u>	<u>Fair Market Value</u>	<u>% Change Over Prior Year</u>
2003 (2).....	\$118,060,738,137	3.3%	\$165,500,000,000	3.7%
2002 .....	114,320,788,860	3.6	159,659,350,270	4.2
2001 .....	110,312,889,753	8.0	153,166,345,540	7.7
2000 .....	102,142,249,398	7.4	142,253,454,117	7.7
1999 .....	95,071,840,333	5.0	132,115,078,972	5.4

(1) Taxable values were calculated by reducing the fair market value of primary residential property by 45%, representing the current partial property tax exemption for such property.

(2) Preliminary; subject to change.

(Source: Property Tax Division, Utah State Tax Commission.)

### Historical Summaries Of Taxable Values Of Property

	2003		2002	2001	2000	1999
	(1) Taxable Value	% of T.V.	Taxable Value	Taxable Value	Taxable Value	Taxable Value
<i>Set by State Tax Commission (Centrally Assessed)</i>						
Natural resources.....	\$ 3,292,510,162	2.8 %	\$ 3,336,164,284	\$ 4,067,175,485	\$ 3,944,362,229	\$ 3,798,327,052
Utilities.....	9,400,000,000	8.0	9,380,729,030	10,075,002,458	9,286,969,211	9,248,724,035
Total centrally assessed.....	<u>12,692,510,162</u>	<u>10.8</u>	<u>12,716,893,314</u>	<u>14,142,177,943</u>	<u>13,231,331,440</u>	<u>13,047,051,087</u>
<i>Set by County Assessor (Locally Assessed)</i>						
Real property:						
Primary residential.....	58,000,000,000	49.1	55,154,680,220	52,099,359,175	48,749,007,976	45,015,382,649
Commercial.....	27,000,000,000	22.9	25,524,121,711	23,831,287,399	21,846,954,648	19,629,456,629
Other real.....	12,261,437,576	10.4	12,346,922,189	11,787,529,050	10,337,784,819	9,473,282,978
Total real property.....	<u>97,261,437,576</u>	<u>82.4</u>	<u>93,025,724,120</u>	<u>87,718,175,624</u>	<u>80,933,747,443</u>	<u>74,118,122,256</u>
Personal property:						
Total personal property.....	8,106,790,399	6.9	8,578,171,426	8,452,536,186	7,977,170,515	7,906,666,990
Total locally assessed.....	<u>105,368,227,975</u>	<u>89.2</u>	<u>101,603,895,546</u>	<u>96,170,711,810</u>	<u>88,910,917,958</u>	<u>82,024,789,246</u>
Total taxable value.....	<u>\$ 118,060,738,137</u>	<u>100.0 %</u>	<u>\$ 114,320,788,860</u>	<u>\$ 110,312,889,753</u>	<u>\$ 102,142,249,398</u>	<u>\$ 95,071,840,333</u>

(1) Preliminary; subject to change.

(Source: Property Tax Division, Utah State Tax Commission.)

The Property Tax Act provides that the State Tax Commission shall assess certain types of property (“Centrally–Assessed Property”), including (i) properties that operate as a unit across county lines that must be apportioned among more than one county or state, (ii) public utility (including railroad) properties, (iii) airline operating properties, (iv) geothermal properties and (v) mines, mining claims and appurtenant machinery, facilities and improvements, including oil and gas properties. All other taxable property (“Locally–Assessed Property”) is required to be assessed by the county assessor of the county in which such Locally–Assessed Property is located. The Property Tax Act also establishes certain deadlines, procedures and requirements for, among other things, the assessment of Centrally–Assessed Property, and the challenging by property owners of such assessments. Once the required information is provided to the various county treasurers, they mail all property owners a tax notice that specifies the aggregate amount of taxes to be paid for State, county, city, town, school and other purposes.

*Minimum Basic Tax Levy for School Districts.* Before June 15, the State Tax Commission ascertains from the State Board of Education the number of weighted pupil units in each school district in the State for the school year commencing July 1 of the current year, estimated according to the Minimum School Program Act, and the money necessary for the cost of operation and maintenance of the Minimum School Program of the State. The State Tax Commission then estimates the amounts of all surpluses in the Uniform School Fund, as of July 1, of the current year, available for the operation and maintenance of the program, and estimates the anticipated income to the fund available for those purposes from all sources, including revenues from taxes on income or from taxes on intangible property.

The State Tax Commission then determines for each school district the amount to be raised by the minimum basic tax levied by the school district as its contribution toward the cost of the Basic State–Supported School Program (the “Basic Program”), as required by the Minimum School Program Act. If the levy raises an amount in excess of the total Basic Program for a school district, the excess amount shall be remitted by the school district to the State Board of Education to be credited to the Uniform School Fund for allocation to school districts to support the Basic Program. If the levy does not raise an amount in excess of the total Basic Program for a school district, then the difference between the amount which the local levy will raise within the school district, and the total cost of the Basic Program within the school district shall be computed. This difference shall be apportioned from the Uniform School Fund to each school district as the contribution of the State to the Basic Program for the school district.

The State mandates that each school district levy a minimum basic tax rate per dollar of taxable value, which changes annually, in order to qualify for receipt of the State contribution toward the Basic Program. If the minimum basic tax rate exceeds the certified revenue levy, the State shall publish a notice to the effect no later than 10 days after the last day of the annual legislative general session. “Certified Revenue Levy” means a property tax levy that provides the same amount of ad valorem property tax revenue as was collected for the prior year, plus new growth, but exclusive of revenue from collections from redemptions, interest, and penalties.

*Uniform Fees.* An annual statewide uniform fee is levied on certain tangible personal property in lieu of the ad valorem tax. The uniform fee is based on the value of motor vehicles, watercraft, recreational vehicles, and all other tangible personal property required to be registered with the State. The current uniform fee is equal to 1.5% of the fair market value of motor vehicles that weigh 12,001 pounds or more, watercraft, recreational vehicles and all other tangible personal property required to be registered with the State excluding exempt property such as aircraft and property subject to the fixed age based fee. The uniform fee for aerial applicators is 0.2% and the uniform fee for all other aircraft is 0.4%. On January 1, 1999, legislation became effective that made motor vehicles weighing 12,000 pounds or less subject to an “age based” fee that is due each time the vehicle is registered. The age based fees is for passenger type vehicles and ranges from \$10 to \$150 based on the age of the vehicle. The revenues collected from the various uniform fees are distributed by the county of each taxing entity in which the property is located in the same proportion in which revenue collected from ad valorem real property tax is distributed.

*Property Tax Valuation Agency Fund.* Commencing January 1, 1994, the State created the Property Tax Valuation Agency Fund (the "PTVAF"), to be funded by a multicounty assessing and collecting levy to promote the accurate valuation of property, the establishment and maintenance of uniform assessment levels within and among counties, and the efficient administration of the property tax system, including the costs of assessment, collection and distribution of property taxes. Money is disbursed from the PTVAF to each county based on statutory qualification and requirements.

Beginning in the Fiscal Year 1997, and subject to statutory adjustments thereafter, the Legislature is required to authorize a multicounty assessing and collecting levy to fund the PTVAF that may not exceed (unless it provides public notice thereof) the certified revenue levy.

## **Budgetary Procedures**

*Budgetary Procedures Act.* The Budgetary Procedures Act, Title 63, Chapter 38, Utah Code (the "Budget Act") establishes the process through which the State budget is prepared by the Governor and prescribes all information to be included in the Governor's budget. Portions of the Budget Act are summarized below.

The Governor is required to submit a budget to the Legislature for each fiscal year. The budget is required to show, among other things, (i) a complete plan of proposed expenditures and estimated revenues for the ensuing fiscal year, (ii) the revenues and expenditures for the last fiscal year, and (iii) current assets, liabilities and reserves, any surplus or deficit and the debts and funds of the State. The budget is required to include an itemized estimate of appropriations for payment and discharge of the principal and interest of the indebtedness of the State, among other things. Deficits or anticipated deficits must be included in the budget.

The total appropriations requested for expenditures authorized by the budget must not exceed the estimated revenues from taxes, fees and all other sources for the next ensuing fiscal year.

The Budget Act applies to all moneys appropriated by the Legislature. Unless specifically exempted by the appropriations act, all departments, agencies and institutions of the State that accept moneys appropriated do so subject to the terms and provisions of the Budget Act. No appropriation or any surplus of any appropriation may be diverted from the department, agency, institution or division for which they were appropriated. Appropriated moneys may be subject to any restrictions set forth in the appropriation or any schedules or other restrictions provided by the Legislature. Transfers of moneys from one purpose or function to another within an item of appropriation are permissible at the discretion of the Governor as provided in the Budget Act. Appropriated moneys may not be transferred from one item of appropriation to any other item of appropriation without legislative approval.

*Unexpended Balances.* Except for certain funds detailed in the Budget Act or funds that may be exempted by the annual appropriations act, the Director of Finance must, at the end of each fiscal year, close out to the proper fund or account for all remaining unexpended and unencumbered balances of appropriations made by the Legislature.

*Budgetary Controls.* The Director of Finance is required to exercise accounting control over all State departments, institutions and agencies other than the Legislature and legislative committees. The Director of Finance must require the head of each department to submit not later than May 15 of each year a work program (budget) for the ensuing fiscal year. Such program must include all funds from any source whatsoever made available to each department for its operation. The Director of Finance and the State Budget Officer are required to review the work program of each department. The Director of Finance must, if the Governor deems necessary, revise, alter, decrease or change such work programs before or after approving the same. The aggregate of such work programs must not exceed the total appropriations or other funds from any source whatsoever made available to each department for the fiscal year in question. The Director of Finance must permit all expenditures to be made on the basis of such work

programs. The Director of Finance is required to examine and approve or disapprove all requisitions and requests for expenditures of any department, except the judicial department and salaries or compensation of officers fixed by law.

### **State Funds And Accounting**

The Division of Finance maintains its accounting records in accordance with State law and in accordance with generally accepted accounting principles (“GAAP”).

Funds are accounted for and reported in the following categories: governmental funds; proprietary funds; and fiduciary funds. Governmental funds include the General Fund, Special Revenue funds, Capital Projects funds, Debt Service funds, and Permanent funds. Proprietary funds include Enterprise and Internal Service funds. Fiduciary funds include Pension Trust funds, Investment Trust funds, Private Purpose Trust funds, and Agency Funds.

### **Major Governmental Funds**

Fund reporting in the financial statements for governmental funds focuses on major funds as defined by GAAP. The State reports the following major governmental funds.

*General Fund.* The General Fund is the principal fund from which appropriations are made for State operations. It is specifically maintained to account for all financial resources and transactions not accounted for in another fund. The General Fund receives State sales taxes, which comprise the largest state source of this fund’s revenues. Other principal sources of revenues include federal contracts, grants and mineral lease payments, State departmental collections and miscellaneous licenses, fees and taxes. Funding for debt service on the State’s general obligation bonds is usually appropriated from the General Fund and transferred to the various bond sinking funds within the Debt Service Fund.

*Uniform School Fund (Special Revenue Fund).* The Uniform School Fund currently receives all individual income and corporate franchise taxes, which together comprise the majority of revenues to the fund. Federal grants and contracts related to State public education funding are a secondary source of revenues. If the revenues of the Uniform School Fund are insufficient, appropriations are made from the General Fund to assist in financing the State’s portion of the State-Supported Minimum School Program as provided by law.

If revenues deposited into the General Fund are not sufficient to permit transfers to the Uniform School Fund as provided by appropriation, the Director of Finance, with the approval of the Governor, must withhold such transfers during the fiscal period. If this withheld transfer creates a deficit in the Uniform School Fund, the Legislature must provide funding to make up the deficit in the subsequent fiscal year.

*Transportation Fund (Special Revenue Fund).* The Transportation Fund receives motor and special fuel taxes and car and truck registration taxes, it also receives a significant portion of funding from federal grants and contracts.

*Centennial Highway Fund (Special Revenue Fund).* The Centennial Highway Fund was established in 1997 to account for all Centennial Highway projects, the largest of which is the I-15 reconstruction project. Sources of revenue include  $\frac{1}{64}$ % sales tax, federal grants, restricted vehicle registration fees, bond proceeds, investment earnings, and appropriations from the General and Transportation Funds.

*Trust Lands (Permanent Fund).* The Trust Lands Fund is a permanent fund that accounts for land grants and the sale of such lands received from the federal government under the federal *Enabling Act*. The principal in the fund is perpetual, with the earnings used primarily to support public education.

## **Nonmajor Governmental Funds**

The State's nonmajor governmental funds include other special revenue funds, capital projects funds, and debt service funds. The nonmajor special revenue funds account for specific revenue sources that are legally restricted to expenditures for specific purposes. Examples include tobacco settlement monies, environmental activities, crime victim reparations and rural development programs.

The capital projects funds account for the resources obtained and used for the acquisition, construction or improvement of certain capital facilities. Such resources are principally derived from operating transfers from the General Fund and from bond proceeds.

The debt service funds are used to account for all State general obligation bond and certain revenue bond principal and interest payments made from individual sinking funds. Resources in debt service funds are provided by transfers from the General Fund or special revenue funds, certain pledged revenues, and investment earnings on moneys held in sinking funds (except as may be required by the proceedings authorizing the issuance of particular series of bonds).

## **State Tax System**

The State's tax revenues are derived primarily from sales and use taxes, individual income taxes, motor fuel taxes, corporate franchise (income) taxes and also from numerous smaller sources including excise taxes on insurance premiums, beer, cigarettes and tobacco, severance taxes, investment income and numerous court and business regulation fees. These fees and taxes are regulated by the Legislature.

The State also receives revenues from unemployment compensation taxes (which tax is regulated by the federal government and set by a state setup corporation) and workers' compensation premium taxes (which tax is regulated by a quasi-state agency).

The State also has authority to levy and collect ad valorem property taxes, but has not done so since 1974. See "FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Property Tax Matters" above.

In addition to the State's tax system, counties, cities and towns have authority to levy and collect sales and use taxes and property taxes. School districts, some special service areas and some special service districts have the authority to levy property taxes.

### **Property Tax**

Property taxes are based on property valuation. Assessment levels are uniform throughout the State, but tax rates vary from entity to entity. See "FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Property Tax Matters" above.

### **Individual Income and Corporate Franchise (Income) Tax**

*Individual Income Tax.* The State is one of 43 states that impose an individual income tax. Following a general trend, in 1973 the State adopted federal definitions of, and amounts for, personal exemptions, standard deductions and itemized deductions. Currently, the basis for the State's individual income tax is an individual's federal taxable income to which certain modifications, subtractions and adjustments, are made to obtain the state taxable income. The individual income tax rates are graduated from 2.3% to 7%, with the top rate applying to state taxable incomes over \$8,626 for those filing jointly or qualified heads of households, and state taxable incomes over \$4,313 for single individuals.

*Corporate Franchise (Income) Tax.* The State imposes a tax on corporate net taxable income apportioned to the State. The rate is 5%. Federal taxes are not deductible. Currently, the minimum tax is \$100.

### **Sales and Use Tax**

In 1933, a general sales tax was imposed to relieve the burden on the property tax and to bolster State revenues. Currently, the state sales and use tax rate is 4.75% of the purchase price of tangible personal property and certain services. The tax rate for gas, electricity, heat, coal, fuel oil or other fuels sold for residential use is 2%.

In general, State sales taxes are imposed based on retail sales or use of tangible personal property, admissions, meals, utility services, general services on tangible personal property, hotel and motel accommodations, and certain other items. Use tax also applies to (a) goods shipped to the State for use, storage, or other consumption, (b) goods purchased outside of the State for use, storage, or other consumption in the State, and (c) services subject to tax but performed outside the State for use, storage, or other consumption in State.

The State requires its largest sales taxpayers (with annual liabilities more than \$50,000) to pay on a monthly basis. Monthly sales taxpayers and those paying via electronic funds transfer receive a 1.5% discount on state taxes. Because approximately 75% of the sales tax is now remitted monthly, the State's cash flow has less variations.

In November 1989, voters approved the allocation and use of a limited amount of sales tax proceeds to support the State's efforts to be awarded the 1998 or 2002 Olympic Winter Games. The voters authorized the allocation of tax proceeds generated by a  $\frac{1}{64}$ % tax rate on the items on which sales and use taxes are imposed by the State and an additional allocation of tax proceeds generated by a  $\frac{1}{64}$ % tax rate on the items on which sales and use taxes are imposed by the local governments adopting the optional local sales and use tax. No new taxes were imposed for this special purpose but it reallocated a small part of the taxes already imposed. These limited tax revenues were applied in this manner from January 1, 1990, until December 31, 1999. Beginning January 1, 2000, the State's sales tax proceeds previously committed to the Olympics was redirected into the Centennial Highway Fund. The local sales tax proceeds previously committed to the Olympics are now distributed to localities.

Beginning on July 1, 1999, a formulaic portion of the State's general sales and use tax, up to a cap of  $\frac{1}{64}$ %, will be specially allocated each year to the Airport to University of Utah Light Rail project.

Beginning July 1, 2003,  $\frac{1}{16}$ % of the State's general sales and use tax, subject to an annual cap of \$17,500,000, will be specially allocated each year to (a) the preservation of sensitive plant and animal species, (b) the Agriculture Resource Development Fund, (c) the adjudication of water rights, (d) the Water Resource Conservation and Development Fund, (e) the Utah Wastewater Loan Program, and (f) the Drinking Water Loan Program subaccount.

Also beginning July 1, 2003, another  $\frac{1}{16}$ % of the State's general sales and use tax, this time subject to an annual cap of \$18,743,000, will be specially allocated each year to (a) the Transportation Corridor Preservation Revolving Loan Fund, (b) the State Park Access Highways Improvement Program, and (c) the class B and class C roads account.

As a budget balancing measure for the fiscal year ended June 30, 2003, approximately \$12 million of the special allocations to water and agricultural programs, described above, was recaptured by the Legislature into the State's General Fund. See "FINANCIAL INFORMATION REGARDING THE STATE OF UTAH—Recent Developments—Budget Management" above.

## Local Taxes

In addition to the State's sales and use taxes, a uniform local sales and use tax of 1% applies in counties, cities and towns, which have adopted the local tax ordinance, 50% of such local sales tax revenue is allocated on the basis of direct point of sale and 50% is allocated on the basis of population. Cities are guaranteed at least 0.75% of point of sale under a hold-harmless provision.

Counties, cities and towns within an organized transit district may, if approved by voters, impose a sales and use tax levy of 0.25% on the same items to which other authorized sales and use taxes apply to fund a public transportation system. In addition, certain counties may, if approved by the voters, impose an additional 0.25% sales and use tax to fund a fixed guideway and expanded public transportation system. Cities not in an organized transit district may adopt a "highways tax" at 0.25% for construction and maintenance of highways.

In addition to the forgoing taxes certain counties, cities or towns may impose a number of other miscellaneous taxes.

## Unemployment Compensation Tax

Employers of one or more persons in the State are subject to the State's unemployment tax, the proceeds of which are used to finance benefit payments to unemployed workers. The tax is based on employee earnings with the rate depending on several factors including annual and quarterly payroll stability and the age of the firm. As of June 30, 2003, the unemployment compensation fund had a fund balance of approximately \$444 million.

## Workers' Compensation Tax

*Primary Insurance.* Employers doing business in the State must provide worker's compensation insurance coverage for their employees in one of three ways. They may insure with the Workers' Compensation Fund ("WCF"), a non-profit, quasi-public Utah corporation; or they may insure with a private insurance carrier authorized to transact the business of workers' compensation insurance in the State; or, with the approval of the State Labor Commission, they may be self-insured. If the employer chooses to be insured by WCF or a private insurance carrier, the premium rates paid depend on the individual employer's claim loss experience as well as the particular industry in which the employer operates.

*Employers' Reinsurance Fund.* The Employers' Reinsurance Fund ("ERF"), covers employers for liability arising from industrial accidents or occupational diseases occurring on or before June 30, 1994. For claims resulting from an accident or disease arising out of and in the course of the employee's employment on or after July 1, 1994, the employer or its insurance carrier is liable for permanent total disability compensation. By statute, each year the State Labor Commission must establish a premium tax within a 9.25% maximum based upon the recommendation of an actuary for payment by insurers and self-insured employers. In 1994 the Legislature passed legislation limiting the State's liability to the cash or assets in the ERF only. By statute the State is not liable for the debts and obligations of the ERF. See "APPENDIX A—BASIC FINANCIAL STATEMENTS OF THE STATE OF UTAH FOR THE FISCAL YEAR ENDED JUNE 30, 2003—Notes to the Financial Statements—Note 12. Deficit Net Assets" herein.

*Uninsured Employers' Fund.* To assist in paying workers' compensation benefits to employees whose employers are insolvent, or are otherwise unable to pay the benefits owed to their employees, the State established an Uninsured Employers' Fund ("UEF") in 1984. The UEF is funded by a premium tax based upon the recommendation of an actuary in the same manner as ERF except that self-insured employers may be assessed an amount necessary to pay benefits due an employee of an insolvent self-insured and a subrogation right exists against any employer failing to make compensation payments. The premium tax

rate is currently set at 0.25%. The liability of the State with respect to the payment of any compensation benefits, expenses, fees or disbursements properly chargeable against the UEF, is limited to the assets of the fund. By statute, the State is not otherwise liable for the making of any UEF payment.

### **Severance Taxes**

Since 1937, the Legislature has provided for the levy of a mine occupation or severance tax on production and sale of oil, gas and metalliferous minerals in the State, including copper, lead, gold, silver, zinc, iron, tungsten, uranium, vanadium, and other valuable minerals.

In general, a severance tax of 3% to 5%, of the value, at the well, is imposed on oil and gas, including natural gas.

The severance tax on mines is 2.6% of the taxable value of all metals or metalliferous minerals sold or otherwise disposed of in the State or shipped out of State.

### **Highway Users' Taxes**

Highway users' taxes can be divided into four major categories: motor and special fuel taxes, which constitutes the bulk (almost 80%) of highway users' taxes; motor vehicle registration and title fees; fees charged for the issuance of driver licenses; and additional fees charged to intrastate and interstate truck fleets. Funds derived from the highway users' taxes are used almost entirely for: State highway construction and maintenance; distribution to cities and counties for use on local roads and streets; policing the highways; and administrative and regulatory purposes in connection with the use of roads.

### **Miscellaneous Taxes and Fees**

The State collects a number of miscellaneous taxes and fees. Most important of these are the insurance premium tax, cigarette and tobacco tax, wine and liquor tax, inheritance tax, environmental surcharge, waste tire fee, and fish and game license fees. Other State revenue sources include license fees and other fees collected by colleges, universities and State departments.

### **State Revenues, Expenditures And Fund Balances**

The State receives revenues from three principal sources: (a) taxes; (b) federal grants-in-aid; and (c) miscellaneous charges and receipts, including fees, the State's share of mineral royalties, and bonuses on federal land. Revenues received in the governmental fund types (excluding the Trust Lands permanent fund) are as follows:

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	Fiscal Year Ended June 30 (in thousands)									
	2003	% (1)	2002	% (1)	2001	% (1)	2000	% (1)	1999	% (1)
Taxes (2).....	\$3,765,460	58%	\$3,705,851	60%	\$3,879,866	62%	\$3,791,453	63%	\$3,456,517	62%
Federal contracts and grants.....	2,049,922	32	1,856,477	30	1,708,087	27	1,575,608	26	1,543,186	28
All other misc. revenues (3).....	<u>652,561</u>	<u>10</u>	<u>639,710</u>	<u>10</u>	<u>655,329</u>	<u>11</u>	<u>655,820</u>	<u>11</u>	<u>559,111</u>	<u>10</u>
Total all funds	<u>\$6,467,943</u>	<u>100%</u>	<u>\$6,202,038</u>	<u>100%</u>	<u>\$6,243,282</u>	<u>100%</u>	<u>\$6,022,881</u>	<u>100%</u>	<u>\$5,558,814</u>	<u>100%</u>

- (1) Percentage of total Governmental Fund Revenue. Beginning in Fiscal Year 2002, this summary includes revenues of the State's governmental funds except the Trust Lands permanent fund. These changes were necessary because of implementing GASB Statement 34. The comparability of 2003 and 2002 revenue amounts to the 2001 and prior amounts are affected. Prior to Fiscal Year 2002, this summary included revenues of the State's governmental fund types which include the General Fund, Special Revenue Funds (Uniform School Fund, Transportation Fund, Centennial Highway Fund, Sports Authority Fund, and several other minor funds), Capital Projects Fund and Debt Service Fund.
- (2) Includes sales, individual income, corporate franchise, motor and special fuel taxes, and other miscellaneous taxes.
- (3) Includes charges for services, licenses, permits, and fees, aeronautics, federal mineral lease revenues; intergovernmental revenues; interest on investments; liquor control profits; and other miscellaneous revenues.

(Source: Division of Finance.)

*Revenue Summary.* For the Fiscal Year 2003, General Fund revenues from all sources totaled approximately \$3.55 billion. Of this amount, 41% came from sales taxes, 43% came from federal contracts and grants, 5% came from charges for services and licenses, permits and fees, 6% came from federal mineral lease, investment income and miscellaneous and other revenues, and 5% came from other tax sources. The General Fund revenue includes credit for profits of the Liquor Enterprise Fund which amounted to \$33.1 million.

In the Uniform School Fund for Fiscal Year 2003, revenues from all sources totaled approximately \$2.07 billion. Of this amount, 76% came from individual income taxes, 14% came from federal contracts and grants, 8% came from corporate franchise taxes, 2% came from other miscellaneous revenue sources.

In the Transportation Fund for Fiscal Year 2003, revenues from all sources totaled approximately \$672.3 million. Of this amount, 48% came from Motor and Special Fuel Taxes, 28% came from federal contracts and grants, 12% came from charges for services and licenses, permits, and fees, and 12% came from other miscellaneous unrestricted taxes and fees.

In the Centennial Highway Fund for Fiscal Year 2003, revenues from all sources totaled \$71.7 million. Of this amount, 60% came from federal contracts and grants, 26% came from motor vehicle registration fees, 7% came from sales tax revenue, and 7% came from interest income.

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## Revenues by Source

All Governmental Fund Types (1)

	Fiscal Year Ended June 30 (in thousands)				
	2003	2002 (1)	2001 (2)	2000	1999
Taxes:					
Individual income tax .....	\$1,587,520	\$1,584,546	\$1,712,676	\$1,654,949	\$1,463,897
Sales and use tax .....	1,481,823	1,473,479	1,465,301	1,400,962	1,351,332
Motor and special fuel tax .....	321,370	321,682	310,000	314,164	298,390
Other taxes .....	213,618	201,583	208,748	234,442	150,677
Corporate franchise tax .....	<u>161,129</u>	<u>124,561</u>	<u>183,141</u>	<u>186,936</u>	<u>192,221</u>
Total taxes .....	<u>3,765,460</u>	<u>3,705,851</u>	<u>3,879,866</u>	<u>3,791,453</u>	<u>3,456,517</u>
Other revenues:					
Federal contracts and grants ...	2,049,922	1,856,477	1,708,087	1,575,608	1,543,186
Charges for services .....	211,756	222,669	236,986	217,621	206,420
Miscellaneous and other .....	193,448	176,895	112,970	119,189	89,604
Licenses, permits and fees .....	110,315	107,201	91,875	92,300	87,848
Federal mineral lease .....	47,307	30,527	49,566	34,957	28,962
Investment income .....	29,418	31,240	65,068	55,804	58,055
Federal aeronautics .....	18,791	31,026	33,386	26,859	18,737
Intergovernmental .....	<u>8,463</u>	<u>7,611</u>	<u>35,225</u>	<u>80,431</u>	<u>42,526</u>
Total other revenues .....	<u>2,669,420</u>	<u>2,463,646</u>	<u>2,333,163</u>	<u>2,202,769</u>	<u>2,075,338</u>
Total revenues .....	6,434,880	6,169,497	6,213,029	5,994,222	5,531,855
Liquor profit transfer .....	<u>33,063</u>	<u>32,541</u>	<u>30,253</u>	<u>28,659</u>	<u>26,959</u>
Total revenues and liquor profit transfer .....	<u>\$6,467,943</u>	<u>\$6,202,038</u>	<u>\$6,243,282</u>	<u>\$6,022,881</u>	<u>\$5,558,814</u>

- (1) Beginning in Fiscal Year 2002, this summary includes revenues of the State's governmental funds except the Trust Lands permanent fund. These changes were necessary because of implementing GASB Statement 34. The comparability of Fiscal Years 2003 and 2002 revenue amounts to the Fiscal Year 2001 and prior amounts are affected.
- (2) Prior to Fiscal Year 2002, this summary included revenues of the State's governmental fund types which include the General Fund, Special Revenue Funds (Uniform School Fund, Transportation Fund, Centennial Highway Fund, Sports Authority Fund, and several other minor funds), Capital Projects Fund and Debt Service Fund.

(Sources: Division of Finance and the 2003 CAFR.)

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**Expenditures by Function**

All Governmental Fund Types (1)

Function	Fiscal Year Ended June 30 (in thousands)				
	2003	2002 (1)	2001 (2)	2000	1999
Public education .....	\$1,979,880	\$1,998,450	\$1,949,959	\$1,824,162	\$1,776,912
Human services, health, corrections, And environmental quality.....	1,888,105	1,775,052	1,613,869	1,501,552	1,405,485
Transportation and public safety .....	882,151	999,332	998,107	999,684	1,078,923
Higher education .....	632,368	652,992	569,722	531,364	507,890
Employment and family services.....	363,116	321,154	286,304	285,517	302,665
General government and courts .....	269,450	287,024	256,505	248,301	249,337
Capital outlay.....	205,861	112,569	153,126	191,819	190,496
Debt service .....	189,020	175,188	158,886	158,274	153,540
Natural resources .....	134,247	121,072	104,859	97,586	90,794
Community and economic development.....	91,986	91,014	83,526	77,305	75,602
Business, labor and agriculture.....	66,382	63,940	49,672	46,555	44,474
Leave/Postemployment benefits (3) ....	—	—	9,186	17,573	23,886
Total expenditures					
All Governmental Fund Types.....	<u>\$6,702,566</u>	<u>\$6,597,787</u>	<u>\$6,233,721</u>	<u>\$5,979,692</u>	<u>\$5,900,004</u>

- (1) Beginning in Fiscal Year 2002, this summary includes the State's governmental funds except the Trust Lands permanent fund. These changes were necessary because of implementing GASB Statement 34. The comparability of the Fiscal Years 2003 and 2002 amounts to the Fiscal Year 2001 and prior amounts are affected.
- (2) Prior to Fiscal Year 2002, this summary included the State's governmental fund types which include the General Fund, Special Revenue Funds (Uniform School Fund, Transportation Fund, Centennial Highway Fund, Sports Authority Fund, and several other minor funds), Capital Projects Fund and Debt Service Fund.
- (3) Beginning in Fiscal Year 2002, Leave/Postemployment benefits liability and the related expenditure is no longer reported in the governmental fund statements as a result of additional guidance in GASB Interpretation 6.

(Sources: Division of Finance and the 2003 CAFR.)

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**Changes in All Governmental Fund Types (1)**

	Fiscal Year Ended June 30 (dollars in millions)				
	2003	2002 (1)	2001 (2)	2000	1999
Revenues .....	\$6,468	\$6,202	\$6,243	\$6,023	\$5,559
% change over previous year .....	4.3%	(0.7)%	3.7%	8.3%	4.9%
Net other financing sources (3).....	\$319	\$565	\$18	\$45	\$168
Expenditures (4).....	\$6,703	\$6,598	\$6,234	\$5,980	\$5,900
% change over previous year .....	1.6%	5.8%	4.2%	1.4%	4.6%

- (1) Beginning in Fiscal Year 2002, this summary includes the State's governmental funds except the Trust Lands permanent fund. These changes were necessary because of implementing GASB Statement 34. The comparability of Fiscal Years 2003 and 2002 expenditures amounts to the Fiscal Year 2001 and prior amounts are affected.
- (2) Prior to Fiscal Year 2002, this summary included the State's governmental fund types which include the General Fund, Special Revenue Funds (Uniform School Fund, Transportation Fund, Centennial Highway Fund, Sports Authority Fund, and several other minor funds), Capital Projects Fund and Debt Service Fund.
- (3) Includes bond proceeds, net of any refunding issues, transfers from non-governmental funds, plus financing provided from capital leasing.
- (4) Funding for expenditures is provided from revenues, beginning balances and bond proceeds; beginning balances are not reflected in this table.

(Sources: Division of Finance and the 2003 CAFR.)

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**Fund Balances (1)**

Fund Balances—All Governmental Fund Types

Fund	Fiscal Year Ended June 30 (in thousands)				
	2003	2002 (2)	Restated 2001	2000	1999
General (3) .....	\$ 386,996	\$ 368,025	\$ 567,810	\$ 646,959	\$ 525,268
Special Revenue:					
Centennial Highway .....	320,234	305,357	63,933	119,056	284,862
Uniform School (4).....	243,917	182,219	242,727	287,953	186,402
Transportation (5).....	214,879	130,920	126,080	96,494	54,976
Environmental Reclamation (6).	23,291	24,058	21,556	—	—
Crime Victim Reparation (6).....	13,526	16,558	14,169	—	—
Rural Development (7) .....	12,318	11,357	8,086	505	156
Tobacco Endowment .....	12,177	41,531	27,521	—	—
Miscellaneous Special Rev. (6) .	6,489	6,847	5,895	—	—
Universal Telephone (6) .....	4,787	8,895	10,473	—	—
Consumer Education (7).....	3,133	2,967	3,836	307	317
State Capitol .....	37	21	7	—	—
Sports Authority (8).....	—	689	1,127	5,503	7,795
Capital Projects .....	248,021	305,386	128,340	77,830	89,576
Debt Service.....	<u>16,004</u>	<u>22,882</u>	<u>12,110</u>	<u>8,757</u>	<u>8,124</u>
Total.....	<u>\$1,505,809</u>	<u>\$1,427,712</u>	<u>\$1,233,670</u>	<u>\$1,243,364</u>	<u>\$1,157,476</u>

- (1) Includes restricted and unrestricted fund balances.
- (2) Beginning in Fiscal Year 2002, this summary includes fund balances of the State's governmental funds except the Trust Lands permanent fund. These changes were necessary because of implementing GASB Statement 34. The comparability of 2003 and 2002 fund balance amounts to the 2001 and prior amounts is affected. Prior to Fiscal Year 2002, this summary included fund balances of the State's governmental fund types which include the General Fund, Special Revenue Funds (Uniform School Fund, Transportation Fund, Centennial Highway Fund, Sports Authority Fund, and several other minor funds), Capital Projects Fund and Debt Service Fund.
- (3) The General Fund Fiscal Year 2001 ending fund balance was restated, resulting in a decrease of (\$140.3) million because of the following changes: (a) reclassification of water and housing loan funds that were previously reported as a part of the General Fund, but now are reported as proprietary funds due to the implementation of GASB Statement 34 resulted in a decrease of (\$286.9) million; (b) additional guidance from GASB Interpretation 6 increased fund balance by \$142.4 million; and (c) miscellaneous changes because of various fund reclassifications and prior period adjustments due to GASB Statement 34, these changes amounted to an increase in fund balance of \$4.2 million.
- (4) The Uniform School Fund Fiscal Year 2001 ending fund balance was restated by approximately \$24.0 million due to: (a) additional guidance in GASB Interpretation 6, which increased fund balance by \$18.4 million; (b) reclassification of Applied Technology Centers to a component unit resulted in a decrease of (\$4.1) million; and (c) various fund reclassifications and prior period adjustments of \$9.6 million due to GASB Statement 34.
- (5) The Transportation Fund Fiscal Year 2001 ending fund balance was restated by \$30.8 million primarily because of additional guidance in GASB Interpretation 6.
- (6) The ending Fiscal Year 2001 fund balances for the following funds were reclassified to special revenue funds in the following amounts because of GASB Statement 34: (a) Environmental Reclamation Fund—\$21.6 million; (b) Crime Victim Reparation Fund—\$14.2 million; (c) Universal Telephone Service Fund—\$10.5 million; and (d) Miscellaneous Special Revenue Funds—\$5.9 million. These funds had previously been reported as trust funds or proprietary funds in the fiscal years prior to Fiscal Year 2002.
- (7) The Consumer Education and Rural Development Funds had ending Fiscal Year 2001 fund balance restatements of \$3.5 million and \$6.5 million respectively, because of fund reclassifications due to the implementation of GASB Statement 34.
- (8) The Sports Authority Fund was closed in Fiscal Year 2003.

(Sources: Division of Finance and the 2003 CAFR.)

**General Fund**

Revenues, Expenditures and Fund Balances

	Fiscal Year Ended June 30 (in thousands)				
	2003	2002 (1)	2001	2000	1999
<b>Revenues:</b>					
Federal contracts and grants...	\$1,524,832	\$1,341,072	\$1,214,201	\$1,127,858	\$1,094,490
Sales tax .....	1,447,281	1,437,339	1,441,046	1,378,949	1,324,608
Other taxes .....	187,397	172,307	194,250	216,313	128,967
Charges for services .....	182,090	192,190	181,748	164,790	159,462
Miscellaneous and other.....	124,422	114,449	74,325	85,202	44,228
Federal mineral leases.....	46,335	29,367	49,566	34,957	28,962
Liquor profit (2) .....	33,063	32,541	30,253	28,659	26,959
Licenses, permits and fees .....	17,745	17,721	16,963	16,738	16,328
Investment income .....	<u>8,258</u>	<u>15,333</u>	<u>45,468</u>	<u>35,600</u>	<u>28,966</u>
Total revenues .....	<u>\$3,571,423</u>	<u>\$3,352,319</u>	<u>\$3,247,820</u>	<u>\$3,089,066</u>	<u>\$2,852,970</u>
% change over previous year .....	6.5%	3.2%	5.1%	8.3%	3.1%
Expenditures .....	<u>\$3,519,422</u>	<u>\$3,412,413</u>	<u>\$3,088,090</u>	<u>\$2,902,455</u>	<u>\$2,794,536</u>
% change over previous year .....	3.1%	10.5%	6.4%	3.9%	7.8%
<b>Fund Balance: (3)</b>					
Unreserved, designated .....	\$156,016	\$146,551	\$187,491	\$158,222	\$109,336
Unreserved, undesignated .....	—	—	11,614	25,376	281
Reserved.....	<u>230,980</u>	<u>221,474</u>	<u>508,962</u>	<u>463,361</u>	<u>415,651</u>
Total fund balance .....	<u>\$386,996</u>	<u>\$368,025</u>	<u>\$708,067</u>	<u>\$646,959</u>	<u>\$525,268</u>

- (1) Due to changes in accounting standards, the comparability of the Fiscal Years 2003 and 2002 to Fiscal Year 2001 and prior years' are affected.
- (2) Liquor profits are reported as transfers into the General Fund.
- (3) The Fund Balance is derived from revenues, expenditures, transfers and other financing sources which are not presented in this table and the beginning fund balance from the prior fiscal year.

(Sources: Division of Finance and the 2003 CAFR.)

**Capital Expenditure Authorizations**

The following table presents historical data on capital expenditures in the year authorized from all sources, including bond proceeds and other available funds. Included in these figures are capital outlay expenses and authorizations for the construction of new buildings and the improvement of existing buildings. These figures also include expenditures for the construction of buildings for higher education, water development or storage projects, flood control projects, the construction or improvement of roads and related transportation projects, State and some local recreation projects and local projects in energy-impacted areas funded with community impact moneys. These figures exclude debt service.

**Capital Expenditure Authorizations (in millions)**

Fiscal Year Ended June 30				
2004	2003	2002	2001	2000
\$657.0	\$871.7	\$920.2	\$799.7	\$791.1

(Source: Governor's Office of Planning and Budget.)

## Investment Of Funds

*Investment of Operating Funds; The State Money Management Act.* The State Money Management Act, Title 51, Chapter 7, Utah Code (the “MM Act”) governs the investment of all public funds held by public treasurers in the State. It establishes criteria for investment of public funds with an emphasis on safety, liquidity, yield, matching strategy to fund objectives, and matching the term of investments to the availability of funds. The MM Act provides a limited list of approved investments, including qualified in-state and permitted out-of-state financial institutions, approved government agency securities and investments in corporate securities carrying “top credit ratings.” The MM Act also provides for pre-qualification of broker dealers requiring that broker dealers must agree in writing to comply with the MM Act and certify that they have read and understand the MM Act. The MM Act establishes the Money Management Council (the “MM Council”) to exercise oversight of public deposits and investments. The law requires all securities to be delivered versus payment to the treasurer’s safekeeping bank. It requires diversification of investments, especially in securities of corporate issuers. Not more than 5% of the portfolio may be invested with any one corporate issuer. Investments in mortgage pools and mortgage derivatives or any security making unscheduled periodic principal payments are prohibited. The MM Act also defines the State’s prudent investor rules. The MM Council is comprised of five members appointed by the Governor of the State for terms of four years, after consultation with the State Treasurer and with the advice and consent of the State Senate.

The State is currently complying with all of the provisions of the MM Act for all State operating funds. A significant portion of State funds are invested in the Utah Public Treasurers Investment Fund (“PTIF”), as discussed below.

*The Utah Public Treasurers’ Investment Fund.* The PTIF is a local government investment fund established in 1981, and managed by the State Treasurer. The PTIF invests to ensure safety of principal, liquidity and a competitive rate of return. All moneys transferred to the PTIF are promptly invested in securities authorized by the MM Act. Safekeeping and audit controls for all investments owned by the PTIF must comply with the MM Act.

All investments in the PTIF must comply with the MM Act and rules of the MM Council. The PTIF invests only in securities authorized by the MM Act including time certificates of deposit, top-rated commercial paper and corporate notes, treasuries and certain agencies of the U.S. Government. The maximum weighted average adjusted life of the portfolio, by policy, is not to exceed 90 days. The maximum final maturity of any security purchased by the PTIF is limited to three years, except that a maximum maturity of five years is allowed for treasury or agency securities whose rate adjusts at least annually.

By law, investment transactions are conducted only through certified dealers, qualified depositories or directly with issuers of the securities. All securities purchased are delivered versus payment to the custody of the public treasurer’s safekeeping bank, assuring a perfected interest in the securities. Securities owned by the PTIF are segregated from securities owned by the State. The State has no claim on assets owned by the PTIF except for any investment of State moneys in the PTIF. Deposits are not insured or otherwise guaranteed by the State. It is the stated policy of the State Treasurer to manage a stable net asset value pool and maintain a net asset value that does not deviate by more than 0.5%.

Securities in the PTIF include certificates of deposit, commercial paper, short-term corporate notes, obligations of the U.S. Treasury and securities of certain agencies of the U.S. Government. These short-term securities must be rated “first tier” (“A1,” “P1,” for short-term investments and “A” or better for long-term investments) by two nationally recognized statistical rating organizations, one of which must be Moody’s or S&P. Variable rate securities in the PTIF must have an index or rate formula that has a correlation of at least 94% of the effective federal funds rate.

Investment activity of the State Treasurer in the management of the PTIF is reviewed monthly by the MM Council and is audited by the State Auditor. The PTIF fund, itself, is not rated.

See “APPENDIX A—BASIC FINANCIAL STATEMENTS OF THE STATE OF UTAH FOR THE FISCAL YEAR ENDED JUNE 30, 2003—Notes To The Financial Statements—Note 3. Deposits and Investments” and “—Note 4. Investment Pool” below.

*Investment of Bond Proceeds.* Proceeds of the Bonds will be held by the State and invested so as to be readily available. Bond proceeds may also be invested in the PTIF or other available investment funds authorized under the MM Act.

## **Retirement Systems**

All full-time employees of the State are members of the Utah State Retirement System. The State is the largest employer in the State employing approximately 22,000 people. For a discussion concerning the Utah State Retirement System see “APPENDIX A—BASIC FINANCIAL STATEMENTS OF THE STATE OF UTAH FOR THE FISCAL YEAR ENDED JUNE 30, 2003—Notes to the Financial Statements—Note 17. Pension Plans” and “—Note 18. Postemployment Benefits” below.

## **Risk Management And Insurance**

The State is self-insured against certain property and liability claims. The Legislature established the Administrative Services Risk Management Fund to pay for commercial insurance or for the self-insured portion of certain property and liability risks. Revenues are generated from premiums charged to State departments and institutions of higher education and also from several local school districts and local health departments.

The property self-insurance limits are currently \$1 million per claim with an annual aggregate of \$2.5 million. Generally, claims in excess of the self-insured limits are covered by insurance policies with private insurance companies. This coverage has limits of \$300 million at any single building, with overall limits in excess of \$16.3 billion. The State has aggregate coverage of \$200 million for earthquake and flood losses. Earthquake and flood losses above this limit are self-insured.

The State is self-insured for 100% of the liability claims.

As of June 30, 2003, the Administrative Services Risk Management Fund was estimated to have approximately \$43.7 million in reserve available to pay for claims incurred. In the opinion of the State’s Risk Manager, the available balance will be adequate to cover claims through June 30, 2004. The Legislature has chosen to fund the Administrative Services Risk Management Fund at this level, and it has been advised that any extremely large claims would need to be covered by an appropriation. See “APPENDIX A—BASIC FINANCIAL STATEMENTS OF THE STATE OF UTAH FOR THE FISCAL YEAR ENDED JUNE 30, 2003—Notes to the Financial Statements—Note 19. Risk Management And Insurance” below.

## **LEGAL MATTERS**

### **Absence Of Litigation Concerning The Bonds**

There is no litigation pending or threatened against the Bonds questioning or in any matter relating to or affecting the validity of the Bonds.

On the date of the execution and delivery of the Bonds, certificates will be delivered by the State to the effect that to the knowledge of the State, there is no action, suit, proceeding or litigation pending or

threatened against the State, which in any way materially questions or affects the validity or enforceability of the Bonds or any proceedings or transactions relating to their authorization, execution, authentication, marketing, sale or delivery or which materially adversely affects the existence or powers of the State.

A non-litigation opinion issued by the State's Attorney General, dated the date of closing, will be provided stating, among other things, that there is not now pending, or to his knowledge threatened, any action, suit, proceeding, inquiry, or any other litigation or investigation, at law or in equity, before or by any court, public board or body, challenging the creation, organization or existence of the State, or the titles of its respective officers to their respective offices, or the ability of the State, or its respective officers to authenticate, execute or deliver the Bonds or such other documents as may be required in connection with the issuance and sale of the Bonds, or to comply with or perform its respective obligations thereunder, or seeking to restrain or enjoin the issuance, sale or delivery of the Bonds, or directly or indirectly contesting or affecting the proceedings or the authority by which the Bonds are issued, the legality of the purpose for which the Bonds are issued, or the validity of the Bonds or the issuance and sale thereof.

### **Miscellaneous Legal Matters**

The State, its officers, agencies, and departments, are parties to numerous routine legal proceedings, many of which normally occur in governmental operations.

See "APPENDIX A—BASIC FINANCIAL STATEMENTS OF THE STATE OF UTAH FOR THE FISCAL YEAR ENDED JUNE 30, 2003—Notes to the Financial Statements—Note 15. Litigation, Contingencies, and Commitments" below.

### **Attorney General's Opinion Of Effect Of Legal Proceedings On State's Ability To Make Timely Payments On Bonds**

Based on discussions with representatives of the State's Executive and Legislative Departments, the Attorney General is of the opinion that the miscellaneous legal proceedings against the State, individually or in the aggregate, are not likely to have a material adverse impact on the State's ability to make its payments of the principal of and interest on the Bonds as those payments come due.

### **Tax Exemption**

In the opinion of Ballard Spahr Andrews & Ingersoll, LLP, Bond Counsel to the State, based on an analysis of currently existing laws, regulations, decisions and interpretations, and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum taxes imposed on individuals and corporations, but such interest is included in earnings and profits in computing the federal alternative minimum taxes imposed on certain corporations. Bond Counsel is also of the opinion that interest on the Bonds is exempt from State of Utah individual income taxes under currently existing law.

The Internal Revenue Code of 1986, as amended (the "Code"), contains a number of requirements and restrictions which apply to the Bonds. The State has covenanted to comply with all such requirements and restrictions. Failure to comply with certain of such requirements and restrictions may cause interest on the Bonds to become includible in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds. Bond Counsel has assumed, without undertaking to determine or confirm, continuing compliance by the State with such requirements and restrictions in rendering its opinion regarding the tax-exempt status of interest on the Bonds.

Although Bond Counsel will render an opinion that interest on the Bonds is excluded from gross income for federal income tax purposes, the ownership or disposition of, or the accrual or receipt of

interest on, the Bonds may otherwise affect a Bondholder's tax liability. The nature and extent of these other tax consequences will depend upon the Bondholder's particular tax status and the Bondholder's other items of income or deduction. Bond Counsel expresses no opinion regarding any other tax consequences relating to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

*Original Issue Premium.* Each maturity of the Bonds is offered at a premium ("original issue premium") over its principal amount. For federal income tax purposes, original issue premium is amortizable periodically over the term of a Bond through reductions in the holders' tax basis in such Bond for determining taxable gain or loss from the sale or from redemption prior to maturity. Amortizable premium is accounted for as reducing the tax-exempt interest on the Bond rather than creating a deductible expense or loss. Holders of such Bonds should consult their tax advisors for an explanation of the amortization rules.

## **General**

The approving opinion of Ballard Spahr Andrews & Ingersoll, LLP, Bond Counsel to the State, concerning the validity of the Bonds, in substantially the form set out in APPENDIX C to this OFFICIAL STATEMENT, will be provided at the time of delivery of the Bonds. Ballard Spahr Andrews & Ingersoll, LLP, will act as Bond Counsel for the purpose of rendering its opinion: (1) as to the validity of the issuance and sale of the Bonds, and (2) as to (a) the exclusion from gross income of interest on the Bonds for Federal income tax purposes, and (b) the exemption of interest on the Bonds from State of Utah individual income taxes. Copies of the opinion of Bond Counsel, in substantially the form set forth in APPENDIX C to this OFFICIAL STATEMENT, will be available upon request from the chief contact person for the State indicated under the heading "INTRODUCTION—Contact Persons" above.

Bond Counsel has reviewed those portions of the OFFICIAL STATEMENT captioned: "THE BONDS (except the portions under the captions "—Estimated Sources And Uses Of Funds", "—Book-Entry System", "—Security For The Bonds" (last paragraph), and "—Debt Service On The Bonds"), and "LEGAL MATTERS—Tax Exemption." Bond Counsel also prepared and has reviewed APPENDIX C to the OFFICIAL STATEMENT, which sets forth the anticipated form of Bond Counsel's opinion on the Bonds. Bond Counsel has not assumed responsibility for the remaining material in the OFFICIAL STATEMENT and has not verified independently the information set out therein. In addition, Bond Counsel has not assumed responsibility for any agreement, representations, offering circulars, or other material of any kind not mentioned in this paragraph, relating to the offering of the Bonds for sale.

Certain legal matters will be passed upon for the State by the Office of the Attorney General of the State and by Ray Quinney & Nebeker, Salt Lake City, Utah, as Disclosure Counsel to the State. Certain matters will be passed on for the Underwriters by their counsel, Chapman and Cutler LLP.

## **MISCELLANEOUS**

### **Bond Ratings**

Fitch, Moody's and S&P have rated the Bonds "AAA," "Aaa," and "AAA," respectively, as of the date of this OFFICIAL STATEMENT.

Any explanation of the significance of these outstanding ratings may only be obtained from the rating service furnishing the same. The above ratings are not recommendations to buy, sell or hold the Bonds. There is no assurance that such ratings will be maintained for any period of time or that the ratings may not be lowered or withdrawn entirely by the rating agencies if, in their judgment, circumstances so warrant. Any such downward change or withdrawal of such rating may have an adverse effect on the market price of the Bonds.

## **Escrow Verification**

Grant Thornton LLP, Minneapolis, Minnesota, Certified Public Accountants, will verify the accuracy of the mathematical computations concerning the adequacy of the maturing principal amounts of and interest earned on the obligations of the United States of America, together with other escrowed moneys to be placed in the Escrow Account to pay when due pursuant to prior redemption the redemption price of, and interest on the Refunded Bonds and the mathematical computations of the yield on the Bonds and the yield on the government obligations purchased with a portion of the proceeds of the sale of the Bonds. Such verifications shall be based in part upon information supplied by the Underwriters.

## **Financial Advisor**

The State has entered into an agreement with the Financial Advisor whereunder the Financial Advisor provides financial recommendations and guidance to the State with respect to preparation for sale of the Bonds, timing of sale, tax-exempt bond market conditions, costs of issuance and other factors relating to the sale of the Bonds. The Financial Advisor has read, participated in the drafting of and provided the information in certain provisions of this OFFICIAL STATEMENT. The Financial Advisor has not otherwise audited, authenticated or verified the information set forth in the OFFICIAL STATEMENT, or any other related information available to the State, with respect to accuracy and completeness of disclosure of such information, and no guaranty, warranty or other representation is made by the Financial Advisor respecting accuracy and completeness of the OFFICIAL STATEMENT or any other matters related to the OFFICIAL STATEMENT. Financial Advisor fees are contingent upon the sale and delivery of the Bonds.

## **Underwriters**

The Underwriters, have agreed, subject to certain conditions, to purchase all of the Bonds from the State at an aggregate price of \$349,575,061.25 (which consists of a principal amount of \$314,775,000.00 plus an original issue premium of \$35,655,025.75, less an Underwriters' discount of \$854,964.50), and to make a public offering of the Bonds. The Underwriters have advised the State that the Bonds may be offered and sold to certain dealers (including dealers depositing the Bonds into investment trusts) at prices lower than the initial public offering prices set forth on the cover page of the OFFICIAL STATEMENT and that such public offering prices may be changed from time to time.

## **Independent Auditors**

The Utah State Auditor, as stated in his report included as APPENDIX A to this OFFICIAL STATEMENT, has audited the financial statements as of June 30, 2003 and for the year then ended.

## **Additional Information**

The foregoing description of the Bonds does not purport to be complete and is expressly made subject to the exact provisions of the complete documents, copies of which are available for inspection at the offices of the Financial Advisor during the offering of the Bonds, and subsequently, at the office of the Paying Agent in Salt Lake City, Utah.

Any statements in this OFFICIAL STATEMENT involving matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact.

The Appendices attached hereto are an integral part of this OFFICIAL STATEMENT and should be read in conjunction with the foregoing material.

This OFFICIAL STATEMENT and its distribution and use have been duly authorized by the State.

**State of Utah**

/s/ Edward T. Alter

Edward T. Alter, State Treasurer  
Secretary, State Bonding Commission

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## APPENDIX A

### BASIC FINANCIAL STATEMENTS OF THE STATE OF UTAH FOR THE FISCAL YEAR ENDED JUNE 30, 2003

The Basic Financial Statements of the State for the Fiscal Year 2003 are contained herein. Copies of current and prior financial reports are available on the internet and upon request from the contact person as indicated under “INTRODUCTION—Contact Persons” above.

The Government Finance Officers Association of the United States and Canada (“GFOA”) have awarded a Certificate of Achievement for Excellence in Financial Reporting to the State for its CAFR for the *eighteenth* consecutive year, beginning with Fiscal Year 1985 through Fiscal Year 2002.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only.

The State’s CAFR for the Fiscal Year 2004 must be completed under State law by December 31, 2004.

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**Auston G. Johnson, CPA**  
UTAH STATE AUDITOR

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**INDEPENDENT STATE AUDITOR'S REPORT**

To the Members of the Legislature  
of the State of Utah and  
The Honorable Olene S. Walker  
Governor, State of Utah

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Utah as of and for the year ended June 30, 2003, which collectively comprise the State's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Utah Housing Corporation; Utah Public Employees Group Insurance; the University of Utah's hospital and component units; Utah State University; Utah Valley State College; portions of the Utah College of Applied Technology; the Dairy Commission; and the Utah State Retirement Office, which represent 55 percent of the assets and 53 percent of the revenues of the aggregate discretely presented component units and 72 percent of the assets and 1 percent of the revenues of the aggregate remaining fund information. Those financial statements were audited by other auditors whose reports thereon have been furnished to us; and our opinion, insofar as it relates to the amounts included for those agencies, funds, and component units, is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Utah as of June 30, 2003, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying management discussion and analysis and the required supplementary information is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We and the other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

A handwritten signature in black ink, appearing to read "Austin G. Johnson". The signature is written in a cursive style with a large initial "A" and a long, sweeping underline.

UTAH STATE AUDITOR  
October 31, 2003

## INTRODUCTION

The following is a discussion and analysis of the State of Utah's financial performance and position, providing an overview of the State's activities for the fiscal year ended June 30, 2003. Please read it in conjunction with the transmittal letter in the Introductory Section of this report and with the State's financial statements that follow this section.

## HIGHLIGHTS

### Government-wide

- The State's net assets increased \$262.6 million or 2.5 percent over the prior year. Net assets of governmental activities increased \$323.7 million or 3.6 percent due to a stable economy and active resource management. Net assets of business-type activities decreased by \$61.1 million or 3.9 percent, primarily due to higher unemployment resulting in increased unemployment claims.

### Fund Level

- Combined tax revenues were 1.6 percent higher in the General Fund and 2.3 percent higher in the Uniform School Fund than the prior year as Utah's economy showed some gradual signs of recovery. The State's economic slowdown in the past two years is similar to that of the national economy.
- The Legislature faced funding critical needs for certain programs with revenue estimates showing little growth. The Legislature used a variety of methods to balance the General Fund budget including reducing agency budgets, using Tobacco Endowment Fund money, and bonding to replace cash originally appropriated for highway and building projects.

### Long-term Debt

- The State's long-term bonded debt increased a net \$285.9 million, or 9.2 percent. The increased debt was issued to fund highway and capital facility construction and student loan programs.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This report includes the State's Basic Financial Statements, Required Supplementary Information, and Supplementary Information. The Basic Financial Statements include three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

### Government-wide Statements – Reporting the State as a Whole

The Statement of Net Assets and the Statement of Activities beginning on page 27 together comprise the *government-wide financial statements*. These statements provide a broad overview with a long-term focus of the State's finances as a whole and are prepared using the *full-accrual* basis of accounting, similar to private-sector companies. This means all revenues and expenses are recognized regardless of when cash is received or spent, and all assets and liabilities, including capital assets and long-term debt, are reported at the entity level.

The government-wide statements report the State's *net assets* – the difference between total assets and total liabilities – and how they have changed from the prior year. Over time, increases and decreases in net assets measure whether the State's overall financial condition is getting better or worse. In evaluating the State's overall condition, however, additional non-financial factors should be considered such as the State's economic outlook, changes in its demographics, and the condition of its capital assets and infrastructure. The government-wide statements report three activities:

*Governmental Activities* – Most of the State's basic services fall under this activity including education, transportation, public safety, courts, corrections, health, and human services. Taxes and federal grants are the major funding sources for these programs.

*Business-type Activities* – The State operates certain activities much like private-sector companies by charging fees to customers to cover all or most of the costs of providing the goods and services. Student loans, unemployment compensation, water project loan programs, and liquor sales are examples of business-type activities.

*Component Units* – Several entities are legally separate from the State, yet the State remains financially accountable for them. Colleges and Universities, Utah Housing Corporation, and Utah State Fair Corporation are examples of component units.

**Fund Financial Statements – Reporting the State's Most Significant Funds**

The fund financial statements beginning on page 32 provide detailed information about individual major funds, not the State as a whole. A fund is a group of related accounts that the State uses to keep track of specific resources that are segregated for a specific purpose. Some funds are required by law to exist, while others are established internally to maintain control over a particular activity. All of the State's funds are divided into three types, each of which uses a different accounting approach.

*Governmental Funds* – Most of the State's basic services are accounted for in governmental funds and are essentially the same functions reported as *governmental activities* in the government-wide statements. Governmental funds use the *modified accrual* basis of accounting, which measures the flow of current financial resources that can be converted to cash and the balances left at year-end that are available for future spending. This *short-term* view of the State's financial position helps determine whether the State has sufficient resources to cover expenditures for its basic services in the near future.

*Proprietary Funds* – Proprietary funds include enterprise funds and internal service funds and account for state activities that are operated much like private-sector businesses. Like the government-wide statements, proprietary fund statements are presented using the *full-accrual* basis of accounting. Activities whose customers are mostly outside of state government (e.g., water loan funds to local governments) are accounted for in *enterprise funds* and are the same functions reported as *business-type activities* in the government-wide statements. Activities whose customers are mostly other state agencies (e.g., motor pool) are accounted for in *internal service funds*. The internal service fund activities are consolidated with the governmental activities in the government-wide statements because those services predominantly benefit governmental rather than business-type activities.

*Fiduciary Funds* – Fiduciary funds account for assets that, because of trust relationships, can only be used for trust beneficiaries. The State is responsible for ensuring these assets are used for their intended purposes. Fiduciary funds use *full-accrual* accounting but are *not* included in the government-wide statements because their assets are not available to finance the State's own programs.

**Reconciliation Between Government-wide and Fund Statements**

The financial statements include schedules on pages 34 and 38 that reconcile the amounts reported for *governmental activities* on the government-wide statements (full-accrual accounting, long-term focus) with amounts reported on the *governmental* fund statements (modified accrual accounting, short-term focus). Following are some of the major differences between the two statements:

- Capital assets and long-term debt are included on the government-wide statements but are not reported on the governmental fund statements.
- Capital outlay spending results in capital assets on the government-wide statements but are expenditures on the governmental fund statements.
- Bond proceeds result in liabilities on the government-wide statements but are other financing sources on the governmental fund statements.
- Certain tax revenues that are earned but not yet available are reported as revenue on the government-wide statements but are deferred revenue on the governmental fund statements.

**Notes to the Financial Statements**

The notes beginning on page 56 provide additional schedules and information that are essential to a complete understanding of the financial statements. The notes apply to both the government-wide financial statements and the fund financial statements.

**Required Supplementary Information (RSI)**

Following the Basic Financial Statements are budgetary comparison schedules for major funds with legally adopted budgets and condition assessment data related to infrastructure. RSI further supports the information in the basic financial statements.

**Supplementary Information**

Supplementary Information includes combining statements for the State's nonmajor governmental, nonmajor proprietary, and fiduciary funds and nonmajor discretely presented component units. This section also includes schedules which compare budgeted expenditures to actual results at the legal level of control, which is generally the line item level of the *Appropriation Acts*.

**Adjustments to Beginning Net Assets**

As described in Note 2 of the financial statements on page 63, beginning net assets of governmental activities were reduced by \$60.3 million to reclassify the Public Employees Health Program to a component unit, and increased by \$117.8 million for capital asset adjustments. To enhance comparability, all amounts presented for governmental activities for fiscal year 2002 in this discussion and analysis were revised, where applicable, to reflect these changes as if the changes had been made in the prior year.

## FINANCIAL ANALYSIS OF THE STATE AS A WHOLE

**Net Assets.** The State's total net assets increased \$262.6 million or 2.5 percent in fiscal year 2003. In comparison, net assets in the prior year decreased \$93.5 million or 0.9 percent. This moderate increase in net assets resulted from a stable, slowly improving economy and the active management of state resources. Approximately \$125 million of the increase was in net capital assets as the State's investment in highways and buildings exceeded depreciation and net additional debt to finance projects. The increase in restricted net assets of governmental activities resulted primarily from an increase in unspent carry forward funds of \$61.7 million for education and \$85.5 million for transportation, and earnings of \$44.6 million in the permanent Trust Lands Fund. Restricted net assets decreased in business-type activities due to higher unemployment claims. The increase in unrestricted net assets was mainly in business-type activities, and those net assets generally can only be used to finance the business-type activities' ongoing operations.

**State of Utah**  
**Net Assets as of June 30**  
*(Expressed in Thousands)*

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total Primary Government</b>	
	<b>2003</b>	<b>2002</b>	<b>2003</b>	<b>2002</b>	<b>2003</b>	<b>2002</b>
Current and Other Assets	\$ 2,832,859	\$ 2,644,789	\$ 2,880,978	\$ 2,870,922	\$ 5,713,837	\$ 5,515,711
Capital Assets	9,514,418	9,137,367	51,220	42,073	9,565,638	9,179,440
<b>Total Assets</b>	<b>12,347,277</b>	<b>11,782,156</b>	<b>2,932,198</b>	<b>2,912,995</b>	<b>15,279,475</b>	<b>14,695,151</b>
Current and Other Liabilities	643,232	602,642	38,654	55,952	681,886	658,594
Long-term Liabilities	2,456,410	2,255,533	1,389,095	1,291,513	3,845,505	3,547,046
<b>Total Liabilities</b>	<b>3,099,642</b>	<b>2,858,175</b>	<b>1,427,749</b>	<b>1,347,465</b>	<b>4,527,391</b>	<b>4,205,640</b>
Net Assets:						
Invested in Capital Assets, Net of Related Debt	7,951,838	7,827,247	22,104	21,336	7,973,942	7,848,583
Restricted	973,636	776,121	814,147	916,526	1,787,783	1,692,647
Unrestricted	322,161	320,613	668,198	627,668	990,359	948,281
<b>Total Net Assets</b>	<b>\$ 9,247,635</b>	<b>\$ 8,923,981</b>	<b>\$ 1,504,449</b>	<b>\$ 1,565,530</b>	<b>\$ 10,752,084</b>	<b>\$ 10,489,511</b>
Percent change from prior year	3.6 %		(3.9)%		2.5 %	

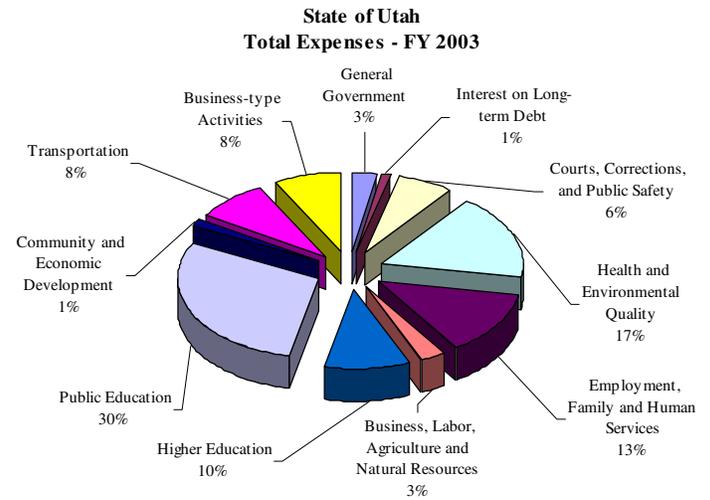
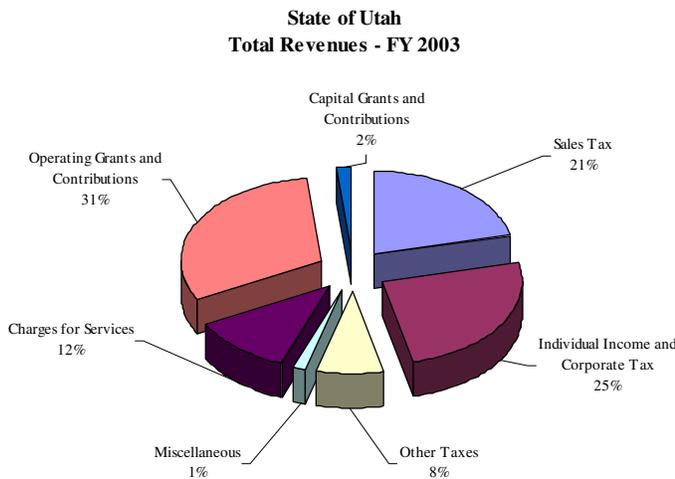
The largest component of the State's net assets, 74.2 percent, reflects investments in capital assets (land, buildings, equipment, roads, and other infrastructure) less the outstanding debt issued to finance those assets. As capital assets, these resources are not available for future spending, nor can they be readily liquidated to pay off their related liabilities. Resources needed to repay capital-related debt must be provided from other sources.

Restricted net assets comprise 16.6 percent of total net assets and are subject to constitutional, legal, or external constraints on how they can be used. Net assets that are restricted by the *Constitution of Utah* include income and corporate taxes that can only be used for public and higher education costs and motor fuel taxes that can only be used for transportation expenses.

The remaining balance of unrestricted net assets may be used to meet the State's ongoing obligations, though certain laws and internally imposed designations of resources further limit the purposes for which many of those net assets may be used.

**Changes in Net Assets.** This year the State received 54.1 percent of its revenues from state taxes and 32.7 percent of its revenues from grants and contributions, mostly from federal sources. In the prior year, state taxes accounted for 54.8 percent, and grants and contributions were 31.3 percent of total revenues. Charges for goods and services such as licenses, permits, liquor sales, state parks, and court fees, combined with other miscellaneous collections, comprised 13.2 percent of total revenues in fiscal year 2003, compared with 13.9 percent in fiscal year 2002.

The charts on the following page summarize the State's total revenues, expenses, and changes in net assets for fiscal year 2003.



**State of Utah  
Changes in Net Assets  
for the Fiscal Year Ended June 30  
(Expressed in Thousands)**

	Governmental Activities		Business-type Activities		Total Primary Government		Total Percentage Change 2002 to 2003
	2003	2002	2003	2002	2003	2002	
<b>Revenues</b>							
<b>General Revenues:</b>							
Taxes	\$ 3,784,924	\$ 3,598,731	\$ 2,180	\$ 16,343	\$ 3,787,104	\$ 3,615,074	4.8 %
Other General Revenues	99,620	72,226	3,212	5,995	102,832	78,221	31.5
<b>Program Revenues:</b>							
Charges for Services	472,610	507,698	353,138	329,282	825,748	836,980	(1.3)
Operating Grants and Contributions	2,034,177	1,794,902	130,235	163,584	2,164,412	1,958,486	10.5
Capital Grants and Contributions	123,883	109,751	—	—	123,883	109,751	12.9
<b>Total Revenues</b>	<b>6,515,214</b>	<b>6,083,308</b>	<b>488,765</b>	<b>515,204</b>	<b>7,003,979</b>	<b>6,598,512</b>	<b>6.1</b>
<b>Expenses</b>							
General Government	193,738	218,758	—	—	193,738	218,758	(11.4)
Human Services and Youth Corrections	538,492	539,028	—	—	538,492	539,028	(0.1)
Corrections, Adult	184,805	191,642	—	—	184,805	191,642	(3.6)
Public Safety	127,861	154,257	—	—	127,861	154,257	(17.1)
Courts	106,045	104,979	—	—	106,045	104,979	1.0
Health and Environmental Quality	1,177,121	1,062,393	—	—	1,177,121	1,062,393	10.8
Higher Education	647,572	704,595	—	—	647,572	704,595	(8.1)
Employment and Family Services	352,082	324,113	—	—	352,082	324,113	8.6
Natural Resources	119,528	114,083	—	—	119,528	114,083	4.8
Community and Economic Development	90,794	91,083	—	—	90,794	91,083	(0.3)
Business, Labor, and Agriculture	66,965	66,215	—	—	66,965	66,215	1.1
Public Education	1,981,119	1,999,112	—	—	1,981,119	1,999,112	(0.9)
Transportation	555,840	541,547	—	—	555,840	541,547	2.6
Interest on Long-term Debt	73,835	68,964	—	—	73,835	68,964	7.1
Student Assistance Programs	—	—	86,995	79,666	86,995	79,666	9.2
Unemployment Compensation	—	—	307,834	272,924	307,834	272,924	12.8
Water Loan Programs	—	—	7,074	6,181	7,074	6,181	14.4
Other Business-type Activities	—	—	123,706	122,694	123,706	122,694	0.8
<b>Total Expenses</b>	<b>6,215,797</b>	<b>6,180,769</b>	<b>525,609</b>	<b>481,465</b>	<b>6,741,406</b>	<b>6,662,234</b>	<b>1.2</b>
Excess (Deficiency) Before Special Item and Transfers	299,417	(97,461)	(36,844)	33,739	262,573	(63,722)	
Special Item – distribution to local government Transfers	—	(29,772)	—	—	—	(29,772)	
	24,237	26,358	(24,237)	(26,358)	—	—	
<b>Change in Net Assets</b>	<b>323,654</b>	<b>(100,875)</b>	<b>(61,081)</b>	<b>7,381</b>	<b>262,573</b>	<b>(93,494)</b>	
Net Assets – Beginning as Adjusted	8,923,981	9,024,856	1,565,530	1,558,149	10,489,511	10,583,005	
<b>Net Assets – Ending</b>	<b>\$ 9,247,635</b>	<b>\$ 8,923,981</b>	<b>\$ 1,504,449</b>	<b>\$ 1,565,530</b>	<b>\$ 10,752,084</b>	<b>\$ 10,489,511</b>	<b>2.5 %</b>

### Governmental Activities

The State's total governmental revenues from all sources increased \$431.9 million or 7.1 percent. Tax revenues increased \$186.2 million, or 5.2 percent. This percentage increase at the government-wide level is higher than the increase in taxes at the fund level. While this increase may reflect a slight improvement in economic conditions, due to differences in measurement focus, timing of collections, and lack of historical accrued tax information, the increase at the government-wide level should not be used to predict future increases at the fund statement or budget level. With the exception of higher education expenses, other significant changes in governmental activities' revenues and expenses mirror the changes in the General Fund at the fund level. For further discussion of these changes, see the section titled "General Fund" on page 19. While part of the decrease in higher education expenses was due to cuts in general state support, a significant part of the decrease was due to a lower dollar amount of building projects completed for colleges and universities than in the prior year.

The table below shows to what extent the State's governmental activities relied on taxes and other general revenues to cover all of their costs. For fiscal year 2003, state taxes and other general revenues covered 57.7 percent of expenses. The remaining \$2.6 billion, or 42.3 percent of the total expenses were generated through charges for services and grants.

**State of Utah**  
**Net Cost of Governmental Activities**  
**for the Fiscal Year Ended June 30**  
*(Expressed in Thousands)*

	Program Expenses 2003	Less Program Revenues 2003	Net Program Costs		Program Revenues as a Percentage of Program Expenses	
			2003	2002	2003	2002
General Government	\$ 193,738	\$ (158,957)	\$ 34,781	\$ 78,657	82.0 %	64.0 %
Human Services and Youth Corrections	538,492	(272,410)	266,082	280,837	50.6	47.9
Corrections, Adult	184,805	(7,004)	177,801	182,387	3.8	4.8
Public Safety	127,861	(66,738)	61,123	64,616	52.2	58.1
Courts	106,045	(29,695)	76,350	68,978	28.0	34.3
Health and Environmental Quality	1,177,121	(914,863)	262,258	256,114	77.7	75.9
Higher Education	647,572	(1,518)	646,054	702,896	0.2	0.2
Employment and Family Services	352,082	(311,314)	40,768	53,013	88.4	83.6
Natural Resources	119,528	(80,760)	38,768	41,226	67.6	63.9
Community and Economic Development	90,794	(39,549)	51,245	45,771	43.6	49.7
Business, Labor, and Agriculture	66,965	(57,680)	9,285	12,695	86.1	80.8
Public Education	1,981,119	(333,596)	1,647,523	1,750,928	16.8	12.4
Transportation	555,840	(356,586)	199,254	161,336	64.2	70.2
Interest on Long-term Debt	73,835	—	73,835	68,964		
<b>Total Governmental Activities</b>	<b>\$ 6,215,797</b>	<b>\$ (2,630,670)</b>	<b>\$ 3,585,127</b>	<b>\$ 3,768,418</b>	<b>42.3 %</b>	<b>39.0 %</b>

### Business-type Activities

Despite the slow economy, revenues from the State's business-type activities remained relatively even, decreasing \$26.4 million or 5.1 percent from the prior year. This decrease is partially attributable to a one-time \$62.6 million distribution from the federal government to the Unemployment Compensation Fund that bolstered revenues in fiscal year 2002. This decrease in one-time revenue was partially offset by an increase in Unemployment Compensation collections from employers of 27.8 percent as higher claims resulted in increased employer taxes. Net assets for the combined business-type activities decreased \$61.1 million or 3.9 percent as higher expenses in the Unemployment Compensation program offset gains in net assets in the other activities.

All of the State's business-type activities operate from program revenues except for the Water Loan Programs and the Agriculture Loan Fund which by law receive dedicated sales taxes to provide additional capital for loans. Accounting standards require unemployment taxes that are collected from employers and deposited in the Unemployment Compensation Fund be reported as charges for services rather than taxes. Therefore, taxes in the business-type activities are comprised entirely of sales taxes in the water and agriculture loan programs.

## FINANCIAL ANALYSIS OF THE STATE'S GOVERNMENTAL FUNDS

**Fund Balances**

At June 30, 2003, the State's governmental funds reported combined ending fund balances of \$1.9 billion. Of this amount, \$1.1 billion, or 58.1 percent is reserved for specific programs by state law, by external constraints, or by contractual obligations. Unspent bond proceeds, balances of restricted accounts, and agencies' nonlapsing balances are included in reserved fund balance. An additional \$466.2 million or 24.4 percent of total fund balances has been designated through internally imposed limitations on uses of certain funds. Note 11 on page 86 contains more details about reserved and designated fund balances at June 30, 2003. The remaining \$335 million or 17.5 percent of fund balance is available for appropriation for the general purposes of the funds.

**State of Utah**  
**Governmental Fund Balances as of June 30, 2003**  
*(Expressed in Thousands)*

	<b>General Fund</b>	<b>Uniform School Fund</b>	<b>Transpor- tation Fund</b>	<b>Centennial Highway Fund</b>	<b>Trust Lands Fund</b>	<b>Nonmajor Funds</b>	<b>Total</b>
Reserved	\$ 230,980	\$ 54,950	\$ 93,848	\$ 109,266	\$ 404,991	\$ 215,548	\$ 1,109,583
Unreserved Designated	156,016	187,165	40,429	—	—	82,596	466,206
Unreserved Undesignated	—	1,802	80,602	210,968	—	41,639	335,011
<b>Total</b>	<b>\$ 386,996</b>	<b>\$ 243,917</b>	<b>\$ 214,879</b>	<b>\$ 320,234</b>	<b>\$ 404,991</b>	<b>\$ 339,783</b>	<b>\$ 1,910,800</b>
Percent change from prior year	5.2 %	33.9 %	64.1 %	4.9 %	12.4 %	(23.0)%	6.9 %

**General Fund**

During fiscal year 2003, the General Fund's total fund balance increased \$19 million or 5.2 percent. This increase was due in large part to an unbudgeted federal appropriation for jobs and growth relief of \$38 million received in the latter part of the fiscal year. The General Fund ended fiscal year 2003 with a "surplus" from unreserved and undesignated sources of \$27.7 million. However, \$14.3 million of federal jobs and growth relief funds were carried forward for appropriation in 2004 and included in designated fund balance. Of the remaining \$13.4 million, half was transferred by law to the Budget Reserve Account ("Rainy Day Fund") and included in designated fund balance, and half was carried forward by law for other purposes as designated for specific appropriation in 2004. As a result, the General Fund ended the year with zero unreserved/undesignated fund balance. Miscellaneous changes resulting from other designated and reserved sources account for the remaining change in fund balance. The Budget Reserve Account ended fiscal year 2003 with a balance of \$26.5 million.

Total General Fund revenues increased \$218.6 million or 6.6 percent from the prior year. Total tax collections increased \$25 million or 1.6 percent. The major changes in tax revenues were in sales tax, which inched up \$9.9 million or 0.7 percent as stagnation in the economy continued; inheritance tax, which increased \$23.6 million or 249.9 percent; and cigarette, tobacco, and beer taxes which together fell \$5.7 million or 9.6 percent from the prior year. Also, historically low interest rates and lower cash balances kept investment income \$7.1 million or 46.1 percent below last year's level. Federal funding was the largest single factor in increasing revenues for the fiscal year as federal contracts and grants climbed \$183.8 million or 13.7 percent from the prior year driven by demand for services, and as stated above, the receipt of federal jobs and growth relief money.

Total General Fund expenditures increased by \$107.0 million or 3.1 percent as the continued sluggish economy and higher unemployment increased the public's demand for government services which more than offset budget reductions in many agencies. The following areas were impacted most:

- *Health and Environmental Quality.* Total expenditures in this category jumped \$116 million, primarily due to increased Medicaid program costs resulting from increased caseloads and pharmaceutical costs.
- *Employment and Family Services.* Total expenditures in this category were up \$41.8 million as Temporary Assistance for Needy Families and Food Stamp program costs increased 16.0 and 26.3 percent, respectively.

Expenditures in *Natural Resources* also increased for fighting wildfires, and spending from capital development funds for projects such as building fish hatcheries and wildlife management facilities. The most notable reduction in spending from the prior year occurred in *Public Safety*, where expenditures (and corresponding federal revenues) were down approximately \$25 million because prior year activities related to the Olympic Winter Games ended in fiscal year 2002.

**Budgetary Highlights – General Fund**

The Legislature adopted the initial fiscal year 2003 budget in their 2002 General Session and met again in a special session beginning in June 2002 to rebalance the budget in light of lowered revenue estimates. After these actions, the original General Fund budget at the start of fiscal year 2003, excluding department specific revenue sources such as federal grants and departmental collections, was 2.8 percent lower than the final fiscal year 2002 budget. The Legislature also had to address critical and mandated program increases, such as projected increases in caseloads and inflation for the Medicaid program. In order to balance the original General Fund budget, the Legislature used a variety of measures including:

- Reducing budgets across all state agencies.
- Reducing appropriations to the Centennial Highway Fund for highway construction projects by \$66.4 million.
- Transferring \$17.8 million to the General Fund from the Tobacco Endowment Fund.
- Obtaining \$14 million from other accounts, including \$10.8 million from the Centennial Highway Fund from project savings.
- Redirecting \$10 million of dedicated sales tax revenue from water loan programs to the General Fund.

The Legislature met in a special session in December 2002 to address lowered revenue estimates. The budget was again addressed in the 2003 General Session of the Legislature (January to March 2003). In order to balance the final budget, the Legislature took additional action that included:

- Reducing agency budgets.
- Transferring an additional \$26.6 million from the Tobacco Endowment Fund to the General Fund.
- Authorizing bonding of \$35 million to replace cash originally appropriated for capital projects.
- Reducing General Fund appropriations to the Centennial Highway Fund by an additional \$20 million.
- Redirecting an additional \$2 million of dedicated sales tax revenue from water loan programs to the General Fund.

Additionally, in the face of expected revenue shortfalls in the latter part of the fiscal year, agencies were able to curb spending through active budget management. This action resulted in agencies lapsing \$6.4 million of unspent budgeted dollars back to the General Fund. Although taxes and other unrestricted revenues ended the year slightly below the final budgeted amounts, the state ended the fiscal year with a slight surplus due to the receipt of unbudgeted federal jobs growth and fiscal relief money. Final budgets for many of the department specific revenue sources such as federal grants are revised based on actual collections.

**Uniform School Fund**

The Uniform School Fund's fund balance increased \$61.7 million or 33.9 percent from the prior year. While individual income taxes remained relatively unchanged compared to the prior year, corporate income taxes increased \$36.6 million or 29.4 percent. Federal funding increased by \$34.7 million or 13.7 percent. Expenditures for public education decreased slightly by \$18.8 million or 0.9 percent, as budget reductions were not entirely offset by increased per student funding approved by the Legislature for fiscal year 2003. The Uniform School Fund ended the year with unreserved fund balance of \$2.4 million. Of that amount, \$600 thousand was transferred by law to the Education Budget Reserve Account, a new account established by the Legislature in 2003. This resulted in a final unreserved and undesignated fund balance of \$1.8 million.

**Transportation Fund**

Fund balance in the Transportation Fund increased \$83.9 million or 64.1 percent from the prior year. This increase was the result of \$52 million of unspent bond proceeds and a reduction in overall expenditures greater than a reduction of revenues. Total revenues decreased by \$25.1 million or 3.6 percent. Motor and special fuels taxes and fees remained relatively flat over prior year levels; however, federal funds decreased \$27.1 million or 11.4 percent.

In comparison, total expenditures decreased \$89.9 million or 14 percent, primarily in construction expenditures. Authorized federal funding remains relatively stable from year to year. However, the spending of state and federal revenue reflects the timing of highway construction projects, which is impacted by a variety of circumstances such as environmental studies or weather.

As authorized by the Legislature, during the year the State issued \$52 million of general obligation debt to provide funding to accelerate the completion of specific State transportation projects in Salt Lake County. At June 30, 2003, the Transportation Fund had not spent any of the bond proceeds, which amount is reported as reserved fund balance. Salt Lake County is obligated to pay the debt service on these bonds from dedicated county sales tax.

**Centennial Highway Fund**

Fund balances in the Centennial Highway Fund increased by \$14.9 million, or 4.9 percent from the prior year. Revenues and expenditures in the fund remained relatively flat as compared to the prior year. Still, the Department of Transportation continued to work on several major highway projects using carry over funding from the General Fund and bond proceeds.

Due to budget constraints, the Legislature reduced General Fund transfers to the Centennial Highway Fund by \$86.4 million and transferred \$10.8 million of savings from the I-15 reconstruction project back to the General Fund. As a result, the State incurred an additional \$109.3 million of general obligation debt to provide for highway construction needs. At June 30, 2003, all of the bond proceeds were unspent and included in reserved fund balance.

#### **Trust Lands Fund**

The fund balance of the Trust Lands Fund increased by \$44.6 million, or 12.4 percent, due to revenues generated from land use, sales of trust lands, and investment income. The permanent fund also generated \$8.4 million of cash investment earnings for the Uniform School Fund that is earmarked for distribution to local school districts.

#### **Nonmajor Governmental Funds**

During the year, the Legislature transferred \$44.4 million from the Tobacco Endowment Fund to the General Fund in order to help balance the Fiscal Year 2003 budget.

### **FINANCIAL ANALYSIS OF THE STATE'S PROPRIETARY FUNDS**

#### **Student Assistance Programs**

The Student Assistance programs finished the year with an increase of \$8.0 million or 4.0 percent in net assets. Rising enrollments at the State's colleges and universities created more demand for student loans than in prior years.

#### **Unemployment Compensation Fund**

The State's continued high unemployment rate spurred by the state and national economic slowdown resulted in a 12.8 percent increase in benefit payments over the prior year. Assets were sufficient to handle the increased demand for benefits, but net assets decreased \$109.8 million, or 19.8 percent, to \$444 million as benefit payments exceeded employer taxes and other revenues. Rising benefit payments will result in increased employer contributions, though the full effect of the increase will not be realized until future periods.

#### **Water Loan Programs**

To help balance the budget in fiscal year 2003, the Legislature redirected to the General Fund \$12 million of sales tax that was normally earmarked for water loans. The Legislature to date has not redirected any additional sales tax earmarked for water loans for fiscal year 2004. These programs have sufficient revenues and net assets to cover current commitments.

### **CAPITAL ASSET AND LONG-TERM DEBT ADMINISTRATION**

#### **Capital Assets**

The State's capital assets increased a net \$386.2 million during the year. The change consisted of net increases in infrastructure (highways) of \$158.9 million; land and related assets of \$66.7 million; and buildings, improvements and construction in progress of \$176.4 million. Machinery and equipment decreased a net \$15.8 million during the year. Many buildings financed by the State are actually owned by the colleges and universities which are component units of the State. Therefore, while the capital assets are on the component unit's financial statements, any outstanding debt issued by the State to finance construction of those assets is reported as a liability of the State's governmental activities. This in turn reduces unrestricted net assets. As of June 30, 2003, the State had \$69.6 million of outstanding debt related to capital assets of component units.

The State has adopted an allowable alternative to reporting depreciation for roads and bridges (infrastructure assets) maintained by the Utah Department of Transportation (UDOT). Under this alternative method, referred to as the "modified approach," UDOT must maintain an asset management system and demonstrate that the infrastructure is being preserved at or above established condition levels. Infrastructure assets accounted for under the modified approach are not depreciated, and maintenance and preservation costs are expensed.

The State's established condition level for roads is to maintain 50 percent with a rating of "fair" or better and no more than 15 percent with a "very poor" rating. The most recent condition assessment, completed for calendar year 2002, indicated that 73.0 percent of the roads were in "fair" or better condition. Only 6.6 percent of the roads assessed were in "very poor" condition. These results reflect improvement over calendar year 2001, when 70.4 percent of the roads were assessed as "fair" or better, and 8.3 percent assessed were in "very poor" condition.

The State's established condition level for bridges is to maintain 50 percent with a rating of "good" and no more than 15 percent of bridges with a "poor" rating. The most recent condition assessment, completed in April 2003, indicated that 70.0 percent and 3.0 percent of bridges were in "good" and "poor" condition, respectively. These results reflect a very slight decline over the prior year, when 70.4 percent of the bridges were assessed as "good," and 2.8 percent assessed were in "poor" condition.

During fiscal year 2003, the State spent \$264.3 million to maintain and preserve roads and bridges. This amount is 2.7 percent below the estimated amount of \$272 million needed to maintain these assets at established condition levels. During the last few fiscal years the State was aggressive in the maintenance and preservation of many of the State's roads in preparation for the Winter Olympic Games. The State anticipates that expenditures in future years will be more comparable to the estimated amounts needed to preserve the State's infrastructure assets.

More information about capital assets is included in Note 8 on page 73, and more detailed information on the State's modified approach for reporting infrastructure is presented in the Required Supplementary Information on page 106.

### Long-term Debt

The *Constitution of Utah* authorizes general obligation borrowing only as approved by the Legislature. The *Constitution* also limits outstanding state general obligation debt to 1.5 percent of the fair market value of all taxable property in the State, while state law further restricts outstanding state general obligation debt to no more than 20 percent of the appropriations limit. As of June 30, 2003, the State was \$136.4 million below the statutory debt limit and \$848 million below the debt limit established in the *Constitution*. Revenue bonds are not backed by the general taxing authority of the State, but are payable solely from specific fees or loan repayments as pledged in the bond indentures.

**State of Utah**  
**Outstanding Bonded Debt as of June 30**  
*(Expressed in Millions)*

	Governmental Activities		Business-type Activities		Total Primary Government		Total Percentage Change 2002 to 2003
	2003	2002	2003	2002	2003	2002	
	General Obligation Bonds	\$ 1,713.8	\$ 1,498.4	\$ —	\$ —	\$ 1,713.8	\$ 1,498.4
Revenue Bonds:							
State Building Ownership Auth.	334.9	346.0	22.6	23.1	357.5	369.1	(3.1)
Student Assistance Programs	—	—	1,311.0	1,227.4	1,311.0	1,227.4	6.8
Water Loan Programs	—	—	2.6	4.1	2.6	4.1	(36.6)
Total Bonds Payable	\$ 2,048.7	\$ 1,844.4	\$ 1,336.2	\$ 1,254.6	\$ 3,384.9	\$ 3,099.0	9.2 %

The State issued \$660.5 million of general obligation bonds during the fiscal year. Of the general obligation bonds issued, \$140.7 million was for highway construction; \$138 million was for capital facility construction; \$253.1 million was to refinance prior debt to take advantage of lower interest rates through an advance refunding; and \$128.7 million was to refund variable rate highway notes with fixed-rate debt to lock in favorable long-term fixed interest rates. The State issued a total of \$119.8 million of revenue bonds, all to provide capital for purchasing student loans in the Student Assistance programs.

The State's active management of recent economic difficulties has helped the State maintain its triple-A rating on general obligation bonds, the highest possible rating, and double-A rating on State Building Ownership Authority lease revenue bonds from all three national rating agencies. These ratings save millions of dollars in interest each year because the State is able to obtain very favorable interest rates on new debt. Note 10 on page 77 contains more information about the State's outstanding debt.

### ECONOMIC OUTLOOK AND NEXT YEAR'S BUDGET

Original general revenue estimates for the General Fund and Uniform School Fund for fiscal year 2004 were approximately 1.4 percent above actual revenues for fiscal year 2003. The Legislature balanced the budget by using anticipated 2003 carry over funds, eliminating certain sales tax exemptions as described below, implementing additional program reductions, transferring funds from the tobacco settlement and other restricted accounts as allowed by law, and utilizing other miscellaneous sources. Those adjustments also made funding available for increases in Medicaid, public education and higher education, and increased costs of benefits for State and higher education employees.

The Legislature in its 2003 General Session eliminated the sales tax exemption for multi-channel video or audio service. This action is expected to yield \$14 million per year for the General Fund. The Legislature also enacted a bill that imposes a tax on hazardous waste facilities, nonhazardous solid waste facilities, and radioactive waste facilities and eliminates a tax on radioactive waste. These tax changes are expected to generate an additional \$2.2 million per year in revenues.

Revenue collections to date in fiscal year 2004 are in line with original estimates.

Utah's economy is expected to remain stable or only moderately improve in the near future. The average unemployment rate is expected to decline in 2003 to 5.7 percent, down from an average 2002 rate of 6.1 percent. Taxable retail sales are expected to increase 1.5 percent by the end of 2003, and growth in personal income is expected to be 2.4 percent for the same period. Because these indicators are measured on a calendar-year basis, the impact on the State budget will not be fully realized until well into fiscal year 2004.

### CONTACTING THE STATE'S DIVISION OF FINANCE

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the State's finances and to demonstrate the State's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the Division of Finance, Financial Reporting Section at (801) 538-3082 or visit our website at: [www.finance.utah.gov](http://www.finance.utah.gov).

The preceding discussion and analysis focuses on the State's primary government operations. With the exception of a few nonmajor component units, the State's component units each issue separate audited financial statements which include their respective management's discussion and analysis. Component unit statements may be obtained from their respective administrative offices or from the Utah State Auditor's Office, 211 State Capitol, Salt Lake City, UT 84114.

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**State of Utah**

**Statement of Net Assets**

June 30, 2003

(Expressed in Thousands)

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
<b>ASSETS</b>				
Cash and Cash Equivalents .....	\$ 567,837	\$ 647,558	\$ 1,215,395	\$ 546,456
Investments .....	1,040,446	269,160	1,309,606	1,155,596
Taxes Receivable, net .....	524,670	552	525,222	—
Accounts and Interest Receivable, net .....	623,633	82,565	706,198	280,476
Amounts Due From:				
Component Units .....	18,922	—	18,922	—
Primary Government .....	—	—	—	4,812
Prepaid Items .....	1,516	2,214	3,730	11,489
Inventories .....	11,520	17,753	29,273	34,441
Internal Balances .....	14,163	(14,163)	—	—
Restricted Investments .....	—	61,182	61,182	421,014
Deferred Charges .....	4,320	15,966	20,286	47,114
Notes/Loans/Mortgages/Pledges Receivable, net .....	18,306	1,798,191	1,816,497	899,083
Other Assets .....	7,526	—	7,526	16,991
Capital Assets:				
Land and Related Non-depreciable Assets .....	671,807	14,337	686,144	102,695
Infrastructure .....	7,513,155	495	7,513,650	—
Construction in Progress .....	547,486	—	547,486	109,228
Buildings, Equipment, and Other Depreciable Assets .....	1,358,759	51,247	1,410,006	3,208,394
Less Accumulated Depreciation .....	(576,789)	(14,859)	(591,648)	(1,385,235)
Total Capital Assets .....	9,514,418	51,220	9,565,638	2,035,082
Total Assets .....	12,347,277	2,932,198	15,279,475	5,452,554
<b>LIABILITIES</b>				
Accounts Payable and Accrued Liabilities .....	549,458	25,156	574,614	211,020
Amounts Due to:				
Component Units .....	4,812	—	4,812	—
Primary Government .....	—	—	—	18,922
Securities Lending .....	—	—	—	17,523
Deferred Revenue .....	88,796	7,766	96,562	69,395
Deposits .....	166	64	230	83,385
Other Liabilities .....	—	5,668	5,668	2,660
Long-term Liabilities (Note 10) .....				
Due Within One Year .....	207,588	8,191	215,779	333,273
Due in More Than One Year .....	2,248,822	1,380,904	3,629,726	1,579,636
Total Liabilities .....	3,099,642	1,427,749	4,527,391	2,315,814
<b>NET ASSETS</b>				
Invested in Capital Assets, Net of Related Debt .....	7,951,838	22,104	7,973,942	1,575,079
Restricted for:				
Transportation .....	214,385	—	214,385	—
Public Education – Expendable .....	271,700	—	271,700	—
Public Education – Nonexpendable .....	404,991	—	404,991	—
Higher Education – Expendable .....	—	—	—	446,465
Higher Education – Nonexpendable .....	—	—	—	312,187
Capital Projects .....	1,239	—	1,239	—
Debt Service .....	6,204	23,035	29,239	153,453
Unemployment Compensation and Insurance Programs ..	3,445	443,971	447,416	69,992
Loan Programs .....	2,478	347,141	349,619	—
Other Purposes – Expendable .....	69,194	—	69,194	7,358
Unrestricted .....	322,161	668,198	990,359	572,206
Total Net Assets .....	\$ 9,247,635	\$ 1,504,449	\$ 10,752,084	\$ 3,136,740

The Notes to the Financial Statements are an integral part of this statement.

**State of Utah**

**Statement of Activities**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

Activities	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary Government:</b>				
Governmental:				
General Government .....	\$ 193,738	\$ 84,500	\$ 74,457	\$ —
Human Services and Youth Corrections .....	538,492	17,182	255,228	—
Corrections, Adult .....	184,805	6,235	769	—
Public Safety .....	127,861	28,471	38,267	—
Courts .....	106,045	29,221	474	—
Health and Environmental Quality .....	1,177,121	74,087	840,776	—
Higher Education .....	647,572	676	842	—
Employment and Family Services .....	352,082	5,397	305,917	—
Natural Resources .....	119,528	35,353	45,407	—
Community and Economic Development .....	90,794	4,807	34,742	—
Business, Labor, and Agriculture .....	66,965	50,318	7,362	—
Public Education .....	1,981,119	38,604	294,992	—
Transportation .....	555,840	97,759	134,944	123,883
Interest and Other Charges on Long-term Debt .....	73,835	—	—	—
Total Governmental Activities .....	<u>6,215,797</u>	<u>472,610</u>	<u>2,034,177</u>	<u>123,883</u>
Business-type:				
Student Assistance Programs .....	86,995	73,685	21,316	—
Unemployment Compensation .....	307,834	108,130	92,303	—
Water Loan Programs .....	7,074	8,975	14,460	—
Other Business-type Activities .....	123,706	162,348	2,156	—
Total Business-type Activities .....	<u>525,609</u>	<u>353,138</u>	<u>130,235</u>	<u>0</u>
Total Primary Government .....	<u>\$ 6,741,406</u>	<u>\$ 825,748</u>	<u>\$ 2,164,412</u>	<u>\$ 123,883</u>
<b>Component Units:</b>				
Utah Housing Corporation .....	\$ 78,968	\$ 85,556	\$ —	\$ —
Public Employees Health Program .....	342,815	346,869	7,017	—
University of Utah .....	1,657,328	1,172,702	317,377	28,052
Utah State University .....	392,875	103,059	171,848	12,130
Nonmajor Colleges and Universities .....	627,842	230,177	133,476	14,669
Nonmajor Component Units .....	22,818	12,991	56	—
Total Component Units .....	<u>\$ 3,122,646</u>	<u>\$ 1,951,354</u>	<u>\$ 629,774</u>	<u>\$ 54,851</u>
General Revenues:				
Taxes:				
Sales and Use Tax .....				
Individual Income Tax Imposed for Education .....				
Corporate Tax Imposed for Education .....				
Motor and Special Fuel Taxes Imposed for Transportation .....				
Other Taxes .....				
Total Taxes .....				
Unrestricted Investment Income .....				
State Funding for Colleges and Universities .....				
State Funding for Other Component Units .....				
Gain on Sale of Capital Assets .....				
Federal Appropriation—Jobs and Growth Relief .....				
Miscellaneous .....				
Permanent Endowments Contributions .....				
Special Item—Technology Finance Corporation Liquidation Transfers .....				
Transfers—Internal Activities .....				
Total General Revenues, Special Items, and Transfers .....				
Change in Net Assets .....				
Net Assets—Beginning .....				
Adjustments to Beginning Net Assets .....				
Net Assets—Beginning as Adjusted .....				
Net Assets—Ending .....				

The Notes to the Financial Statements are an integral part of this statement.

**Net (Expense) Revenue and  
Changes in Net Assets**

<b>Primary Government</b>			
<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	<b>Component Units</b>
\$ (34,781)	\$ —	\$ (34,781)	\$ —
(266,082)	—	(266,082)	—
(177,801)	—	(177,801)	—
(61,123)	—	(61,123)	—
(76,350)	—	(76,350)	—
(262,258)	—	(262,258)	—
(646,054)	—	(646,054)	—
(40,768)	—	(40,768)	—
(38,768)	—	(38,768)	—
(51,245)	—	(51,245)	—
(9,285)	—	(9,285)	—
(1,647,523)	—	(1,647,523)	—
(199,254)	—	(199,254)	—
(73,835)	—	(73,835)	—
<u>(3,585,127)</u>	<u>0</u>	<u>(3,585,127)</u>	<u>0</u>
—	8,006	8,006	—
—	(107,401)	(107,401)	—
—	16,361	16,361	—
—	40,798	40,798	—
<u>0</u>	<u>(42,236)</u>	<u>(42,236)</u>	<u>0</u>
<u>(3,585,127)</u>	<u>(42,236)</u>	<u>(3,627,363)</u>	<u>0</u>
—	—	—	6,588
—	—	—	11,071
—	—	—	(139,197)
—	—	—	(105,838)
—	—	—	(249,520)
—	—	—	(9,771)
<u>0</u>	<u>0</u>	<u>0</u>	<u>(486,667)</u>
1,488,452	2,180	1,490,632	—
1,604,618	—	1,604,618	—
160,705	—	160,705	—
317,536	—	317,536	—
213,613	—	213,613	—
<u>3,784,924</u>	<u>2,180</u>	<u>3,787,104</u>	<u>0</u>
9,152	2,248	11,400	709
—	—	—	607,550
—	—	—	3,259
15,412	—	15,412	—
37,970	—	37,970	—
37,086	964	38,050	—
—	—	—	13,517
—	—	—	(2,685)
<u>24,237</u>	<u>(24,237)</u>	<u>—</u>	<u>—</u>
<u>3,908,781</u>	<u>(18,845)</u>	<u>3,889,936</u>	<u>622,350</u>
<u>323,654</u>	<u>(61,081)</u>	<u>262,573</u>	<u>135,683</u>
8,866,508	1,565,530	10,432,038	2,957,561
57,473	—	57,473	43,496
<u>8,923,981</u>	<u>1,565,530</u>	<u>10,489,511</u>	<u>3,001,057</u>
<u>\$ 9,247,635</u>	<u>\$ 1,504,449</u>	<u>\$ 10,752,084</u>	<u>\$ 3,136,740</u>

**State of Utah**

**Balance Sheet  
Governmental Funds**

June 30, 2003

(Expressed in Thousands)

	<b>Special Revenue</b>			
	<b>General</b>	<b>Uniform School</b>	<b>Transportation</b>	<b>Centennial Highway</b>
<b>ASSETS</b>				
Cash and Cash Equivalents .....	\$ 97,833	\$ 65,822	\$ 129,739	\$ 109,427
Investments .....	64,095	—	78,444	205,378
Receivables:				
Accounts, net .....	444,425	41,607	58,452	24,997
Accrued Interest .....	49	—	—	—
Accrued Taxes, net .....	211,902	258,634	53,525	609
Notes/Mortgages, net .....	4,903	6,624	615	—
Due From Other Funds .....	22,571	2,897	21,839	42
Due From Component Units .....	645	—	—	—
Inventories .....	458	—	7,079	—
Interfund Loans Receivable .....	43,546	—	—	—
Other Assets .....	—	—	—	—
Total Assets .....	<u>\$ 890,427</u>	<u>\$ 375,584</u>	<u>\$ 349,693</u>	<u>\$ 340,453</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities:				
Accounts Payable and Accrued Liabilities .....	\$ 304,091	\$ 78,542	\$ 101,957	\$ 68
Due To Other Funds .....	13,997	2,002	3,432	17,607
Due To Component Units .....	—	—	—	—
Deferred Revenue .....	185,343	51,123	29,425	66
Interfund Loans Payable .....	—	—	—	2,478
Total Liabilities .....	<u>503,431</u>	<u>131,667</u>	<u>134,814</u>	<u>20,219</u>
Fund Balances:				
Reserved for:				
Nonlapsing Appropriations and Encumbrances .....	67,561	36,700	2,449	—
Specific Purposes by Statute .....	119,873	18,250	91,399	109,266
Interfund Loans Receivable .....	43,546	—	—	—
Capital Projects .....	—	—	—	—
Debt Service .....	—	—	—	—
Unreserved Designated .....	156,016	187,165	40,429	—
Unreserved Designated, reported in nonmajor:				
Capital Projects Funds .....	—	—	—	—
Debt Service Funds .....	—	—	—	—
Unreserved Undesignated .....	—	1,802	80,602	210,968
Unreserved Undesignated, reported in nonmajor:				
Special Revenue Funds .....	—	—	—	—
Total Fund Balances .....	<u>386,996</u>	<u>243,917</u>	<u>214,879</u>	<u>320,234</u>
Total Liabilities and Fund Balances .....	<u>\$ 890,427</u>	<u>\$ 375,584</u>	<u>\$ 349,693</u>	<u>\$ 340,453</u>

The Notes to the Financial Statements are an integral part of this statement.

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<u>Permanent</u>		
<u>Trust</u>	<u>Nonmajor</u>	<u>Total</u>
<u>Lands</u>	<u>Governmental</u>	<u>Governmental</u>
<u>Funds</u>	<u>Funds</u>	<u>Funds</u>
\$ 92	\$ 102,910	\$ 505,823
392,235	300,294	1,040,446
14,164	29,135	612,780
1,031	62	1,142
—	—	524,670
6,009	155	18,306
3,796	4,183	55,328
—	18,277	18,922
—	—	7,537
—	—	43,546
7,526	—	7,526
<u>\$ 424,853</u>	<u>\$ 455,016</u>	<u>\$ 2,836,026</u>
\$ —	\$ 52,864	\$ 537,522
160	3,133	40,331
—	4,812	4,812
19,702	54,424	340,083
—	—	2,478
<u>19,862</u>	<u>115,233</u>	<u>925,226</u>
—	119,097	225,807
404,991	34,338	778,117
—	—	43,546
—	53,216	53,216
—	8,897	8,897
—	—	383,610
—	75,489	75,489
—	7,107	7,107
—	—	293,372
—	41,639	41,639
<u>404,991</u>	<u>339,783</u>	<u>1,910,800</u>
<u>\$ 424,853</u>	<u>\$ 455,016</u>	<u>\$ 2,836,026</u>

State of Utah

**Reconciliation of the Balance Sheet — Governmental Funds  
To the Statement of Net Assets**

June 30, 2003

(Expressed in Thousands)

Total Fund Balances for Governmental Funds ..... \$ 1,910,800

Total net assets reported for governmental activities in the Statement of Net Assets is different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds: (See Note 8)

Land and Related Non-depreciable Assets .....	\$ 671,790	
Infrastructure, Non-depreciable .....	7,513,155	
Construction-In-Progress .....	545,954	
Buildings, Equipment, and Other Depreciable Assets .....	1,166,380	
Accumulated depreciation .....	<u>(466,379)</u>	9,430,900

Some of the State's earned revenues will be collected after yearend, but are not available soon enough to pay for the current period's expenditures, and therefore are deferred in the funds. .... 252,446

Internal service funds are used by management to charge the costs of certain activities, such as insurance, information technology, and fleet operations to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets. .... 62,508

Bond issue costs are reported as current expenditures in the funds. However, issue costs are deferred and amortized over the life of the bonds and are included in the governmental activities in the Statement of Net Assets. .... 4,320

Long-term liabilities and related accrued interest are not due and payable in the current period and therefore are not reported in the funds: (See Note 10)

General Obligation and Revenue Bonds Payable .....	(1,954,207)	
Unamortized Premiums .....	(107,435)	
Amount Deferred on Refunding .....	14,038	
Accrued Interest Payable .....	(1,598)	
Postemployment Benefits .....	(216,442)	
Compensated Absences .....	(134,746)	
Capital Leases .....	(12,846)	
Arbitrage Liability .....	<u>(103)</u>	<u>(2,413,339)</u>

Total Net Assets of Governmental Activities ..... \$ 9,247,635

The Notes to the Financial Statements are an integral part of this statement.

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**State of Utah**

**Statement Of Revenues, Expenditures, And Changes In Fund Balances  
Governmental Funds**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

	<b>Special Revenue</b>			
	<b>General</b>	<b>Uniform School</b>	<b>Transportation</b>	<b>Centennial Highway</b>
<b>REVENUES</b>				
Taxes:				
Sales and Use Tax .....	\$ 1,447,281	\$ —	\$ 29,701	\$ 4,841
Individual Income Tax .....	—	1,587,520	—	—
Corporate Tax .....	—	161,129	—	—
Motor and Special Fuels Tax .....	—	—	321,370	—
Other Taxes .....	187,397	15,799	7,796	—
Total Taxes .....	<u>1,634,678</u>	<u>1,764,448</u>	<u>358,867</u>	<u>4,841</u>
Other Revenues:				
Federal Contracts and Grants .....	1,524,832	287,709	191,105	42,753
Charges for Services/Royalties .....	182,090	1,682	20,783	—
Licenses, Permits, and Fees .....	17,745	4,310	60,755	18,719
Federal Mineral Lease .....	46,335	—	—	—
Federal Aeronautics .....	—	—	18,791	—
Intergovernmental .....	—	—	—	—
Investment Income .....	8,258	8,473	2,539	5,355
Miscellaneous and Other .....	124,422	6,923	19,452	—
Total Revenues .....	<u>3,538,360</u>	<u>2,073,545</u>	<u>672,292</u>	<u>71,668</u>
<b>EXPENDITURES</b>				
Current:				
General Government .....	151,281	—	—	—
Human Services and Youth Corrections .....	532,270	—	—	—
Corrections, Adult .....	176,624	—	—	—
Public Safety .....	122,830	—	—	—
Courts .....	97,348	—	—	—
Health and Environmental Quality .....	1,171,877	—	—	—
Higher Education – State Administration .....	34,891	—	—	—
Higher Education – Colleges and Universities .....	592,668	—	—	—
Employment and Family Services .....	362,931	—	—	—
Natural Resources .....	132,388	—	—	—
Community and Economic Development .....	88,731	—	—	—
Business, Labor, and Agriculture .....	55,583	—	—	—
Public Education .....	—	1,979,461	—	—
Transportation .....	—	—	552,262	203,877
Capital Outlay .....	—	—	—	—
Debt Service:				
Principal Retirement .....	—	—	—	—
Interest and Other Charges .....	—	—	—	—
Total Expenditures .....	<u>3,519,422</u>	<u>1,979,461</u>	<u>552,262</u>	<u>203,877</u>
Excess Revenues Over (Under) Expenditures .....	<u>18,938</u>	<u>94,084</u>	<u>120,030</u>	<u>(132,209)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
General Obligation Bonds Issued .....	—	—	45,400	95,285
Premium (Discount) on Bonds Issued .....	—	—	6,600	13,981
Refunding Bonds Issued .....	—	—	—	—
Payment of Current Bond Refunding .....	—	—	—	—
Payment to Refunded Bond Escrow Agent .....	—	—	—	—
Sale of Trust Lands .....	—	—	—	—
Transfers In .....	146,547	1,565	19,412	124,648
Transfers Out .....	(146,514)	(33,951)	(107,483)	(86,828)
Total Other Financing Sources (Uses) .....	<u>33</u>	<u>(32,386)</u>	<u>(36,071)</u>	<u>147,086</u>
Net Change in Fund Balances .....	18,971	61,698	83,959	14,877
Fund Balances – Beginning .....	368,025	182,219	130,920	305,357
Fund Balances – Ending .....	<u>\$ 386,996</u>	<u>\$ 243,917</u>	<u>\$ 214,879</u>	<u>\$ 320,234</u>

The Notes to the Financial Statements are an integral part of this statement.

<u>Permanent</u> <u>Trust</u> <u>Lands</u>	<u>Nonmajor</u> <u>Governmental</u> <u>Funds</u>	<u>Total</u> <u>Governmental</u> <u>Funds</u>
\$ —	\$ —	\$ 1,481,823
—	—	1,587,520
—	—	161,129
—	—	321,370
—	2,626	213,618
<u>0</u>	<u>2,626</u>	<u>3,765,460</u>
—	3,523	2,049,922
23,985	7,201	235,741
—	8,786	110,315
—	972	47,307
—	—	18,791
—	8,463	8,463
5,208	4,793	34,626
—	42,651	193,448
<u>29,193</u>	<u>79,015</u>	<u>6,464,073</u>
—	19,385	170,666
—	1,628	533,898
—	2,491	179,115
—	2,687	125,517
—	1,436	98,784
—	3,215	1,175,092
—	—	34,891
—	4,809	597,477
—	185	363,116
—	1,859	134,247
—	3,255	91,986
—	10,799	66,382
—	419	1,979,880
—	495	756,634
—	205,861	205,861
—	109,653	109,653
—	79,367	79,367
<u>0</u>	<u>447,544</u>	<u>6,702,566</u>
<u>29,193</u>	<u>(368,529)</u>	<u>(238,493)</u>
—	138,020	278,705
—	67,175	87,756
—	381,800	381,800
—	(150,000)	(150,000)
—	(279,369)	(279,369)
15,412	—	15,412
10	166,552	458,734
—	(57,057)	(431,833)
<u>15,422</u>	<u>267,121</u>	<u>361,205</u>
<u>44,615</u>	<u>(101,408)</u>	<u>122,712</u>
<u>360,376</u>	<u>441,191</u>	<u>1,788,088</u>
<u>\$ 404,991</u>	<u>\$ 339,783</u>	<u>\$ 1,910,800</u>

**State of Utah**

**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances —  
Governmental Funds To the Statement of Activities**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

Net Change in Fund Balances – Total Governmental Funds ..... \$ 122,712

The change in net assets reported for governmental activities in the Statement of Net Assets is different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. The primary government also constructs buildings for component units. When the buildings are completed they are “transferred” to component units and are reported as expenses in the Statement of Activities. This is the amount by which capital outlays \$451,981 exceeded depreciation \$(50,572) and buildings “transferred” to component units \$(15,207) in the current period. (See Note 8) ..... 386,202

In the Statement of Activities, only the gain on the sale of assets is reported, whereas in the governmental funds, the proceeds from the sales increase financial resources. Thus, the change in net assets differs from the change in fund balance by the cost of the assets sold. .... (2,591)

Net effect of revenues reported on the accrual basis in the Statement of Activities that do not provide current financial resources and thus are not reported as revenues in the funds until available. .... 19,222

Internal service funds are used by management to charge the costs of certain activities, such as insurance, information technology, and fleet operations, to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities. .... (4,537)

Bond proceeds and capital leases provide current financial resources to governmental funds by issuing debt which increases long-term liabilities in the Statement of Net Assets. Repayments of bond and capital lease principal are expenditures in the governmental funds, but reduce liabilities in the Statement of Net Assets: (See Note 10)

Bonds Issued .....	\$ (660,505)	
Premiums on Bonds Issued .....	(87,756)	
Payment to Refund Bonds .....	413,675	
Amount Deferred on Refunding .....	15,828	
Payment of Bond Principal .....	109,653	
Capital Lease Payments .....	2,180	(206,925)

Expenditures are recognized in the governmental funds when paid or due for: items not normally paid with available financial resources; interest on long-term debt unless certain conditions are met; and bond issue costs. However, the Statement of Activities is presented on the accrual basis and expenses and liabilities are reported when incurred, regardless of when financial resources are available or expenditures are paid or due. This adjustment combines the net changes of the following balances:

Postemployment Benefits Expenses .....	(445)	
Compensated Absences Expenses .....	2,081	
Arbitrage Interest Expense .....	(4)	
Accrued Interest on Bonds Payable .....	66	
Amortization of Bond Premiums .....	7,963	
Amortization of Amount Deferred on Refunding .....	(1,790)	
Deferred Bond Issue Costs .....	1,700	9,571

Change in Net Assets of Governmental Activities ..... \$ 323,654

The Notes to the Financial Statements are an integral part of this statement.

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Statement Of Net Assets  
Proprietary Funds

June 30, 2003

(Expressed in Thousands)

	Business-type Activities – Enterprise Funds			
	Student Assistance Programs	Unemployment Compensation Fund	Water Loan Programs	Nonmajor Enterprise Funds
<b>ASSETS</b>				
Current Assets:				
Cash and Cash Equivalents .....	\$ 84,973	\$ 415,508	\$ 74,164	\$ 72,913
Investments .....	267,640	—	—	183
Receivables:				
Accounts, net .....	8,189	37,697	226	8,452
Accrued Interest .....	17,356	—	4,036	2,428
Accrued Taxes, net .....	—	—	552	—
Notes/Loans/Mortgages, net .....	118,408	—	22,715	14,273
Due From Other Funds .....	—	—	159	2,454
Interfund Loans Receivable .....	—	—	—	20
Prepaid Items .....	2,154	—	—	60
Inventories .....	—	—	—	17,753
Total Current Assets .....	<u>498,720</u>	<u>453,205</u>	<u>101,852</u>	<u>118,536</u>
Noncurrent Assets:				
Restricted Investments .....	60,485	—	697	—
Investments .....	—	—	—	1,337
Notes/Loans/Mortgages Receivables, net .....	1,006,274	—	408,958	227,563
Accrued Interest Receivable .....	—	—	3,787	394
Deferred Charges .....	15,966	—	—	—
Interfund Loans Receivable .....	—	—	—	60
Capital Assets:				
Land .....	—	—	—	14,337
Buildings and Improvements .....	7,872	—	—	32,236
Machinery and Equipment .....	1,387	—	—	9,752
Construction in Progress .....	—	—	—	495
Less Accumulated Depreciation .....	(1,170)	—	—	(13,689)
Total Capital Assets .....	<u>8,089</u>	<u>0</u>	<u>0</u>	<u>43,131</u>
Total Noncurrent Assets .....	<u>1,090,814</u>	<u>0</u>	<u>413,442</u>	<u>272,485</u>
Total Assets .....	<u>1,589,534</u>	<u>453,205</u>	<u>515,294</u>	<u>391,021</u>
<b>LIABILITIES</b>				
Current Liabilities:				
Accounts Payable and Accrued Liabilities .....	9,500	758	435	11,370
Deposits .....	—	64	—	—
Due To Other Funds .....	—	2,744	72	14,116
Interfund Loans Payable .....	—	—	—	—
Deferred Revenue .....	1,629	—	86	1,475
Policy Claims Liabilities .....	—	5,668	—	—
Revenue Bonds Payable .....	4,578	—	1,580	917
Total Current Liabilities .....	<u>15,707</u>	<u>9,234</u>	<u>2,173</u>	<u>27,878</u>
Noncurrent Liabilities:				
Accrued Liabilities .....	4,133	—	—	—
Deferred Revenue .....	4,576	—	—	—
Policy Claims Liabilities .....	—	—	—	—
Revenue Bonds Payable .....	1,306,441	—	1,060	21,635
Interfund Loans Payable .....	—	—	—	—
Arbitrage Liability .....	51,768	—	—	—
Total Noncurrent Liabilities .....	<u>1,366,918</u>	<u>0</u>	<u>1,060</u>	<u>21,635</u>
Total Liabilities .....	<u>1,382,625</u>	<u>9,234</u>	<u>3,233</u>	<u>49,513</u>
<b>NET ASSETS</b>				
Invested in Capital Assets, Net of Related Debt .....	564	—	—	21,540
Restricted for:				
Unemployment Compensation and Insurance Programs .....	—	443,971	—	—
Loan Programs .....	126,931	—	189,413	30,797
Debt Service .....	—	—	23,035	—
Unrestricted (Deficit) .....	79,414	—	299,613	289,171
Total Net Assets .....	<u>\$ 206,909</u>	<u>\$ 443,971</u>	<u>\$ 512,061</u>	<u>\$ 341,508</u>

The Notes to the Financial Statements are an integral part of this statement.

<u>Total</u>	<u>Governmental Activities – Internal Service Funds</u>
\$ 647,558	\$ 62,014
267,823	—
54,564	2,730
23,820	—
552	—
155,396	—
2,613	11,809
20	—
2,214	1,516
17,753	3,983
<u>1,172,313</u>	<u>82,052</u>
61,182	—
1,337	—
1,642,795	—
4,181	—
15,966	—
60	2,478
14,337	17
40,108	8,287
11,139	184,092
495	1,532
(14,859)	(110,410)
<u>51,220</u>	<u>83,518</u>
<u>1,776,741</u>	<u>85,996</u>
<u>2,949,054</u>	<u>168,048</u>
22,063	9,876
64	166
16,932	6,044
—	20,764
3,190	1,159
5,668	10,860
7,075	40
<u>54,992</u>	<u>48,909</u>
4,133	—
4,576	—
—	32,799
1,329,136	970
—	22,862
51,768	—
<u>1,389,613</u>	<u>56,631</u>
<u>1,444,605</u>	<u>105,540</u>
22,104	82,508
443,971	3,445
347,141	2,478
23,035	—
668,198	(25,923)
<u>\$ 1,504,449</u>	<u>\$ 62,508</u>

**State of Utah**

**Statement Of Revenues, Expenses, And Changes In Fund Net Assets  
Proprietary Funds**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

	<b>Business-type Activities – Enterprise Funds</b>			
	<b>Student Assistance Programs</b>	<b>Unemployment Compensation Fund</b>	<b>Water Loan Programs</b>	<b>Nonmajor Enterprise Funds</b>
<b>OPERATING REVENUES</b>				
Sales and Charges for Services/Premiums .....	\$ 22,578	\$ 108,130	\$ 163	\$ 153,910
Fees and Assessments .....	3,665	—	14	3,378
Interest on Notes/Mortgages .....	46,151	—	8,798	4,946
Federal Reinsurance and Allowances/Reimbursements .....	13,555	62,844	—	—
Miscellaneous .....	1,291	—	—	114
Total Operating Revenues .....	<u>87,240</u>	<u>170,974</u>	<u>8,975</u>	<u>162,348</u>
<b>OPERATING EXPENSES</b>				
Administration .....	3,856	—	—	23,689
Purchases, Materials, and Services for Resale .....	—	—	—	90,279
Grants .....	—	—	6,468	817
Rentals and Leases .....	—	—	—	1,562
Maintenance .....	—	—	—	1,934
Interest .....	39,574	—	—	—
Depreciation .....	500	—	—	1,695
Student Loan Servicing and Related Expenses .....	22,084	—	—	—
Payment to Lenders for Guaranteed Claims .....	13,903	—	—	—
Benefit Claims and Unemployment Compensation .....	—	307,834	—	—
Supplies and Other Miscellaneous .....	6,948	—	405	3,047
Total Operating Expenses .....	<u>86,865</u>	<u>307,834</u>	<u>6,873</u>	<u>123,023</u>
Operating Income (Loss) .....	<u>375</u>	<u>(136,860)</u>	<u>2,102</u>	<u>39,325</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Investment Income .....	7,761	29,459	1,697	1,520
Federal Grants .....	—	—	13,540	2,107
Gain (Loss) on Sale of Capital Assets .....	—	—	—	—
Tax Revenues .....	—	—	2,065	115
Interest Expense .....	—	—	(201)	(683)
Refunds Paid to Federal Government .....	—	—	—	—
Other Revenues (Expenses) .....	(130)	—	44	920
Total Nonoperating Revenues (Expenses) .....	<u>7,631</u>	<u>29,459</u>	<u>17,145</u>	<u>3,979</u>
Income (Loss) before Transfers .....	8,006	(107,401)	19,247	43,304
Transfers In .....	—	—	1,582	15,039
Transfers Out .....	—	(2,369)	(2,808)	(35,681)
Change in Net Assets .....	8,006	(109,770)	18,021	22,662
Net Assets – Beginning .....	198,903	553,741	494,040	318,846
Fund Reclassified to Component Units .....	—	—	—	—
Net Assets – Beginning as Adjusted .....	198,903	553,741	494,040	318,846
Net Assets – Ending .....	<u>\$ 206,909</u>	<u>\$ 443,971</u>	<u>\$ 512,061</u>	<u>\$ 341,508</u>

The Notes to the Financial Statements are an integral part of this statement.

<u>Total</u>	<u>Governmental Activities – Internal Service Funds</u>
\$ 284,781	\$ 163,097
7,057	—
59,895	—
76,399	—
1,405	113
<u>429,537</u>	<u>163,210</u>
27,545	34,324
90,279	56,751
7,285	1,246
1,562	4,723
1,934	15,728
39,574	—
2,195	22,199
22,084	—
13,903	—
307,834	5,674
10,400	23,736
<u>524,595</u>	<u>164,381</u>
<u>(95,058)</u>	<u>(1,171)</u>
40,437	1,469
15,647	1,080
—	(2,009)
2,180	—
(884)	(52)
—	(521)
834	(669)
<u>58,214</u>	<u>(702)</u>
(36,844)	(1,873)
16,621	640
<u>(40,858)</u>	<u>(3,304)</u>
(61,081)	(4,537)
1,565,530	127,325
—	(60,280)
<u>1,565,530</u>	<u>67,045</u>
<u>\$ 1,504,449</u>	<u>\$ 62,508</u>

**State of Utah**

**Statement Of Cash Flows  
Proprietary Funds**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

	<b>Business-type Activities – Enterprise Funds</b>			
	<b>Student Assistance Programs</b>	<b>Unemployment Compensation Fund</b>	<b>Water Loan Programs</b>	<b>Nonmajor Enterprise Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from Customers/Loan Interest/Fees/Premiums ...	\$ 57,239	\$ 99,977	\$ 8,929	\$ 178,717
Receipts from Loan Maturities .....	264,804	—	28,805	15,411
Receipts Federal Reinsurance & Allowances/Reimburse ..	37,730	62,839	—	—
Receipts from State Customers .....	574	—	—	8,268
Student Loan Disbursements Received from Lenders .....	284,721	—	—	—
Student Loan Disbursements Sent to Schools/Lenders .....	(284,835)	—	—	—
Payments to Suppliers/Claims/Grants .....	(31,003)	(311,855)	(5,326)	(97,312)
Disbursements for Loans Receivable .....	(351,388)	—	(35,936)	(30,092)
Payments on Loan Guarantees .....	(22,075)	—	—	—
Payments for Employee Services and Benefits .....	(3,165)	—	—	(20,483)
Payments to State Suppliers .....	(755)	—	(998)	(1,005)
Payments of Sales, School Lunch, and Premium Taxes ....	—	—	—	(24,004)
Net Cash Provided (Used) by				
Operating Activities .....	<u>(48,153)</u>	<u>(149,039)</u>	<u>(4,526)</u>	<u>29,500</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Borrowings Under Interfund Loans .....	—	—	—	7,271
Repayments Under Interfund Loans .....	—	—	—	(8,945)
Receipts from Bonds, Notes, and Deposits .....	121,490	14	—	—
Payments of Bonds, Notes, Deposits, and Refunds .....	(36,110)	(6)	(1,495)	—
Interest Paid on Bonds, Notes, and Financing Costs .....	(28,323)	—	(91)	—
Federal Grants and Other Revenues .....	—	—	13,431	3,075
Restricted Sales Tax .....	—	—	4,046	115
Transfers In from Other Funds .....	—	—	1,582	14,191
Transfers Out to Other Funds .....	—	—	(2,808)	(34,358)
Net Cash Provided (Used) by				
Noncapital Financing Activities .....	<u>57,057</u>	<u>8</u>	<u>14,665</u>	<u>(18,651)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Borrowings Under Interfund Loans .....	—	—	—	—
Repayments Under Interfund Loans .....	—	—	—	—
Proceeds from Bond and Note Debt Issuance/Grants .....	—	—	—	9,484
Proceeds from Disposition of Capital Assets .....	129	—	—	—
Principal Paid on Debt and Contract Maturities .....	—	—	—	(539)
Acquisition and Construction of Capital Assets .....	(105)	—	—	(12,333)
Interest Paid on Bonds, Notes, and Capital Leases .....	—	—	—	(802)
Transfers In from Other Funds .....	—	—	—	742
Transfers Out to Other Funds .....	—	(2,369)	—	(1,323)
Net Cash Provided (Used) by				
Capital and Related Financing Activities .....	<u>24</u>	<u>(2,369)</u>	<u>0</u>	<u>(4,771)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Proceeds from the Sale and Maturity of Investments .....	537,121	—	3,256	—
Receipts of Interest and Dividends from Investments .....	7,724	29,459	1,713	1,536
Payments to Purchase Investments .....	(545,582)	—	(3,139)	—
Net Cash Provided (Used) by				
Investing Activities .....	<u>(737)</u>	<u>29,459</u>	<u>1,830</u>	<u>1,536</u>
Net Cash Provided (Used) – All Activities .....	8,191	(121,941)	11,969	7,614
Cash and Cash Equivalents – Beginning .....	76,782	537,449	62,195	65,299
Cash and Cash Equivalents – Ending .....	<u>\$ 84,973</u>	<u>\$ 415,508</u>	<u>\$ 74,164</u>	<u>\$ 72,913</u>

The Notes to the Financial Statements are an integral part of this statement.

<u>Total</u>	<u>Governmental Activities – Internal Service Funds</u>
\$ 344,862	\$ 31,947
309,020	—
100,569	—
8,842	139,084
284,721	—
(284,835)	—
(445,496)	(80,329)
(417,416)	—
(22,075)	—
(23,648)	(34,750)
(2,758)	(33,894)
(24,004)	—
<u>(172,218)</u>	<u>22,058</u>
7,271	—
(8,945)	—
121,504	—
(37,611)	(521)
(28,414)	—
16,506	1,080
4,161	—
15,773	561
(37,166)	(3,304)
<u>53,079</u>	<u>(2,184)</u>
0	2,916
0	(4,008)
9,484	—
129	3,687
(539)	(40)
(12,438)	(22,004)
(802)	(52)
742	79
(3,692)	—
<u>(7,116)</u>	<u>(19,422)</u>
540,377	—
40,432	1,469
(548,721)	—
<u>32,088</u>	<u>1,469</u>
(94,167)	1,921
741,725	60,093
<u>\$ 647,558</u>	<u>\$ 62,014</u>

Continues

**State of Utah**

**Statement Of Cash Flows  
Proprietary Funds**

**Continued**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

	<b>Business-type Activities – Enterprise Funds</b>			
	<b>Student Assistance Programs</b>	<b>Unemployment Compensation Fund</b>	<b>Water Loan Programs</b>	<b>Nonmajor Enterprise Funds</b>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>				
Operating Income (Loss) .....	\$ 375	\$ (136,860)	\$ 2,102	\$ 39,325
Adjustments to Reconcile Operating Income (Loss)				
Depreciation Expense .....	500	—	—	1,695
Interest Expense for Noncapital and Capital Financing .....	23,083	—	—	—
Miscellaneous Gains, Losses, and Other Items .....	3,966	—	—	1,097
Net Changes in Assets and Liabilities:				
Accounts Receivable/Due From Other Funds .....	2,789	(10,954)	178	(1,199)
Notes/Accrued Interest Receivables .....	(92,967)	—	(6,898)	(13,643)
Inventories .....	—	—	—	(748)
Prepaid Items .....	(199)	—	—	(17)
Accrued Liabilities/Due to Other Funds .....	13,301	796	92	3,292
Deferred Revenue/Deposits .....	999	—	—	(302)
Policy Claims Liabilities .....	—	(2,021)	—	—
Net Cash Provided (Used) by Operating Activities .....	<u>\$ (48,153)</u>	<u>\$ (149,039)</u>	<u>\$ (4,526)</u>	<u>\$ 29,500</u>
 <b>SCHEDULE OF NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES</b>				
Increase (Decrease) in Fair Value of Investments .....	\$ 726	\$ —	\$ 99	\$ 70
Investments Returned to the Federal Government .....	<u>(14,046)</u>	<u>—</u>	<u>—</u>	<u>—</u>
Total Noncash Investing, Capital, and Financing Activities .....	<u>\$ (13,320)</u>	<u>\$ 0</u>	<u>\$ 99</u>	<u>\$ 70</u>

The Notes to the Financial Statements are an integral part of this statement.

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<u>Total</u>	<u>Governmental Activities – Internal Service Funds</u>
\$ (95,058)	\$ (1,171)
2,195	22,199
23,083	—
5,063	—
(9,186)	1,550
(113,508)	91
(748)	124
(216)	859
17,481	3,465
697	(1,904)
<u>(2,021)</u>	<u>(3,155)</u>
<u>\$ (172,218)</u>	<u>\$ 22,058</u>

\$ 895	\$ 80
<u>(14,046)</u>	<u>—</u>
<u>\$ (13,151)</u>	<u>\$ 80</u>

State of Utah**Statement Of Fiduciary Net Assets  
Fiduciary Funds**

June 30, 2003

(Expressed in Thousands)

	<b>Pension Trust Funds</b>	<b>Investment Trust Fund</b>	<b>Private Purpose Trust Funds</b>	<b>Agency Funds</b>
<b>ASSETS</b>				
Cash and Cash Equivalents .....	\$ 749,303	\$ 2,251	\$ 27,961	\$ 84,206
Investments .....	13,858,730	3,929,294	511,634	12,274
Receivables:				
Accounts .....	21	—	5,112	26
Contributions .....	20,600	—	—	—
Investments .....	154,848	—	—	—
Accrued Interest .....	—	13,974	—	—
Accrued Assessments .....	—	—	8,563	—
Due From Other Funds .....	—	—	383	155
Land .....	1,779	—	247	—
Buildings and Improvements .....	10,715	—	4,493	—
Machinery and Equipment .....	2,974	—	198	—
Less Accumulated Depreciation .....	(10,341)	—	(978)	—
Total Assets .....	<u>14,788,629</u>	<u>3,945,519</u>	<u>557,613</u>	<u>\$ 96,661</u>
<b>LIABILITIES</b>				
Accounts Payable .....	307,068	—	657	—
Securities Lending Liability .....	1,418,572	—	—	—
Due To Other Funds .....	—	—	6,981	—
Due To Other Individuals or Groups .....	—	—	—	28,197
Due To Other Taxing Units .....	—	—	—	68,464
Deferred Revenue .....	—	—	337	—
Leave/Postemployment Benefits .....	1,594	—	—	—
Policy Claims Liabilities/Insurance Reserves .....	43,155	—	374,282	—
Mortgages Payable .....	73,460	—	—	—
Total Liabilities .....	<u>1,843,849</u>	<u>0</u>	<u>382,257</u>	<u>\$ 96,661</u>
<b>NET ASSETS</b>				
Held in trust for:				
Pension Benefits .....	11,460,455	—	—	
Deferred Compensation .....	1,484,325	—	—	
Pool Participants .....	—	3,945,519	—	
Individuals, Organizations, and Other Governments .....	—	—	175,356	
Total Net Assets .....	<u>\$ 12,944,780</u>	<u>\$ 3,945,519</u>	<u>\$ 175,356</u>	
Participant Account Balance Net Asset Valuation Factor ....		<u>1.001434</u>		

The Notes to the Financial Statements are an integral part of this statement.

**State of Utah**

**Statement Of Changes In Fiduciary Net Assets  
Fiduciary Funds**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

	<b>Pension Trust Funds</b>	<b>Investment Trust Fund</b>	<b>Private Purpose Trust Funds</b>
<b>ADDITIONS</b>			
Contributions:			
Member .....	\$ 202,102	\$ —	\$ 206,897
Employer .....	340,727	—	—
Court Fees and Fire Insurance Premiums .....	11,835	—	—
Total Contributions .....	<u>554,664</u>	<u>0</u>	<u>206,897</u>
Pool Participant Deposits .....	<u>—</u>	<u>5,688,743</u>	<u>—</u>
Investment Income:			
Net Increase (Decrease) in Fair Value of Investments .....	(1,471,447)	14,312	13,202
Interest, Dividends, and Other Investment Income .....	375,215	79,054	7,987
Less Investment Expenses .....	(25,424)	(100)	—
Net Investment Income .....	<u>(1,121,656)</u>	<u>93,266</u>	<u>21,189</u>
Transfers From Affiliated Systems .....	<u>15,420</u>	<u>—</u>	<u>—</u>
Other Additions:			
Escheats .....	—	—	10,355
Royalties and Rents .....	—	—	2,205
Fees, Assessments, and Revenues .....	—	—	66,715
Miscellaneous .....	—	—	6,009
Receipts from Primary Government .....	—	—	3,200
Total Other .....	<u>0</u>	<u>0</u>	<u>88,484</u>
Total Additions .....	<u>(551,572)</u>	<u>5,782,009</u>	<u>316,570</u>
<b>DEDUCTIONS</b>			
Pension Benefits .....	488,489	—	—
Refunds/Plan Distributions .....	97,414	—	—
Earnings Distribution .....	—	76,681	—
Pool Participant Withdrawals .....	—	5,006,457	—
Transfers To Affiliated Systems .....	15,420	—	—
Trust Operating Expenses .....	—	—	32,262
Distributions and Benefit Payments .....	—	—	42,416
Administrative and General Expenses .....	13,348	—	6,869
Total Deductions .....	<u>614,671</u>	<u>5,083,138</u>	<u>81,547</u>
Change in Net Assets Held in Trust for:			
Pension Benefits .....	(1,121,005)	—	—
Deferred Compensation .....	(45,238)	—	—
Pool Participants .....	—	698,871	—
Individuals, Organizations, and Other Governments .....	—	—	235,023
Net Assets – Beginning .....	<u>14,111,023</u>	<u>3,246,648</u>	<u>(59,667)</u>
Net Assets – Ending .....	<u>\$ 12,944,780</u>	<u>\$ 3,945,519</u>	<u>\$ 175,356</u>

The Notes to the Financial Statements are an integral part of this statement.

**State of Utah**

**Combining Statement Of Net Assets  
Component Units**

June 30, 2003

(Expressed in Thousands)

	<b>Utah Housing Corporation</b>	<b>Public Employees Health Program</b>	<b>University of Utah</b>	<b>Utah State University</b>
<b>ASSETS</b>				
Current Assets:				
Cash and Cash Equivalents .....	\$ 4,857	\$ 3,790	\$ 252,592	\$ 133,235
Investments .....	486,933	59,982	40,113	12,039
Receivables:				
Accounts, net .....	—	22,755	173,255	48,059
Notes/Loans/Mortgages/Pledges, net .....	13,547	—	10,267	12,064
Accrued Interest .....	7,517	1,060	2,330	—
Due From Primary Government .....	—	—	4,812	—
Prepaid Items .....	1,092	—	—	5,723
Inventories .....	—	—	23,440	3,025
Deferred Charges .....	—	—	12,338	—
Total Current Assets .....	<u>513,946</u>	<u>87,587</u>	<u>519,147</u>	<u>214,145</u>
Noncurrent Assets:				
Restricted Investments .....	70,370	—	230,252	34,510
Accounts Receivables, net .....	—	—	—	1,734
Investments .....	121,662	94,965	280,288	8,655
Notes/Loans/Mortgages/Pledges Receivables, net .....	805,407	—	27,840	8,049
Deferred Charges .....	14,805	—	19,633	—
Other Assets .....	—	—	—	—
Capital Assets (net of Accumulated Depreciation) .....	1,185	1,359	1,024,498	330,335
Total Noncurrent Assets .....	<u>1,013,429</u>	<u>96,324</u>	<u>1,582,511</u>	<u>383,283</u>
Total Assets .....	<u>1,527,375</u>	<u>183,911</u>	<u>2,101,658</u>	<u>597,428</u>
<b>LIABILITIES</b>				
Current Liabilities:				
Accounts Payable and Accrued Liabilities .....	42,653	7,929	101,499	33,229
Securities Lending Liability .....	—	17,523	—	—
Deposits .....	—	—	61,463	8,852
Due To Primary Government .....	—	645	13,765	249
Deferred Revenue .....	—	6,209	19,107	26,727
Policy Claims Liabilities .....	—	—	—	—
Current Portion of Long-term Liabilities (Note 10) .....	243,280	40,604	23,690	9,471
Total Current Liabilities .....	<u>285,933</u>	<u>72,910</u>	<u>219,524</u>	<u>78,528</u>
Noncurrent Liabilities:				
Accrued Liabilities .....	1,840	—	—	—
Deferred Revenue .....	—	—	—	572
Deposits .....	—	—	9,613	—
Long-term Liabilities (Note 10) .....	1,048,381	39,650	327,213	66,686
Total Noncurrent Liabilities .....	<u>1,050,221</u>	<u>39,650</u>	<u>336,826</u>	<u>67,258</u>
Total Liabilities .....	<u>1,336,154</u>	<u>112,560</u>	<u>556,350</u>	<u>145,786</u>
<b>NET ASSETS</b>				
Invested in Capital Assets, Net of Related Debt .....	1,185	1,359	692,717	280,754
Restricted for:				
Nonexpendable:				
Higher Education .....	—	—	207,450	48,355
Expendable:				
Higher Education .....	—	—	272,044	70,624
Debt Service .....	153,453	—	—	—
Insurance Plans .....	—	69,992	—	—
Other .....	—	—	—	—
Unrestricted .....	36,583	—	373,097	51,909
Total Net Assets .....	<u>\$ 191,221</u>	<u>\$ 71,351</u>	<u>\$ 1,545,308</u>	<u>\$ 451,642</u>

The Notes to the Financial Statements are an integral part of this statement.

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<b>Nonmajor Component Units</b>	<b>Total</b>
\$ 151,982	\$ 546,456
19,399	618,466
23,129	267,198
3,436	39,314
234	11,141
—	4,812
4,674	11,489
7,976	34,441
338	12,676
<u>211,168</u>	<u>1,545,993</u>
85,882	421,014
403	2,137
31,560	537,130
18,473	859,769
—	34,438
16,991	16,991
<u>677,705</u>	<u>2,035,082</u>
<u>831,014</u>	<u>3,906,561</u>
<u>1,042,182</u>	<u>5,452,554</u>
21,704	207,014
—	17,523
2,408	72,723
4,263	18,922
16,780	68,823
2,660	2,660
<u>16,228</u>	<u>333,273</u>
<u>64,043</u>	<u>720,938</u>
2,166	4,006
—	572
1,049	10,662
<u>97,706</u>	<u>1,579,636</u>
<u>100,921</u>	<u>1,594,876</u>
<u>164,964</u>	<u>2,315,814</u>
599,064	1,575,079
56,382	312,187
103,797	446,465
—	153,453
—	69,992
7,358	7,358
<u>110,617</u>	<u>572,206</u>
<u>\$ 877,218</u>	<u>\$ 3,136,740</u>

**State of Utah**

**Combining Statement Of Activities  
Component Units**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

	<b>Utah Housing Corporation</b>	<b>Public Employees Health Program</b>	<b>University of Utah</b>	<b>Utah State University</b>
Expenses .....	<u>\$ 78,968</u>	<u>\$ 342,815</u>	<u>\$ 1,657,328</u>	<u>\$ 392,875</u>
Program Revenues:				
Charges for Services:				
Tuition and Fees .....	—	—	117,109	71,037
Scholarship Allowances .....	—	—	(9,313)	(23,680)
Sales, Services, and Other Revenues (net of University of Utah patient services allowance of \$27,117) .....	85,556	346,869	1,064,906	55,702
Operating Grants and Contributions .....	—	7,017	317,377	171,848
Capital Grants and Contributions .....	—	—	28,052	12,130
Total Program Revenues .....	<u>85,556</u>	<u>353,886</u>	<u>1,518,131</u>	<u>287,037</u>
Net (Expenses) Revenues .....	<u>6,588</u>	<u>11,071</u>	<u>(139,197)</u>	<u>(105,838)</u>
General Revenues:				
State Appropriations .....	—	—	227,821	124,049
Unrestricted Investment Income .....	—	—	—	—
Permanent Endowments Contributions .....	—	—	7,174	985
Special Item: Technology Finance Corporation				
Liquidation Transfers .....	—	—	—	—
Total General Revenues and Special Item .....	<u>0</u>	<u>0</u>	<u>234,995</u>	<u>125,034</u>
Change in Net Assets .....	<u>6,588</u>	<u>11,071</u>	<u>95,798</u>	<u>19,196</u>
Net Assets – Beginning .....	184,633	—	1,466,294	432,446
Adjustments to Beginning Net Assets:				
Fund Reclassified from Internal Service Funds .....	—	60,280	—	—
Other Adjustments .....	—	—	(16,784)	—
Net Assets – Beginning as Adjusted .....	<u>184,633</u>	<u>60,280</u>	<u>1,449,510</u>	<u>432,446</u>
Net Assets – Ending .....	<u>\$ 191,221</u>	<u>\$ 71,351</u>	<u>\$ 1,545,308</u>	<u>\$ 451,642</u>

The Notes to the Financial Statements are an integral part of this statement.

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<b>Nonmajor Component Units</b>	<b>Total</b>
\$ 650,660	\$ 3,122,646
188,163	376,309
(34,651)	(67,644)
89,656	1,642,689
133,532	629,774
14,669	54,851
<u>391,369</u>	<u>2,635,979</u>
<u>(259,291)</u>	<u>(486,667)</u>
258,939	610,809
709	709
5,358	13,517
<u>(2,685)</u>	<u>(2,685)</u>
<u>262,321</u>	<u>622,350</u>
<u>3,030</u>	<u>135,683</u>
874,188	2,957,561
—	60,280
—	(16,784)
<u>874,188</u>	<u>3,001,057</u>
<u>\$ 877,218</u>	<u>\$ 3,136,740</u>

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the State of Utah conform in all material respects with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board. Preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

**A. Reporting Entity**

For financial reporting purposes, the State of Utah reporting entity includes the "primary government" and its "component units." The primary government includes all funds, agencies, boards, commissions, and authorities that are considered an integral part of the State's activities. The State's component units are legally separate organizations for which the State's elected officials are financially accountable.

The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and either: 1) the ability of the State to impose its will on that organization or; 2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the State. Where the State does not appoint a voting majority of an organization's governing body, GASB standards require inclusion in the reporting entity if an organization is fiscally dependent on the State or the relationship is such that it would be misleading to exclude it.

Except where noted below, the State's component units issue their own separate audited financial statements as special-purpose governments engaged only in business-type activities. These financial statements can be obtained from their respective administrative offices or from the Utah State Auditor's Office, 211 State Capitol, Salt Lake City, UT 84114.

Entities such as the local school districts and local authorities of various kinds that may only partially meet the criteria for inclusion in this report have not been included. (The State's support of the public education system is reported in the Uniform School Fund, a special revenue fund.)

**Blended Component Units**

Blended component units are entities which are legally separate from the State but which are so intertwined with the State that they are, in substance, the same as the State. They are reported as part of the primary government and blended into the appropriate funds.

Utah State Building Ownership Authority (blended with the primary government's debt service and capital projects funds) — The Authority was created by the Legislature as a body politic and corporate for the purpose of financing, owning, leasing and operating facilities to meet the needs of state government. It is comprised of three members: the Governor or designee, the State Treasurer and the Chair of the State Building Board. Separate financial statements are not required or issued for the Authority.

**Discrete Component Units**

Discretely presented component units are reported in a separate column and/or rows in each of the government-wide statements to emphasize that they are legally separate from the State. The Governor appoints at least a majority of the governing board members of each of the State's component units, subject in most cases to approval by the Senate. The Utah Housing Corporation is included in the reporting entity because of its ability to issue moral obligation debt of the State and low-income housing tax credits. The other component units are included in the reporting entity because under the criteria established by GASB, the State has the ability to impose its will on these organizations. The colleges and universities, the Public Employees Health Program and the Comprehensive Health Insurance Pool are included as component units due to the level of oversight provided by the State. The Governor-appointed board members of the remaining component units can be replaced at will.

The State's major discrete component units are:

- Utah Housing Corporation — The Corporation issues bonds to provide capital for housing and home mortgages, especially for low and moderate income families. Operations are financed from bond proceeds and from mortgage and investment interest and fees.
- Public Employees Health Program — This Program provides employee medical and other insurance services predominantly for agencies of the State. It also provides claims processing and insurance services for other public entities within Utah. In prior years, the Program was reported as an internal service fund of the State. However, the Program was reevaluated and is now considered more appropriately reported as a discrete component unit. The Program is administered by the Utah State Retirement Board.
- University of Utah and Utah State University — These universities are funded through state appropriations, tuition, federal grants, and private donations and grants. In addition to instruction, these universities provide research and other services. The operations of the University of Utah also include its hospital and clinics.

The State's nonmajor discrete component units are:

- Comprehensive Health Insurance Pool — The Pool is a nonprofit quasi-governmental entity established within the State Insurance Department. It provides access to health insurance coverage for residents of the State who are considered uninsurable.
- Heber Valley Historic Railroad Authority — The Authority is an independent state agency which maintains and operates a scenic and historic railroad in and around the Heber Valley. The Authority has a separate compilation report, but separate audited financial statements are not required or issued for it.
- Utah State Fair Corporation — This is a nonprofit public corporation that operates the State Fair Park and conducts the Utah State Fair and other various expositions and entertainment events. It receives state appropriations for operations and working capital.

- Utah Science Center Authority — The Authority is an independent state agency created to provide a means to foster the development of science, arts, tourism, and cultural and educational facilities. The Authority currently functions as an advisory board to other organizations. It had expended its net assets as of June 30, 2003, and is not expected to have any financial activity in the future. Separate audited financial statements are not required or issued for the Authority.
- Utah Technology Finance Corporation — This independent corporation encouraged and assisted in the growth of technological and small businesses. The Corporation's enabling legislation was repealed and the Corporation transferred its remaining liquidation proceeds to the State before the Corporation's final dissolution on June 30, 2003.
- Colleges and Universities — Weber State University, Southern Utah University, Salt Lake Community College, Utah Valley State College, Dixie State College of Utah, College of Eastern Utah, Snow College, and the College of Applied Technology. Separate audited financial statements are not required or issued for the College of Applied Technology; however, its significant branch campuses each issue separate audited financial statements.

#### Fiduciary Component Units

Utah Retirement Systems (pension trust funds) — Utah Retirement Systems administers pension funds for various public employee retirement systems and plans of the State and its political subdivisions. Utah Retirement Systems is an independent state agency subject to legislative and executive department budgetary examination and comment. The Utah State Retirement Board, a seven-member board is established by statute to administer the systems and plans, and to serve as investment trustees of the funds. Six members are appointed by the Governor with the advice and consent of the Senate, while the State Treasurer serves as the seventh member. Because of the State's trustee responsibilities for these systems and plans, GAAP requires them to be reported as pension trust funds of the primary government rather than discrete component units. In accordance with GAAP, fiduciary funds and component units that are fiduciary in nature are excluded from the government-wide financial statements.

#### Related Organization (Excluded from Financial Statements)

Workers' Compensation Fund — This fund is a nonprofit quasi-public corporation created by the Legislature for a public purpose that provides workers' compensation insurance to private and public employers. The Governor appoints six of the Fund's seven board of directors, but the State's financial accountability for the Fund does not extend beyond making the appointments.

### B. Government-wide and Fund Financial Statements

#### Government-wide Financial Statements

The Statement of Net Assets and Statement of Activities report information on all nonfiduciary activities of the primary government and its component units. Primary government activities are distinguished between *governmental* and *business-type* activities.

Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Net Assets presents the reporting entities' non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are restricted when constraints placed upon them are either externally imposed or are imposed by constitutional provisions or enabling legislation.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. The State does not allocate general government (indirect) expenses to other functions. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other revenues not meeting the definition of program revenues are reported as general revenues.

#### Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide statements. For governmental and proprietary funds financial statements, the emphasis is on major individual governmental and enterprise funds, with each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Internal service funds are also aggregated and reported in a separate column on the proprietary funds financial statements.

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

#### Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when the related liability is incurred, regardless of the timing of the cash flows. Nonexchange transactions, in which the State receives value without directly giving equal value in exchange, include taxes, grants, and donations. Tax revenue is recognized in the fiscal year in which the related sales, wages, or activity being taxed occurred. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been met.

#### Governmental Fund Financial Statements

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or expected to be collected soon enough thereafter to pay liabilities of the current period. For this purpose, the State generally considers taxes and other revenues to be available if the revenues are collected within 45 days after yearend. An exception to this policy is federal

grant revenues, which generally are considered to be available if collection is expected within 12 months after yearend.

Expenditures are generally recorded when the related liability is incurred, as under the accrual basis of accounting. However, expenditures for principal and interest on long-term debt are recorded when due or when amounts have been accumulated in the debt service fund for payments of interest to be made early in the following year. Also, expenditures and related liabilities for compensated absences, postemployment benefits, and claims and judgments are recorded only to the extent they have matured (come due for payment).

**Major Governmental Funds** — The State reports the following major governmental funds:

- **General Fund.** This fund is the principal operating fund of the State. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- **Uniform School Fund.** This special revenue fund accounts primarily for revenues and expenditures that support public elementary and secondary schools in the State.
- **Transportation Fund.** This special revenue fund accounts for revenues and expenditures associated with highway construction and maintenance.
- **Centennial Highway Fund.** This special revenue fund was created by the Legislature to account for specific highway projects.
- **Trust Lands Fund.** This is a permanent fund that accounts for land grants and the sale of such lands received from the federal *Enabling Act*. The principal in the fund is perpetual, with the earnings used primarily to support public education.

**Nonmajor Governmental Funds** — The State's nonmajor governmental funds include other special revenue funds, capital projects funds, and debt service funds. The nonmajor special revenue funds account for specific revenue sources that are legally restricted to expenditures for specific purposes. Examples include tobacco settlement monies, environmental activities, crime victim reparations and rural development programs. The capital projects funds account for the resources used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary funds. The debt service funds account for resources used for the payment of interest and principal on general long-term debt obligations.

### Proprietary Fund Financial Statements

The financial statements of the proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide financial statements described above. Proprietary funds include both enterprise and internal service fund types. Enterprise funds report the activities for which fees are charged to external users for goods or services. Internal service funds account for goods and services provided primarily to other agencies or funds of the State, rather than to the general public.

The proprietary funds follow all GASB pronouncements and all Financial Accounting Standards Board (FASB) pronouncements issued on or before November 30, 1989, except those that conflict with a GASB pronouncement.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Revenues and expenses not meeting this definition, such as subsidies and investment earnings, are reported as nonoperating.

**Major Enterprise Funds** — The State reports the following major enterprise funds in its proprietary fund statements:

- **Student Assistance Programs.** These programs make loans to, and purchase loans of, qualified students attending eligible higher education institutions. The programs also guarantee the repayment of student loans made by participating lenders to eligible students.
- **Unemployment Compensation Fund.** This fund pays claims for unemployment to eligible recipients.
- **Water Loan Programs.** This fund provides loans to local governments, water districts, and other entities for the purpose of upgrading water storage facilities and other related structures.

**Nonmajor Enterprise Funds** — The State's nonmajor enterprise funds include loan programs for communities, low-income housing, agricultural and other purposes; Alcoholic Beverage Control (state liquor stores); Utah Correctional Industries; State Trust Lands Administration; and the Utah Dairy Commission.

**Internal Service Funds** — The State also reports the internal service fund type in the proprietary funds statements. The activities accounted for in internal service funds include information technology, fleet operations, risk management, copy and mail services, debt collection, and property management. In the government-wide financial statements, internal service funds are included with governmental activities.

### Fiduciary Fund Financial Statements

The fiduciary funds account for assets held by the State in a trustee capacity or as an agent for other individuals or organizations. The fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The following fiduciary fund types are reported:

**Pension Trust Funds** — These funds account for the transactions, assets, liabilities, and fund equity of the retirement systems and plans administered by Utah Retirement Systems.

**Investment Trust Fund** — This fund is used to account for the investments related to external participants in the Utah State Public Treasurer's Investment Fund.

**Private Purpose Trust Funds** — These funds report resources of all other trust arrangements in which principal and income benefit individuals, private organizations or other governments. Examples

include the Utah Navajo Nation Trust, Unclaimed Property Trust, Employers' Reinsurance Trust, Petroleum Storage Tank Trust, and the Utah Education Savings Plan Trust.

**Agency Funds** — These funds account for assets held by the State as an agent for other governmental units, other organizations, or individuals. These funds include fines, forfeitures, tax collections, and withholding taxes for employees.

### Component Unit Financial Statements

The combining component unit financial statements are presented in order to provide information on each of the major component units included in the component unit's column of the government-wide statements. The component unit financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The information is presented in order to be consistent with the government-wide statements, and is less detailed than the presentation in each component unit's separately issued financial statements. The component units follow all GASB pronouncements, and all FASB pronouncements issued on or before November 30, 1989, except those that conflict with a GASB pronouncement. In addition, as allowed by GASB standards, the Public Employees Health Program has elected to apply all applicable FASB pronouncements issued after November 30, 1989, that do not conflict with GASB standards.

#### D. Fiscal Year Ends

All funds and discretely presented component units are reported using fiscal years which end on June 30, except the pension trust funds (fiduciary funds) and the Utah Dairy Commission (a nonmajor enterprise fund), which have fiscal years ending December 31.

#### E. Assets, Liabilities, and Net Assets/Fund Balances

##### Cash and Cash Equivalents and Investments

Cash and investment management in the State is administered by the State Treasurer in accordance with the Money Management Act, Section 51-7 of the *Utah Code*. The Act specifies the investments that may be made, which are only high-grade securities and, therefore, there is very little credit risk except in the most unusual and unforeseen circumstances. The investments include variable rate corporate notes and obligations of U.S. government agencies which base their rates on standard quoted money market indexes that have a direct correlation to the federal funds rate and, therefore, there is very little market risk because the investments follow the normal swings of interest rates. The Utah Housing Corporation and Public Employees Health Program (component units), and the Pension Trust Funds are exempt from the Act; however, they are governed statutorily by the prudent man rule. The Pension Trust Funds are invested in domestic and international equities and fixed income, corporate and government bonds, short-term securities, real estate and real estate mortgages, joint ventures, and venture capital.

- Cash equivalents are generally considered short-term, highly liquid investments with a maturity of three months or less from the purchase date. The Student Assistance Programs (enterprise fund) use a trustee for their long-term investing

needs, and they consider any cash and cash equivalents held by their trustee as investments.

- All cash deposited with the State Treasurer by state entities is maintained by the Treasurer in various pooled investment funds. The State Treasurer invests the deposited cash, including the cash float, in short-term securities and other investments. All interest revenue is allocated to the General Fund unless state law or trust agreements require allocations of interest to other funds. Funds authorized to receive interest earnings are segregated into separate investment pools, and interest is allocated based on cash balances in the pool.
- Investments (including cash equivalents) are under the control of the State Treasurer or other administrative bodies as determined by law. In certain instances, investments may be restricted by law or other legal instruments. Investments are presented at fair value. The fair value of investments is based on published prices and quotations from major investment brokers at current exchange rates, as available. For investments where no readily ascertainable fair value exists, management, in consultation with their investment advisors, have determined the fair values for the individual investments. Investments held as security deposits which are not held for investment purposes are carried at cost. The Utah Retirement Systems (pension trust funds) mortgages are valued on an amortized cost basis which approximates fair value, and the fair value of real estate investments has been estimated based on independent appraisals.
- The State's Unemployment Compensation Fund (enterprise fund) monies are required by the Social Security Act to be invested in the U.S. Department of Treasury, Bureau of Public Debt Unemployment Trust Fund (BPDUTF), which is not registered with the SEC. The fair value of the position in the BPDUTF is the same as the value of the BPDUTF shares.
- Utah Retirement Systems (pension trust funds) held two types of derivative financial instruments at yearend: futures and currency forwards. Futures contracts are traded on organized exchanges to minimize credit risk. Currency forwards are entered into in order to hedge the exposure to changes in foreign currency exchange rates on foreign currency dominated portfolio holdings. Utah Housing Corporation (major component unit) enters into various rate swap contracts in order to increase funding capabilities. The Corporation sells variable rate bonds and minimizes the inherent risk with the use of floating-to-fixed interest rate swap contracts. See Note 3 for additional information about derivatives.

##### Receivables

Accounts receivables in the governmental and business-type activities consist mainly of amounts due from the Federal Government, customers, and others. Receivables from the Federal Government are reasonably assured; accordingly, no allowance for uncollectible accounts has been established.

Notes/mortgages receivable for governmental and business-type activities are primarily long-term loans for local governments and agricultural development, home mortgages, and individual student loans. The interest rates on the loans vary but are generally lower than market rates and, in some cases, are non-interest bearing.

Student loans in the Student Assistance Programs (business-type activities) are fixed and variable rate federally insured loans. Student loans are insured at 95 to 100 percent of their principal balance depending on the date disbursed.

Accrued taxes include receivables for taxpayer-assessed taxes where the underlying exchange has occurred in the period ending June 30 or prior, net of applicable estimated refunds and allowances.

Note 5 provides a disaggregation of governmental and business-type receivables, including a breakout of current/noncurrent balances and established allowances.

### **Inventories and Prepaid Items**

Proprietary funds and component units inventories are valued at the lower of cost or market. Cost evaluation methods include first-in-first-out (FIFO), last-in-first-out (LIFO), average cost, weighted average, weighted moving average, and retail inventory method.

Governmental fund inventories are recorded as expenditures when purchased except for the following which are recorded as expenditures when consumed: inventories for the Transportation Fund, and food stamps coupon inventories in the General Fund. Transportation Fund inventories are valued using a weighted average cost.

Prepaid items related to governmental funds are immaterial and recorded as expenditures in the governmental funds financial statements when paid.

### **Capital Assets**

Capital assets, which include land, buildings, equipment, and infrastructure (roads, bridges, drainage systems, lighting systems, and similar items), are reported in the applicable governmental or business-type activities columns, or in the component units column on the government-wide Statement of Net Assets. Capital assets of proprietary funds and fiduciary funds are also recorded in their respective fund statements. Capital assets are defined by the State as assets, which cost \$5 thousand or more when acquired and have an estimated useful life greater than one year. Purchased or constructed capital assets are recorded at cost or at estimated historical cost where historical cost is not available. Donated fixed assets are valued at their estimated fair value at the date of donation.

Capital assets purchased by governmental funds are recorded as expenditures in the governmental fund financial statements. Interest expense for capital asset construction related to governmental activities is not capitalized. Interest expense incurred during construction of capital facilities related to business-type activities and component units is immaterial and is not capitalized in all cases.

Buildings, equipment, and other depreciable assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Years</u>
Equipment	3-15
Aircraft and Heavy Equipment	5-30
Buildings and Improvements	30-40
Land Improvements	5-20
Infrastructure	15-80

As provided by GASB standards, the State has elected to use the "modified approach" to account for infrastructure assets (roads and bridges) maintained by the State's Department of Transportation. Under this approach, depreciation expense is not recorded and only improvements which expand the capacity or efficiency of an infrastructure asset are capitalized. Using this approach requires the State to: 1) maintain an inventory of the assets and perform periodic condition assessments; 2) estimate each year the annual amount to maintain and preserve the assets at the condition level set by the State; and 3) document that the assets are being preserved approximately at or above the condition level set by the State.

Most works of art and historical treasures are not capitalized or depreciated. These assets are held for public exhibition, education, or research rather than financial gain. These assets are also protected, unencumbered, and preserved and subject to policies requiring the proceeds from sales of collection items to be used to acquire other collection items. The State's assets of this nature include the State Fine Art Collection, photographs, prints, paintings, historical documents and artifacts, monuments, statues, and paleontological and archaeological collections.

### **Accrued Liabilities**

Accrued liabilities include the liability for employee payrolls and liabilities accruing over time where demand for payment is due shortly after fiscal yearend. See Note 6 for additional information about accrued liabilities.

### **Deferred Revenue**

In the government-wide statements, proprietary fund statements, and fiduciary fund statements, deferred revenue is recorded when cash or other assets are received prior to being earned. In the governmental fund statements, deferred revenue is recorded when revenue is either unearned or unavailable. Deferred revenues for the Student Assistance Programs (enterprise fund) are primarily guarantee fees which are recognized as income over a period of ten years using the sum-of-the-years-digits method.

### **Policy Claims Liabilities**

Policy claims liabilities are for insurance claims incurred prior to the reporting date and are based on actuarial estimates. Policy claims liabilities for Unemployment Insurance are for claims filed as of the reporting date.

### **Long-term Liabilities**

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the bonds outstanding method or straight-line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges (assets).

In the governmental fund financial statements, bond premiums and discounts, as well as bond issuance costs, are recognized during the

current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

The *Tax Reform Act of 1986* requires governmental entities issuing tax-exempt bonds to refund to the U.S. Treasury interest earnings on bond proceeds in excess of the yield on those bonds. Governmental entities must comply with arbitrage rebate requirements in order for their bonds to maintain tax-exempt status. Entities are required to remit arbitrage rebate payments to the federal government at least once every five years over the life of the bonds. Some State of Utah bonds may be exempt from the rebate requirements if they meet certain statutory exceptions per the regulations.

Arbitrage liability is treated as an expense in the government-wide Statement of Net Assets and the proprietary fund financial statements when the liability is recognized. Arbitrage liability is recorded as an expenditure in the governmental funds financial statements when the liability is due. At June 30, 2003, the total estimated arbitrage rebate liability in the Student Assistance Programs (enterprise fund) was \$52.884 million, of which \$48.413 million represents yield reduction payments and \$4.471 million represents the estimated liabilities for non-purpose interest. Other arbitrage liabilities are immaterial.

#### Compensated Absences and Leave/Postemployment Benefits

Employees' vacation leave is accrued at a rate of four hours every two weeks for the first five years of employment, and grows to a rate of seven hours every two weeks after 20 years of employment. There is no requirement to use vacation leave, but a maximum of 40 days may be carried forward at the beginning of each calendar year. Unused vacation leave is paid to employees upon termination.

Employees earn sick leave at a rate of four hours for each two week period, with no limit to the amount that can be accumulated. The State does not reimburse employees for unused sick leave upon termination except employees eligible for retirement. Sick leave is expended when used. At retirement, for participating agencies, the State will pay an employee up to 25 percent of the employee's accumulated sick leave and will pay for premiums to maintain health and life insurance coverage for up to five years or until the employee turns age 65, whichever comes first. The employee may use any remaining sick leave balances to acquire health insurance to age 65, and since fiscal year 1999, health insurance for the employee's spouse until they reach age 65, and Medicare supplement insurance after age 65 for both the employee and their spouse. An estimate of the liability for the above leave and retirement benefits has been recorded in the governmental activities column of the government-wide Statement of Net Assets.

The State maintains compensated absences and postemployment benefit pools within the General Fund, Uniform School Fund, and Transportation Fund. The ongoing payments from the pools are provided by charges to agency budgets as benefits are earned. Vacation leave taken as time off is paid from current budgets when used. Payment of leave balances at termination and payment of postemployment benefits are made from the compensated absences and postemployment benefit pools. Proprietary funds and private

purpose trust funds of the primary government also participate in the pools and have no liability for leave or postemployment benefits once their contributions to the pools have been made.

The total liability of the governmental activities for vacation leave and postemployment benefits is recorded in the government-wide Statement of Net Assets. However, in accordance with GAAP, the liability is not recorded in the governmental funds financial statements. See Notes 10 and 18 for additional information about the liability.

Compensatory time for overtime worked may be earned up to a maximum of 80 hours. Any overtime exceeding 80 hours is paid when earned. In accordance with GAAP, compensatory time is expended when the leave is taken in governmental funds, but is expensed when earned for budgetary purposes.

Vacation earnings, sick leave earnings, and postemployment benefits policies vary slightly among component units and from the primary government's policies. Vacation leave is expended when earned and sick leave is expended when used.

#### Net Assets/Fund Balances

The difference between assets and liabilities is "Net Assets" on the government-wide, proprietary fund, and fiduciary funds financial statements, and "Fund Balance" on the governmental fund financial statements.

In the governmental fund financial statements, fund balances are classified as reserved, designated, or unreserved. Reserves represent those portions of fund balance not appropriate for expenditure or legally segregated for a specific future use. Designated fund balances represent tentative plans for future use of financial resources.

#### F. Revenues and Expenditures/Expenses

When an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available, it is the State's general policy to use restricted resources first. However, the State has some programs that are funded by appropriations from both unrestricted resources and resources required by law to be deposited in a specific subfund for a specific purpose (which may include restricted resources). In those instances, it is the State's policy to expend those resources proportionally based on the amounts appropriated from each source.

#### Grants

Federal grants and assistance awards made on the basis of entitlement periods are recorded as revenues when entitlement occurs. All federal reimbursement-type grants are recorded as revenues when the related allowable expenditures are incurred and all applicable eligibility requirements are met.

Federal grants include nonmonetary transactions for food and other commodities, and food stamps. Commodities revenue and expenditures are valued at their federally reported value. Commodity inventories at yearend are immaterial. For the fiscal

year ended June 30, 2003, the State reported revenue and expenditures of \$92.893 million for food assistance programs and \$6.944 million for commodities in the General Fund, and \$12.2 million for commodities in the Uniform School Fund (special revenue fund).

### Investment Income

Investment income includes interest, dividends and other earnings, and the change in fair value of investments. Negative investment income is reported where the decrease in the fair value of investments due to market conditions exceeded the other components of investment income.

In accordance with state law, interest and dividend income from investments in the Trust Lands permanent fund and the Tobacco Endowment Fund (nonmajor governmental fund) is assigned to and reported directly in the Uniform School Fund and the General Fund, respectively. One half of the applicable income reported in the General Fund is then transferred back into the Tobacco Endowment Fund to increase the principal in the fund as required by state law.

### Retirement and Employee Benefit Costs

Most state employees participate in a pension system and/or plan administered by Utah Retirement Systems. Contributions collected for the pension systems and plans and the retirement benefits paid are both accounted for in the Pension Trust Funds. All costs for pension, health, and federal social security contributions in governmental fund types are reported as expenditures in the appropriate function. Benefit costs applicable to proprietary fund types are reflected as expenses in the proprietary funds.

## G. Interfund Transactions

### Government-wide Financial Statements

**Interfund Activity** — In general, eliminations have been made to minimize the double-counting of internal activity, including internal service fund type activity. However, interfund services, provided and used between different functional categories, have not been eliminated in order to avoid distorting the direct costs and program revenues of the applicable functions. Operating transfers between governmental and business-type activities are reported at the net amount.

**Interfund Balances** — Interfund receivables and payables have been eliminated from the government-wide Statement of Net Assets, except for the residual amounts due between governmental and business-type activities.

### Governmental Fund Financial Statements

**Interfund Activity** — Interfund transactions for goods sold or services rendered for a price approximating their external exchange value, and employee benefit contributions are accounted for as revenues and expenditures/expenses in the funds involved.

Transfers are used to report flows of cash (or other assets) between funds without equivalent flows of assets in return or a requirement

for repayment. The State's transfers are based on legislative appropriations or other legal authority. Transfers are presented in Note 13.

## NOTE 2. BEGINNING NET ASSET ADJUSTMENTS

As discussed in Note 1.A, the Public Employees Health Program (PEHP) was reevaluated and is now reported as a discrete component unit. It was previously reported as an internal service fund. As a result of this change, a reclassification of \$60.28 million was made to reduce beginning net assets of internal service funds and increase beginning net assets of component units. PEHP amounts included in the governmental activities on the prior year Statement of Net Assets and Statement of Activities included the following: \$158.873 million total assets; \$98.593 million total liabilities; \$152.535 million total revenues; and, \$139.482 million total expenses.

Adjustments to beginning net assets of governmental activities reported on the Statement of Net Assets resulted in a net increase of \$117.753 million. The adjustments increased infrastructure and construction-in-progress capital assets for prior year payments that should have been capitalized rather than expensed. The adjustments also reduced the recorded amount of a building and made miscellaneous corrections to project costs included in construction-in-progress. Had these changes been made in the prior year, the effect on governmental activities on the prior year Statement of Activities would have been as follows: \$131.615 million reduction in expenses, and \$13.862 million reduction in beginning net assets. The effects of these adjustments on beginning amounts reported for each component of capital assets is described in Note 8. Also, the method of classifying the net asset balances on the government-wide Statement of Net Assets was adjusted to more accurately match assets with their associated debt. The impact of this classification change on prior year net assets of governmental activities would have been to increase unrestricted net assets and decrease invested in capital assets, net of related debt by \$95.785 million.

An adjustment was made to reduce beginning net assets of the University of Utah (component unit) by \$16.784 million for construction of a building that was determined not to be an asset of the University.

## NOTE 3. DEPOSITS AND INVESTMENTS

Listed below is a summary of the deposit and investment portfolio that represents the cash and cash equivalents and investments on the June 30, 2003, balance sheet. Investing is governed by the prudent man rule, in accordance with the Money Management Act, Section 51-7, Utah Code Annotated, 1953, as amended. Except certain repurchase agreements, all securities of the primary government purchased or held and all evidence of deposits and investments must be in the custody of the State, or may be held by an agent in the State's name. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of investment securities.

### A. Deposits

At June 30, 2003, the carrying amount of the State's deposits for the primary government was \$593.911 million and \$109.141 million for

the component units. At June 30, 2003, the bank balance was \$75.067 million and \$127.268 million for the primary government and component units, respectively. Of the bank balance for the primary government, \$3.449 million was covered by the Federal Deposit Insurance Corporation (FDIC) or by collateral held by the State's agent in the name of the State. Of the bank balance for the component units, \$3.572 million was covered by the FDIC or by collateral held by their agent in the name of the component unit. The remaining deposits for the primary government and component units were uninsured and uncollateralized and were held by various financial institutions. The State of Utah does not require collateral on deposits. However, the State Commissioner of Financial Institutions monitors financial institutions monthly and establishes limits for the deposit of public money at individual financial institutions.

## B. Investments

Statutes authorize the State to invest in negotiable and non-negotiable certificates of deposit; repurchase and reverse repurchase agreements; commercial paper; bankers' acceptances; obligations of the U.S. Treasury and certain agencies of the U.S. Government;

corporate obligations; bonds, notes, and other evidence of indebtedness of political subdivisions of the State; shares or certificates in open-end managed money market mutual funds; and various other investments. Authorized investments are subject to certain restrictions. Certain state agencies and component units are also allowed by statute to invest in investment contracts, equity securities, real estate, and other investments. In addition to investments authorized by statute, bond proceeds are invested in other investments in accordance with the applicable bond resolutions. Investment types for Pension Trust Funds and certain other funds and component units are not restricted by state statute.

The following table provides information about the credit and market risks associated with the State's investments. Category 1 includes investments that are insured or registered, or for which the securities are held by the State or its agent in the State's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the State's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty or by its trust department or agent, but not in the State's name.

### Credit and Market Risks of Investments – Primary Government (Expressed in Thousands)

	Category			Fair Value
	1	2	3	
Repurchase Agreements .....	\$ —	\$ 183	\$ 59,774	\$ 59,957
U.S. Government Securities .....	495,294	4,132	—	499,426
Negotiable Certificates of Deposit .....	165,285	—	—	165,285
Commercial Paper .....	2,985	—	—	2,985
Corporate Bonds and Notes.....	7,541,538	—	—	7,541,538
Equity Securities .....	5,992,166	—	—	5,992,166
Total .....	<u>\$ 14,197,268</u>	<u>\$ 4,315</u>	<u>\$ 59,774</u>	14,261,357
Mutual and Escrow Funds.....				2,231,451
Investment Contracts.....				57,035
Investment in U.S. Treasury Investment Pool.....				405,095
Component Units Investment in Primary Government's Investment Pool .....				(477,894)
Real Estate.....				467,429
Real Estate Mortgages.....				3,984
Real Estate Joint Ventures .....				657,747
Venture Capital.....				761,986
Investments Held by Broker-Dealers Under Securities Lending Program:				
U.S. Government Securities .....				473,739
Equity Securities .....				768,499
Corporate Bonds and Notes.....				138,925
Securities Lending Short-term Collateral Investment Pool.....				1,418,572
Total Investments .....				<u>\$ 21,167,925</u>

The Pension Trust Funds own approximately 61 percent of the investments that are in Category 1.

**Credit and Market Risks of Investments – Component Units**  
(Expressed in Thousands)

	Category			Fair Value
	1	2	3	
Repurchase Agreements .....	\$ —	\$ —	\$ 20,226	\$ 20,226
U.S. Government Securities.....	208,874	197,430	19,637	425,941
Negotiable Certificates of Deposit.....	1,765	—	—	1,765
Corporate Bonds and Notes .....	29,538	827	11,734	42,099
Equity Securities.....	20,729	12,891	13,829	47,449
Municipal and Public Utility Bonds .....	558	—	1,272	1,830
Total.....	<u>\$ 261,464</u>	<u>\$ 211,148</u>	<u>\$ 66,698</u>	539,310
Mutual and Escrow Funds .....				602,360
Investment Contracts .....				349,430
Investment in Primary Government's Investment Pool .....				477,894
Real Estate .....				3,552
Investments Held by Broker-Dealers Under Securities Lending Program:				
Equity Securities.....				23,856
Securities Lending Short-term Collateral Investment Pool .....				17,523
Total Investments.....				<u>\$ 2,013,925</u>

### C. Securities Lending

The Utah Retirement Systems (pension trust funds) and the Public Employees Health Program (component unit) participate in security lending programs as authorized by their Boards. The types of securities lent are U.S. government securities, equity securities, and corporate bonds and notes. Under these programs, securities are transferred to an independent broker or dealer in exchange for collateral in the form of cash, government securities, and irrevocable bank letters of credit equal to 102 percent of the market value of the domestic securities on loan and 105 percent of the market value of the international securities on loan, with a simultaneous agreement to return the collateral for the same securities in the future. There are no restrictions on the amount of loans that can be made. For both state entities, their custodial bank is the agent for its securities lending program. Securities under loan are maintained in both state entities' financial records and are classified in the following summary of custodial risk. Corresponding liabilities for collateral received are recorded at the fair value.

At yearend neither the Utah Retirement Systems nor Public Employees Health Program had any credit risk exposure to borrowers because the collateral exceeded the amount borrowed. The securities on loan at yearend for the entities were \$1.381 billion and \$23.856 million, respectively, and the collateral received for those securities on loan was \$1.419 billion and \$24.543 million, respectively, with carrying amount and fair value being the same. Under the terms of the lending agreement, both state entities are indemnified against loss should the lending agent be unable to recover borrowed securities and distributions due to borrower insolvency or failure of the lending agent to properly evaluate the creditworthiness of the borrower. In addition, they are indemnified against loss should the lending agent fail to demand adequate and appropriate collateral on a timely basis. All securities loaned can be

terminated on demand by either the state entity or the borrower. Cash collateral is invested in the lending agent's short-term investment pool. The short-term investment pool guidelines specify that a minimum of 20 percent of the invested cash collateral is to be available each business day and that the dollar weighted average maturity of holdings should not exceed 60 days. The relationship between the maturities of the short-term investment pool and each of the state entities' loans is affected by the maturities of the securities loans made by other entities that use the agent's pool, which the state entities cannot determine. Since the securities lending collateral is in a pool maintained by the custodial bank, the state entities do not have the ability to pledge or sell the securities, and it is not necessary to report the total income and expenses of securities lending.

### D. Derivative Financial Instruments

#### Utah Retirement Systems

The Utah Retirement Systems (pension trust funds) invests in derivative financial investments as authorized by Board policy. The derivatives held by the Systems are reported at their fair values on the statement of net assets and are not subject to the disclosures now required by GASB Technical Bulletin No. 2003-1. As of yearend, the Systems had three types of derivative financial instruments: futures, currency forwards, and options.

Futures represent commitments to purchase (asset) or sell (liability) securities or money market instruments at a future date and at a specific price. Futures contracts are traded on organized exchanges (exchange traded), thereby minimizing the Systems' credit risk. The net change in the futures contract value is settled daily in cash with the exchanges. Net gains or losses resulting from the daily settlements are included with trading account securities gains

(losses) in the Statement of Changes in Net Assets. At yearend the Systems' investments had the following futures balances (expressed in millions):

	<b>Value Covered By Contract</b>
Long-equity futures.....	\$ 91.832
Short-equity futures.....	\$ (37.303)
Long-debt securities futures.....	\$ 148.482
Short-debt securities futures.....	\$ (255.009)

Currency forwards represent forward foreign exchange contracts that are entered into in order to hedge the exposure to changes in foreign currency exchange rates on the foreign currency dominated portfolio holdings. A forward foreign exchange contract is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. The gain or loss arising from the difference between the original contracts and the closing of such contracts is included in net realized gains or losses on foreign currency related transactions. At yearend the Systems' investments included the following currency forwards balances (expressed in millions):

Currency forwards ( <i>pending foreign exchange purchases</i> ) .....	\$ 547.130
Currency forwards ( <i>pending foreign exchange sales</i> ) .....	\$ (544.384)

Options represent or give buyers the right, but not the obligation, to buy or sell an asset at a preset price over a specific period. The option's price is usually a small percentage of the underlying asset's value. As a writer of financial options, the Systems receives a premium at the outset of the agreement and bears the risk of an unfavorable change in the price of the financial instrument underlying the option. As a purchaser of financial options, the Systems pay a premium at the outset of the agreement and the counterparty bears the risk of an unfavorable change in the price of

the financial instrument underlying the option. At yearend the Systems' investments had the following options balances (expressed in thousands):

	<b>Value Covered By Contract</b>
Cash and cash equivalent purchased put options .....	\$ (486)
Cash and cash equivalent purchased call options.....	\$ (665)
Fixed income written put options.....	\$ (258)
Fixed income written call options.....	\$ (2,245)

**Utah Housing Corporation**

The following are disclosures for derivative financial instruments held by Utah Housing Corporation (major component unit) as required by GASB Technical Bulletin No. 2003-1.

**Objective** — In order to protect against the potential of rising interest rates, the Corporation has entered into 34 separate pay-fixed, receive-variable interest rate swaps as of June 30, 2003. The cost of these swaps is less than what the Corporation would have paid to issue fixed rate debt. The Corporation's swaps are all similar in nature and summary information is included in this report. More detailed information about each swap is included in the Corporation's separately issued financial statements.

**Terms, Fair Values, and Credit Risk** — The terms, including the fair values and credit ratings of the outstanding swaps as of June 30, 2003, are summarized below. The notional amounts of the swaps match the principal amounts of the associated debt at the time of issuance. Except as discussed under rollover risk, the Corporation's swap agreements contain scheduled reductions to outstanding notional amounts that are expected to approximately follow scheduled or anticipated reductions in the associated bonds payable.

**Utah Housing Corporation  
Terms, Fair Values, and Credit Risk  
June 30 2003  
(Expressed in Thousands)**

Outstanding Notional Amount	Issue Dates	Fixed Rate Paid by the Corporation	Variable Rate Received from Counterparty	Fair Values	Swap Termination Dates
\$ 106,350	2000–2002	4.640% to 7.760%	LIBOR* plus .15%	\$ (15,800)	2006–2019
\$ 252,780	2000–2003	3.939% to 5.610%	BMA** plus .27%	\$ (40,798)	2018–2027

\* London Interbank Offered Rate  
\*\* The Bond Market Association Municipal Swap Index

**Fair Values** — Because interest rates have declined, all swaps had a negative fair value to the Corporation as of June 30, 2003. The negative fair values are a function of declining interest rates and the remaining term on the swap contracts. Because the coupons on the Corporation's variable rate bonds adjust to changing interest rates, the bonds do not have corresponding fair value increases. However, bond proceeds were used to acquire fixed rate mortgage loans, which support the fixed payer rate on the swaps. Although these mortgage loans do have higher than current market interest rates, they have not been adjusted for fair value on the financial statements.

The fair values of the swap contracts were estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the swaps.

**Credit Risk** — As of June 30, 2003, the Corporation was not exposed to credit risk on any of its outstanding swaps because the swaps had negative fair values. However, should interest rates change and the fair values of the swaps become positive, the Corporation would be exposed to credit risk in the amount of the derivatives' fair value. The Corporation executes swap transactions with one counterparty, Lehman Brothers Financial Products, Inc. That Counterparty is rated AAA/Aaa.

**Basis Risk** — The Corporation's tax-exempt variable-rate bond coupon payments are equivalent to the BMA rate. Its taxable variable-rate bond coupon payments are equivalent to the LIBOR rate. The Corporation is therefore not exposed to basis risk except as disclosed below under the tax risk.

**Tax Risk** — Nineteen of the Corporation's BMA based swaps are exposed to basis risk should Congress or other federal branches of government propose or pass legislation (a "Tax Event"), that causes the relationship between LIBOR and BMA to exceed 75 percent for a continuous period of 180 days. If these two triggers occur, the result would be that the swap provider would pay the Corporation 68 percent of the LIBOR rate regardless of what the BMA rate is. As of June 30, 2003, no "Tax Event" has occurred.

**Termination Risk** — The Corporation or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the contract.

**Rollover Risk** — The Corporation is exposed to rollover risk on swaps that mature or may be terminated prior to the maturity of the associated debt. When these swaps terminate, or in the case of the termination option, the Corporation will not realize the synthetic rate offered by the swaps on the underlying debt issues. As of June 30, 2003, the Corporation's swap termination dates ranged from 7 to 24 years prior to the maturity dates of the associated debt.

#### NOTE 4. INVESTMENT POOL

The Utah State Treasurer's Office operates the Public Treasurer's Investment Fund (PTIF) investment pool. The PTIF is available for investment of funds administered by any Utah public treasurer. Participation is not required and no minimum balance or minimum/maximum transaction is required. State agencies and funds that are authorized to earn interest also invest in the PTIF as an internal investment pool. No separate report as an external investment pool has been issued for the PTIF.

The PTIF is not registered with the SEC as an investment company. The PTIF is authorized and regulated by the Money Management Act, Section 51-7, *Utah Code Annotated, 1953*, as amended. The Act establishes the Money Management Council which oversees the activities of the State Treasurer and the PTIF. The Act details the investments that are authorized which are high-grade securities and, therefore, there is very little credit risk except in the most unusual and unforeseen circumstances. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments.

The PTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses, net of administration fees, of the PTIF are allocated to participants on the ratio of the participant's share to the total funds in the PTIF based on the participant's average daily balance. The PTIF allocates income and issues statements on a monthly basis. Twice a year, at June 30 and December 31, which are the accounting periods for public entities, the investments are valued at fair value and participants are informed of the fair value valuation factor that enables them to adjust their statement balances to fair value.

The PTIF condensed financial statements, inclusive of external and internal participants for the fiscal year ended June 30, 2003, are as follows:

*(Table presented on next page)*

**Public Treasurer's Investment Fund**  
**Statement of Net Assets**  
**June 30, 2003**  
*(Expressed in Thousands)*

<b>Assets</b>	
Cash and Cash Equivalents .....	\$ 277,272
Investments .....	5,493,890
Interest Receivable .....	13,974
Net Assets .....	<u>\$ 5,785,136</u>
<b>Net Assets Consist of:</b>	
External Participant Account Balances .....	\$ 3,920,264
Internal Participant Account Balances:	
Primary Government .....	1,359,091
Component Units .....	477,894
Undistributed Reserves and Unrealized Gains/Losses .....	27,887
Net Assets .....	<u>\$ 5,785,136</u>
Participant Account Balance Net Asset Valuation Factor .....	<u>1.001434</u>

**Public Treasurer's Investment Fund**  
**Statement of Changes in Net Assets**  
**For the Fiscal Year Ended June 30, 2003**  
*(Expressed in Thousands)*

<b>Additions</b>	
Pool Participant Deposits .....	<u>\$ 8,204,151</u>
Investment Income:	
Investment Earnings .....	110,559
Fair Value Increases (Decreases) .....	22,628
Total Investment Income .....	133,187
Less Administrative Expenses .....	(131)
Net Investment Income .....	<u>133,056</u>
Total Additions .....	<u>8,337,207</u>
<b>Deductions</b>	
Pool Participant Withdrawals .....	7,687,765
Earnings Distributions .....	108,155
Total Deductions .....	<u>7,795,920</u>
Net Increase From Operations .....	<u>541,287</u>
<b>Net Assets</b>	
Beginning of Year .....	5,243,849
Net Assets – End of Year .....	<u>\$ 5,785,136</u>

**Deposits and Investments**

The following disclosure of deposits and investments is for the Public Treasurer’s Investment Fund, which includes external and internal participants. These assets are also included in Note 3, disclosure of deposits and investments for the state entity as a whole. Information on the type of deposits and investments and how they are held is disclosed in Note 3. At June 30, 2003, the PTIF

investments included certificates of deposit of \$34.5 million that qualify as deposits. Of this amount, \$300 thousand was covered by the Federal Deposit Insurance Corporation (FDIC) and \$34.2 million was uninsured and uncollateralized and was held by various financial institutions. The following schedule provides information about the credit and market risks associated with the State’s investments. Category 1 includes investments that are insured or registered, or for which the securities are held by the State or its agent in the State’s name.

**Public Treasurer’s Investment Fund  
Credit and Market Risks of Investments  
June 30, 2003  
(Expressed in Thousands)**

	Category	
	1	Fair Value
Negotiable CDs.....	\$ 165,180	\$ 165,180
Money Market Funds.....	270,000	270,000
U.S. Government Securities.....	479,951	479,951
Corporate Bonds and Notes.....	4,821,531	4,821,531
Total Investments.....	\$ 5,736,662	\$ 5,736,662

**Public Treasurer’s Investment Fund  
Portfolio Statistics**

**June 30, 2003**

	Range of Yields	Weighted Average Maturity
Money Market Funds.....	1.05% – 1.25%	1 day
Certificates of Deposit.....	1.35% – 2.00%	26.8 days
U.S. Government Securities.....	1.00% – 2.50%	63.57 days
Corporate Bonds and Notes.....	1.06% – 4.05 %	47.78 days

**June 30, 2003**

	Weighted Average Yield	Average Adjusted Maturity
Total Investment Fund.....	1.63%	46.17 days

**NOTE 5. RECEIVABLES**

Receivables as of June 30, 2003, consisted of the following (in thousands):

	<b>Accounts Receivable</b>					<b>Notes/ Mortgages</b>
	<b>Federal</b>	<b>Customer</b>	<b>Other</b>	<b>Interest</b>	<b>Taxes</b>	
<b>Governmental Activities:</b>						
General Fund.....	\$ 296,280	\$ 187,595	\$ 17,061	\$ 49	\$ 226,712	\$ 6,064
Uniform School Fund.....	41,303	—	304	—	355,260	6,624
Transportation Fund.....	53,065	73	5,514	—	54,435	615
Centennial Highway Fund.....	24,997	—	—	—	659	—
Trust Lands .....	—	—	14,164	1,031	—	6,009
Nonmajor Funds.....	—	29,135	—	62	—	155
Internal Service Funds.....	—	2,862	—	—	—	—
Adjustments:						
Fiduciary Funds.....	—	—	6,981	—	—	—
Total Receivables .....	<u>415,645</u>	<u>219,665</u>	<u>44,024</u>	<u>1,142</u>	<u>637,066</u>	<u>19,467</u>
Less Allowance for Uncollectibles:						
General Fund.....	—	(56,511)	—	—	(14,810)	(1,161)
Uniform School Fund.....	—	—	—	—	(96,626)	—
Transportation Fund.....	—	—	(200)	—	(910)	—
Centennial Highway Fund.....	—	—	—	—	(50)	—
Internal Service Funds.....	—	(132)	—	—	—	—
Receivables, net .....	<u>\$ 415,645</u>	<u>\$ 163,022</u>	<u>\$ 43,824</u>	<u>\$ 1,142</u>	<u>\$ 524,670</u>	<u>\$ 18,306</u>
Current Receivables .....	\$ 415,645	\$ 111,525	\$ 31,377	\$ 1,142	\$ 482,152	\$ 1,933
Noncurrent Receivables .....	—	51,497	12,447	—	42,518	16,373
Total Receivables (net).....	<u>\$ 415,645</u>	<u>\$ 163,022</u>	<u>\$ 43,824</u>	<u>\$ 1,142</u>	<u>\$ 524,670</u>	<u>\$ 18,306</u>
<b>Business-type Activities:</b>						
Student Assistance Programs .....	\$ 7,589	\$ 600	\$ —	\$ 17,356	\$ —	\$ 1,129,174
Unemployment Compensation.....	1,644	47,385	—	—	—	—
Water Loan Programs.....	226	—	—	7,823	578	431,673
Nonmajor Funds.....	—	7,610	842	2,822	—	241,836
Total Receivables .....	<u>9,459</u>	<u>55,595</u>	<u>842</u>	<u>28,001</u>	<u>578</u>	<u>1,802,683</u>
Less Allowance for Uncollectibles:						
Student Assistance Programs .....	—	—	—	—	—	(4,492)
Unemployment Compensation.....	—	(11,332)	—	—	—	—
Water Loan Programs.....	—	—	—	—	(26)	—
Receivables, net .....	<u>\$ 9,459</u>	<u>\$ 44,263</u>	<u>\$ 842</u>	<u>\$ 28,001</u>	<u>\$ 552</u>	<u>\$ 1,798,191</u>

Accounts receivable balances are an aggregation of amounts due from the federal government, customers and others. Receivables from customers include charges for services to local governments, fees and fines issued by the courts and corrections, employer contributions for unemployment benefits, and receivables as a result of overpayments to individuals receiving state assistance.

Receivables for fiduciary funds listed above represent amounts due from fiduciary funds which were reclassified as external receivables on the government-wide Statement of Net Assets.

Aggregated receivables for component units at June 30, 2003, were \$1.134 billion for major component units and \$45.675 million for nonmajor component units, net of an allowance for doubtful accounts of \$39.888 million and \$2.378 million, respectively.

**NOTE 6. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES**

Accounts payable and accrued liabilities as of June 30, 2003, consisted of the following (in thousands):

	<b>Salaries/ Benefits</b>	<b>Service Providers</b>	<b>Vendors/ Other</b>	<b>Government</b>	<b>Tax Refunds</b>	<b>Interest</b>	<b>Total</b>
<b>Governmental Activities:</b>							
General Fund .....	\$ 55,383	\$ 129,704	\$ 31,814	\$ 82,327	\$ 4,863	\$ —	\$ 304,091
Uniform School Fund .....	2,634	1,825	3,789	33,168	37,126	—	78,542
Transportation Fund .....	6,775	211	55,731	38,668	572	—	101,957
Centennial Highway Fund .....	—	—	68	—	—	—	68
Nonmajor Funds .....	28	—	21,628	283	—	30,925	52,864
Internal Service Funds .....	2,012	—	7,858	—	—	6	9,876
Adjustments:							
Fiduciary Funds .....	—	—	—	462	—	—	462
Other .....	—	—	—	—	—	1,598	1,598
Total Governmental Activities .....	<u>\$ 66,832</u>	<u>\$ 131,740</u>	<u>\$ 120,888</u>	<u>\$ 154,908</u>	<u>\$ 42,561</u>	<u>\$ 32,529</u>	<u>\$ 549,458</u>
<b>Business-type Activities:</b>							
Student Assistance Programs .....	\$ 1,391	\$ —	\$ 6,357	\$ 1,982	\$ —	\$ 3,903	\$ 13,633
Unemployment Compensation .....	—	477	281	—	—	—	758
Water Loan Programs .....	—	—	415	—	—	20	435
Nonmajor Funds .....	1,091	—	10,087	56	—	136	11,370
Adjustments:							
Fiduciary Funds .....	—	—	—	76	—	—	76
Other .....	—	—	—	—	—	(1,116)	(1,116)
Total Business-type Activities .....	<u>\$ 2,482</u>	<u>\$ 477</u>	<u>\$ 17,140</u>	<u>\$ 2,114</u>	<u>\$ 0</u>	<u>\$ 2,943</u>	<u>\$ 25,156</u>

Accounts payable and accrued liability balances are an aggregation of amounts due to: 1) state employees for salaries/benefits; 2) service providers for childcare, job services and health services; 3) vendors and miscellaneous suppliers; 4) local and federal governments for services; 5) individuals and others as a result of tax overpayments; and 6) interest due on bonds and other obligations.

Adjustments for fiduciary funds listed above represent amounts due to fiduciary funds which were reclassified as external payables on the government-wide Statement of Net Assets. Other adjustments are due to differences in the presentation and the basis of accounting between the fund financial statements and the government-wide Statement of Net Assets.

**NOTE 7. INTERFUND BALANCES AND LOANS**

**Interfund Balances**

Interfund balances at June 30, 2003, consisted of the following (in thousands):

Due to General Fund from:	
Uniform School Fund.....	\$ 1,672
Transportation Fund.....	1,075
Trust Lands Fund.....	44
Nonmajor Governmental Funds.....	609
Unemployment Compensation Fund.....	1,992
Water Loan Programs.....	52
Nonmajor Enterprise Funds.....	8,887
Internal Service Funds.....	1,320
Fiduciary Funds.....	6,920
<b>Total due to General Fund from other funds.....</b>	<b>\$ 22,571</b>
Due to Uniform School Fund from:	
General Fund.....	805
Trust Lands Fund.....	5
Unemployment Compensation Fund.....	752
Nonmajor Enterprise Funds.....	1,176
Internal Service Funds.....	159
<b>Total due to Uniform School Fund from other funds.....</b>	<b>\$ 2,897</b>
Due to Transportation Fund from:	
General Fund.....	252
Uniform School Fund.....	2
Centennial Highway Fund.....	17,607
Nonmajor Governmental Funds.....	137
Nonmajor Enterprise Funds.....	2
Internal Service Funds.....	3,839
<b>Total due to Transportation Fund from other funds.....</b>	<b>\$ 21,839</b>
Due to Centennial Highway Fund from:	
Transportation Fund.....	\$ 42
Due to Trust Lands Fund from:	
Nonmajor Enterprise Funds.....	\$ 3,796
Due to Nonmajor Governmental Funds from:	
General Fund.....	3,455
Uniform School Fund.....	10
Nonmajor Governmental Funds.....	22
Nonmajor Enterprise Funds.....	68
Internal Service Funds.....	569
Fiduciary Funds.....	59
<b>Total due to Nonmajor Governmental Funds from other funds.....</b>	<b>\$ 4,183</b>
Due to Water Loan Programs from:	
General Fund.....	120
Trust Lands Fund.....	19
Nonmajor Governmental Funds.....	3
Nonmajor Enterprise Funds.....	17
<b>Total due to Water Loan Programs from other funds.....</b>	<b>\$ 159</b>

Due to Nonmajor Enterprise Funds from:	
General Fund.....	663
Uniform School Fund.....	4
Transportation Fund.....	100
Trust Lands Fund.....	57
Nonmajor Governmental Funds.....	1,630
<b>Total due to Nonmajor Enterprise Funds from other funds.....</b>	<b>\$ 2,454</b>
Due to Internal Service Funds from:	
General Fund.....	8,367
Uniform School Fund.....	314
Transportation Fund.....	2,202
Nonmajor Governmental Funds.....	673
Nonmajor Enterprise Funds.....	114
Internal Service Funds.....	137
Fiduciary Funds.....	2
<b>Total due to Internal Service Funds from other funds.....</b>	<b>\$ 11,809</b>
Due to Fiduciary Funds from:	
General Fund.....	335
Transportation Fund.....	13
Trust Lands Fund.....	35
Nonmajor Governmental Funds.....	59
Water Loan Programs.....	20
Nonmajor Enterprise Funds.....	56
Internal Service Funds.....	20
<b>Total due to Fiduciary Funds from other funds.....</b>	<b>\$ 538</b>
<b>Total Due to/Due froms.....</b>	<b>\$ 70,288</b>

These balances resulted from the time lags between the dates that: 1) interfund goods and services are provided or reimbursable expenditures occur; 2) transactions are recorded in the accounting system; and 3) payments between funds are made.

**Interfund Loans**

Interfund loans at June 30, 2003, consisted of the following (in thousands):

Payable to General Fund from:	
Internal Service Funds.....	\$ 43,546
Payable to Internal Service Funds from:	
Centennial Highway Fund.....	2,478
Payable to Nonmajor Enterprise Funds from:	
Internal Service Funds.....	80
<b>Total Interfund Loans Receivable/Payable.....</b>	<b>\$ 46,104</b>

The interfund loans receivable/payable balances consist of revolving loans with Internal Service Funds. The balance of \$46.104 million includes \$25.340 million which is not expected to be repaid within one year.

**NOTE 8. CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2003, was as follows (in thousands):

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
<b>Governmental Activities:</b>				
Capital Assets not being Depreciated:				
Land and Related Assets .....	\$ 607,265	\$ 65,007	\$ (465)	\$ 671,807
Infrastructure .....	7,355,261	158,537	(643)	7,513,155
Construction-In-Progress .....	381,843	373,157	(207,514)	547,486
Total Capital Assets not being Depreciated .....	<u>8,344,369</u>	<u>596,701</u>	<u>(208,622)</u>	<u>8,732,448</u>
Capital Assets being Depreciated:				
Buildings and Improvements .....	895,211	28,875	(5,747)	918,339
Infrastructure .....	11,568	1,566	—	13,134
Machinery and Equipment .....	430,533	40,519	(43,766)	427,286
Total Capital Assets being Depreciated .....	<u>1,337,312</u>	<u>70,960</u>	<u>(49,513)</u>	<u>1,358,759</u>
Less Accumulated Depreciation for:				
Buildings and Improvements .....	(276,282)	(25,320)	4,839	(296,763)
Infrastructure .....	(3,365)	(491)	—	(3,856)
Machinery and Equipment .....	(264,666)	(46,960)	35,456	(276,170)
Total Accumulated Depreciation .....	<u>(544,313)</u>	<u>(72,771)</u>	<u>40,295</u>	<u>(576,789)</u>
Total Capital Assets being Depreciated, Net .....	<u>792,999</u>	<u>(1,811)</u>	<u>(9,218)</u>	<u>781,970</u>
Capital Assets, Net .....	<u>\$ 9,137,368</u>	<u>\$ 594,890</u>	<u>\$(217,840)</u>	<u>\$ 9,514,418</u>
<b>Business-type Activities:</b>				
Capital Assets not being Depreciated:				
Land and Related Assets .....	\$ 12,195	\$ 3,123	\$ (981)	\$ 14,337
Construction-In-Progress .....	1,153	129	(787)	495
Total Capital Assets not being Depreciated .....	<u>13,348</u>	<u>3,252</u>	<u>(1,768)</u>	<u>14,832</u>
Capital Assets being Depreciated:				
Buildings and Improvements .....	30,583	9,886	(361)	40,108
Machinery and Equipment .....	10,984	336	(181)	11,139
Total Capital Assets being Depreciated .....	<u>41,567</u>	<u>10,222</u>	<u>(542)</u>	<u>51,247</u>
Less Accumulated Depreciation for:				
Buildings and Improvements .....	(4,894)	(790)	16	(5,668)
Machinery and Equipment .....	(7,948)	(1,405)	162	(9,191)
Total Accumulated Depreciation .....	<u>(12,842)</u>	<u>(2,195)</u>	<u>178</u>	<u>(14,859)</u>
Total Capital Assets being Depreciated, Net .....	<u>28,725</u>	<u>8,027</u>	<u>(364)</u>	<u>36,388</u>
Capital Assets, Net .....	<u>\$ 42,073</u>	<u>\$ 11,279</u>	<u>\$ (2,132)</u>	<u>\$ 51,220</u>

Construction-in-progress of governmental activities includes amounts for buildings the State is constructing for colleges and universities (component units) that are funded by state appropriations or state bond proceeds. As the buildings are completed, the applicable amounts are deleted from construction-in-progress of governmental activities and "transferred" to the colleges and universities. For fiscal year 2003, \$15.207 million of buildings were completed for colleges and universities. On the government-wide statement of activities, the building "transfers" are reported as higher education expenses of governmental activities and as program revenues of component units.

In the beginning balance column above, machinery and equipment of the governmental activities was reduced by \$3.639 million and the related accumulated depreciation was reduced by \$2.089 million from the amounts reported in the prior year. These adjustments were due to the Public Employees Health Program being reclassified from an internal service fund to a discrete component unit as described in Note 1 A. Also, amounts in the beginning balances column above have been adjusted by a net \$117.753 million as follows: infrastructure was increased by \$9.005 million; construction-in-progress was increased by \$121.932 million; and buildings and improvements were reduced by \$20.314 million and the related accumulated depreciation was reduced by \$7.13 million. These adjustments corrected beginning balances as described in Note 2.

Depreciation expense of governmental activities was charged to functions as follows (in thousands):

General Government .....	\$	7,646
Human Services and Youth Corrections.....		6,017
Corrections, Adult.....		5,257
Public Safety .....		2,826
Courts.....		4,603
Health and Environmental Quality.....		2,031
Employment and Family Services.....		2,002
Natural Resources .....		5,041
Community and Economic Development .....		482
Business, Labor, and Agriculture .....		1,162
Public Education .....		948
Transportation .....		12,557
Depreciation on capital assets of the State's internal service funds is charged to the various functions based on their usage of services provided .....		22,199
Total .....	\$	<u>72,771</u>

### Discretely Presented Component Units

The following table summarizes net capital assets reported by the discretely presented component units (in thousands):

	<b>Utah Housing Corporation</b>	<b>Public Employees Health Program</b>	<b>University of Utah</b>	<b>Utah State University</b>	<b>Nonmajor Component Units</b>	<b>Total</b>
Capital Assets not being Depreciated:						
Land and Related Assets .....	\$ 250	\$ —	\$ 45,969	\$ 10,516	\$ 45,960	\$ 102,695
Construction-In-Progress .....	—	—	68,513	32,112	8,603	109,228
Total Capital Assets not being Depreciated...	<u>250</u>	<u>0</u>	<u>114,482</u>	<u>42,628</u>	<u>54,563</u>	<u>211,923</u>
Capital Assets being Depreciated:						
Building and Improvements .....	1,307	—	1,030,348	374,511	820,110	2,226,276
Infrastructure .....	—	—	107,613	—	22,159	129,772
Machinery and Equipment .....	1,070	3,861	558,426	138,854	150,135	852,346
Total Capital Assets being Depreciated.....	<u>2,377</u>	<u>3,861</u>	<u>1,696,387</u>	<u>513,365</u>	<u>992,404</u>	<u>3,208,394</u>
Less Total Accumulated Depreciation.....	<u>(1,442)</u>	<u>(2,502)</u>	<u>(786,371)</u>	<u>(225,658)</u>	<u>(369,262)</u>	<u>(1,385,235)</u>
Total Capital Assets being Depreciated, Net.	<u>935</u>	<u>1,359</u>	<u>910,016</u>	<u>287,707</u>	<u>623,142</u>	<u>1,823,159</u>
Discretely Presented Component Units –						
Capital Assets, Net .....	<u>\$ 1,185</u>	<u>\$ 1,359</u>	<u>\$ 1,024,498</u>	<u>\$ 330,335</u>	<u>\$ 677,705</u>	<u>\$ 2,035,082</u>

The State had long-term construction project commitments totaling \$119.097 million at June 30, 2003. The following construction projects have remaining commitments and represent reservations of fund balance in the Capital Projects Funds (nonmajor governmental funds):

**Capital Projects Fund  
Construction Project Commitments**  
*(Expressed in Thousands)*

<b>Project</b>	<b>Description</b>	<b>Remaining Construction Commitment</b>
02029	USU Merrill Library .....	\$ 22,208
01074	New Legislative Buildings.....	18,492
01020	Four Campus Classrooms .....	11,146
02156	State Capitol Parking Structure.....	9,306
00018	Dixie College – Eccles Fine Arts Center .....	7,883
01312	SUU – New Student Housing .....	7,663
02015	Washington County Youth Corrections Facility.....	5,622
99219	USU Edith Bowen School Renovation .....	3,372
02042	U of U – Health Sciences Education Building .....	2,629
00253	Snow College – Performing Arts Building .....	2,281
01009	U of U – Moran Eye Center Phase II .....	2,146
02149	WSU – Lampros Hall Renovation .....	1,909
02032	U of U – Marriott Library Renovation .....	1,682
97097	State Capitol Remodel Planning/Design .....	1,484
00269	UVSC – Wasatch Campus Building.....	1,469
98239	State Hospital – Rampton Bldg Phase II.....	1,376
—	All Others .....	18,429
	Total Commitments.....	<u>\$ 119,097</u>

**NOTE 9. LEASE COMMITMENTS**

The State leases office buildings and office and computer equipment. Although the lease terms vary, most leases are subject to annual appropriations from the State Legislature to continue the lease obligations. If an appropriation is reasonably assured, leases are considered noncancellable for financial reporting purposes.

Leases that in substance are purchases are reported as capital lease obligations. In the government-wide financial statements and proprietary fund financial statements, assets and liabilities resulting from capital leases are recorded at the inception of the lease at either the lower of fair value or the present value of the future minimum lease payments. The principal portion of lease payments reduces the liability, and the interest portion is expensed.

On the governmental fund financial statements, both the principal and interest portions of capital lease payments are recorded as expenditures of the applicable governmental function.

The primary government's capital lease payments were \$2.18 million in principal and \$1.102 million in interest for fiscal year 2003. The

historical cost and accumulated depreciation of the primary government's assets acquired through capital leases were \$21.125 million and \$6.142 million, respectively, as of June 30, 2003.

Operating leases contain various renewal options, as well as some purchase options. However, due to the nature of the leases, they do not qualify as capital leases and the related assets and liabilities are not recorded. Any escalation clauses, sublease rentals, and contingent rents were considered immaterial to the future minimum lease payments and current rental expenditures. Operating lease payments are recorded as expenditures or expenses when paid or incurred.

Operating lease expenditures for fiscal year 2003 were \$26.473 million for the primary government and \$16.532 million for component units. For fiscal year 2002, the operating lease expenditures were \$31.163 million for the primary government and \$17.609 million for component units. Future minimum lease commitments for noncancellable operating leases and capital leases as of June 30, 2003, were as follows:

**Future Minimum Lease Commitments**  
(Expressed in Thousands)

Fiscal Year	Operating Leases			Capital Leases		
	Primary Government	Component Units	Total	Primary Government	Component Units	Total
2004.....	\$ 19,540	\$ 15,427	\$ 34,967	\$ 2,075	\$ 16,536	\$ 18,611
2005.....	15,342	13,844	29,186	2,082	12,168	14,250
2006.....	12,349	12,124	24,473	2,078	8,868	10,946
2007.....	7,805	19,227	27,032	1,996	6,393	8,389
2008.....	4,050	8,948	12,998	1,927	5,082	7,009
2009–2013.....	9,886	22,896	32,782	5,217	43,473	48,690
2014–2018.....	6,318	380	6,698	2,029	580	2,609
2019–2023.....	2,595	206	2,801	940	—	940
2024–2028.....	110	137	247	423	—	423
2029–2033.....	—	28	28	—	—	—
Total Future Minimum Lease Payments	<u>\$ 77,995</u>	<u>\$ 93,217</u>	<u>\$ 171,212</u>	18,767	93,100	111,867
Less Amounts Representing Interest .....				(5,921)	(18,857)	(24,778)
Present Value of Future Minimum Lease Payments .....				<u>\$ 12,846</u>	<u>\$ 74,243</u>	<u>\$ 87,089</u>

**NOTE 10. LONG-TERM LIABILITIES****A. Changes in Long-term Liabilities**

Changes in long-term liabilities for the year ended June 30, 2003, are presented in the following schedule. As referenced below, certain long-term liabilities are discussed in other Notes to the Financial Statements.

	<b>Long-term Liabilities</b> <i>(Expressed in Thousands)</i>			<b>Ending Balance</b>	<b>Amounts Due Within One Year</b>
	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>		
<b>Governmental Activities</b>					
General Obligation Bonds .....	\$ 1,474,400	\$ 660,505	\$ (511,225)	\$ 1,623,680	\$ 111,810
State Building Ownership Authority					
Lease Revenue Bonds.....	342,378	1,302	(12,143)	331,537	12,728
Net Unamortized Premiums/(Discounts).....	27,642	87,756	(7,963)	107,435	—
Deferred Amount on Refunding .....	—	(15,828)	1,790	(14,038)	—
Capital Leases (Note 9) .....	15,026	—	(2,180)	12,846	1,072
Compensated Absences (Notes 1 and 18).....	135,541	52,069	(52,864)	134,746	58,503
Postemployment Benefits (Note 18).....	213,633	15,410	(12,601)	216,442	12,615
Claims (Note 19) .....	46,814	5,674	(8,829)	43,659	10,860
Arbitrage Liability (Note 1).....	99	4	—	103	—
Total Governmental Long-term Liabilities .....	<u>\$ 2,255,533</u>	<u>\$ 806,892</u>	<u>\$ (606,015)</u>	<u>\$ 2,456,410</u>	<u>\$ 207,588</u>
<b>Business-type Activities</b>					
Revenue Bonds.....	\$ 1,231,460	\$ 119,750	\$ (37,605)	\$ 1,313,605	\$ 6,158
State Building Ownership Authority					
Lease Revenue Bonds.....	22,858	—	(517)	22,341	917
Net Unamortized Premiums/(Discounts).....	269	—	(4)	265	—
Capital Leases (Note 9) .....	96	—	(96)	—	—
Arbitrage Liability (Note 1).....	36,830	16,066	(12)	52,884	1,116
Total Business-type Long-term Liabilities.....	<u>\$ 1,291,513</u>	<u>\$ 135,816</u>	<u>\$ (38,234)</u>	<u>\$ 1,389,095</u>	<u>\$ 8,191</u>
<b>Component Units</b>					
Revenue Bonds.....	\$ 1,574,607	\$ 352,540	\$ (273,565)	\$ 1,653,582	\$ 257,769
Net Unamortized Premiums/(Discounts).....	92	310	(3)	399	—
Capital Leases/Contracts Payable (Notes 9 and 10)	80,920	10,514	(13,645)	77,789	12,984
Notes Payable .....	25,543	14,923	(7,449)	33,017	3,983
Claims (Note 19) .....	79,895	341,365	(341,006)	80,254	40,604
Leave/Postemployment Benefits (Notes 1 and 18).	66,722	18,733	(17,587)	67,868	17,933
Total Component Unit Long-term Liabilities .....	<u>\$ 1,827,779</u>	<u>\$ 738,385</u>	<u>\$ (653,255)</u>	<u>\$ 1,912,909</u>	<u>\$ 333,273</u>

Compensated absences and postemployment benefits liabilities of governmental activities are liquidated in the General Fund, Uniform School Fund, or Transportation Fund according to the applicable employing state agency. Claims liabilities of governmental activities are liquidated in the Risk Management Internal Service Fund.

In the beginning balances column above, claims liabilities of the governmental activities was reduced by \$79.895 million and claims liabilities of component units was increased by \$79.895 million from the amounts reported in the prior year. These adjustments were due to the Public Employees Health Program being reclassified from an internal service fund to a discrete component unit as described in Note 1.A.

**B. General Obligation Bonds**

The State issues general obligation bonds to provide funds for acquisition, construction, and renovation of major capital facilities and for highway construction. In addition, general obligation bonds have been issued to refund general obligation bonds, revenue bonds, and capitalized leases. General obligation bonds are secured by the full faith and credit of the State. Debt service requirements are provided by legislative appropriation from the State's general tax revenues. As of June 30, 2003, the State had \$28.6 million and \$32.4 million of authorized but

unissued general obligation building and highway bond authorizations remaining, respectively.

During fiscal year 2003 the State issued \$253.1 million Series 2002 B general obligation refunding bonds. The proceeds were used to advance refund portions of the 1997 E, 1997 F, and 1998A general obligation bonds. The State also issued \$407.4 million Series 2003 A general obligation bonds. The proceeds were used to refund \$150 million of variable rate bonds, provide funds for certain highway projects, and various other construction projects.

General obligation bonds payable consist of the following:

**General Obligation Bonds Payable**  
(Expressed in Thousands)

Bond Issue	Date Issued	Maturity Date	Interest Rate	Original Issue	Balance June 30, 2003
1997 A–E Highway/Capital Facility Issue .....	07/01/97	2001–2007	4.80% to 5.50%	\$ 200,000	\$ 80,375
1997 F Highway Issue.....	08/01/97	2001–2007	5.00% to 5.50%	\$ 205,000	78,375
1998 A Highway/Capital Facility Issue .....	07/07/98	2001–2008	5.00%	\$ 265,000	122,225
1999 E Capital Facility Issue .....	07/01/99	2004	4.50%	\$ 38,000	38,000
2001 A Capital Facility Issue .....	01/24/01	2004	4.00%	\$ 15,000	15,000
2001 B Highway/Capital Facility Issue.....	07/02/01	2004–2014	4.50%	\$ 348,000	348,000
2002 A Highway/Capital Facility Issue .....	06/27/02	2003–2015	3.00% to 5.25%	\$ 281,200	281,200
2002 B Refunding Issue .....	07/31/02	2004–2012	3.00% to 5.38%	\$ 253,100	253,100
2003 A Highway/Capital Facility Issue .....	06/26/03	2005–2016	2.00% to 5.00%	\$ 407,405	407,405
Total General Obligation					
Bonds Outstanding .....					1,623,680
Plus Unamortized Bond Premium .....					104,113
Less Deferred Amount on Refunding.....					(14,038)
Total General Obligation					<u>1,713,755</u>
Bonds Payable.....					<u>\$ 1,713,755</u>

**General Obligation Bond Issues**  
**Debt Service Requirements to Maturity**  
**For Fiscal Years Ended June 30**  
(Expressed in Thousands)

**Principal**

Fiscal Year	1997 A–E Highway/Capital Facility	1997 F Highway Bonds	1998 A Highway/Capital Facility	1999 E Capital Facility	2001 A Capital Facility	2001 B Highway/Capital Facility
2004 .....	\$ 45,425	\$ 14,075	\$ 38,150	\$ —	\$ —	\$ —
2005 .....	5,175	14,825	14,975	38,000	15,000	41,425
2006 .....	9,350	15,625	15,850	—	—	34,900
2007 .....	9,925	16,475	16,775	—	—	33,250
2008 .....	10,500	17,375	17,750	—	—	34,650
2009–2013 ....	—	—	18,725	—	—	165,700
2014–2018 ....	—	—	—	—	—	38,075
Total .....	<u>\$ 80,375</u>	<u>\$ 78,375</u>	<u>\$ 122,225</u>	<u>\$ 38,000</u>	<u>\$ 15,000</u>	<u>\$ 348,000</u>

Continues Below

**Principal**

Fiscal Year	2002 A Highway/Capital Facility	2002 B Refunding Bonds	2003 A Highway/Capital Facility	Total Principal Required	Interest Required	Total Amount Required
2004 .....	\$ 14,160	\$ —	\$ —	\$ 111,810	\$ 74,291	\$ 186,101
2005 .....	4,850	2,035	—	136,285	67,781	204,066
2006 .....	45,740	205	1,095	122,765	61,729	184,494
2007 .....	48,075	160	7,775	132,435	55,145	187,580
2008 .....	50,575	120	12,825	143,795	47,991	191,786
2009–2013 ....	23,600	250,580	238,125	696,730	135,914	832,644
2014–2018 ....	94,200	—	147,585	279,860	20,013	299,873
Total .....	<u>\$ 281,200</u>	<u>\$ 253,100</u>	<u>\$ 407,405</u>	<u>\$ 1,623,680</u>	<u>\$ 462,864</u>	<u>\$ 2,086,544</u>

**C. Revenue Bonds**

Revenue bonds payable consist of those issued by the Utah State Building Ownership Authority, the Utah State Board of Regents Student Loan Purchase Program, the State’s Water Loan Programs, the Utah Housing Corporation, and the various colleges and universities. These bonds are not considered general obligations of the State.

**Governmental Activities**

The Utah State Building Ownership Authority (SBOA) has issued bonds for the purchase and construction of facilities to be leased to state agencies. The bonds are secured by the facilities, and repayment is made from lease income. The outstanding bonds payable at June 30, 2003, are reported as a long-term liability of the governmental activities, except for \$21.362 million and \$1.19 million which are reported in Alcoholic Beverage Control Fund, and Utah Correctional Industries Fund (nonmajor enterprise funds), respectively. These portions are reported as liabilities of the business-type activities on the government-wide statement of net assets.

During fiscal year 2003, the average interest rate for the SBOA Series 2001 C variable rate bonds was 1.25 percent, there is no stated minimum rate, but the maximum rate is 12 percent. The rate on the bond is reset weekly by the remarketing agent and fluctuates with the general changes in interest rates and the demand for these particular securities. In the applicable debt service requirements to maturity schedule, the interest rate used to project debt service requirements was 1.05 percent, which was the rate in effect at yearend.

Revenue bonds payable consist of the following:

**Revenue Bonds Payable – Component Units**  
(Expressed in Thousands)

<b>Bond Issue</b>	<b>Date Issued</b>	<b>Maturity Date</b>	<b>Interest Rate</b>	<b>Original Issue</b>	<b>Balance June 30, 2003</b>
Utah Housing Corporation Issues .....	1985–2003	2003–2045	1.5% to 10.55%	\$ 2,438,147	\$ 1,291,661
Colleges and Universities Revenue Bonds .....	1987–2003	2003–2031	variable and 1.9% to 8.49%	\$ 476,925	361,921
Total Revenue Bonds Outstanding .....					1,653,582
Colleges and Universities Plus Unamortized Bond Premium .....					399
Total Revenue Bonds Payable .....					<u>\$ 1,653,981</u>

**Business-type Activities**

The Utah State Board of Regents Student Loan Purchase Program bonds were issued to provide funds for student loans and are secured by all assets of the Board of Regents Revenue Bond Fund and by the revenues and receipts derived from such assets. The Board of Regents has also issued a revenue bond for an office facility secured by funds within the Board of Regents budget, that would otherwise be expended for rent.

The Student Assistance Programs have \$240.555 million of bonds bearing interest at an adjustable rate, which is determined weekly by a remarketing agent. The Programs also have adjustable rate bonds which are set by an auction procedure every 28 days in the amount of \$312.1 million and \$657.35 million of bonds which are auctioned every 35 days.

The State’s water loan programs have issued revolving loan recapitalization program bonds to provide capital for the State’s revolving loan programs, and subsequently has refunded one of the bonds. The bonds are secured by and repayment is made from the collection of the revolving loan programs’ notes receivables.

**Discrete Component Units**

The Utah Housing Corporation bonds were issued to provide sources of capital for making housing loans to persons of low or moderate income. The bonds are secured by mortgages, and repayments are made from the mortgage payments.

The colleges and universities issue bonds for various purposes, including student housing, special events centers, and student union centers. The bonds are secured by the related assets, student building fees, and other income of certain college activities.

**Revenue Bonds Payable – Primary Government**  
(Expressed in Thousands)

<b>Bond Issue</b>	<b>Date Issued</b>	<b>Maturity Date</b>	<b>Interest Rate</b>	<b>Original Issue</b>	<b>Balance June 30, 2003</b>
<b>Governmental Activities</b>					
SBOA Lease Revenue Bonds:					
Series 1992 A.....	07/15/92	1993–2011	5.30% to 5.75%	\$ 26,200	\$ 15,785
Series 1992 B.....	07/15/92	1994–2011	4.00% to 6.00%	\$ 1,380	860
Series 1993 A.....	12/01/93	1995–2013	4.50% to 5.25%	\$ 6,230	3,965
Series 1993 B.....	12/01/93	1995–2014	4.50% to 5.25%	\$ 8,160	5,430
Series 1994 A.....	09/01/94	1995–2005	5.00% to 6.25%	\$ 27,465	3,375
Series 1995 A.....	07/01/95	1996–2007	5.00% to 5.75%	\$ 92,260	15,295
Series 1996 A.....	07/01/96	1997–2007	5.50% to 6.00%	\$ 42,895	7,145
Series 1996 B.....	11/01/96	1999–2013	5.00% to 5.40%	\$ 16,875	12,550
Series 1998 A.....	07/01/98	1999–2020	3.75% to 5.25%	\$ 24,885	15,865
Series 1998 B Capital Appreciation .....	07/22/98	2005	4.65%	\$ 23,091	28,978
Series 1998 C.....	08/15/98	2000–2019	3.80% to 5.50%	\$ 101,557	101,374
Series 1999 A.....	08/01/99	2001–2021	5.25% to 5.50%	\$ 6,960	6,555
Series 2001 A.....	11/21/01	2005–2021	4.00% to 5.00%	\$ 69,850	69,850
Series 2001 B.....	11/21/01	2002–2024	3.00% to 5.75%	\$ 14,240	14,210
Series 2001 C.....	11/21/01	2005–2021	variable	\$ 30,300	30,300
Total Lease Revenue Bonds Outstanding..					331,537
Plus Unamortized Bond Premium.....					3,322
Total Lease Revenue Bonds Payable.....					<u>\$ 334,859</u>
<b>Business-type Activities</b>					
Student Assistance Programs:					
Series 1988 and 1993 Board of Regents Student Loan Indentures.....	1988–2003	1998–2041	Variable and 4.45% to 6.10%	\$1,333,015	\$ 1,303,135
Office Facility Bond Fund.....	02/01/02	2003–2022	3.50% to 5.13%	\$ 8,095	7,830
Total Revenue Bonds Outstanding .....					1,310,965
Plus Unamortized Bond Premium.....					54
Total Revenue Bonds Payable.....					<u>\$ 1,311,019</u>
Water Loan Programs:					
Series 1992 A Revolving Loan Recapitalization Program .....	04/15/92	1993–2004	4.00% to 6.60%	\$ 5,065	\$ 575
Series 1995 Water Refunding.....	10/04/95	1996–2005	5.13%	\$ 8,430	2,065
Total Revenue Bonds Payable.....					<u>\$ 2,640</u>
SBOA Lease Revenue Bonds:					
Series 1994 A.....	09/01/94	1995–2005	5.00% to 6.25%	\$ 3,450	\$ 325
Series 1995 A.....	07/01/95	1996–2007	5.00% to 5.70%	\$ 740	140
Series 1996 A.....	07/01/96	1998–2007	5.50% to 6.00%	\$ 1,830	310
Series 1997 A.....	12/01/97	1999–2018	4.60% to 5.13%	\$ 4,150	3,510
Series 1998 A.....	07/01/98	1999–2020	3.75% to 5.25%	\$ 825	700
Series 1998 C.....	08/15/98	2000–2019	3.80% to 5.50%	\$ 3,543	3,536
Series 1999 A.....	08/01/99	2001–2020	5.25% to 5.50%	\$ 2,495	2,280
Series 2001 B.....	11/21/01	2004–2023	3.25% to 5.25%	\$ 11,540	11,540
Total Lease Revenue Bonds Outstanding..					22,341
Plus Unamortized Bond Premium.....					211
Total Lease Revenue Bonds Payable.....					<u>\$ 22,552</u>
Total Lease Revenue/ Revenue Bonds Payable .....					<u>\$ 1,336,211</u>

**Revenue Bond Issues – Primary Government  
Debt Service Requirements to Maturity  
For Fiscal Years Ended June 30  
(Expressed in Thousands)**

Fiscal Year	Principal							
	Student Assistance Programs	1992 A Revolving Loan Recap Program	1992 A Utah State Building Ownership Authority	1992 B Utah State Building Ownership Authority	1993 A Utah State Building Ownership Authority	1993 B Utah State Building Ownership Authority	1994 A Utah State Building Ownership Authority	1995 A Utah State Building Ownership Authority
2004.....	\$ 4,575	\$ 575	\$ 1,380	\$ 75	\$ 315	\$ 380	\$ 1,805	\$ 3,575
2005.....	8,275	—	1,460	80	330	395	1,895	3,760
2006.....	23,295	—	1,545	85	345	415	—	3,945
2007.....	5,530	—	1,640	90	360	440	—	4,155
2008.....	94,765	—	1,735	95	380	460	—	—
2009–2013.....	50,225	—	8,025	435	2,235	2,705	—	—
2014–2018.....	36,280	—	—	—	—	635	—	—
2019–2023.....	5,865	—	—	—	—	—	—	—
2024–2028.....	215,000	—	—	—	—	—	—	—
2029–2033.....	190,555	—	—	—	—	—	—	—
2034–2038.....	364,500	—	—	—	—	—	—	—
2039–2043.....	312,100	—	—	—	—	—	—	—
Total.....	<u>\$1,310,965</u>	<u>\$ 575</u>	<u>\$ 15,785</u>	<u>\$ 860</u>	<u>\$ 3,965</u>	<u>\$ 5,430</u>	<u>\$ 3,700</u>	<u>\$ 15,435</u>

Continues Below

Fiscal Year	Principal							
	1995 Water Refunding	1996 A Utah State Building Ownership Authority	1996 B Utah State Building Ownership Authority	1997 A Utah State Building Ownership Authority	1998 A Utah State Building Ownership Authority	1998 B Utah State Building Ownership Authority	1998 C Utah State Building Ownership Authority	1999 A Utah State Building Ownership Authority
2004.....	\$ 1,005	\$ 1,720	\$ 995	\$ 160	\$ 2,485	\$ —	\$ 50	\$ 310
2005.....	1,060	1,820	1,040	170	2,615	28,978	55	330
2006.....	—	1,905	1,095	180	705	—	1,120	345
2007.....	—	2,010	1,150	190	735	—	1,170	365
2008.....	—	—	1,205	195	775	—	7,715	380
2009–2013.....	—	—	7,065	1,140	4,420	—	44,255	2,245
2014–2018.....	—	—	—	1,475	4,550	—	48,275	2,910
2019–2023.....	—	—	—	—	280	—	2,270	1,950
2024–2028.....	—	—	—	—	—	—	—	—
2029–2033.....	—	—	—	—	—	—	—	—
2034–2038.....	—	—	—	—	—	—	—	—
2039–2043.....	—	—	—	—	—	—	—	—
Total.....	<u>\$ 2,065</u>	<u>\$ 7,455</u>	<u>\$ 12,550</u>	<u>\$ 3,510</u>	<u>\$ 16,565</u>	<u>\$ 28,978</u>	<u>\$ 104,910</u>	<u>\$ 8,835</u>

Continues Below

**Revenue Bond Issues – Primary Government (continued)**  
**Debt Service Requirements to Maturity**  
**For Fiscal Years Ended June 30**  
*(Expressed in Thousands)*

Fiscal Year	Principal			Total Principal Required	Interest Required	Total Amount Required
	2001 A Utah State Building Ownership Authority	2001 B Utah State Building Ownership Authority	2001 C Utah State Building Ownership Authority			
2004 .....	\$ —	\$ 395	\$ —	\$ 19,800	\$ 34,692	\$ 54,492
2005 .....	2,000	865	2,100	57,228	36,250	93,478
2006 .....	3,175	895	1,100	40,150	32,330	72,480
2007 .....	3,125	935	1,300	23,195	30,195	53,390
2008 .....	3,250	965	1,400	113,320	28,621	141,941
2009–2013 .....	18,300	5,460	8,100	154,610	116,257	270,867
2014–2018 .....	23,150	6,705	9,700	133,680	86,312	219,992
2019–2023 .....	16,850	8,485	6,600	42,300	65,776	108,076
2024–2028 .....	—	1,045	—	216,045	56,809	272,854
2029–2033 .....	—	—	—	190,555	48,421	238,976
2034–2038 .....	—	—	—	364,500	29,718	394,218
2039–2043 .....	—	—	—	312,100	7,622	319,722
Total .....	<u>\$ 69,850</u>	<u>\$ 25,750</u>	<u>\$ 30,300</u>	<u>\$ 1,667,483</u>	<u>\$ 573,003</u>	<u>\$ 2,240,486</u>

**Revenue Bond Issues – Component Units**  
**Debt Service Requirements to Maturity**  
**For Fiscal Years Ended June 30**  
*(Expressed in Thousands)*

Fiscal Year	Principal				Total Principal Required	Interest Required	Total Amount Required
	Utah Housing Corporation	University of Utah	Utah State University	Nonmajor Component Units			
2004 .....	\$ 243,280	\$ 8,009	\$ 2,080	\$ 4,400	\$ 257,769	\$ 73,838	\$ 331,607
2005 .....	23,278	8,659	2,926	4,660	39,523	72,959	112,482
2006 .....	28,930	9,289	3,069	4,910	46,198	70,909	117,107
2007 .....	31,566	9,855	2,750	4,370	48,541	68,660	117,201
2008 .....	33,565	9,975	2,858	4,625	51,023	66,258	117,281
2009–2013 .....	155,717	56,394	16,298	22,375	250,784	292,493	543,277
2014–2018 .....	142,194	50,452	14,493	14,570	221,709	231,607	453,316
2019–2023 .....	175,203	44,661	91	11,120	231,075	170,653	401,728
2024–2028 .....	212,799	35,484	—	3,050	251,333	105,759	357,092
2029–2033 .....	184,857	8,258	—	2,240	195,355	41,460	236,815
2034–2038 .....	39,407	—	—	—	39,407	9,916	49,323
2039–2043 .....	16,675	—	—	—	16,675	3,734	20,409
2044–2048 .....	4,190	—	—	—	4,190	232	4,422
Total .....	<u>\$ 1,291,661</u>	<u>\$ 241,036</u>	<u>\$ 44,565</u>	<u>\$ 76,320</u>	<u>\$ 1,653,582</u>	<u>\$ 1,208,478</u>	<u>\$ 2,862,060</u>

**D. Conduit Debt Obligations**

In 1985, the State Board of Regents authorized the University of Utah to issue Variable Rate Demand Industrial Development Bonds for the University Park Hotel, a limited partnership separate from the University. The bonds are payable solely from revenues of the University Park Hotel. The bonds do not constitute a debt or pledge of the faith and credit of the University of Utah or the State and, accordingly, have not been reported in the accompanying financial statements. At June 30, 2003, \$7.4 million of Variable Rate Demand Industrial Development Bonds are outstanding.

**E. Demand Bonds**

The State Building Ownership Authority issued \$30.3 million Series 2001 C variable rate demand lease revenue bonds. The bonds are subject to purchase upon not less than seven days notice of tender from the bondholder or in case the bonds cannot be remarketed. The remarketing agent is paid a fee of 5 basis points of the bonds outstanding on a quarterly basis.

In the case that the bonds cannot be remarketed, the SBOA has an irrevocable direct-pay letter of credit with Landesbank Hessen-Thüringen Girozentrale (Helaba) acting through its New York Branch in the amount of \$30.828 million, which is an amount sufficient to pay principal and 53 days of accrued interest at 12 percent. In consideration for the letter of credit, Helaba receives a fee of 17.5 basis points paid on a quarterly basis. The letter of credit expires on November 21, 2004, and as of June 30, 2003, the SBOA has not had to draw any funds for bondholder tenders or a failed remarketing.

The letter of credit also has a takeout provision for bonds that allows the SBOA to pay the bonds that Helaba holds (bank bonds) over a five-year period in approximately equal payments. The rate in effect for bank bonds for the first 90 days is the base rate, which is the higher of the Federal Funds rate plus 50 basis points or the Prime Rate, up to a maximum of 12 percent per annum. The interest rate for bank bonds held longer than 90 days is the base rate plus 2 percent. If the takeout provision were in effect and assuming all the bonds were not remarketed, the SBOA would pay debt service of \$8.406 million a year for five years, based on the maximum rate.

The Student Loan Purchase Program had \$240.555 million of demand bonds outstanding at June 30, 2003, subject to purchase on the demand of the holder at a price equal to principal plus accrued interest, on seven days notice and delivery to the Board's remarketing agent.

In the event bonds cannot be remarketed, the Board has standby bond purchase agreements and a letter of credit agreement sufficient to pay the purchase price of bonds delivered to it. The Board pays quarterly fees to maintain the standby bond purchase agreements and letter of credit on the demand bonds.

An unused irrevocable direct-pay letter of credit expiring November 15, 2004, in the amount of \$37.462 million supports the Series 1993 A bonds of \$35 million. Standby bond purchase agreements of \$110.677 million expiring November 15, 2005 support the Series 1988 C and 1995 L bonds of \$104.5 million, and \$108.42 million expiring May 16, 2005, support the Series 1996 Q and 1997 R bonds of \$101.055 million. As of June 30, 2003,

the Board had not drawn any funds under the standby bond purchase agreements or the letter of credit.

The University of Utah (component unit) Series 1997 A bonds in the amount of \$16.39 million currently bear interest at a weekly rate in accordance with bond provisions. When a weekly rate is in effect, the Series 1997 A bonds are subject to purchase on the demand of the holder at a price equal to principal plus accrued interest on seven days notice and delivery to the University's tender agent. The interest requirement for the Series 1997 A Bonds is calculated using an interest rate of 1.05 percent, which is the rate in effect of June 30, 2003.

In the event the bonds cannot be remarketed, the tender agent is required to draw on an irrevocable letter of credit to pay the purchase price plus accrued interest on the bonds delivered to it. The letter of credit with the Bank of Nova Scotia is valid through July 30, 2005. As of June 30, 2003, the University had not drawn any funds under the letter of credit.

**F. Capital Appreciation Bonds**

On August 15, 1998, the Utah State Building Ownership Authority issued \$23.091 million of 1998 Series B Capital Appreciation lease revenue bonds. The interest on the bonds is accreted and added to the bonds payable. The accretion for the year ended June 30, 2003, was \$1.302 million, and at June 30, 2003, the total capital appreciation bonds payable including accreted interest was \$28.978 million.

**G. Defeased Bonds and Bond Refunding**

The State issued on July 31, 2002, \$253.1 million General Obligation Refunding Bonds Series 2002 B to advance refund \$77.675, \$100.675, and \$85.325 million of Series 1997 E, 1997 F, and 1998 A General Obligation Bonds, respectively. The principal amount of the refunding bonds, \$26.269 million of original issue premium, and \$513 thousand of other monies were paid to an escrow agent to be placed in an irrevocable trust account to provide for the debt service payments on the refunded bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the Statement of Net assets. At June 30, 2003, \$263.675 million of general obligation bonds outstanding are considered defeased. The State did not have any prior defeased general obligation bonds outstanding.

The advance refunding transaction resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$15.828 million. This difference, reported in the Statement of Net Assets as a deduction from bonds payable, is being charged to operations through fiscal year 2012, using the bonds outstanding method, which approximates the effective interest method. The refunding reduced the State's aggregate debt service payments by \$5.965 million over ten years and resulted in an economic gain (difference between the present values of the old and new debt service payments) of \$5.745 million.

The State issued on June 26, 2003, \$407.405 million General Obligation Bond Series 2003 A and used \$150 million of the proceeds to currently refund \$150 million of its remaining Series 1999 A & C Variable Rate General Obligation Bonds to lock in a fixed long-term rate. The variable rate bonds had no minimum interest rate, but had a maximum interest rate of 10 percent; the

refunding bonds have an effective interest rate of 2.76 percent. Because the refunded debt had a variable rate, no attempt has been made to calculate the cash flow savings or economic savings related to this transaction.

On September 24, 2002, the Student Loan Purchase Program issued the Series 2002 X student loan revenue bonds at par to refund \$3.25 million of Series 1993 B bearing interest at 5.25 percent and maturing on November 1, 2002 and \$32.595 million of Series 1992 H bearing interest rates of 6.10 percent to 6.70 percent, and maturing between November 1, 2002 and November 1, 2015. The program paid a \$558 thousand premium to call the 1992 H bonds maturing on or after November 1, 2003. All of the bonds were paid or redeemed on November 1, 2002. Because the variable rate refunding issue has no stated minimum or maximum interest rate, no attempt has been made to disclose cash flow savings or economic gain. Due to the risk that variable interest may rise, there is no guarantee that the Student Loan Purchase Program will achieve an economic gain on this transaction. The Student Loan Purchase Program did not have any defeased bonds outstanding prior to the current year refunding.

In prior years, the State defeased certain revenue bonds by placing the proceeds of new bonds and other monies available for debt service in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in

the Statement of Net Assets. At June 30, 2003, \$105.615 million revenue bonds outstanding are considered defeased.

In prior years, component units defeased certain revenue bonds by placing the proceeds of new bonds and various bond reserves in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the component unit column on the Statement of Net Assets. At June 30, 2003, \$34.467 million of college and university bonds outstanding and \$6.25 million Utah Housing Corporation bonds outstanding are considered defeased.

#### H. Contracts Payable

Component unit capital leases/contracts payable include \$3.581 million in life annuity contracts.

#### I. Notes Payable

The notes payable balance consists of notes issued by component units for the purchase of buildings and equipment. The notes bear various interest rates and will be repaid over the next 30 years. They are secured by the related assets.

**Notes Payable Debt Service Requirements to Maturity**  
**Component Units**  
**For Fiscal Years Ending June 30**  
*(Expressed in Thousands)*

Fiscal Year	Principal			Total Principal Required	Interest Required	Total Amount Required
	University of Utah	Utah State University	Nonmajor Component Units			
2004 .....	\$ 458	\$ 2,140	\$ 1,385	\$ 3,983	\$ 1,296	\$ 5,279
2005 .....	478	706	514	1,698	1,495	3,193
2006 .....	419	748	432	1,599	1,440	3,039
2007 .....	357	735	427	1,519	1,359	2,878
2008 .....	388	761	908	2,057	1,468	3,525
2009–2013 .....	2,503	3,461	2,539	8,503	5,123	13,626
2014–2018 .....	3,796	2,207	1,309	7,312	2,988	10,300
2019–2023 .....	2,285	3,003	678	5,966	785	6,751
2024–2028 .....	—	—	360	360	45	405
2029–2033 .....	—	—	20	20	—	20
Total .....	<u>\$ 10,684</u>	<u>\$ 13,761</u>	<u>\$ 8,572</u>	<u>\$ 33,017</u>	<u>\$ 15,999</u>	<u>\$ 49,016</u>

**J. Debt Service Requirements for Derivatives**

**Swap Payments and Associated Debt** — As explained in Note 3.D., Utah Housing Corporation (major component unit) had entered into pay-fixed, receive-variable interest rate swaps as of June 30, 2003. Using rates as of June 30, 2003, debt service

requirements of the Corporation's outstanding variable-rate debt and net swap payments are summarized below (in thousands). As rates vary, variable-rate bond interest payments and net swap payments will vary. The principal, interest and net swap interest are included in the Component Unit debt service schedule presented on page 82 for Utah Housing Corporation.

**Utah Housing Corporation**  
**Swap Payments and Associated Debt**  
**For Fiscal Years Ending June 30**  
*(Expressed in Thousands)*

<u>Fiscal Year</u>	<u>Variable Rate Bonds</u>		<u>Interest Rate Swaps, Net</u>	<u>Total</u>
	<u>Principal</u>	<u>Interest</u>		
2004 .....	\$ 13,020	\$ 3,893	\$ 13,722	\$ 30,635
2005 .....	6,600	3,755	13,854	24,209
2006 .....	6,430	3,685	13,569	23,684
2007 .....	5,920	3,617	13,300	22,837
2008 .....	5,520	3,555	13,057	22,132
2009–2013 .....	21,890	16,951	62,074	100,915
2014–2018 .....	23,560	15,852	57,629	97,041
2019–2033 .....	50,285	14,081	50,549	114,915
2024–2028 .....	88,830	10,568	37,087	136,485
2029–2033 .....	124,990	4,811	15,408	145,209
2034–2035 .....	12,695	153	266	13,114
Total .....	<u>\$ 359,740</u>	<u>\$ 80,921</u>	<u>\$ 290,515</u>	<u>\$ 731,176</u>

**NOTE 11. GOVERNMENTAL FUND BALANCES — RESERVED AND DESIGNATED**

The State's reserved fund balances represent: 1) **Nonlapsing Appropriations** which include continuing appropriations or nonlapsing funds, encumbrances for construction contracts in the capital projects funds, and limited encumbrances in the general

and special revenue funds; or 2) **Restricted Purposes** which include fund balances that are legally restricted for other purposes, assets restricted by bond agreements or other external restrictions, and those portions of fund balance that are not available for appropriation or expenditure, such as loans to internal service funds. A summary of the nature and purpose of these reserves by fund type at June 30, 2003, follows:

**Reserved Fund Balances**  
(Expressed in Thousands)

	<u>Nonlapsing Appropriations</u>	<u>Restricted Purposes</u>	<u>Total Reserved</u>
<b>General Fund:</b>			
Legislature .....	\$ 2,711	\$ —	\$ 2,711
Governor.....	4,660	1,750	6,410
Elected Officials .....	2,219	1	2,220
Administrative Services.....	2,695	81	2,776
Tax Commission.....	6,900	11,181	18,081
Human Services.....	5,122	5,982	11,104
Corrections .....	4,792	153	4,945
Public Safety.....	2,768	7,486	10,254
Courts .....	1,420	3,149	4,569
Health .....	3,820	5,757	9,577
Environmental Quality .....	1,731	1,592	3,323
Employment and Family Services .....	—	9,097	9,097
Natural Resources.....	17,151	16,698	33,849
Community and Economic Development.....	3,916	2,435	6,351
Business, Labor, and Agriculture.....	7,414	4,655	12,069
Industrial Assistance Account .....	—	23,611	23,611
Loans to Internal Service Funds .....	—	43,546	43,546
Tobacco Settlement Funds.....	—	11,232	11,232
Oil Overcharge Funds.....	—	7,806	7,806
Other Purposes .....	242	7,207	7,449
Total .....	<u>\$ 67,561</u>	<u>\$ 163,419</u>	<u>\$ 230,980</u>
<b>Uniform School Fund:</b>			
Minimum School Program .....	\$ 31,106	\$ —	\$ 31,106
State Office of Education.....	5,594	—	5,594
School Building Program .....	—	9,792	9,792
School Land Interest.....	—	8,458	8,458
Total .....	<u>\$ 36,700</u>	<u>\$ 18,250</u>	<u>\$ 54,950</u>
<b>Transportation Fund:</b>			
Transportation.....	\$ 2,449	\$ —	\$ 2,449
Public Safety.....	—	6,843	6,843
Corridor Preservation .....	—	14,596	14,596
Aeronautical Programs .....	—	6,291	6,291
Salt Lake County Road Construction .....	—	11,657	11,657
Salt Lake County Bond Proceeds .....	—	52,012	52,012
Total .....	<u>\$ 2,449</u>	<u>\$ 91,399</u>	<u>\$ 93,848</u>
<b>Centennial Highway Fund:</b>			
Bond Proceeds .....	\$ —	\$ 109,266	\$ 109,266
<b>Trust Lands Fund:</b>			
Funds Held as Permanent Investments .....	\$ —	\$ 404,991	\$ 404,991
<b>Other Governmental Funds:</b>			
Capital Projects.....	\$ 119,097	\$ 53,216	\$ 172,313
Debt Service .....	—	8,897	8,897
Tobacco Settlement Funds.....	—	12,177	12,177
Environmental Reclamation .....	—	17,280	17,280
Other Purposes .....	—	4,881	4,881
Total .....	<u>\$ 119,097</u>	<u>\$ 96,451</u>	<u>\$ 215,548</u>

**Designated Fund Balances**  
(Expressed in Thousands)

	<b>General Fund</b>	<b>Uniform School Fund</b>	<b>Transportation Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Designated for:</b>					
Budgetary Reserve (Rainy Day) Account...	\$ 26,546	\$ —	\$ —	\$ —	\$ 26,546
Education Budget Reserve Account .....	—	601	—	—	601
Postemployment and Other Liabilities .....	108,380	150,990	40,429	—	299,799
Fiscal Year 2004 Appropriations:					
Line Item Appropriations .....	74	35,574	—	—	35,648
Federal Jobs and Growth Relief Funds....	14,316	—	—	—	14,316
Industrial Assistance Account .....	5,169	—	—	—	5,169
Debt Service Requirements .....	1,531	—	—	—	1,531
Capital Projects.....	—	—	—	75,489	75,489
Debt Service .....	—	—	—	7,107	7,107
<b>Total .....</b>	<b><u>\$ 156,016</u></b>	<b><u>\$ 187,165</u></b>	<b><u>\$ 40,429</u></b>	<b><u>\$ 82,596</u></b>	<b><u>\$ 466,206</u></b>

**NOTE 12. DEFICIT NET ASSETS**

Funds reporting a deficit total net assets position at June 30, 2003, are (in thousands):

Private Purpose Trust Funds:

Employers' Reinsurance .....	\$ 245,278
Petroleum Storage Tank.....	\$ 58,229

The deficit in the Employers' Reinsurance Trust represents the unfunded portion of the actuarial estimate of claims incurred. The Employers' Reinsurance Trust claims are funded from assessments on workers' compensation insurance. The Utah Labor Commission sets the rate up to the maximum established by the Legislature to keep current revenues at a level sufficient to cover current cash disbursements. State law limits the State's liability to the cash or assets in the Employers' Reinsurance Trust only. State law also limits the Trust's liability to claims resulting from industrial accidents or occupational diseases occurring on or before June 30, 1994. For claims resulting from accidents or

diseases on or after July 1, 1994, the employer or its insurance carrier is liable for resulting liabilities.

The Petroleum Storage Tank Trust covers the clean-up costs of leaks from state-approved underground petroleum storage tanks. The assets in the fund are more than adequate to pay current claims. Unfunded future claims will be funded by future revenues.

Funds/activities reporting a deficit position in the unrestricted portion of their net assets at June 30, 2003, are (in thousands):

Internal Service Funds:

Information Technology .....	\$ 1,228
General Services.....	\$ 1,023
Fleet Operations .....	\$ 28,622

The Internal Service Funds deficits are mainly due to the significant investment in capital assets required for these operations. The deficits will be covered by future charges for services. Management may also seek rate increases to help reduce these deficits.

**NOTE 13. INTERFUND TRANSFERS**

Transfers between funds occur when one fund collects revenue and transfers the assets to another fund for expenditure or when one fund provides working capital to another fund. All transfers must be legally authorized by the Legislature through statute or an *Appropriation Act*. Interfund transfers for the fiscal year ended June 30, 2003, are as follows (in thousands):

	<b>Transfers In:</b>					
	<b>Governmental Funds</b>					
	<b>General Fund</b>	<b>Uniform School Fund</b>	<b>Transportation Fund</b>	<b>Centennial Highway Fund</b>	<b>Trust Lands Fund</b>	<b>Nonmajor Governmental Funds</b>
<b>Transfers Out:</b>						
General Fund.....	\$ —	\$ 1,565	\$ 19,412	\$ 48,795	\$ 10	\$ 59,471
Uniform School Fund.....	17,584	—	—	—	—	16,367
Transportation Fund.....	31,483	—	—	75,853	—	147
Centennial Highway Fund.....	—	—	—	—	—	86,828
Nonmajor Governmental Funds ..	53,318	—	—	—	—	3,739
Unemployment Compensation ....	2,369	—	—	—	—	—
Water Loan Programs.....	2,808	—	—	—	—	—
Nonmajor Enterprise Funds .....	35,681	—	—	—	—	—
Internal Service Funds.....	3,304	—	—	—	—	—
<b>Total Transfers In .....</b>	<b>\$ 146,547</b>	<b>\$ 1,565</b>	<b>\$ 19,412</b>	<b>\$ 124,648</b>	<b>\$ 10</b>	<b>\$ 166,552</b>

Continues Below

	<b>Enterprise Funds</b>			
	<b>Water Loan Programs</b>	<b>Nonmajor Enterprise Funds</b>	<b>Internal Service Funds</b>	<b>Total Transfers Out</b>
<b>Transfers Out:</b>				
General Fund.....	\$ 1,582	\$ 15,039	\$ 640	\$ 146,514
Uniform School Fund.....	—	—	—	33,951
Transportation Fund.....	—	—	—	107,483
Centennial Highway Fund.....	—	—	—	86,828
Nonmajor Governmental Funds ..	—	—	—	57,057
Unemployment Compensation ....	—	—	—	2,369
Water Loan Programs.....	—	—	—	2,808
Nonmajor Enterprise Funds .....	—	—	—	35,681
Internal Service Funds.....	—	—	—	3,304
<b>Total Transfers In .....</b>	<b>\$ 1,582</b>	<b>\$ 15,039</b>	<b>\$ 640</b>	<b>\$ 475,995</b>

Transfers from major governmental funds to nonmajor governmental funds are primarily for capital facility construction and debt service expenditures. Transfers from the General Fund to nonmajor enterprise funds are primarily mineral lease royalties used to make loans and grants to local governments through the Community Impact Loan Fund. Transfers from nonmajor enterprise funds to the General Fund are mostly liquor profits from the Alcoholic Beverage Control Fund that are required by statute to be deposited in the General Fund. All other transfers are made to finance various programs as authorized by the Legislature.

During fiscal year 2003, the Legislature authorized the following transfers to subsidize lower than expected revenues:

- \$44.435 million from the Tobacco Endowment Fund (nonmajor governmental fund) to the General Fund.
- \$3.304 million from the internal service funds to the General Fund.

In addition, the Legislature authorized payments to certain component units of the State. These amounts are reported as expenditures in both the General Fund column of the Statement of Revenues, Expenditures, and Changes in Fund Balances—Governmental Funds and the Governmental Activities column of the Statement of Activities. They are also reported as revenues in the Component Units column of the Statement of Activities:

- \$607.55 million to the Colleges and Universities.
- \$2.916 million to the Comprehensive Health Insurance Pool.
- \$343 thousand to the Utah State Fairpark Corporation.

**NOTE 14. SPECIAL ITEM**

The Utah Technology Finance Corporation (nonmajor component unit) transferred \$2.685 million to the State of Utah as part of the Corporation's liquidation proceedings.

**NOTE 15. LITIGATION, CONTINGENCIES, AND COMMITMENTS****A. Litigation**

The State is involved in various legal actions arising in the ordinary course of business. The State is vigorously contesting all of these matters, but as of this date it is not possible to determine the outcome of these proceedings. In the opinion of the Attorney General and management, the ultimate disposition of these matters will not have a material adverse effect on the State's financial position.

- Members of the Navajo Nation allege the State of Utah has mismanaged Navajo Nation Trust Fund monies. The plaintiffs are seeking an accounting of the legitimacy of the fund's receipts and disbursements, and damages. If the State were ultimately held liable, the estimated liability could be up to approximately \$50 million plus interest and attorneys' fees.
- A suit filed by the United Mine Workers of America claims the State Legislature wrongfully reallocated revenue generated from the *Utah Enabling Act's* Miners Hospital Grant lands to the University of Utah Medical Center. The plaintiffs seek a judgment requiring pay back of the diverted proceeds into a trust, and requiring the trust to be used only on a hospital for miners. If the State were ultimately held liable, the liability could range from \$1 million to \$35 million.
- A suit was filed by a landowner alleging breach of contract by the Utah State Armory Board and the Utah National Guard related to the sale of property. The plaintiff seeks damages of approximately \$19 million plus attorneys' fees.
- There are currently three separate suits or claims pending seeking refunds of taxes paid. In the event of adverse rulings on all of these issues, including their certification as class-action suits, the State estimates the liability could be as much as \$45 million.
- In addition to the items above, the State is contesting other legal actions totaling approximately \$22 million plus attorneys' fees and interest in some cases.

**B. Contingencies**

- Financial and compliance audits (Single Audit) of federal grants, contracts, and agreements were conducted under the provisions of the Federal Office of Management and Budget's circulars. As a result of the audits, identified questioned costs are immaterial. Other audit findings on noncompliance cannot be estimated as to the potential liability. The Single Audit for the fiscal year ended June 30, 2003, is in process and management expects proposed disallowances to be immaterial.

- Management's estimated liability for the Petroleum Storage Tank Trust (private purpose trust fund) is highly sensitive to change based on the short period of historical data and the uncertainties in estimating costs. Since it is not possible to determine the occurrence date of a leak in an underground storage tank, it is not possible to estimate the number or the associated costs of leaks that have not been detected.
- The Utah Department of Transportation (UDOT) plans on seeking reimbursement from the Federal Highway Administration (FHWA) for approximately \$20 million per year for fiscal years 2004 through 2007. The State received \$18.539 million in fiscal year 2003. The related costs were incurred by the State as a result of the I-15 reconstruction project and were originally paid using state funds. UDOT has not recorded an accounts receivable for these future reimbursement requests because the requests are contingent upon sufficient future federal funds and federal obligation authority becoming available and future approval by the FHWA.
- The State is totally self-insured against liability claims and up to \$2.5 million in property claims. According to an actuarial study and other known factors, \$43.659 million exists as either incurred but unfiled or unpaid claims. This amount is reported as a liability of the Administrative Services Risk Management Fund (internal service fund).
- The Utah School Bond Guaranty Act (*Utah Code Annotated, 1953*, as amended, Sections 53A-28-101 to 402), which took effect on January 1, 1997, pledges the full faith, credit, and unlimited taxing power of the State to guaranty full and timely payment of the principal and interest on general obligation bonds issued by qualifying local school boards. The primary purpose of the Guaranty Act is to reduce borrowing costs for local school boards by providing credit enhancement for Guaranteed Bonds.

In the event a school board is unable to make the scheduled debt service payments on its Guaranteed Bonds, the State is required to make such payments in a timely manner. For this purpose, the State may use any available monies, may use short-term borrowing from the State Permanent School Fund (part of the permanent Trust Lands Fund), or may issue short-term general obligation notes. The local school board remains liable to the State for any such payments on Guaranteed Bonds. Reimbursements to the State may be obtained by intercepting payment of state funds intended for the local school board. The State may also compel the local school board to levy a tax sufficient to reimburse the State for any guaranty payments.

The State Superintendent of Public Instruction is charged with monitoring the financial condition of local school boards and reporting, at least annually, its conclusions to the Governor, the Legislature, and the State Treasurer. The State Superintendent must report immediately any circumstances which suggest a local school board may not be able to pay its debt service obligations when due. The State does not expect that it will be required to advance monies for the payment of debt service on Guaranteed Bonds for any significant period of time.

Local school boards have \$1.414 billion principal amount of Guaranteed Bonds outstanding at June 30, 2003. The State cannot predict the amount of bonds that may be guaranteed in future years, but no limitation is currently imposed by the Guaranty Act.

- The Attorney General of the State sued the tobacco industry for medical costs related to smoking. The State of Utah has signed on to a master settlement agreement along with 45 other states. The major tobacco manufacturers and most smaller manufacturers have joined the agreement. The State received \$32.643 million from tobacco companies in fiscal year 2003 and expects to receive approximately \$27.004 million in fiscal year 2004. Annual payments are expected to continue for the next seven years but will be adjusted for factors such as inflation, decreased sales volume, previously settled law suits, disputed payments, and legal fees.

### C. Commitments

- At June 30, 2003, the Industrial Assistance Program of the General Fund had grant commitments of \$11.7 million, contingent on participating companies meeting certain performance criteria.
- Utah Retirement Systems (pension trust funds) has at its yearend December 31, 2002, committed to fund certain alternative investment partnerships and real estate projects for an amount of \$1.829 billion. Funding of \$1.168 billion has been provided, leaving an unfunded commitment of \$661 million as of December 31, 2002, which will be funded over the next six years.
- As of June 30, 2003, the Utah Housing Corporation (component unit) has committed to purchase mortgages under the Single-Family Mortgage Purchase Program in the amount of \$12.727 million.
- At June 30, 2003, the enterprise funds had loan commitments of approximately \$109.9 million and grant commitments of approximately \$13.8 million.
- At June 30, 2003, the Utah Higher Education Assistance Authority Student Loan Guarantee Program (Student Assistance Programs, enterprise fund) had guaranteed student loans outstanding with an original principal amount of approximately \$1.716 billion. Also, at June 30, 2003, the Student Assistance Programs had commitments to purchase approximately \$365 million in student loans and provide approximately \$10.9 million in reductions to borrower loan balances.
- At June 30, 2003, the Department of Transportation had construction and other contract commitments of \$409.697 million, of which \$244.902 million is for Centennial Highway Fund (special revenue fund) projects and \$164.795 million is for Transportation Fund (special revenue fund) projects. These commitments will be funded with bonded debt and future appropriations.

### NOTE 16. JOINT VENTURE

The Utah Communications Agency Network (UCAN) was created by the State Legislature in 1997 as an independent agency. Its purpose is to provide public safety communications services and facilities on a regional or statewide basis.

UCAN's governing board consists of ten representatives elected by the board, and five state representatives of which four are appointed by the Governor. The State has contracted to purchase

communication services from UCAN to meet the needs of law enforcement officers in the Departments of Public Safety, Corrections, Natural Resources, and other smaller state agencies.

In fiscal year 1998 the State provided startup capital of \$185 thousand. UCAN receives federal funds as a subrecipient of grants awarded to the Department of Public Safety. UCAN also may receive legal counsel from the Attorney General's Office at no cost. Contracts with state agencies are estimated to provide over 30 percent of UCAN's operating revenues.

UCAN has \$12.865 million of revenue bonds outstanding. UCAN's debt is not a legal obligation of the State; however, if UCAN cannot meet its debt service requirements, state law allows the Governor to request an appropriation to restore the debt service reserve fund to its required level or to meet any principal or interest payment deficiency. The Legislature is not required to make any such appropriation, but if made, UCAN must repay the State within 18 months. To date, UCAN has never requested any such funding from the State and has had sufficient resources to cover its debt service and debt service reserve requirements.

The State Auditor's Office audits UCAN's financial statements. Copies of those statements can be obtained from UCAN's administrative office or from the State Auditor's Office.

### NOTE 17. PENSION PLANS

Eligible employees of the State are covered by one of the following retirement plans:

#### A. Utah Retirement Systems

Utah Retirement Systems (URS) was established by Section 49 of *Utah Code Annotated, 1953*, as amended. URS administers the pension systems and plans under the direction of the URS Board, which consists of the State Treasurer and six members appointed by the Governor. URS has a separate accounting system and prepares a separately issued financial report covering all retirement systems and deferred compensation plans administered by it. URS maintains records and prepares separately issued financial statements using fund accounting principles and the accrual basis of accounting under which expenses, including benefits and refunds, are recorded when the liability is incurred. Revenues, including contributions, are recorded in the accounting period in which they are earned and become measurable. URS reports on a calendar yearend. The December 31, 2002, financial report has been included in this Comprehensive Annual Financial Report as a pension trust fund for the Public Employees Retirement System (PERS) within the fiduciary funds. Copies of the separately issued financial report that include financial statements and required supplemental information may be obtained by writing to Utah Retirement Systems, 560 East 200 South, Salt Lake City, Utah 84102, or by calling 1-800-365-8772.

The URS operations are comprised of the following groups of systems and plans covering substantially all employees of the State, public education, and other political subdivisions of the State:

- The Public Employees Contributory Retirement System (Contributory System); the Public Employees Noncontributory Retirement System (Noncontributory System); and the Fire-

- fighters Retirement System, which are defined-benefit multiple-employer, cost-sharing, public employee retirement systems;
- The Public Safety Retirement System, which is a defined-benefit mixed cost-sharing and agent, multiple-employer retirement system;
- The Judges Retirement System and the Governors and Legislative Pension Plan, which are defined-benefit single-employer public employee retirement systems; and

- The 401(k) and 457 Plans, which are deferred compensation plans.

Retirement benefits are specified by Section 49 of *Utah Code Annotated, 1953*, as amended. The retirement systems are defined-benefit plans in which the benefits are based on age and/or years of service and highest average salary. Various plan options within the systems may be selected by retiring members. Some of the options require actuarial reductions based on attained age, age of spouse, and similar actuarial factors. A brief summary of eligibility for and benefits of the systems is provided in the following table:

**Summary of Eligibility and Benefits**

	<b>Contributory System</b>	<b>Noncontributory System</b>	<b>Public Safety System</b>	<b>Firefighters System</b>	<b>Judges System</b>
Highest Average Salary	Highest 5 Years	Highest 3 Years	Highest 3 Years	Highest 3 Years	Highest 2 Years
Years of Service Required and/or Age Eligible for Benefit	30 years any age *20 years age 60 *10 years age 62 4 years age 65	30 years any age *25 years any age *20 years age 60 *10 years age 62 4 years age 65	20 years any age 10 years age 60 4 years age 65	20 years any age 10 years age 60 4 years age 65	25 years any age *20 years age 55 10 years age 62 6 years age 70
Benefit Percent per Year of Service	1.25% to June 1975 2.00% July 1975 to present	2.00% per year	2.50% per year up to 20 years 2.00% per year over 20 years Benefit cannot exceed 70% of final average salary	5.00% first 10 years 2.25% second 10 years 1.00% over 20 years Benefit cannot exceed 75% of final average salary	

\*With actuarial reductions

Former governors at age 65 receive \$1,080 per month per term. Legislators receive a benefit actuarially reduced at age 62 with ten or more years of service, or an unreduced benefit at age 65 with four or more years of service at the rate of \$24.00 per month per year of service. Both the governors' and legislators' benefits are adjusted based on the Consumer Price Index (CPI), limited to 4 percent of the base benefit per year.

Death benefits for active and retired employees are in accordance with retirement statutes. Upon termination of employment, members of the systems may leave their retirement account intact for future

benefits based on vesting qualification, or withdraw the accumulated funds in their individual member account and forfeit service credits and rights to future benefits upon which the contributions were based.

As a condition of participation in the systems, employers and/or employees are required to contribute certain percentages of salaries and wages as authorized by statute and specified by the Board. Employee contributions may be paid in part or in whole by the employer. Contributions in some systems are also augmented by fees or fire insurance taxes. Below is a summary of system participants.

**Participants**  
**December 31, 2002**

	<b>Contributory System</b>	<b>Non- contributory System</b>	<b>Public Safety System</b>	<b>Fire- fighters System</b>	<b>Judges System</b>	<b>Governors and Legislative Pension Plan</b>
Number of participating:						
Employers .....	164	376	119	40	1	1
Members:						
Active .....	3,649	82,486	6,966	1,538	103	91
Terminated vested.....	1,511	20,632	987	55	8	87
Retirees and beneficiaries:						
Service benefits .....	7,249	20,666	2,678	815	77	231
Disability benefits .....	153	—	43	70	—	—

Employer contribution rates consist of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the members during the current year) and (2) an amount for amortization of the unfunded, or excess funded actuarial accrued liability over an open 20 year amortization period. These rates are determined using the entry age actuarial cost method with a supplemental present value and the same actuarial assumptions used to calculate the actuarial accrued liability.

The following table presents the State of Utah's actuarially determined employer contributions required and paid to URS. These amounts are equal to the annual pension costs for each of the stated years and all of these amounts were paid for each year. Accordingly, the net pension obligation (NPO) at the end of each year was zero. For the Governors and Legislative Pension Plan, there has been no annual pension cost, required contributions, or NPO because the plan was overfunded for each of these years.

**State of Utah's Employer Contributions**  
**Required and Paid**  
**For Fiscal Years Ended June 30**  
*(Expressed in Thousands)*

	<b>Contributory System</b>	<b>Non- contributory System</b>	<b>Public Safety System</b>	<b>Fire- fighters System</b>	<b>Judges System</b>	<b>Total All Systems</b>
<b>Primary Government:</b>						
2003 .....	\$ 3,683	\$ 60,033	\$ 16,713	\$ 47	\$ 539	\$ 81,015
2002 .....	\$ 5,777	\$ 93,037	\$ 25,921	\$ 58	\$ 928	\$ 125,721
2001 .....	\$ 4,902	\$ 78,752	\$ 19,772	\$ 56	\$ 1,615	\$ 105,097
2000 .....	\$ 4,943	\$ 75,769	\$ 19,717	\$ 70	\$ 1,572	\$ 102,071
1999 .....	\$ 5,005	\$ 72,361	\$ 17,075	\$ 67	\$ 1,868	\$ 96,376
<b>Component Units:</b>						
<b>Colleges and Universities:</b>						
2003 .....	\$ 1,840	\$ 29,409	\$ 375	\$ —	\$ —	\$ 31,624
2002 .....	\$ 1,904	\$ 28,028	\$ 399	\$ —	\$ —	\$ 30,331
2001 .....	\$ 2,398	\$ 33,575	\$ 442	\$ —	\$ —	\$ 36,415
2000 .....	\$ 2,469	\$ 32,839	\$ 445	\$ —	\$ —	\$ 35,753
1999 .....	\$ 2,457	\$ 30,789	\$ 356	\$ —	\$ —	\$ 33,602
<b>Other:</b>						
2003 .....	\$ 44	\$ 1,609	\$ —	\$ —	\$ —	\$ 1,653
2002 .....	\$ 43	\$ 258	\$ —	\$ —	\$ —	\$ 301
2001 .....	\$ 50	\$ 352	\$ —	\$ —	\$ —	\$ 402
2000 .....	\$ 143	\$ 2,416	\$ —	\$ —	\$ —	\$ 2,559
1999 .....	\$ 134	\$ 2,158	\$ —	\$ —	\$ —	\$ 2,292
<b>Total Primary Government and Component Units:</b>						
2003 .....	\$ 5,567	\$ 91,051	\$ 17,088	\$ 47	\$ 539	\$ 114,292
2002 .....	\$ 7,724	\$ 121,323	\$ 26,320	\$ 58	\$ 928	\$ 156,353
2001 .....	\$ 7,350	\$ 112,679	\$ 20,214	\$ 56	\$ 1,615	\$ 141,914
2000 .....	\$ 7,555	\$ 111,024	\$ 20,162	\$ 70	\$ 1,572	\$ 140,383
1999 .....	\$ 7,596	\$ 105,308	\$ 17,431	\$ 67	\$ 1,868	\$ 132,270

The following schedule summarizes contribution rates in effect at December 31, 2002:

**Contribution Rates as a Percent of Covered Payroll**

System	Member	Employer	Other
Contributory .....	6.00%	4.68% – 5.91%	—
Noncontributory.....	—	8.69% – 10.40%	—
Public Safety:			
Contributory.....	10.50% – 13.74%	2.17% – 15.50%	—
Noncontributory.....	—	13.89% – 28.27%	—
Firefighters:			
Group A .....	7.82%	—	8.88%
Group B .....	7.83%	—	8.88%
Judges .....	4.92%	4.92%	18.40%
Governors and Legislative .....	—	—	—

**401(k) and 457 Deferred Compensation Plans**

The 401(k) Plan and 457 Plan administered by URS, in which the State participates, are deferred compensation plans. These plans are available as supplemental plans to the basic retirement benefits of the retirement systems for employees of employers which have adopted the 401(k) and 457 Plans. Voluntary contributions may be made into the plans subject to plan and Internal Revenue Code limitations. Employer contributions may be made into the plans at rates determined by the employers. There are 331 employers participating in the 401(k) Plan and 154 employers participating in the 457 Plan. There are 122,125 plan participants in the 401(k) Plan and 10,325 participants in the 457 Plan.

After termination of employment, benefits are paid out to individuals in lump sum, or as periodic benefit payments, at the option of the participant based on individual account balances and plan provisions. The 401(k) and 457 Plans account balances are fully vested to the participants at the time of deposit. Investments of the plans are reported at fair value.

Employees of the State are eligible to participate in the deferred compensation 401(k) Plan. The State and participating employers are required to contribute to employees who participate in the noncontributory retirement plan. The State contributes 1.5 percent of eligible employees' salaries which amount vests immediately. The amounts contributed to the 401(k) Plan during the year ended

June 30, 2003, by employees and employers are as follows: for Primary Government, \$30.704 million and \$9.783 million; for Component Units – Colleges and Universities, \$3.229 million and \$4.043 million; for Component Units – Other, \$774 thousand and \$472 thousand; and the combined total for all is \$34.707 million and \$14.298 million, respectively.

**Pension Receivables and Investments**

Investments are presented at fair value. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Many factors are considered in arriving at that value. Corporate debt securities are valued based on yields currently available on comparable securities of issuers with similar credit ratings. Mortgages have been valued on an amortized cost basis which approximates market or fair value. The fair value of real estate investments has been estimated based on independent appraisals. For investments where no readily ascertainable market value exists, management, in consultation with their investment advisors, have determined the fair value for the individual investments. Approximately 10 percent of the net assets held in trust for the pension benefits are invested in debt securities of the U.S. Government and its instrumentalities. Of the 10 percent, approximately 4 percent are U.S. Government debt securities and 6 percent are debt securities of the U.S. Government instrumentalities. The systems and plans have no investments of any commercial or industrial organization whose market value equals 5 percent or more of the net assets available for benefits. The principal components of the receivables and investment categories are presented below.

**Pension Receivables and Investments**  
(Expressed in Thousands)

	<u>Contributory System</u>	<u>Non- contributory System</u>	<u>Public Safety System</u>	<u>Fire- fighters System</u>	<u>Judges System</u>	<u>Governors and Legislative Pension Plan</u>	<u>401(k) Plan</u>	<u>457 Plan</u>	<u>Total December 31, 2002</u>
Receivables:									
Member Contributions .....	\$ 404	\$ —	\$ 170	\$ 201	\$ —	\$ —	\$ —	\$ —	\$ 775
Employer Contributions.....	367	17,544	1,603	1	310	—	—	—	19,825
Court Fees and Fire Insurance Premium .....	—	—	—	—	21	—	—	—	21
Investments .....	8,006	101,359	12,566	5,160	844	100	26,813	—	154,848
Total Receivables .....	<u>\$ 8,777</u>	<u>\$ 118,903</u>	<u>\$ 14,339</u>	<u>\$ 5,362</u>	<u>\$ 1,175</u>	<u>\$ 100</u>	<u>\$ 26,813</u>	<u>\$ 0</u>	<u>\$ 175,469</u>
Investments:									
Debt Securities .....	\$ 168,725	\$ 2,136,006	\$ 264,812	\$ 108,759	\$ 17,788	\$ 2,106	\$ 568,585	\$ 71,544	\$ 3,338,325
Equity Investments .....	399,834	5,061,783	627,543	257,733	42,155	4,992	682,792	78,152	7,154,984
Venture Capital .....	47,649	603,219	74,785	30,715	5,024	595	—	—	761,987
Real Estate .....	70,276	889,679	110,300	45,301	7,409	877	—	—	1,123,842
Mortgage Loans.....	249	3,154	392	161	26	3	—	—	3,985
Invested Securities									
Lending Collateral.....	85,494	1,082,326	134,183	55,110	9,014	1,067	45,934	5,444	1,418,572
Investment Contracts.....	—	—	—	—	—	—	35,115	21,920	57,035
Total Investments .....	<u>\$ 772,227</u>	<u>\$ 9,776,167</u>	<u>\$ 1,212,015</u>	<u>\$ 497,779</u>	<u>\$ 81,416</u>	<u>\$ 9,640</u>	<u>\$ 1,332,426</u>	<u>\$ 177,060</u>	<u>\$ 13,858,730</u>

#### Actuarial Methods and Assumptions

The latest actuarial valuation and study was dated January 1, 2002. The actuarial accrued liability and schedule of funding progress is presented by the retirement systems for the last ten years in their separately presented financial reports based on the report generated by that study conducted by Gabriel, Roeder, Smith & Company. The actuarial value of assets for that date is based on a smoothed expected investment income rate. Investment income in excess or shortfall of the expected 8 percent return on fair value is smoothed over a five-year period with 20 percent of a year's excess or

shortfall being recognized each year, beginning with the current year. All systems use the entry age actuarial cost method and the level percent of payroll amortization method. The remaining amortization period for all systems is open group, 20 years, closed period. An inflation rate of 3 percent is used for all systems. Post retirement cost of living adjustments are non-compounding and are based on the original benefit. The adjustments are also limited to the actual CPI increase for the year with any unusual CPI increase not met carried forward to subsequent years. Below is the Schedule of Funding Progress.

(Table presented on next page)

**Schedules of Funding Progress  
By Valuation Date**  
(Expressed in Thousands)

	<u>Contributory System</u>	<u>Noncontributory System</u>	<u>Public Safety System</u>	<u>Firefighters System</u>	<u>Judges System</u>	<u>Governors and Legislative Pension Plan</u>
<b>Actuarial Value of Assets:</b>						
January 1, 2001.....	\$ 924,573	\$ 10,361,333	\$ 1,286,996	\$ 536,503	\$ 87,139	\$ 11,569
January 1, 2002.....	\$ 927,523	\$ 11,104,334	\$ 1,376,466	\$ 569,151	\$ 92,649	\$ 11,710
December 31, 2002.....	\$ 859,358	\$ 10,888,518	\$ 1,349,458	\$ 553,589	\$ 90,904	\$ 10,719
<b>Actuarial Accrued Liability (AAL):</b>						
January 1, 2001.....	\$ 935,799	\$ 9,933,514	\$ 1,206,876	\$ 455,456	\$ 73,962	\$ 7,908
January 1, 2002.....	\$ 948,912	\$ 10,806,024	\$ 1,366,134	\$ 491,274	\$ 85,987	\$ 8,182
December 31, 2002.....	\$ 975,288	\$ 11,628,203	\$ 1,473,862	\$ 530,155	\$ 93,397	\$ 8,108
<b>Unfunded Actuarial Accrued Liability (UAAL):</b>						
January 1, 2001.....	\$ 11,226	\$ (427,819)	\$ (80,120)	\$ (81,047)	\$ (13,177)	\$ (3,661)
January 1, 2002.....	\$ 21,389	\$ (298,310)	\$ (10,332)	\$ (77,877)	\$ (6,662)	\$ (3,528)
December 31, 2002.....	\$ 115,930	\$ 739,685	\$ 124,404	\$ (23,434)	\$ 2,493	\$ (2,611)
<b>Funding Ratios:</b>						
January 1, 2001.....	98.8%	104.3%	106.6%	117.8%	117.8%	146.3%
January 1, 2002.....	97.7%	102.8%	100.8%	115.9%	107.7%	143.1%
December 31, 2002.....	88.1%	93.6%	91.6%	104.4%	97.3%	132.2%
<b>Annual Covered Payroll:</b>						
January 1, 2001 .....	\$ 141,067	\$ 2,659,200	\$ 247,985	\$ 63,274	\$ 10,397	\$ 464
January 1, 2002 .....	\$ 142,882	\$ 2,832,060	\$ 260,783	\$ 67,192	\$ 10,927	\$ 556
December 31, 2002.....	\$ 142,325	\$ 2,926,449	\$ 268,478	\$ 71,354	\$ 11,173	\$ 556
<b>UAAL as a Percent of Covered Payroll:</b>						
January 1, 2001.....	8.0%	(16.1)%	(32.3)%	(128.1)%	(126.7)%	(789.0)%
January 1, 2002.....	15.0%	(10.5)%	(4.0)%	(115.9)%	(61.0)%	(634.5)%
December 31, 2002.....	81.5%	25.3%	46.3%	(32.8)%	22.3%	(469.6)%

**B. Teachers Insurance and Annuity Association**

The Teachers Insurance and Annuity Association and/or College Retirement Equities Fund (TIAA-CREF), privately administered defined-contribution retirement plans, provide individual retirement fund contracts for each eligible participating employee. Eligible employees are mainly state college/university faculty and employees of the Student Assistance Programs. Benefits to retired employees are generally based on the value of the individual contracts and the

estimated life expectancy of the employee at retirement and are fully vested from the date of employment. The total current year required contribution and the amount paid is 14.2 percent of the employee's annual salary. Most of the employers contribute both the employer and the employee share of 7.1 percent. The State has no further liability once annual contributions are made.

The following table presents the State of Utah's actual employer contributions to the TIAA-CREF retirement system:

**State of Utah's Employer Contributions  
For the Fiscal Years Ended June 30, 2002 and 2003  
(Expressed in Thousands)**

	<b>Contribution Required and Paid 2002</b>	<b>Contribution Required and Paid 2003</b>
Primary Government.....	\$ 572	\$ 700
Component Units:		
College and University .....	91,708	94,767
Total.....	<u>\$ 92,280</u>	<u>\$ 95,467</u>

**NOTE 18. POSTEMPLOYMENT BENEFITS**

At the option of the individual state departments, employees may be offered participation in a post retirement benefits program, as set forth in Section 67-19-14(2) of the *Utah Code*. In order to qualify, the employee must be eligible to receive retirement benefits. Upon retirement most employees, including those age 65 and over, may be paid for 25 percent of unused accumulated sick leave at the employee's current rate of pay. In addition, the employee may receive health and life insurance coverage up to age 65, but not to exceed five years. If the employee has not reached age 65 after the five-year limitation is reached, they may exchange one sick leave day in excess of 60 days, after the 25 percent payout, for one month of paid health and life insurance coverage, or after age 65 spouse health insurance to age 65, or Medicare supplemental insurance for the employee or spouse. As of June 30, 2003, there were 1,701 individuals on the program. The insurance coverage is paid 100 percent by the State for individuals retiring before July 1, 2000. Individuals retiring thereafter are required to pay between 2 and 7 percent of the cost depending on the coverage selected.

The State has recorded an estimated liability for current employees who will eventually retire in addition to an estimated liability for employees who have already retired. The estimated 25 percent sick leave payouts at retirement are included in the liability for compensated absences. The postemployment benefits liability includes the estimated liability for health and life insurance benefits. Charges to agency budgets are made on an ongoing basis to fund the current payments for these benefits and compensated absences. For the year ended June 30, 2003, the cumulative postemployment benefits liability was \$216.442 million, and \$15.104 million in postemployment benefits expenditures were recognized. In accordance with state law, accrued tax revenues are designated at yearend to fund post-employment benefits, compensated absences, and other liabilities. At June 30, 2003, net designated accrued taxes were \$299.799 million.

A liability is also reported in the Pension Trust Funds of \$1.594 million which will be liquidated by assets of Utah Retirement Systems

All employers who participate in the State Retirement Systems are eligible to participate in the Public Employees Long-term Disability Program per Section 49-21-201 of the *Utah Code*. Employees of those state agencies who participate in the program and meet long-term disability eligibility receive benefits for the duration of their disability up to the time they are eligible for retirement or until age 65. Benefits begin after a three-month waiting period and are paid 100 percent by the program. As of June 30, 2003, there are 327 state employees receiving benefits. The program is funded by paying premiums to the Public Employees Health Program (component unit), where assets are set aside for future payments. For the year ended June 30, 2003, the State paid \$4.002 million in premiums and the program has \$27.893 million in assets.

The colleges and universities offer early retirement incentives, as approved by their boards of trustees, which may provide health, dental, and life insurance; incentive pay or stipends; or long-term disability. Eligibility requirements differ, depending on the college or university. In general, the employee must be at least 52-60 years of age with a minimum of 15-16 years of service. Some of the colleges and universities also require that the sum of the employee's age and years of service be at least 75. The employee may receive these benefits up to age 65 but not to exceed 5-7 years. The ranges for incentive and stipend pay are from 14.28 percent to 30 percent of the employee's salary upon retirement. The benefits are funded on a pay-as-you-go basis. As of June 30, 2003, there are 470 individuals participating in the programs, and \$6.673 million was expended during the year. The total liability for postemployment benefits and compensated absences for the college and universities at June 30, 2003, was \$67.868 million. The postemployment benefits portion of the cumulative liability was \$17.655 million.

**NOTE 19. RISK MANAGEMENT AND INSURANCE**

It is the policy of the State of Utah to periodically assess the proper combination of commercial insurance and self-insurance to cover the risk of losses to which it may be exposed. This is accomplished by the State through the Risk Management (internal service fund) and the Public Employees Health Program (component unit). The State is the predominant participant in these programs. The Risk Management Fund manages the general property and liability risk of the State, and the Public Employees Health Program manages the health insurance programs of the State. The University of Utah and Utah State University (component units) each maintain self-insurance funds to manage health care. The University of Utah also maintains self-insurance funds to manage auto/physical damage, and medical malpractice liabilities.

The State has determined that the risk funds can economically and effectively manage the State’s risks internally and have set aside assets for claim settlement. The risks are covered through reserves and commercial insurance for excessive losses. The State has not had any losses or settlements that exceeded the commercial excess insurance coverage for any of the last three years. The risk funds service all claims for risk of loss to which the State is exposed, including general liability, property and casualty, group medical and dental, and some environmental claims. They also service the general risk claims for many local school districts and local health departments within the State. All funds, agencies, and public authorities of the State may participate in the State’s Risk Management and Public Employees Health Program. The risk funds allocate the cost of providing claims servicing, claims payment, and commercial insurance by charging a “premium” to each agency, public authority, or employee, based on each organization’s estimated current year liability and property values. The liability is determined using an independent actuarial study based on past, current, and estimated loss experiences.

Risk Management and Public Employees Health Program claims liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated and include an amount for claims that have been incurred but not reported. Because actual claims liabilities are affected by complex factors including inflation, changes in legal doctrines and insurance benefits, and unanticipated damage awards, the process used in computing claims liabilities does not necessarily result in exact amounts. Claims liabilities are recomputed periodically by actuaries to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. Inflation is included in this calculation because reliance is based on historical data that reflects past inflation and other appropriate modifiers. Public Employees Health Program long-term disability benefit reserves are reported using a discount rate of 7 percent. The primary government and the discrete component units of the State paid premiums to Public Employees Health Program of \$163.89 million and \$9.0 million, respectively, for health and life insurance coverage in fiscal year 2003. In addition, the State Department of Health paid \$19.84 million in premiums for the Children’s Health Insurance Program.

The State covers its workers’ compensation risk by purchasing insurance from Workers’ Compensation Fund (a related organization). The University of Utah and Utah State University report claims liabilities if it is probable that a liability has been incurred as of the date of the financial statements and the amount of the loss can be reasonably estimated. The University of Utah and the University Hospital have a “claims made” umbrella malpractice insurance policy in an amount considered adequate by its respective administrations for catastrophic malpractice liabilities in excess of the trusts’ fund balances. Amounts for the current year are included below.

The following table presents the changes in claims liabilities balances (short-and long-term combined) during fiscal years ended June 30, 2002, and June 30, 2003:

**Changes in Claims Liabilities**  
(Expressed in Thousands)

	<u>Beginning Balance</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>Ending Balance</u>
<b>Risk Management:</b>				
2002.....	\$ 44,327	\$ 16,730	\$ (14,243)	\$ 46,814
2003.....	\$ 46,814	\$ 5,674	\$ (8,829)	\$ 43,659
<b>Public Employees Health Program:</b>				
2002.....	\$ 74,399	\$ 292,401	\$(286,905)	\$ 79,895
2003.....	\$ 79,895	\$ 341,365	\$(341,006)	\$ 80,254
<b>College and University Self-Insurance:</b>				
2002.....	\$ 19,398	\$ 100,036	\$ (91,576)	\$ 27,858
2003.....	\$ 27,858	\$ 107,289	\$(100,147)	\$ 35,000

**NOTE 20. SUBSEQUENT EVENTS**

The Student Assistance Programs issued additional Student Loan Revenue Bonds under the authority of the 1988 Revenue Bonds General Indenture, Eleventh Supplemental Indenture in the amount of \$43.35 million dated August 21, 2003. The 2003 Series V Bonds are limited obligations secured by and payable solely from the Trust Estate established under the Indenture pursuant to which the 2003 Series V Bonds are issued.

Subsequent to June 30, 2003, the Department of Corrections and the Division of Facilities, Construction and Management entered into a 20 year capital lease for approximately \$6.2 million at 4.7 percent. Proceeds of lease will fund the installation of an energy efficiency control system at the Draper prison.

Subsequent to June 30, 2003, the Utah Housing Corporation (major component unit) issued \$19.58 million Single Family Mortgage

Purchase Variable Rate Bonds, 2003 Series D, maturing on July 1, 2014, 2023, 2024, and 2033, and January 1, and July 1, 2034, interest at a variable rate adjusted weekly, and issued \$5.42 million Single-Family Mortgage Purchase Fixed Rate Bonds, 2003 Series D, maturing on July 1, 2005 through 2013, interest rates of 1.70 percent to 3.80 percent.

Salt Lake Community College (a nonmajor component unit) has a ten-year operating lease commitment, expiring September 30, 2011, for use of the Metro Center building in downtown Salt Lake City with future lease payments totaling \$5.23 million. In August 2003, Salt Lake City condemned the facility due to safety concerns with the structure of the building. As of September 2003, the College began withholding monthly lease payments and is pursuing a legal resolution regarding its future financial commitments for the building.

**State of Utah**

**Budgetary Comparison Schedule  
General Fund**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
<b>Revenues</b>				
General Revenues				
Sales Tax .....	\$ 1,465,650	\$ 1,458,650	\$ 1,443,974	\$ (14,676)
Licenses, Permits, and Fees:				
Insurance Fees .....	6,343	6,084	5,639	(445)
Court Fees .....	4,382	4,380	4,365	(15)
Other Licenses, Permits, and Fees .....	7,855	6,136	7,758	1,622
Investment Income .....	12,000	6,050	6,471	421
Federal Appropriation—Jobs and Growth Relief .....	—	—	37,970	37,970
Miscellaneous Taxes and Other:				
Beer Tax .....	9,785	10,867	10,357	(510)
Cigarette and Tobacco Tax .....	53,515	50,933	43,857	(7,076)
Inheritance Tax .....	8,900	31,950	32,978	1,028
Insurance Premium Tax .....	52,050	64,000	58,989	(5,011)
Oil, Gas, and Mining Severance Tax .....	29,650	22,800	32,579	9,779
Taxpayer Rebates .....	(5,450)	(5,100)	(5,513)	(413)
Court Collections .....	7,368	6,483	5,659	(824)
Miscellaneous Other .....	15,552	17,480	16,240	(1,240)
Total General Revenues .....	<u>1,667,600</u>	<u>1,680,713</u>	<u>1,701,323</u>	<u>20,610</u>
Department Specific Revenues				
Restricted Sales Tax .....	2,980	3,270	2,825	(445)
Federal Contracts and Grants .....	1,343,620	1,479,673	1,479,673	—
Departmental Collections .....	186,361	196,796	198,334	1,538
Higher Education Collections .....	242,037	260,464	260,464	—
Federal Mineral Lease .....	29,300	42,300	46,335	4,035
Investment Income .....	2,919	2,410	2,560	150
Miscellaneous .....	326,618	381,769	385,024	3,255
Total Department Specific Revenues .....	<u>2,133,835</u>	<u>2,366,682</u>	<u>2,375,215</u>	<u>8,533</u>
Total Revenues .....	<u>3,801,435</u>	<u>4,047,395</u>	<u>4,076,538</u>	<u>29,143</u>
<b>Expenditures</b>				
General Government .....	176,271	179,385	159,290	20,095
Human Services and Youth Corrections .....	545,968	551,032	543,377	7,655
Corrections, Adult .....	186,382	183,669	177,170	6,499
Public Safety .....	131,880	128,582	123,780	4,802
Courts .....	101,947	99,868	97,465	2,403
Health and Environmental Quality .....	1,261,093	1,401,495	1,388,045	13,450
Higher Education – State Administration .....	38,733	34,891	34,891	—
Higher Education – Colleges and Universities .....	844,134	860,762	860,692	70
Employment and Family Services .....	258,949	369,547	369,473	74
Natural Resources .....	133,552	163,745	137,673	26,072
Community and Economic Development .....	119,686	102,314	91,056	11,258
Business, Labor, and Agriculture .....	62,756	64,731	54,647	10,084
Total Expenditures .....	<u>3,861,351</u>	<u>4,140,021</u>	<u>4,037,559</u>	<u>102,462</u>
Excess Revenues Over (Under) Expenditures .....	<u>(59,916)</u>	<u>(92,626)</u>	<u>38,979</u>	<u>131,605</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In .....	152,388	161,055	161,055	—
Transfers Out .....	(195,397)	(164,322)	(164,322)	—
Total Other Financing Sources (Uses) .....	<u>(43,009)</u>	<u>(3,267)</u>	<u>(3,267)</u>	<u>0</u>
Net Change in Fund Balance .....	(102,925)	(95,893)	35,712	131,605
Budgetary Fund Balance – Beginning .....	199,360	199,360	199,360	—
Budgetary Fund Balance – Ending .....	<u>\$ 96,435</u>	<u>\$ 103,467</u>	<u>\$ 235,072</u>	<u>\$ 131,605</u>

The Notes to Required Supplementary Information – Budgetary Reporting are an integral part of this schedule.

State of Utah

**Budgetary Comparison Schedule  
Uniform School Fund**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>				
General Revenues				
Individual Income Tax .....	\$ 1,676,625	\$ 1,601,850	\$ 1,575,486	\$ (26,364)
Corporate Tax .....	116,925	128,530	160,522	31,992
Investment Income .....	4,200	9,800	8,388	(1,412)
Miscellaneous Other .....	8,900	5,750	4,961	(789)
Total General Revenues .....	<u>1,806,650</u>	<u>1,745,930</u>	<u>1,749,357</u>	<u>3,427</u>
Department Specific Revenues				
Federal Contracts and Grants .....	237,429	287,709	287,709	—
Departmental Collections .....	2,526	1,976	1,976	—
Miscellaneous:				
School Lunch Tax .....	15,005	15,799	15,799	—
Driver Education Fee .....	4,200	4,310	4,310	—
Other .....	7,985	8,472	8,540	68
Total Department Specific Revenues .....	<u>267,145</u>	<u>318,266</u>	<u>318,334</u>	<u>68</u>
Total Revenues .....	<u>2,073,795</u>	<u>2,064,196</u>	<u>2,067,691</u>	<u>3,495</u>
<b>Expenditures</b>				
Public Education .....	<u>1,977,721</u>	<u>2,023,134</u>	<u>1,986,271</u>	<u>36,863</u>
Total Expenditures .....	<u>1,977,721</u>	<u>2,023,134</u>	<u>1,986,271</u>	<u>36,863</u>
Excess Revenues Over (Under) Expenditures .....	<u>96,074</u>	<u>41,062</u>	<u>81,420</u>	<u>40,358</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In .....	1,676	1,565	1,565	—
Transfers Out .....	<u>(126,810)</u>	<u>(33,951)</u>	<u>(33,951)</u>	<u>—</u>
Total Other Financing Sources (Uses) .....	<u>(125,134)</u>	<u>(32,386)</u>	<u>(32,386)</u>	<u>0</u>
Net Change in Fund Balance .....	(29,060)	8,676	49,034	40,358
Budgetary Fund Balance – Beginning .....	43,891	43,891	43,891	—
Budgetary Fund Balance – Ending .....	<u>\$ 14,831</u>	<u>\$ 52,567</u>	<u>\$ 92,925</u>	<u>\$ 40,358</u>

The Notes to Required Supplementary Information – Budgetary Reporting are an integral part of this schedule.

**State of Utah**

**Budgetary Comparison Schedule  
Transportation Fund**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>				
General Revenues				
Motor Fuel Tax .....	\$ 231,200	\$ 241,350	\$ 236,639	\$ (4,711)
Special Fuel Tax .....	88,150	86,200	84,523	(1,677)
Licenses, Permits, and Fees:				
Motor Vehicle Registration Fees .....	28,130	30,008	28,359	(1,649)
Proportional Registration Fees .....	12,738	12,170	11,838	(332)
Temporary Permits .....	425	399	397	(2)
Special Transportation Permits .....	6,369	5,816	6,112	296
Highway Use Permits .....	8,598	8,258	7,944	(314)
Motor Vehicle Control Fees .....	4,458	4,445	4,289	(156)
Miscellaneous .....	1,698	1,657	1,721	64
Investment Income .....	2,017	1,707	1,655	(52)
Miscellaneous Other .....	2,867	990	3,081	2,091
Total General Revenues .....	<u>386,650</u>	<u>393,000</u>	<u>386,558</u>	<u>(6,442)</u>
Department Specific Revenues				
Restricted Sales and Aviation Fuel Taxes .....	34,400	34,500	34,348	(152)
Federal Contracts and Grants .....	140,314	191,104	191,104	—
Departmental Collections .....	34,297	42,210	41,947	(263)
Federal Aeronautics .....	30,000	20,000	18,791	(1,209)
Investment Income .....	280	432	732	300
Miscellaneous .....	4,850	18,810	19,160	350
Total Department Specific Revenues .....	<u>244,141</u>	<u>307,056</u>	<u>306,082</u>	<u>(974)</u>
Total Revenues .....	<u>630,791</u>	<u>700,056</u>	<u>692,640</u>	<u>(7,416)</u>
<b>Expenditures</b>				
Transportation .....	<u>539,068</u>	<u>620,399</u>	<u>573,874</u>	<u>46,525</u>
Total Expenditures .....	<u>539,068</u>	<u>620,399</u>	<u>573,874</u>	<u>46,525</u>
Excess Revenues Over (Under) Expenditures .....	<u>91,723</u>	<u>79,657</u>	<u>118,766</u>	<u>39,109</u>
<b>Other Financing Sources (Uses)</b>				
General Obligation Bonds Issued .....	—	45,400	45,400	—
Premium (Discount) on Bonds Issued .....	—	6,600	6,600	—
Transfers In .....	22,165	19,412	19,412	—
Transfers Out .....	<u>(95,702)</u>	<u>(107,483)</u>	<u>(107,483)</u>	<u>—</u>
Total Other Financing Sources (Uses) .....	<u>(73,537)</u>	<u>(36,071)</u>	<u>(36,071)</u>	<u>0</u>
Net Change in Fund Balance .....	18,186	43,586	82,695	39,109
Budgetary Fund Balance – Beginning .....	91,755	91,755	91,755	—
Budgetary Fund Balance – Ending .....	<u>\$ 109,941</u>	<u>\$ 135,341</u>	<u>\$ 174,450</u>	<u>\$ 39,109</u>

The Notes to Required Supplementary Information – Budgetary Reporting are an integral part of this schedule.

State of Utah

**Budgetary Comparison Schedule  
Centennial Highway Fund**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>				
General Revenues				
Sales Tax .....	\$ 5,382	\$ 5,000	\$ 4,841	\$ (159)
Motor Vehicle Registration Fees .....	17,700	18,300	18,719	419
Investment Income .....	4,700	3,800	5,355	1,555
Total General Revenues .....	<u>27,782</u>	<u>27,100</u>	<u>28,915</u>	<u>1,815</u>
Department Specific Revenues				
Federal Contracts and Grants .....	37,858	42,753	42,753	—
Miscellaneous .....	<u>3,408</u>	<u>—</u>	<u>—</u>	<u>—</u>
Total Department Specific Revenues .....	<u>41,266</u>	<u>42,753</u>	<u>42,753</u>	<u>0</u>
Total Revenues .....	<u>69,048</u>	<u>69,853</u>	<u>71,668</u>	<u>1,815</u>
<b>Expenditures</b>				
Transportation .....	<u>280,704</u>	<u>216,860</u>	<u>203,877</u>	<u>12,983</u>
Total Expenditures .....	<u>280,704</u>	<u>216,860</u>	<u>203,877</u>	<u>12,983</u>
Excess Revenues Over (Under) Expenditures .....	<u>(211,656)</u>	<u>(147,007)</u>	<u>(132,209)</u>	<u>14,798</u>
<b>Other Financing Sources (Uses)</b>				
General Obligation Bonds Issued .....	—	95,285	95,285	—
Premium (Discount) on Bonds Issued .....	—	13,981	13,981	—
Transfers In .....	132,984	124,648	124,648	—
Transfers Out .....	<u>(82,657)</u>	<u>(86,828)</u>	<u>(86,828)</u>	<u>—</u>
Total Other Financing Sources (Uses) .....	<u>50,327</u>	<u>147,086</u>	<u>147,086</u>	<u>0</u>
Net Change in Fund Balance .....	(161,329)	79	14,877	14,798
Budgetary Fund Balance – Beginning .....	<u>305,357</u>	<u>305,357</u>	<u>305,357</u>	<u>—</u>
Budgetary Fund Balance – Ending .....	<u>\$ 144,028</u>	<u>\$ 305,436</u>	<u>\$ 320,234</u>	<u>\$ 14,798</u>

The Notes to Required Supplementary Information – Budgetary Reporting are an integral part of this schedule.

**State of Utah**

**Budgetary Comparison Schedule  
Budget To GAAP Reconciliation**

For the Fiscal Year Ended June 30, 2003

(Expressed in Thousands)

	<u>General Fund</u>	<u>Uniform School Fund</u>	<u>Transportation Fund</u>	<u>Centennial Highway Fund</u>
<b>Revenues</b>				
Actual total revenues (budgetary basis) .....	\$ 4,076,538	\$ 2,067,691	\$ 692,640	\$ 71,668
Differences – Budget to GAAP:				
Intrafund revenues are budgetary revenues but are not revenues for financial reporting .....	(279,981)	(6,787)	(20,803)	—
Higher education collections are budgetary revenues but are not revenues for financial reporting .....	(260,464)	—	—	—
Change in revenue accrual for nonbudgetary Medicaid claims .....	12,741	—	—	—
Change in tax accruals designated by law for postemployment and other liabilities are revenues for financial reporting but not for budgetary reporting .....	(10,474)	12,641	455	—
Total revenues as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....	<u>\$ 3,538,360</u>	<u>\$ 2,073,545</u>	<u>\$ 672,292</u>	<u>\$ 71,668</u>
<b>Expenditures</b>				
Actual total expenditures (budgetary basis) .....	\$ 4,037,559	\$ 1,986,271	\$ 573,874	\$ 203,877
Differences – Budget to GAAP:				
Intrafund expenditures for reimbursements are budgetary expenditures but are not expenditures for financial reporting .....	(279,981)	(6,787)	(20,803)	—
Expenditures related to higher education collections are budgetary expenditures but are not expenditures for financial reporting .....	(260,464)	—	—	—
Certain budgetary transfers are reported as expenditures for financial reporting .....	3,300	—	—	—
Leave/postemployment charges budgeted as expenditures when earned rather than when taken or due .....	863	(23)	(809)	—
Change in accrual for Medicaid incurred but not reported claims excluded from the budget by statute .....	18,145	—	—	—
Total expenditures as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....	<u>\$ 3,519,422</u>	<u>\$ 1,979,461</u>	<u>\$ 552,262</u>	<u>\$ 203,877</u>

The Notes to Required Supplementary Information – Budgetary Reporting are an integral part of this schedule.

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY REPORTING****Budgetary Presentation**

A Budgetary Comparison Schedule is presented for each of the State's major governmental funds for which the Legislature enacts an annual budget. An annual budget is also adopted for the Debt Service Fund, a nonmajor fund. The budgets are enacted through passage of *Appropriations Acts*. Budgets for specific general revenues are not adopted through an *Appropriations Act* but are based on supporting estimates approved by the Executive Appropriations Committee of the Legislature. General revenues are those revenues available for appropriation for any program or purpose as allowed by law. Department-specific revenues are revenues dedicated by an *Appropriations Act* or restricted by other law or external grantor to a specific program or purpose.

Original budgets and related revenue estimates represent the spending authority enacted through *Appropriations Acts* as of June 30, 2003, and include nonlapsing carryforward balances from the prior fiscal year. Final budgets represent the original budget as amended by supplemental appropriations and related changes in revenue estimates, executive order reductions when applicable, and changes authorized or required by law when department-specific revenues either exceed or fall short of budgeted amounts.

Unexpended balances at yearend may: 1) lapse to unrestricted balances and be available for future appropriation; 2) lapse to restricted balances and be available for future appropriation restricted for specific purposes as defined by statute; or 3) be nonlapsing, which means balances are reported as reservations of fund balance. The nonlapsing balances are considered automatically reappropriated as authorized by statute, by an *Appropriations Act*, or by limited encumbrances.

**Legal Compliance and Budget Management**

In September of each year, all agencies of the government submit requests for appropriations to the Governor's Office of Planning and Budget so that a budget may be prepared. The budget is prepared by fund, function, and activity and includes information on the past year, current year estimates, and requested appropriations for the next fiscal year.

In January, the proposed budget is presented to the Legislature. The Legislature reviews the budget, makes changes, and prepares the annual *Appropriations Act*. The Legislature passes the *Appropriations Act* by a simple majority vote. The *Appropriations Act* becomes the State's authorized operating budget upon the Governor's signature. The appropriations may not exceed the estimated available funding for the fiscal year.

Budgetary control is maintained at the functional or organizational level, as identified by numbered line items in the *Appropriations Act*. Budgets may be modified if federal funding or revenue specifically dedicated for a line item exceeds original estimates in the *Appropriations Act*. If funding sources are not sufficient to cover the appropriation, the Governor is required to reduce the budget by the amount of the deficiency. Any other changes to the budget must be approved by the Legislature in a supplemental *Appropriations Act*.

The departments which spend more than the authorized amount must submit a report explaining the overspending to the State Board of Examiners. The Board will recommend corrective action, which may include a request to the Legislature for a supplemental appropriation to cover the deficit. If a supplemental appropriation is not approved, the department must cover the overspending with the subsequent year's budget. In the General Fund, the State Courts Administrator's budget for juror and witness fees was overexpended by \$559 thousand. This deficit is allowed by statute and will be funded with future appropriations. All other appropriated budgets of the State were within their authorized spending levels.

The State also has an appropriation limitation statute that limits the growth in state appropriations in two ways. First, as population, personal income, and inflation increase, appropriations are allowed to increase only at the same relative rate. Second, the state-mandated property tax rate, which funds a portion of public education at the local level, is capped at the level set July 1, 1989. The appropriations limitation can be exceeded only if a fiscal emergency is declared and approved by more than two-thirds of both houses of the Legislature, or if approved by a vote of the people. However, the appropriations limitation statute may be amended by a majority of both houses of the Legislature. Appropriations for debt service, emergency expenditures, transfers to the Budgetary Reserve Account (Rainy Day Fund), and appropriations from sources other than general unrestricted revenues are exempt from the appropriations limitation. For the fiscal year ended June 30, 2003, the State was \$313.1 million below the appropriations limitation. The State is currently below the fiscal year 2004 appropriations limitation by \$396.9 million.

### INFORMATION ABOUT INFRASTRUCTURE ASSETS REPORTED USING THE MODIFIED APPROACH

As allowed by GASB Statement No. 34, *Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments*, the State has adopted an alternative to reporting depreciation on roads and bridges (infrastructure assets) maintained by the Utah Department of Transportation (UDOT). Under this alternative method, referred to as the “modified approach,” infrastructure assets are not depreciated, and maintenance and preservation costs are expensed.

In order to utilize the modified approach, the State is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform and document replicable condition assessments of the eligible infrastructure assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the eligible infrastructure assets at the condition level established and disclosed by the State.
- Document that the infrastructure assets are being preserved approximately at, or above the condition level established by the State.

#### Roads

UDOT uses the Pavement Management System to determine the condition of 5,799 centerline miles of state roads. The assessment is based on the Ride Index, which is a measure of ride quality on a 1 to 5 scale, with 5 representing new or nearly new pavements that provide a very smooth ride. The Ride Index is calculated from the International Roughness Index (IRI), with pavement type (asphalt or concrete) taken into account. The IRI is a mathematical statistic based on the longitudinal profile of the road.

Category	Range	Description
Very Good	4.35 – 5.00	New or nearly new pavements that provide a very smooth ride, and are mainly free of distress.
Good	3.55 – 4.34	Pavements which provide an adequate ride, and exhibit few, if any, visible signs of distress.
Fair	2.75 – 3.54	Surface defects in this category such as cracking, rutting, and raveling are affecting the ride.
Poor	1.85 – 2.74	These roadways have deteriorated to such an extent that they are in need of resurfacing and the ride is noticeably rough.
Very Poor	1.00 – 1.84	Pavements in this category are severely deteriorated, and the ride quality must be improved.

#### Condition Level

The State’s established condition level is to maintain 50 percent of its roads with a rating of “fair” or better and no more than 15 percent of roads with a rating of “very poor.”

The State performs complete assessments on a calendar year basis. The following table reports the result of pavements with ratings of “fair” or better (ratings of 2.75 through 5.0) or “very poor” (ratings of 1.0 through 1.84) for the last three years:

<u>Rating</u>	<u>2002</u>	<u>2001</u>	<u>2000</u>
Fair or Better	73.0%	70.4%	66.5%
Very Poor	6.6%	8.3%	10.7%

**Bridges**

UDOT uses the Structures Inventory System to monitor the condition of the 1,778 state-owned bridges. A number, ranging from 1 to 100, is calculated based on condition, geometry, functional use, safety, and other factors. Three categories of condition are established in relation to the number range as follows:

Category	Range	Description
Good	80 – 100	Preventive maintenance requirements include repair leaking deck joints, apply deck overlays and seals, place concrete sealers to splash zones, paint steel surfaces, and minor beam repairs.
Fair	50 – 79	Corrective repairs include deck, beam, and substructure repairs, fixing settled approaches, and repairing collision damage.
Poor	1 – 49	Major rehabilitation and replace includes deck, beam, or substructure replacements or replacement of the entire bridge.

**Condition Level**

The State performs complete assessments on an annual basis ending April 1 of each year. The established condition level is to maintain 50 percent of the bridges with a rating of “good” and no more than 15 percent with a rating of “poor.” The following table reports the results of the bridges assessed for the past three years:

<u>Rating</u>	<u>2003</u>	<u>2002</u>	<u>2001</u>
Good	70.0%	70.4%	67.0%
Poor	3.0%	2.8%	5.0%

The following table presents the State’s estimated amounts needed to maintain and preserve the roads and bridges at or above the established condition levels addressed above, and the amounts actually spent for each of the past five reporting periods (in thousands):

FISCAL YEAR	ESTIMATED SPENDING	ACTUAL SPENDING
2003	\$ 271,599	\$ 264,289
2002	\$ 285,044	\$ 330,894
2001	\$ 281,497	\$ 246,399
2000	\$ 251,039	\$ 249,500
1999	\$ 238,970	\$ 263,568

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## APPENDIX B

### DEMOGRAPHIC AND ECONOMIC DATA REGARDING THE STATE OF UTAH

#### GENERAL INFORMATION

This appendix has been summarized from information which is contained in the *2004 Economic Report to the Governor* (the “2004 ERG”) and on data from the 2003 calendar year. *However, the Governor’s Office of Planning and Budget (“GOPB”) has updated the various sections contained in this appendix with the latest information available.* The 2004 ERG is prepared by the Demographic and Economic Analysis Section of the GOPB. Among other functions, the GOPB is to serve as the lead agency for the U.S. Census Bureau’s State Data Center Program. Much of the economic data in 2004 ERG has been generated by members of the State Council of Economic Advisors. A complete copy of the 2004 ERG may be obtained on the internet or by contacting GOPB, 801.538.1027, fax 801.538.1547, email [rellis@utah.gov](mailto:rellis@utah.gov).

#### TOPOGRAPHICAL INFORMATION

On January 4, 1896, the State became the 45<sup>th</sup> state of the United States of America (the “U.S.”). Ranking 12<sup>th</sup> among the states in total area, the State contains approximately 82,143 square miles. It ranges in elevation from a low of 2,200 feet above sea level in the south, to a high of 13,500 feet above sea level in the northern mountains. The State is located in an arid region (precipitation ranks as the 2<sup>nd</sup> lowest in the nation, behind Nevada). Home to deserts, plateaus, the Great Basin and the Rocky Mountains, the State is known for its scenic beauty and the diversity of its outdoor recreation areas. As of April 2001, land ownership in the State was distributed as 63.9% federal, 10.1% State, and 26% other (American Indian reservation, municipal, state sovereign lands, and private).

#### ECONOMIC INDICATORS

##### Demographics

State’s July 1, 2003 population is estimated by the Utah Population Estimates Committee to be 2,385,358 person, an increase of 2% from 2002. Although the State continues to experience net in-migration, natural increase accounts for the majority of the State’s population growth. The State also continues to have a distinctive demographic profile. The State’s population growth is characterized by a high birth rate and low death rate, both at record levels for the State in 2002 and 2003. The State’s population is younger, women tend to have more children, people on average live in larger households, and people tend to survive to older ages in comparison to other states.

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### State Population

<u>Year</u>	<u>Population</u>	<u>% Change From Prior Period</u>
2003 Estimate (1).....	2,385,358	3.0%
2000 Census.....	2,233,169	29.6
1990 Census.....	1,722,850	17.9
1980 Census.....	1,461,037	37.9
1970 Census.....	1,059,273	18.9
1960 Census.....	890,627	29.3
1950 Census.....	688,862	25.2
1940 Census.....	550,310	8.1

(1) Utah Population Estimates Committee, July 1, 2003.

(Source: 2004 ERG.)

### Components of Population Change in the State

<u>Fiscal Year</u>	<u>Births</u>	<u>Deaths</u>	<u>Natural Increase</u>	<u>Net In- Migration</u>	<u>Population Change</u>
2003.....	49,518	12,798	36,720	9,877	46,597
2002.....	48,041	12,662	35,379	7,411	42,790
2001.....	47,688	12,437	35,251	14,167	49,418
2000.....	46,880	11,953	34,927	18,612	53,539
1999.....	45,434	11,636	33,798	17,584	51,382
1998.....	44,126	11,648	32,478	9,745	42,223
1997.....	42,512	11,249	31,263	25,253	56,516
1996.....	40,495	11,001	29,494	18,171	47,665
1995.....	39,064	10,581	28,483	20,024	48,507
1994.....	37,623	10,411	27,212	30,116	57,328

(Source: 2004 ERG.)

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**Significant Characteristics of the State's Population**

<u>Category</u>	<u>Ranking</u>	<u>Comments</u>
State population (2002).....	Ranked as the 34 <sup>th</sup> state	out of 50 states
age (under five years old) .....	Ranked highest in the U.S.	9.5%
age (five to 17).....	Ranked 2 <sup>nd</sup> highest in the U.S.	21.3%
age (18 to 64).....	Ranked 4 <sup>th</sup> lowest in the U.S.	60.6%
age (over age 65) .....	Ranked 2 <sup>nd</sup> lowest in the U.S.	8.6%
Median age (2002).....	Ranked youngest in the U.S.	27.1 years
Fertility rate (2003).....	Ranked highest in the U.S.	2.68 births/woman
Birth rate (2000).....	Ranked highest in the U.S.	21.9 births/1,000 population
Death rate (2000) .....	Ranked 2 <sup>nd</sup> lowest in the U.S.	5.7 deaths/1,000 population
Dependency ratio (2002).....	Ranked 4 <sup>th</sup> in the U.S.	65.0 per 100 of working age
Population in metropolitan areas (2000) .....	Ranked 36 <sup>th</sup> highest in U.S.	59.7%
Household size (2000) .....	Ranked largest in the U.S.	3.13 persons/household

(Sources: U.S. Bureau of the Census and GOPB)

**Employment, Wages And Labor Force**

The prevailing national recession has caused an employment down turn in nearly all states in this country and was powerful enough to affect the State from its normal employment-growth habit. Job shedding in the State began in 2001, continued into 2002, and did not rebound in 2003. The State's employment situation was down 0.1% for 2003. Though this only translates into roughly 1,000 fewer jobs than registered in 2002, the negativity that began in 2001 continued. While a decline in employment in the State is rare, 2002 and 2003 were two consecutive years of declining employment. Prior to the employment decline of 2002, the State experienced its last decline in 1964.

**Current Unemployment Rates**

<u>Current Unemployment Rate (1)</u>	<u>State</u>	<u>U.S.</u>
December 2003 .....	4.7%	5.7%
December 2002 .....	6.3%	6.0%

(1) Seasonally adjusted.

(Source: Utah Department of Workforce Services, Workforce Information.)

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**Average Annual Employment and Unemployment Rate for Utah and the U.S.**

<u>Year</u>	<u>Utah</u>		<u>Unemployment Rate</u>		<u>Utah</u>
	<u>Civilian Labor Force</u>	<u>Total Employed</u>	<u>Utah</u>	<u>U.S.</u>	<u>Unemployment Rate as % of U.S. Rate</u>
2004 (f) .....	1,206,500	1,141,349	5.4%	5.9%	92%
2003 (f) .....	1,188,000	1,119,096	5.8	6.1	95
2002 .....	1,180,007	1,107,946	6.1	5.8	105
2001 .....	1,161,070	1,110,359	4.4	4.8	92
2000 .....	1,143,103	1,105,951	3.3	4.0	83
1999 .....	1,086,100	1,045,500	3.7	4.2	88
1998 .....	1,064,200	1,024,200	3.8	4.5	84
1997 .....	1,040,000	1,007,700	3.1	4.9	63
1996 .....	1,012,000	976,800	3.5	5.4	65
1995 .....	986,600	951,400	3.6	5.6	64

(f) forecast.

(Source: 2004 ERG.)

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## Employment

### Utah Labor Force, Nonagricultural Jobs, and Wages

#### Selected Years (in thousands)

	2004 (f)	2003 (f)	2002	2001	2000	% Change 03-04	% Change 02-03	% Change 01-02	% Change 00-01
Civilian labor force.....	1,206,500	1,188,000	1,180,007	1,161,070	1,143,103	1.6	0.7	1.6	1.6
Employed.....	1,141,349	1,119,096	1,107,946	1,110,359	1,105,951	2.0	1.0	(0.2)	0.4
Unemployed.....	65,151	68,904	72,061	50,711	37,152	(5.4)	(4.4)	42.1	36.5
Unemployment rate.....	5.4%	5.8%	6.1%	4.4%	3.3%	-	-	-	-
Total nonfarm jobs (thousands).....	1,087,700	1,072,800	1,073,746	1,081,685	1,074,879	1.4	(0.1)	(0.7)	0.6
Mining.....	6,500	6,600	6,880	7,209	7,350	(1.5)	(4.1)	(4.6)	(1.9)
Construction.....	67,300	67,100	67,838	71,621	72,239	0.3	(1.1)	(5.3)	(0.9)
Manufacturing.....	113,100	112,000	113,873	122,093	125,675	1.0	(1.6)	(6.7)	(2.9)
Trade, transportation, utilities.....	217,900	214,900	216,032	219,945	218,929	1.4	(0.5)	(1.8)	0.5
Information.....	31,600	30,400	31,004	33,512	34,950	3.9	(1.9)	(7.5)	(4.1)
Financial activity.....	63,500	63,800	63,352	62,213	58,784	(0.5)	0.7	1.8	5.8
Professional and business services.....	136,100	132,400	131,912	136,645	139,298	2.8	0.4	(3.5)	(1.9)
Education and health services.....	118,100	116,200	113,696	109,516	101,810	1.6	2.2	3.8	7.6
Leisure and hospitality.....	101,300	100,200	100,943	98,345	96,876	1.1	(0.7)	2.6	1.5
Other services.....	33,600	32,600	32,970	30,471	28,849	3.1	(1.1)	8.2	5.6
Government.....	198,700	196,600	195,246	190,115	190,119	1.1	0.7	2.7	(0.0)
Nonagricultural wages (millions).....	\$33,890	\$32,760	\$32,333	\$32,060	\$30,975	3.4	1.3	0.9	3.5
Average monthly wage.....	\$2,596	\$2,545	\$2,509	\$2,470	\$2,401	2.0	1.4	1.6	2.9

(f) forecast; (p) Preliminary; subject to change

(Source: 2004 ERG.)

### Largest Nonagricultural Employers (1)

Employer	Business	Employee Range
Intermountain Health Care .....	Hospitals and clinics	22,000+
State of Utah .....	State government	22,000+
Brigham Young University.....	Higher education	15,000–20,000
University of Utah (Including Hospital).....	Higher education	15,000–20,000
Hill Air Force Base.....	Military installation	10,000–15,000
Convergys.....	Telemarketing	7,000–10,000
Granite School District .....	Public education	7,000–10,000
Jordan School District .....	Public education	7,000–10,000
Wal-Mart Stores.....	Department store	7,000–10,000
Alpine School District .....	Public education	5,000–7,000
Davis County School District .....	Public education	5,000–7,000
Internal Revenue Service.....	Federal government	5,000–7,000
Kroger Group Cooperative .....	Retail stores	5,000–7,000
Novus (Discover Card).....	Consumer loans	5,000–7,000
Salt Lake County .....	County government	5,000–7,000
U.S. Postal Service .....	Mail distribution	5,000–7,000
Utah State University .....	Higher education	5,000–7,000
Albertson's .....	Food stores	4,000–5,000
ATK Aerospace Company.....	Aerospace equipment manufact.	4,000–5,000
Autoliv Asp (Morton International).....	Mfg. vehicle parts	4,000–5,000
Delta Airlines Inc.....	Air transportation	4,000–5,000
Icon Health & Fitness .....	Mfg. Exercise equipment	3,000–4,000
Salt Lake City .....	Local government	3,000–4,000
Salt Lake City School District .....	Public education	3,000–4,000
United Parcel Service .....	Courier service	3,000–4,000
Weber County School District.....	Public education	3,000–4,000
Zions First National Bank.....	Banking	3,000–4,000
Home Depot.....	Building supply store	2,000–3,000
J.C. Penney Company.....	Department stores	2,000–3,000
Nebo School District .....	Public education	2,000–3,000
Pacific Corp. (Utah Power).....	Electric generation/distribution	2,000–3,000
Provo City School District.....	Public education	2,000–3,000
Qwest Corporation.....	Telephone service/communications	2,000–3,000
Salt Lake Community College.....	Higher education	2,000–3,000
Skywest Airlines.....	Air transportation	2,000–3,000
Utah Valley State College .....	Higher education	2,000–3,000
Washington County School District .....	Public education	2,000–3,000
Weber State University.....	Higher education	2,000–3,000
ACS Data Entry .....	Data processing	1,000–2,000
Cache County School District .....	Public education	1,000–2,000
CR England & Sons.....	Trucking	1,000–2,000
Harmon's Grocery Stores .....	Grocery stores	1,000–2,000
K-Mart Corporation .....	Department stores	1,000–2,000
Kelly Services.....	Temporary employment placement	1,000–2,000
Kennecott Copper .....	Copper mining and smelting	1,000–2,000
Lifetime Products Inc. ....	Sporting goods manufacturing	1,000–2,000
Macey's Inc. ....	Food stores	1,000–2,000
Nestles USA Prepared Foods.....	Food manufacturing	1,000–2,000
Northern Utah Health (St. Marks) .....	Hospitals and clinics	1,000–2,000

(1) Annual average 2002. Includes those firms with 1,000 to 2,000 and more employees.

**Largest Nonagricultural Employers (1)–continued**

<u>Employer</u>	<u>Business</u>	<u>Employee Range</u>
Novell Inc. ....	Computer software	1,000–2,000
Ogden City School District.....	Public education	1,000–2,000
RC Willey Home Furnishings .....	Home furnishing store	1,000–2,000
Sinclair Oil Corp. ....	Hotels and ski resort	1,000–2,000
Super Target .....	Department stores	1,000–2,000
Union Pacific Railroad .....	Railroad	1,000–2,000
U.S. Department of Agriculture.....	Federal government	1,000–2,000
Utah Transit Authority.....	Public transportation	1,000–2,000
Wells Fargo Bank NW, N.B. ....	Banking	1,000–2,000
Wendy’s Old Fashion Hamburgers.....	Restaurants	1,000–2,000

(1) Annual average 2002. Includes those firms with 1,000 to 2,000 and more employees. The Church of Jesus Christ of Latter–day Saints (“LDS”) remains one of the State’s largest employers; however, the Church does not disclose employment numbers.

(Source: Utah Department of Workforce Services, Workforce Information.)

**Personal Income**

The State’s 2003 forecasted total personal income of \$57.1 billion is anticipated to be 2.0% above the 2002 preliminary estimate of \$56 billion. This was slightly below the U.S. growth forecast of 2.2%. The State’s 2003 per capita personal income was forecasted at \$24,330, an increase of only 0.7% over the 2002 estimate. The most recent available income estimates for the State from the U.S. Bureau of Economic Analysis (“BEA”) are for 2002. According to BEA, the State’s 2002 per capita income of \$24,157 ranks 46<sup>th</sup> among the 50 states (excluding Washington D.C.).

**Total Personal Income (in millions)**

<u>Year</u>	<u>Utah</u>		<u>United States</u>	
	<u>Amount</u>	<u>% Change</u>	<u>Amount</u>	<u>% Change</u>
2003 (f).....	\$57,072	2.0%	\$9,086,697	2.2%
2002 (p).....	55,953	2.2	8,891,093	2.5
2001.....	54,764	4.1	8,677,490	3.3
2000.....	52,623	7.6	8,398,796	8.0
1999.....	48,923	4.6	7,779,511	4.9
1998.....	46,781	7.1	7,418,497	7.1
1997.....	43,696	8.3	6,928,545	6.0
1996.....	40,354	8.3	6,538,103	5.6
1995.....	37,278	7.8	6,192,235	5.3
1994.....	34,579	8.2	5,878,362	5.0

(f) forecast; (p) preliminary

(Source: 2004 ERG.)

### Components of the State's Total Personal Income

	(in millions)				
	2002 (p)	2002 % of Total	% change 2001-02	2001 (r)	2000 (r)
Total personal income .....	\$55,953	100.0%	2.2%	\$54,764	\$52,622
Total Earnings by place of work.....	42,772	76.4	1.3	42,234	40,706
Less personal cont. for social insurance .....	2,483	4.4	3.2	2,406	2,293
Plus residential adjustment .....	2	0.0	(92.6)	27	22
Equals: earnings by residence.....	40,291	72.0	1.1	39,856	38,435
Plus dividends, interest and rent .....	9,172	16.4	1.2	9,062	8,854
Plus transfer payments.....	6,490	11.6	11.0	5,845	5,334
Components of earnings .....	42,772	76.4	1.3	42,235	40,706
Wages and salaries .....	33,972	60.7	0.5	33,796	32,660
Other labor income.....	4,529	8.1	7.8	4,203	3,959
Proprietors' income.....	4,271	7.6	0.8	4,236	4,087
Farm proprietors' income .....	121	0.2	(35.6)	188	84
Nonfarm proprietors' income .....	4,150	7.4	2.5	4,048	4,003
Earnings by industry .....	42,772	76.4	1.3	42,234	40,706
Farm .....	238	0.4	(19.9)	297	190
Nonfarm .....	42,534	76.0	1.4	41,937	40,516
Private earnings.....	34,054	60.9	0.1	34,008	33,057
Natural resources and mining .....	514	0.9	(4.9)	514	652
Construction .....	2,935	5.2	(3.3)	3,034	3,162
Manufacturing .....	4,852	8.7	(5.7)	5,148	5,260
Durable goods .....	3,396	6.1	(6.5)	3,634	3,714
Nondurable goods .....	1,456	2.6	(3.8)	1,514	1,547
Trade, transportation, utilities.....	7,680	13.7	1.6	7,557	na
Wholesale trade.....	2,020	3.6	(0.1)	2,022	2,345
Retail trade.....	3,337	6.0	2.7	3,248	3,975
Information.....	1,490	2.7	(7.0)	1,603	na
Financial activities.....	3,140	5.6	5.0	2,991	na
Professional and business services .....	5,839	10.4	(2.7)	6,002	na
Educational and health services.....	3,942	7.0	7.3	3,673	na
Leisure and hospitality .....	2,016	3.6	10.3	1,828	na
Other services .....	1,671	3.0	0.7	1,659	na
Finance, insurance, real estate .....	na	na	na	na	3,148
Services .....	na	na	na	na	11,531
Government and government enterprises ..	8,480	15.2	6.9	7,929	7,459
Federal, civilian .....	2,185	3.9	5.7	2,068	1,982
Military .....	561	1.0	22.5	458	424
State .....	2,324	4.2	5.7	2,199	2,053
Local .....	3,410	6.1	6.4	3,205	3,000

(p) preliminary; (r) revised.

(Source: 2004 ERG.)

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**Per Capita Personal Income**

<u>Year</u>	<u>Income Per Capita</u>		<u>Annual % Change</u>		Utah as a % of U.S.
	<u>Utah</u>	<u>U.S.</u>	<u>Utah</u>	<u>U.S.</u>	
2002 (f) .....	\$24,157	\$30,832	0.5%	1.4%	78.4%
2001 (p).....	24,033	30,413	2.4	2.2	79.0
2000 .....	23,476	29,770	5.7	6.8	78.9
1999 .....	22,202	27,880	2.7	3.6	79.6
1998 .....	21,624	26,909	4.9	5.8	80.4
1995 .....	18,514	23,272	–	–	79.6
1990 .....	14,996	19,584	–	–	76.6
1985 .....	11,846	14,705	–	–	80.6
1980 .....	8,464	10,183	–	–	83.1

(f) forecast; (p) preliminary.

(Sources: 2004 ERG.)

**Gross State Product**

Gross State Product (“GSP”) is the market value of final goods and services produced by the labor and property located in a State. It is the regional counterpart to the national Gross Domestic Product (“GDP”). Conceptually, GSP is gross output less intermediate inputs. BEA released revisions of GSP for 1999 and 2000 and estimates for 2001 in May 2003.

**Total Gross State Product  
(in millions of current dollars)**

<u>Year</u>	<u>Utah</u>		<u>United States</u>	
	<u>Amount</u>	<u>% Change</u>	<u>Amount</u>	<u>% Change</u>
2001.....	\$70,409	2.9%	\$10,082,151	2.6%
2000.....	68,430	9.3	9,824,639	5.9
1999.....	62,635	6.0	9,274,319	5.6
1998.....	59,084	7.3	8,781,500	5.6
1997.....	55,070	6.9	8,318,400	6.5
1996.....	51,523	11.3	7,813,200	5.6
1995.....	46,290	–	7,400,500	–
1990.....	31,359	–	5,803,200	–
1985.....	24,115	–	4,213,000	–
1980.....	15,494	–	2,795,600	–

GSP is not available for 2002 and 2003.

(Source: U.S. Department of Commerce, Bureau of Economic Analysis (“BEA”).)

## Gross Taxable Sales

The State taxable sales are estimated to be up 0.8% during 2003 (2% less than predicted previously). (Taxable sales consist of final sales of most tangible personal property in the State. Taxable sales of selected services such as hotel and lodging, automobile leases, amusements and repairs to tangible personal property are also taxable in the State.) For the second year in a row, business spending failed to turn around. However, nationally, business spending has improved in the second and third quarters of 2003. Detracting from the 2003 growth rate was an Iraq war-economic shock that resulted in a 4% drop in taxable sales during the first quarter. However, since the first quarter, taxable sales have improved close to a 3% year-over growth rate. Taxable sales are expected to conservatively increase 3.2% in 2004. Economic models call for a 6% growth rate if all the optimistic economic assumptions hold true. However, other influencing economic forces that must be taken into consideration include: job growth that has only improved slightly, although purchasing manager surveys indicate more improvement will occur. China imports may still be impacting the State manufacturers more than is being felt in the rest of the nation. But the State manufacturing sector taxable purchases should be up nearly 5% in 2003. The impact of cheap, high quality goods from China and other Southeast Asian countries has lowered goods inflation, thereby effectively cutting into nominal dollar taxable sales growth. Negative impacts from 9/11, terrorism and the Iraq situation continue to shadow consumer and business confidence, but this should abate in July 2004. Mounting sales to consumers over the Internet will cut the sales tax base by 2% in FY 2005.

Taxable sales can be dissected into three major components:

Retail trade at \$18.7 billion, represents about 57% of taxable sales. Retail trade is expected to grow 2.1% in 2003, the slowest rate since 1987. This growth is about half the growth rate that was previously expected, and well below the most recent 10-year average of 6.4%. A 3.5% growth is expected in 2004.

Taxable Business Investment and Utility Sales at \$8.1 billion, represents less than 25% of taxable sales, and should grow less than 1% in 2003. An improvement between 5% and 9% is expected in 2004.

Taxable Services at \$4.5 billion, will decline 3% in 2003 and represent less than 14% of taxable sales. The 3% decline is the third annual drop in a row and is in contrast to the 7.6% average gains since 1993. In 2004, taxable services is expected to grow within a range of 3% to 7% if the State consumers, tourists, and business spending permeate together.

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## Gross Taxable Sales

(millions of dollars)

Calendar Year	Retail Sales	% Change	Business Investment Purchases	% Change	Taxable Services	% Change	All Other	% Change	Total Gross Taxable Sales	% Change
2004 (f).....	\$19,400	3.5 %	\$8,500	5.2 %	\$4,600	3.1 %	\$ 1,334	(11.1) %	\$ 33,834	3.2 %
2003 (e)....	18,738	2.1	8,079	0.5	4,461	176.2	1,500	(0.1)	32,778	0.8
2002 .....	18,356	3.4	8,039	(6.4)	1,615	(65.7)	1,502	8.8	32,512	0.3
2001 .....	17,748	2.7	8,588	2.6	4,709	(0.8)	1,381	10.5	32,426	2.5
2000.....	17,278	4.8	8,372	6.8	4,746	9.1	1,250	(5.0)	31,646	5.5
1999.....	16,493	5.3	7,839	1.4	4,351	5.6	1,316	15.7	29,999	4.7
1998.....	15,657	5.3	7,729	9.7	4,122	10.7	1,137	(4.3)	28,645	6.8
1997.....	14,873	3.3	7,044	2.4	3,724	3.6	1,188	22.7	26,828	3.8
1996.....	14,404	10.1	6,878	10.4	3,594	12.1	968	(11.4)	25,844	9.5
1995.....	13,080	8.1	6,231	11.1	3,205	14.4	1,093	7.3	23,609	9.7

(e) estimate; (f) forecast.

(Source: 2004 ERG.)

## Construction And Housing

The value of permit-authorized construction set an all-time record in 2003 of \$4.5 billion, up 7% over the previous peak of \$4.2 billion (inflation adjusted) in 1999. Residential construction had a phenomenal year with \$3 billion in new construction. The number of new dwelling units receiving building permits totaled 22,600 units, which includes new homes, apartments, condominiums, manufactured homes, and cabins. The high level of new construction activity in the residential sector was driven by the lowest mortgage rates in 50 years. New home construction in 2003 totaled 16,500 units, which ranks second to the all-time high of 17,400 new homes in 1977. Condominium construction had the best year since the late 1970s, as it captured over 10% of the residential market. While the residential sector was at or near record pace, the nonresidential sector also showed some improvement. Total nonresidential value for 2003 rose 11.5% to \$1 billion.

Year	Total Units	Permit-Authorized Construction			Total Valuation
		Construction Value (millions of dollars)			
		Residential	Nonresidential	Renovations	
2003 (e) .....	22,600	\$3,000.0	\$1,000.0	\$500.0	\$4,500.0
2002 .....	19,941	2,491.0	897.0	393.0	3,782.0
2001 .....	19,675	2,352.7	970.0	562.8	3,885.4
2000 .....	18,154	2,140.1	1,213.0	583.3	3,936.0
1999 .....	20,350	2,238.0	1,195.0	537.0	3,971.0
1998 .....	21,743	2,188.7	1,148.4	461.3	3,798.4
1997 .....	20,687	1,943.5	1,370.9	407.1	3,721.6
1996 .....	23,737	2,104.5	951.8	386.3	3,442.6
1995 .....	21,558	1,854.6	832.7	409.0	3,096.3
1994 .....	19,747	1,730.1	772.2	341.9	2,844.2

(e) estimate.

(Source: 2004 ERG.)

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## APPENDIX C

### PROPOSED FORM OF OPINION OF BOND COUNSEL

Upon delivery of the Bonds, Ballard Spahr Andrews & Ingersoll, LLP, Bond Counsel to the State, proposes to issue its final approving opinion in substantially the following form:

We have acted as bond counsel for the State of Utah (the “State”) in connection with the issuance by the State of its \$314,775,000 General Obligation Refunding Bonds, Series 2004A (the “Bonds”) pursuant to (i) resolutions of the State Bonding Commission of the State of Utah (the “Commission”) adopted on January 23, 2004 (the “Parameters Resolution”) and on February 10, 2004 (the “Bond Resolution”, and collectively with the Parameters Resolution, the “Resolutions”), which provide for the issuance of the Bonds; (ii) the Utah Refunding Bond Act, Title 11, Chapter 27 Utah Code Annotated 1953, as amended (the “Utah Code”) and Title 63B, Chapter 1a of the Utah Code; and (iii) other applicable provisions of law. The Bonds are being issued for the purpose of (a) refunding certain of the State’s outstanding general obligation bonds and (b) paying authorization and issuance expenses incurred in connection with the Bonds.

Our services as bond counsel have been limited to the preparation of the legal proceedings and supporting certificates authorizing the issuance of the Bonds under the applicable laws of the State and to a review of the transcript of such proceedings and certificates. As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certificates of public officials furnished to us without undertaking to verify the same by independent investigation. Our examination has been limited to the foregoing as they exist or are in effect as of the date hereof. Our opinion is limited to the matters expressly set forth herein, and we express no opinion concerning any other matters.

The Internal Revenue Code of 1986, as amended (the “Code”), contains a number of requirements and restrictions which apply to the Bonds. The State has covenanted to comply with all such requirements and restrictions. Failure to comply with certain of such requirements and restrictions may cause interest on the Bonds to become includible in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds. We have assumed, without undertaking to determine or confirm, continuing compliance by the State with such requirements and restrictions in rendering our opinion regarding the tax-exempt status of interest on the Bonds.

Based on our examination and the foregoing, we are of the opinion as of the date hereof and under existing law, as follows:

1. The Resolutions have been duly adopted by the Commission and constitute valid and binding obligations of the State enforceable upon the State.

2. The Bonds are valid and binding general obligations of the State for the payment of which the full faith, credit and resources of the State are pledged, and for the payment of which ad valorem taxes may be levied on all property within the boundaries of the State subject to State taxation without limit as to rate or amount.

3. Based on an analysis of currently existing laws, regulations, decisions and interpretations, interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum taxes imposed on individuals and corporations, but such interest is included in earnings and profits in computing the federal alternative minimum taxes imposed on certain corporations.

4. Interest on the Bonds is exempt from State of Utah individual income taxes under presently existing law.

In rendering our opinion, we wish to advise you that:

(a) The rights of the holders of the Bonds and the enforceability thereof and of the documents identified in this opinion may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the application of equitable principles and the exercise of judicial discretion in appropriate cases;

(b) We express no opinion herein as to the accuracy, adequacy or completeness of the Official Statement or any other offering material relating to the Bonds; and

(c) Although we have rendered an opinion that interest on the Bonds is excluded from gross income for federal income tax purposes, the ownership or disposition of, or the accrual or receipt of interest on, the Bonds may otherwise affect a bondholder's tax liability. The nature and extent of these other tax consequences will depend upon the bondholder's particular tax status and the bondholder's other items of income or deduction. We express no opinion regarding any other tax consequences relating to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

Respectfully submitted,

## APPENDIX D

### PROPOSED FORM OF CONTINUING DISCLOSURE UNDERTAKING

#### State of Utah Continuing Disclosure Agreement

This Continuing Disclosure Agreement (the “Agreement”) is executed and delivered by the State of Utah (the “State”) in connection with the issuance of \$314,775,000 General Obligation Refunding Bonds, Series 2004A (the “Bonds”). The Bonds are being issued pursuant to a Bond Purchase Agreement dated as of February 10, 2004 (the “Bond Purchase Agreement”).

1. **Purpose Of This Agreement.** This Agreement is executed and delivered by the State as of the date set forth below, for the benefit of the beneficial owners of the Bonds and in order to assist the Participating Underwriters in complying with the requirements of the Rule (as defined below). The State represents that it will be the only obligated person with respect to the Bonds at the time the Bonds are delivered to the Participating Underwriters and that no other person is expected to become so committed at any time after issuance of the Bonds.

2. **Definitions.** The terms set forth below, with their related undertakings, if any, shall have the following meanings and applications in this Agreement, unless the context clearly otherwise requires.

*Annual Financial Information* means the financial information and operating data described in Exhibit 1.

*Audited Financial Statements* means the State’s Comprehensive Annual Financial Report prepared pursuant to the standards and as described in Exhibit 1.

*Commission* means the Securities and Exchange Commission.

*Dissemination Agent* means any agent designated as such in writing by the State and which has filed with the State a written acceptance of such designation, and such agent’s successors and assigns.

*Exchange Act* means the Securities Exchange Act of 1934, as amended.

*Material Event* means the occurrence of any of the following events in connection with the Bonds, but only to the extent such event is material under the standards set forth in the Exchange Act and in court decisions defining materiality under the Exchange Act:

1. principal and interest payment delinquencies;
2. non-payment related defaults;
3. unscheduled draws on debt service reserves reflecting financial difficulties;
4. unscheduled draws on credit enhancements reflecting financial difficulties;
5. substitution of credit or liquidity providers, or their failure to perform;
6. adverse tax opinions or events affecting the tax-exempt status of the Bonds;
7. modifications to rights of Bondholders;
8. optional, contingent, or unscheduled bond calls (other than mandatory scheduled redemptions, not otherwise contingent upon the occurrence of an event);

9. defeasances;
10. release, substitution, or sale of property securing repayment of the Bonds; and
11. rating changes.

*MSRB* means the Municipal Securities Rulemaking Board, the address of which is currently 1150 18th Street, N.W., Suite 400, Washington, D.C. 20036–2491; Telephone (202) 223–9347; Fax (202) 872–0347Municipal Securities Rulemaking Board.

*NRMSIRs* means, as of any date, all Nationally Recognized Municipal Securities Information Repositories then recognized by the Commission for purposes of the Rule. As of the date of this Agreement, the NRMSIRs are:

**Bloomberg Municipal Repository**

100 Business Park Dr  
Skillman, NJ 08558  
Phone: 609.279.3225  
Fax: 609.279.5962  
E-Mail: [munis@bloomberg.com](mailto:munis@bloomberg.com)

**DPC Data, Inc.**

One Executive Drive  
Fort Lee, NJ 07024  
Phone: 201.346.0701  
Fax: 201.947.0107  
E-Mail: [nrmsir@dpdata.com](mailto:nrmsir@dpdata.com)

**Standard & Poor’s J.J. Kenny Repository**

55 Water St  
45<sup>th</sup> Floor  
New York, NY 10041  
Phone: 212.438.4595  
Fax: 212.438.3975  
E-Mail: [nrmsir\\_repository@sandp.com](mailto:nrmsir_repository@sandp.com)

**FT Interactive Data**

Attn: NRMSIR  
100 Williams St  
New York, NY 10038  
Phone: 212.771.6999  
Fax: 212.771.7390  
E-Mail: [nrmsir@ftid.com](mailto:nrmsir@ftid.com)

The State shall determine, in the manner it deems appropriate, the names and addresses of the then-existing NRMSIRs and State Information Depository each time it is required to file information with such entities, and shall verify the names and addresses of all current NRMSIRs each time information is delivered to the NRMSIRs pursuant to this Agreement.

*Participating Underwriter* means each broker, dealer or municipal securities dealer acting as an underwriter in the primary offering of the Bonds.

*Rule* means Rule 15c2–12 adopted by the Commission under the Exchange Act, as the same may be amended from time to time.

*State Repository* means any public or private repository or entity designated by the State as a state repository for the purpose of the Rule and recognized as such by the Securities and Exchange Commission. There is no such repository as of the date of this Agreement there is no State Information Depository.

*Undertaking* means the obligations of the State pursuant to Sections 4 and 5.

3. **CUSIP Numbers.** The CUSIP Numbers of the Bonds are as set forth below:

*Series 2004A Bonds*

<u>Maturity</u> <u>(July 1)</u>	<u>CUSIP</u> <u>Number</u>	<u>Maturity</u> <u>(July 1)</u>	<u>CUSIP</u> <u>Number</u>
2010	917542 MC 3	2014	917542 MG 4
2011	917542 MD 1	2015	917542 MH 2
2012	917542 ME 9	2016	917542 MJ 8
2013	917542 MF 6		

4. **Annual Financial Information Disclosure.** Subject to Section 9 of this Agreement, the State hereby covenants that it will disseminate its Annual Financial Information and its Audited Financial Statements (in the form and by the dates set forth in Exhibit 1) to each NRMSIR and to the State Information Depository, if any. The State is required to deliver such information in such manner and by such time so that such entities receive the information by the dates specified.

If any part of the Annual Financial Information can no longer be generated because the operations to which it is related have been materially changed or discontinued, the State will disseminate a statement to such effect as part of its Annual Financial Information for the year in which such event first occurs.

If any amendment is made to this Agreement, the Annual Financial Information for the year in which such amendment is made (or in any notice or supplement provided to each NRMSIR and the State Information Depository, if any) shall contain a narrative description of the reasons for such amendment and its impact on the type of information being provided.

5. **Material Events Disclosure.** Subject to Section 9 of this Agreement, the State hereby covenants that it will disseminate in a timely manner disclosure of Material Events to each NRMSIR or to the MSRB and to the State Information Depository, if any. Notwithstanding the foregoing, notice of optional or unscheduled redemption of any Bonds or defeasance of any Bonds need not be given under this Agreement any earlier than the date of the notice, if any, of such redemption or defeasance given to the holders of the Bonds.

6. **Consequences Of the State's Failure To Provide Information as Required.** The State shall give notice in a timely manner to each NRMSIR or to the MSRB and to the State Information Depository, if any, of any failure to provide Annual Financial Information Disclosure when the same is due hereunder.

In the event of a failure of the State to comply with any provision of this Agreement, the beneficial owner of any 2003 Bond may seek mandamus or specific performance by court order, to cause the State to comply with its obligations under this Agreement. A default under this Agreement shall not be deemed a default or an Event of Default under the Indenture, and the sole remedy under this Agreement in the event of any failure of the State to comply with this Agreement shall be an action to compel performance.

7. **Amendments; Waiver.** Notwithstanding any other provision of this Agreement, the State may amend this Agreement, and any provision of this Agreement may be waived, if:

(a) The amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the State, or type of business conducted;

(b) This Agreement, as amended, or the provision, as waived, would have complied with the requirements of the Rule at the time of the primary offering, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) The amendment or waiver does not materially impair the interests of the beneficial owners of the Bonds, as determined either by parties unaffiliated with the State or the Authority (such as the Trustee).

8. **Termination Of Undertaking.** The Undertaking of the State shall be terminated hereunder if the State shall no longer have any legal liability for any obligation on or relating to repayment of the Bonds under the Indenture. The State shall give notice in a timely manner if this Section is applicable to each NRMSIR or to the MSRB and to the State Information Depository, if any.

9. **Dissemination Agent.** The State may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Agreement, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent.

10. **Additional Information.** Nothing in this Agreement shall be deemed to prevent the State from disseminating any other information, using the means of dissemination set forth in this Agreement or any other means of communication, or including any other information in any Annual Financial Information Disclosure or notice of occurrence of a Material Event, in addition to that which is required by this Agreement. If the State chooses to include any information from any document or notice of occurrence of a Material Event in addition to that which is specifically required by this Agreement, the State shall have no requirement to update such information or include it in any future disclosure or notice of occurrence of a Material Event.

11. **Beneficiaries.** This Agreement has been executed in order to assist the Participating Underwriters in complying with the Rule; however, this Agreement shall inure solely to the benefit of the State, the Dissemination Agent, if any, and the beneficial owners of the Bonds, and shall create no rights in any other person or entity.

12. **Recordkeeping.** The State shall maintain records of all Annual Financial Information Disclosure and Material Events Disclosure, including the content of such disclosure, the names of the entities with whom such disclosure was filed and the date of filing such disclosure.

13. **Assignment.** The State shall not transfer its obligations under the Lease unless the transferee agrees to assume all obligations of the State under this Agreement or to execute an Undertaking under the Rule.

14. **Governing Law.** This Agreement shall be governed by the laws of the State of Utah.

15. **Source of Information.** The persons from whom the information, data, and notices described in Sections 4 and 5 can be obtained is the Treasurer of the State of Utah, 215 State Capitol Building, Salt Lake City, Utah 84114, telephone: 801.538.1042.

**State of Utah**

*/s/ Edward T. Alter*

By: Edward T. Alter, State Treasurer

## Exhibit I

### Annual Financial Information, Audited Financial Statements, And Timing Of Future Financial Information

“*Annual Financial Information*” means financial information and operating data for the most recently ended fiscal year generally consistent with and of the type contained in the Official Statement under the headings “DEBT STRUCTURE OF THE STATE OF UTAH” and “FINANCIAL INFORMATION REGARDING THE STATE OF UTAH”.

All or a portion of the Annual Financial Information and the Audited Financial Statements as set forth below may be included by reference to other documents which have been submitted to each NRMSIR and to the SID, if any, or filed with the Commission. If the information included by reference is contained in a Final Official Statement, the Final Official Statement must be available from the MSRB; the Final Official Statement need not be available from each NRMSIR, the SID or the Commission. The State shall clearly identify each such item of information included by reference.

Annual Financial Information exclusive of Audited Financial Statements will be provided to each NRMSIR and to the SID, if any, not later than the January 15 following the end of the State’s fiscal year which currently ends on June 30, beginning with the fiscal year ended June 30, 2004. Audited Financial Statements as described below should be filed at the same time as the Annual Financial Information. If Audited Financial Statements are not available when the Annual Financial Information is filed, unaudited financial statements shall be included.

“*Audited Financial Statements*” means the State’s Basic Financial Statements. The State’s Basic Financial Statements for the fiscal year ended June 30, 2003 are contained in Appendix A of the Official Statement.

Audited Financial Statements will be prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board. Audited Financial Statements will be provided to each NRMSIR and to the SID, if any within 30 days after availability to the State.

If any change is made to the Annual Financial Information as permitted by Section 4 of the Agreement, the State will disseminate a notice of such change as required by Section 4.

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## APPENDIX E

### BOOK-ENTRY SYSTEM

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 2 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 85 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation, (NSCC, GSCC, MBSCC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [dtcc.com](http://dtcc.com).

Purchases of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example,

Beneficial Owners of the Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

As long as the book-entry system is in effect, redemption proceeds, distributions, and dividend payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detailed information from the State or the Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee, the Paying Agent, or the State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the State or the Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered.

The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

*The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the accuracy thereof.*

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